

MINUTES OF THE MEETING OF THE LOCAL REVIEW BODY

THURSDAY 20 DECEMBER 2012 COUNCIL CHAMBER, TOWN HOUSE, HADDINGTON

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Committee Members Present:

Councillor J Goodfellow (Convener) Councillor J Gillies Councillor J Williamson

Advisers to the Local Review Body:

Mr P McLean, Planning Adviser to the LRB Mrs M Ferguson, Legal Adviser/Clerk to the LRB

Committee Clerk:

Mrs F Stewart

Declarations of Interest

None

Apologies

Councillor P McLennan

The Convener, Councillor Goodfellow, welcomed everyone to the East Lothian Local Review Body (ELLRB) hearing.

The Clerk outlined the procedure for today's meeting where Members would review the decision of the Planning Officer on one planning application. After hearing a statement from the Planning Adviser, Members would indicate if they had sufficient information before them to reach a decision. If they did not, the meeting would adjourn for further written representations or for a full hearing. Should Members decide they had sufficient information before them, the papers would be discussed and a decision reached on whether to uphold or overturn the decision of the Planning Officer. If the application was granted, Members had the right to attach Conditions to the consent.

A site visit had been carried out prior to the meeting.

1. REVIEW AGAINST DECISION (REFUSAL)
PLANNING APPLICATION No: 12/00464/P
PROPOSED REPLACEMENT WINDOWS TO PROPERTY FRONT
AND REAR – PVCu FOR TIMBER AT 15 BALFOUR STREET,
NORTH BERWICK.

The Planning Adviser presented a short summary of the issues relevant to the application. He advised that the application site was a top floor mid-terrace flat within a three-storey building and that the applicant was seeking to replace the five windows on the front elevation and four windows on the rear elevation. The existing windows were all timber framed single glazed sash and case windows while the proposed replacements would be double glazed sash and case PVCu windows. The site was within a predominantly residential area, designated under Local Plan policy ENV1, and within the North Berwick Conservation Area. The building was not listed and the main policy considerations were design and impacts on the Conservation Area. The key policies in relation to these matters were Structure Plan policy ENV1D and Local Plan policy ENV4. In addition, he summarised Local Plan policy DP8 which related specifically to replacement windows.

The Planning Adviser stated that the application had been refused by the appointed officer on the basis that the proposed windows on the front elevation would not preserve the positive contribution that the existing traditional timber-framed sash and case windows make to the special architectural or historic interest of the Conservation Area. Consequently the proposals were considered contrary to relevant Development Plan policies and to Scottish Planning Policy. The appointed officer had considered that the proposed replacement windows on the rear of the building would be acceptable in terms of policy DP8 part iii as they would not have an appreciable effect on the character and appearance of the Conservation Area.

Finally, the Planning Adviser summarised the applicant's request for a review which had stated that the windows were to be replaced due to significant degradation of the timber frames and the poor thermal performance of single glazing. Attention had also been drawn to other applications in North Berwick. One representation on the application had been received from the Architectural Heritage Society of Scotland.

The Convener advised that it was now for Members to make an assessment of the case and to decide if they had sufficient information to determine the application today. After consultation, Members agreed unanimously to proceed with the application today.

The Convener referred to a statement by the agent for the application, CR Smith, and the Planning Adviser advised that the Planning Officer had noted in her report that 4 dwellings in Balfour Street had been granted planning permission in the 1980s for aluminium framed replacement windows on the front elevations. However, he pointed out that there was a different planning policy and context at that time.

Members referred to the terms of the planning policies noting that the subject of the application was not a listed building but was in a Conservation Area. The Planning Adviser indicated the section of Local Plan policy DP8 which was specifically relevant in this case. Councillor Goodfellow quoted an extract from this policy which stated that 'the replacement window must preserve or enhance the area's special architectural or historic character. This will normally mean that the proportions of the window opening, the opening method, colour, construction material of frames and glazing pattern should be retained'.

Members discussed whether the application was in accordance with the Development Plan and considered whether granting this application would set a precedent. Councillor Williamson sought clarification on the interpretation of the Plan as the Council wanted to encourage homeowners to upgrade and insulate their homes. Councillor Goodfellow pointed out that there appeared to be no reason why the applicant could not replace the windows with wood and the Planning Adviser responded that no planning permission was required for a like for like repair.

