

Integrated Impact Assessment Form

Promoting Equality, Human Rights and Sustainability



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Title of Policy/ Proposal	Commercial Sexual Exploitation in East Lothian and Midlothian
Completion Date	06 April 2018
Completed by	Lesley N Crozier Corporate Equality, Diversity & Human Rights Officer Midlothian & East Lothian Councils
Lead officer	Helen Smart, Senior Health Promotion Specialist, NHS Lothian / Veronica Campanile, VAWG Coordinator, East Lothian and Midlothian Public Protection Office.

Type of Initiative:

- Policy/Strategy
- Programme/Plan
- Project
- Service
- Function
- Other **Briefing Paper**.....

1. Briefly describe the policy/proposal you are assessing.

Set out a clear understanding of the purpose of the policy being developed or reviewed (e.g. objectives, aims) including the context within which it will operate.

The purpose of this briefing paper is to provide a position statement on Commercial Sexual Exploitation (CSE) in East Lothian and Midlothian.

This briefing paper was written following a Lothian-wide seminar in 2016 to consider the issue of (CSE) in East Lothian and Midlothian and considers: what Commercial Sexual Exploitation is; legislation and policy; the wider policy context; evidence base; the extent of activity in East Lothian and Midlothian; service responses; service user perspectives; and gaps in support, signposting and information.

It ends with seven recommendations and the Joint Chairs of East Lothian & Midlothian Critical Services Oversight Group (CSOG) have asked agencies throughout East Lothian and Midlothian to review the paper, consider the recommendations and join them in adopting the briefing paper as their Position Statement on Commercial Sexual Exploitation.

2. What will change as a result of this policy?

It is hoped that through review of the briefing paper and consideration of its recommendations agencies within East Lothian and Midlothian will adopt this paper as their Position Statement on Commercial Sexual Exploitation.

This will mean that these agencies along with both CSOG and the East Lothian and Midlothian Public Protection Committee (EMPPC) will support the National Violence against Women Network's view that Commercial Sexual Exploitation is a gendered issue, stemming from gender inequality and is created and maintained by the demand from men to buy sexual access to women.

Further, it is hoped that these agencies will advocate measures that effect a shift in culture and challenge demand for sexual services from women, which includes decriminalising individuals exploited through the sex industry and providing long term support and exiting services for those exploited.

In line with Equally Safe, Scotland's strategy for preventing and eradicating Violence against Women and Girls (2016), CSOG and EMPPC supports a focus on prevention through the delivery of relationship education within the Health and Wellbeing Curriculum and also support the establishment of a legislative framework in Scotland that is founded on addressing the causes of Commercial Sexual Exploitation (i.e. gender inequality and the demand from men to buy sexual access to women).

3. Do I need to undertake a Combined Impact Assessment?

High Relevance	Yes/no
The policy/ proposal has consequences for or affects people	Yes
The policy/proposal has potential to make a significant impact on equality	Yes
The policy/ proposal has the potential to make a significant impact on the economy and the delivery of economic outcomes	No
The policy/proposal is likely to have a significant environmental impact	No
Low Relevance	
The policy/proposal has little relevance to equality	
The policy/proposal has negligible impact on the economy	

The policy/proposal has no/ minimal impact on the environment	
<p>If you have identified low relevance please give a brief description of your reasoning here and send it to your Head of Service to record.</p>	

If you have answered yes to high relevance above, please proceed to complete the Integrated Impact Assessment.

4. What information/data/ consultation have you used to inform the policy to date?

N.B. The Commercial Sexual, Exploitation Briefing Paper can be accessed here:
[http://emppc.org.uk/file/Public_Protection_front_page/EMPPC -
Commercial Sexual Exploitation Briefing Paper - 14-12-17_v2.pdf](http://emppc.org.uk/file/Public_Protection_front_page/EMPPC_-_Commercial_Sexual_Exploitation_Briefing_Paper_-_14-12-17_v2.pdf)

And the Executive summary can be accessed here:
[http://emppc.org.uk/file/Public_Protection_front_page/EMPPC -
Commercial Sexual Exploitation Briefing Paper Executive Summary - 14-12-17_v2.pdf](http://emppc.org.uk/file/Public_Protection_front_page/EMPPC_-_Commercial_Sexual_Exploitation_Briefing_Paper_Executive_Summary_-_14-12-17_v2.pdf)

Evidence	Comments: what does the evidence tell you?
Data on populations in need	Research data for the briefing paper was obtained from Police Scotland, the NHS, Edinburgh Rape Crisis, SACRO and Service Users. The evidence they provided supported the need for a position statement and action on Commercial Sexual Exploitation. Sections 6 and 7 of the briefing paper provide further detail.
Data on service uptake/access	Section 7 of the briefing paper provides data and information relating to service user perspectives and again highlights the need for action with regard to Commercial Sexual Exploitation.
Data on quality/outcomes	See above and Section 7 of the report.
Research/literature evidence	Equally Safe: Scotland's strategy for preventing and eradicating violence against women and girls (2016) along with Police Scotland, NHS, Edinburgh Rape Crisis, SACRO and Service Users. All these sources

	back the recommendations in the briefing paper.
Service user experience information	Full details are provided in section 7 of the report and support the recommendations in this briefing paper.
Consultation and involvement findings	N/A
Good practice guidelines	Equally Safe: Scotland's strategy for preventing and eradicating violence against women and girls (2016). Supports the briefing paper.
Other (please specify)	None
Is any further information required? How will you gather this?	No