The Planning Adviser stated that the test was if the character of the Conservation Area was preserved or enhanced. It was therefore necessary to measure the existing building against the proposed changes.

The Convener concluded that Members would be departing from the Development Plan if they were to permit PVC material to be used on the front of a building in a Conservation Area. Members agreed with the case officer that the windows proposed on the rear of the building would be acceptable.

The legal Adviser outlined the options open to Members, including a 'split decision' where planning permission could be granted for the rear windows only.

Decision

The ELLRB agreed to overturn the decision to refuse the application, subject to the condition that the windows at the front of the building cannot be replaced with PVC windows. The Clerk advised that a formal Decision Notice would be issued within 21 days.



REPORT TO: East Lothian Council

MEETING DATE: 26 February 2013

BY: Executive Director (Support Services)

SUBJECT: Treasury Management Strategy 2013/14 to 2015/16

1 PURPOSE

1.1 To seek the approval of the Council of the Treasury Management and Investment Strategies for 2013/14 to 2015/16.

2 RECOMMENDATIONS

- 2.1 The Council is recommended to:
 - i. Note the Treasury Management Strategy summary provided in sections 3.4 3.18.
 - ii. Note the Investment Strategy summary provided in sections 3.19
 - iii. Approve the Authorised Limits for external debt as detailed in section 3.13.
 - iv. Approve Operational Boundaries for external debt as detailed in section 3.15.
 - v. Approve the delegation of authority to the Head of Council Resources to effect movement between external borrowing and other long-term liabilities as detailed in section 3.16.
 - vi. Approve the detailed Treasury Management Strategy Statement which has been lodged in the Members' Library (Ref: 34/13, February 2013 Bulletin and made available to Members in advance of this meeting.

3 BACKGROUND

3.1 It is a statutory requirement under Section 93 of the Local Government Finance Act 1992, that the Council produces a balanced budget. In

particular, a local authority must calculate its budget for each financial year to include the revenue costs that flow from capital financing decisions. This, therefore, means that increases in capital expenditure must be limited to a level whereby increases in charges to revenue from:

- Increases in interest charges caused by increased borrowing to finance additional capital expenditure, and
- Any increases in running costs from new capital projects

and are restricted to a level that is affordable within the projected income of the Council for the foreseeable future.

- 3.2 The Treasury Management Code of Practice, updated by CIPFA in 2011, requires the Council to approve a Treasury Management Strategy and an Investment Strategy in advance of each financial year:
- 3.3 A detailed document covering both the Treasury Management and Investment strategies for 2013/14 to 2015/16 has been placed in the Members' Library. This report outlines the key points arising from these strategies. The figures used are consistent with those used in setting both Council Tax and HRA rent levels on 12 February 2013.

TREASURY MANAGEMENT STRATEGY

3.4 Actual capital expenditure incurred in 2011/12 and the estimates of total gross capital expenditure to be incurred for 2012/13 and future years are detailed below in Table 1:

| Table 1: Capital Exper | diture | | | | |
|------------------------|----------------------------|------------------------------|------------------------------|------------------------------|------------------------------|
| | 2011/12 £'000 actual | 2012/13 £'000 estimate | 2013/14 £'000 estimate | 2014/15 £'000 estimate | 2015/16 £'000 estimate |
| General Services | 38,265 | 31,213 | 28,446 | 20,525 | 23,669 |
| HRA | 33,231 | 29,104 | 25,630 | 20,904 | 21,007 |
| TOTAL | 71,496 | 60,317 | 54,076 | 41,429 | 44,676 |

3.5 Not all of this spending will be funded by borrowing. Table 2 below details the actual and planned capital expenditure over the period alongside the sources of funding.

| Table 2: Net Financing Need for the Year | | | | | |
|--|----------|----------|----------|----------|----------|
| _ | 2011/12 | 2012/13 | 2013/14 | 2014/15 | 2015/16 |
| | £'000 | £'000 | £'000 | £'000 | £'000 |
| | actual | estimate | estimate | estimate | estimate |
| General Services Gross | 38,265 | 31,213 | 28,446 | 20,525 | 23,669 |
| HRA Gross Capital Spend | 33,231 | 29,104 | 25,630 | 20,904 | 21,007 |
| Sub-total | 71,496 | 60,317 | 54,076 | 41,429 | 44,676 |
| Financed by; | | | | · | |
| Capital grants | (14,447) | (10,362) | (12,578) | (12,795) | (8,347) |
| Capital receipts/contributions | (1,520) | (6,476) | (5,301) | (5,382) | (4,778) |
| Capital reserves | - | - | - | - | - |
| Revenue Contributions | (4,664) | - | - | - | - |
| Sub-total | (20,631) | (16,838) | (17,879) | (18,177) | (13,125) |
| Net Financing Need for the | | | | | |
| Year | 50,865 | 43,479 | 36,197 | 23,252 | 31,551 |

3.6 Estimates of the ratio of financing costs to net revenue stream for the current and future years, and the actual figures for 2011/12 are shown in Table 3:

| Table 3: Ratio of finan | cing costs to re | venue stream | | | |
|-------------------------|------------------|--------------|----------|----------|----------|
| | 2011/12 | 2012/13 | 2013/14 | 2014/15 | 2015/16 |
| | % | % | % | % | % |
| | actual | estimate | estimate | estimate | estimate |
| General Services | 7.02% | 7.79% | 8.84% | 9.22% | 9.35% |
| HRA | 23.75% | 28.55% | 32.05% | 34.37% | 36.46% |

- 3.7 The gradual increase in the General Services ratio mainly reflects a combination of recent high levels of capital investment and the anticipated standstill in corporate income. The increase in the HRA ratio reflects the large planned investment in new affordable housing, which is mainly financed through borrowing. This borrowing has to be repaid with interest and this leads to increased financing costs charged against the HRA.
- 3.8 The Capital Financing Requirement (CFR) measures the Council's underlying need to borrow for a capital purpose. The Council does not associate borrowing with particular items or types of expenditure. The authority has an integrated treasury management strategy and has adopted the CIPFA Code of Treasury Management in the Public Services. The Council has at any point in time a number of cash flows both positive and negative. In day-to-day cash management, no distinction is made between revenue cash and capital cash. External borrowing arises as a consequence of all the financial transactions of

- the Council and not simply those arising from capital spending. However, other than to manage short-term cash flows, the Council is not allowed to borrow for revenue purposes.
- 3.9 Estimates of the end of year capital financing requirement (CFR) for the Council for the current and future years, and the actual CFR at 31 March 2012 are detailed in Table 4 below;

| Table 4: Capital Financing Requirement (CFR) | | | | | |
|--|----------------------------|------------------------------|------------------------------|------------------------------|------------------------------|
| | 2011/12 £'000 actual | 2012/13 £'000 estimate | 2013/14 £'000 estimate | 2014/15 £'000 estimate | 2015/16 £'000 estimate |
| Total CFR at start of year | 348,170 | 388,939 | 420,952 | 444,409 | 453,772 |
| Movement in CFR | 40,769 | 32,013 | 23,457 | 9,363 | 17,066 |
| Total CFR at end of the year | 388,939 | 420,952 | 444,409 | 453,772 | 470,839 |
| Movement in CFR represented | d by | | | | |
| Net Financing Need for the year (above) | 50,865 | 43,479 | 36,197 | 23,252 | 31,551 |
| Less: Scheduled Debt Amortisation | (10,096) | (11,466) | (12,739) | (13,889) | (14,484) |
| Movement in CFR | 40,769 | 32,013 | 23,457 | 9,363 | 17,066 |

- 3.10 The importance of the CFR lies in the way it measures the need to borrow for a capital purpose excluding the effect of revenue cash flows.
- 3.11 The key indicator of prudence is that external borrowing should not exceed the CFR for the preceding year plus additional CFR in the current and two following years. At the close of the 2011/12 financial year, the Council was well within this indicator, as the relevant CFR was £388.939 million and external borrowing was £334.249 million.
- 3.12 The Council's treasury portfolio position at 31 March 2012, with forward projections are summarised in table 5 below. The table shows the actual external debt (the treasury management operations) against the underlying capital borrowing need (the Capital Financing Requirement CFR) highlighting any over or under borrowing.