5. How does the policy meet the different needs of and impact on groups in the community?

	Comments – positive/ negative impact
<p>Equality Groups</p> <ul style="list-style-type: none"> • Older people, people in the middle years, • Young people and children • Women, men and transgender people (includes issues relating to pregnancy and maternity) • Disabled people (includes physical disability, learning disability, sensory impairment, long-term medical conditions, mental health problems) • Minority ethnic people (includes Gypsy/Travellers, migrant workers, non-English speakers) • Refugees and asylum seekers 	<p>This Briefing Paper provides support and guidance for ALL irrespective of whether they are associated with an equality group or not.</p> <p>Where membership of an equality group may require information and support in translation or accessible format this will be provided as will be a safe and secure place to discuss Commercial Sexual Exploitation matters.</p>

<ul style="list-style-type: none"> • People with different religions or beliefs (includes people with no religion or belief) • Lesbian, gay, bisexual and heterosexual people • People who are unmarried, married or in a civil partnership 	
<p>Those vulnerable to falling into poverty</p> <ul style="list-style-type: none"> • Unemployed • People on benefits • Single Parents and vulnerable families • Pensioners • Looked after children • Those leaving care settings (including children and young people and those with illness) • Homeless people • Carers (including young carers) • Those involved in the criminal justice system • Those living in the most deprived communities (bottom 20% SIMD areas) • People misusing services • People with low literacy/numeracy • Others e.g. veterans, students 	<p>This Briefing Paper provides support and guidance for ALL irrespective of whether they are vulnerable to falling into poverty or not.</p> <p>Where membership of an equality group may require information and support in translation or accessible format this will be provided as will be a safe and secure place to discuss Commercial Sexual Exploitation matters.</p>
<p>Geographical communities</p> <ul style="list-style-type: none"> • Rural/ semi rural communities • Urban Communities • Coastal communities 	<p>Support and guidance is available for ALL irrespective of geographical location within East Lothian and Midlothian.</p>

6. Are there any other factors which will affect the way this policy impacts on the community or staff groups?

No.

7. Is any part of this policy/ service to be carried out wholly or partly by contractors?

If yes, how have you included equality and human rights considerations into the contract?

All those involved in providing support and services have equality, diversity and human rights underpinning all they do and provide.

8. Have you considered how you will communicate information about this policy or policy change to those affected e.g. to those with hearing loss, speech impairment or English as a second language?

Information published by East Lothian Council & Midlothian Council can be provided on request in many of the community languages and also in large print, Braille, audio tape or BSL. For more information please contact the Equality, Diversity & Human Rights Officer on 0131 271 3658 or equalities@midlothian.gov.uk or 01620 827136 or equalities@eastlothian.gov.uk

9. Please consider how your policy will impact on each of the following?

Objectives	Comments
Equality and Human rights	
Promotes / advances equality of opportunity e.g. improves access to and quality of services, status	The whole ethos of the briefing paper is to promote/advance equality of opportunity and to provide access to robust support services.
Promotes good relations within and between people with protected characteristics and tackles harassment	Promotion of good relations and the tackling of harassment are central to the spirit of the briefing paper.
Promotes participation, inclusion, dignity and self control over decisions	The recommendations within the briefing paper are all about participation, inclusion, dignity and self-control over decisions.

Builds family support networks, resilience and community capacity	Support and guidance agencies will help service users build family support networks and resilience.
Reduces crime and fear of crime	This briefing paper should help reduce crime and fear of crime.
Promotes healthier lifestyles including <ul style="list-style-type: none"> • diet and nutrition, • sexual health, • substance misuse • Exercise and physical activity. • Lifeskills 	If service users can move away from CSE then their lifestyle and their families' lifestyles, with adequate support and guidance, will improve.
Environmental	N/A
Reduce greenhouse gas (GHG) emissions in East Lothian (including carbon management)	
Plan for future climate change	
Pollution: air/ water/ soil/ noise	
Protect coastal and inland waters	
Enhance biodiversity	
Encourage resource efficiency (energy, water, materials and minerals)	
Public Safety: Minimise waste generation/ infection control/ accidental injury /fire risk	
Reduce need to travel / promote sustainable forms or transport	
Improves the physical environment e.g. housing quality, public and green space	
Economic	
Maximises income and /or	N/A

reduces income inequality	
Helps young people into positive destinations	
Supports local business	
Helps people to access jobs (both paid and unpaid)	
Improving literacy and numeracy	
Improves working conditions, including equal pay	
Improves local employment opportunities	

10. Is the policy a qualifying Policy, Programme or Strategy as defined by The Environmental Impact Assessment (Scotland) Act 2005?

No.

11. Action Plan

Identified negative impact	Mitigating circumstances	Mitigating actions	Timeline	Responsible person
None identified				

12. Sign off by Head of Service/ NHS Project Lead

Name *H. Smart*, Senior Health Promotion Specialist, NHS Lothian
Date 10th April 2018