| Table 5: Actual Debt and the 0 | Capital Finan | cing Require | ement (CFR) | | |
|---------------------------------|----------------------------|------------------------------|------------------------------|------------------------------|------------------------------|
| | 2011/12 £'000 actual | 2012/13 £'000 estimate | 2013/14 £'000 estimate | 2014/15 £'000 estimate | 2015/16 £'000 estimate |
| Total External debt at start of | | | | | |
| year | 249,191 | 334,249 | 357,434 | 390,667 | 418,159 |
| Expected/Actual change in | • | | | | • |
| debt | 37,652 | 24,502 | 34,559 | 28,784 | 21,514 |
| Other long term liabilities | | | | | |
| (OLTL) | 48,686 | 47,406 | 46,089 | 44,763 | 43,470 |
| Expected/Actual change | | | | | |
| OLTL | (1,280) | (1,317) | (1,326) | (1,293) | (1,186) |
| Actual gross debt at 31 | | | | | |
| March | 334,249 | 357,434 | 390,667 | 418,159 | 438,486 |
| The Capital Financing | | | | | |
| Requirement | 388,939 | 420,952 | 444,409 | 453,772 | 470,839 |
| (Under)/Over borrowing | (54,690) | (63,518) | (53,742) | (35,614) | (32,352) |

3.13 The Council is recommended to approve the following Authorised Limits for its gross external debt for the next three years. These limits separately identify borrowing from other long-term liabilities such as finance leases.

| Table 6: Authorised Limit for External Debt | | | | | | |
|---|----------|----------|----------|----------|--|--|
| | 2012/13 | 2013/14 | 2014/15 | 2015/16 | | |
| | £'000 | £'000 | £'000 | £'000 | | |
| | estimate | estimate | estimate | estimate | | |
| Borrowing | 402,000 | 427,000 | 438,000 | 456,000 | | |
| Other long term liabilities | 59,000 | 57,000 | 56,000 | 55,000 | | |
| Total | 461,000 | 484,000 | 494,000 | 511,000 | | |

- 3.14 These authorised limits are consistent with the Council's current commitments, existing plans and the budget proposals for capital expenditure and financing, and also with the approved treasury management policy. The limits are based on the estimate of the most likely, prudent but not worst-case scenario with, in addition, sufficient headroom over and above this to allow for the operational management of unusual cash flows, such as debt restructuring.
- 3.15 The Council is also asked to approve in table 7 the Operational Boundaries for gross external debt. These are based on the Authorised Limits but excluding headroom.

| Table 7: Operational Boundary for External Debt | | | | | |
|---|----------|----------|----------|----------|--|
| | 2012/13 | 2013/14 | 2014/15 | 2015/16 | |
| | £'000 | £'000 | £'000 | £'000 | |
| | estimate | estimate | estimate | estimate | |
| Borrowing | 372,266 | 397,003 | 407,683 | 426,076 | |
| Other long term liabilities | 48,686 | 47,406 | 46,089 | 44,763 | |
| Total | 420,952 | 444,409 | 453,772 | 470,839 | |

- 3.16 The Council is asked to delegate authority to the Head of Council Resources to effect movement between borrowing and long-term liabilities within the total authorised limits and operational boundaries approved. Any such movement would be reported to Cabinet via the Members' Library as part of Treasury Management update reports.
- 3.17 Within the limits set by the indicators above, the Council will make capital investment decisions in accordance with the following fundamental principles of the Prudential Code:
 - Service objectives e.g. achieving the Council Plan objectives
 - Stewardship of assets e.g. asset management planning
 - Affordability e.g. implications for Council Tax
 - Value for money e.g. option appraisal
 - Prudence and sustainability e.g. implications for external borrowing
 - Practicality e.g. is the investment proposal practical given other competing pressures on the service involved
- 3.18 A key measure of affordability is the incremental impact of capital investment decisions on the Council Tax and Council House rents. The impacts of the expenditure plans are shown below in Table 8:

| Table 8: Incremental impact of capital investment decisions | | | | | | | |
|---|---|-----------------|---|-----------------|---|-----------------|--|
| | 2 | 2013/14 | 2 | 2014/15 | 2 | 015/16 | |
| | e | £ p estimate | | £ p estimate | | £ p estimate | |
| Increase in Council Tax (band D) per annum | £ | 36.01 | £ | 20.91 | £ | 7.08 | |
| Increase in average housing rent per week | £ | 2.75 | £ | 2.22 | £ | 2.14 | |

INVESTMENT STRATEGY

3.19 The Council's Investment Strategy for 2013/16 has been prepared in accordance with the Local Government Investments (Scotland) Regulations 2010 and the CIPFA Treasury Management code

- 3.20 The Investment Strategy details the approach which the Council will take to minimise the risk to investments and lists the investments which the Council will be permitted to use. A related risk assessment including associated controls and limits is provided within detailed strategy statement.
- 3.21 Common Good and Charitable Trust funds are managed on behalf of the Council by an external investment management firm. The strategy details the Council's policy on the investment of these funds.
- 3.22 The indicator below sets a limit on the total level of investments held for a period longer than 364 days:

| Maximum principal sums invested > 364 days | | | | |
|--|-------|---------|---------|---------|
| £m | | 2013/14 | 2014/15 | 2015/16 |
| Principal | sums | £m | £m | £m |
| invested | > 364 | 30 | 30 | 30 |
| days | | | | |

4 POLICY IMPLICATIONS

- 4.1 Approval of the detailed Treasury Management Statement will provide the policy framework within which the Council's treasury activities will be managed.
- 4.2 Implementation of Council policy will require capital expenditure. The policy effect of a proposed capital expenditure will be assessed as part of the project appraisal.
- 4.3 The limited resources available form an important constraint on the development of policy, which requires to be managed through the development of a sustainable Council Plan associated with a Corporate Asset Management Plan.

5 EQUALITIES IMPACT ASSESSMENT

5.1 This report is not applicable to the wellbeing of equalities groups and an Equalities Impact Assessment is not required.

6 RESOURCE IMPLICATIONS

- 6.1 Financial these strategies are interwoven with the revenue and capital budgets. The expenditure and debt limits are implicit within the revenue budgets approved by the Council on 12 February 2013.
- 6.2 Personnel none directly from this report although there may be implications arising from capital investment decisions.

6.3 Other – capital investment choices made have a major impact on the property, equipment and IT resources available for the delivery of services.

7 BACKGROUND PAPERS

- 7.1 CIPFA (2011) "Treasury Management in Public Services Code of Practice and Cross Sectoral Guidance Notes"
- 7.2 CIPFA (2011) "The Prudential Code for Capital Finance in Local Authorities"
- 7.3 The Local Government (Scotland) Investment Regulations 2010
- 7.4 Capital Investment & Treasury Management Strategy 2013/14 to 2015/16 lodged in the Members' Library Service, 19 February 2013 (Ref: 34/13, February 2013 Bulletin)
- 7.5 Council Meeting of 12 February 2013 all papers

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| DATE | 14/02/2013 |



REPORT TO: East Lothian Council

MEETING DATE: 26 February 2013

BY: Executive Director (Support Services)

SUBJECT: Welfare Reform Service Changes

1 PURPOSE

1.1 To provide the Council with a further update on Welfare Reform and specifically to make recommendations in respect of the Council Tax Reduction scheme (CTR), the Scottish Welfare Fund (SWF), and Discretionary Housing Payments (DHPs).

2 RECOMMENDATIONS

- 2.1 That the Council notes the changes associated with the implementation of the Council Tax Reduction (CTR) scheme which replaces the existing Council Tax Benefit scheme from 1 April 2013.
- 2.2 That the Council notes the changes associated with the implementation of the new Scottish Welfare Fund, (SWF) which is being introduced on 1 April 2013 under the DWP Social Fund successor arrangements.
- 2.3 That the Council notes the changes to the Discretionary Housing Payment (DHP) scheme and delegates authority to the Head of Council Resources in consultation with the Head of Housing and Environment to finalise the DHP Policy currently under development.

3 BACKGROUND

3.1 The Council has received several reports providing information on the UK Government's welfare reform agenda and the likely impact on East Lothian residents. These reports have provided advance notice of the changes to the Housing Benefit and Council Tax Benefit schemes as a consequence of the Welfare Reform Act (2012) and have outlined the measures the Council is taking to respond to the welfare reforms, in particular the establishment of cross-service Welfare Reform Task Group.

3.2 The Welfare Reform Task Group has considered the immediate service implications of the various welfare reforms and in response has drafted a Welfare Reform action plan. The Task Group asks that the Council supports the changes recommended in this report to ensure that they can be completed by 1st April 2013 in line with the group's Action Plan.

Council Tax Reduction Scheme

- 3.3 The abolition of Council Tax Benefit which is currently administered by the Council's Benefit Unit on behalf of the Department for Work and Pensions (DWP) has led to the Scottish Government introducing the Council Tax Reduction (CTR) scheme. Unlike the Social Security benefit it replaces, the CTR scheme will be prescribed by Scottish Ministers using powers in the Local Government Finance Act 1992.
- 3.4 The Council Tax Reduction, (Scotland) Regulations 2012 provide for individuals, (upon application) to a reduction in their Council Tax liability if certain criteria are met. Whilst the assessment of this entitlement is broadly the same as that carried out currently for Council Tax Benefit it is important to note that the legislative and funding framework for the new scheme is fundamentally different.
- 3.5 The funding that has been transferred from the DWP to the Scottish Government for 2013/14 will be 10% less than the equivalent 2012/13 Council Tax expenditure. Whilst the Scottish Government in conjunction with CoSLA have agreed to make up this shortfall it will still mean that Scottish Councils will receive a fixed allocation rather than AME funded subsidy.
- 3.6 The similarities to the previous scheme should ensure that Benefits Unit staff should be able to adapt to the administration of the new CTR without too much difficulty. The fact that current Council Tax Benefit claimants should see little or no change financially in their CTR awards in 2013/14 should also mean that the overall change should have a low impact. However the ongoing funding shortfall may mean that the scheme could be subject to further changes in advance of 2014/15.
- 3.7 The major challenges in introducing the CTR scheme will be technical ones. Whilst claimants of the scheme and Officers assessing their claims may experience little change this will rely on the successful implementation and testing of comprehensive software changes prior to Council Tax Annual Billing in February 2013. The main costs associated with this change are software related.
- 3.8 The Scottish Government has offered Scottish Council's £4.156m in respect of the CTR scheme set up costs. At time of writing East Lothian is yet to be advised of its allocated share of this funding however IT Software licence costs for 2013/14 of £38k have already been paid from current budgets to ensure that annual billing could be completed and it is understood that a similar liability in respect of software licence costs for 2014/15 will apply.

Scottish Welfare Fund

- 3.9 For 25 years, the 'Social Fund' has been an important part of the UK welfare system which has financially assisted people dealing with various types of crisis. The Welfare Reform Act 2012 has required The Scottish Government to put in place Social Fund 'successor arrangements' to accommodate the transfer of 2 elements of the fund to local authority control.
- 3.10 In response CoSLA Leaders and the Scottish Government have agreed to implement an interim (2 year) scheme called the Scottish Welfare Fund, (SWF) which will offer grants or support in kind for two purposes
 - To provide a safety net in an emergency when there is an immediate threat to health and safety, 'Crisis Grants' (CGs). These grants are intended to meet a one-off need as opposed to on-going expenses.
 - To enable independent living or continued living, preventing the need for institutional care, 'Community Care Grants' (CCGs)
- 3.11 Much of the information required to verify claims and inform Scottish Welfare Grant decisions is accessible via the DWP's Customer Information System, (CIS). The fact that the Benefits Unit contains the only ELC staff group currently able to access CIS and given that these staff are familiar with exercising some discretion whilst administering existing welfare schemes, has contributed to the decision to locate the SWF administration within the Benefits Unit.
- 3.12 On 31 January 2013, the Scottish Government notified Local Authorities regarding their respective funding allocations for set up costs, administration and grant funding. East Lothian Council's allocation is as follows:

| Set up | Admin' | Admin' | Crisis | Com' Care |
|--------|---------|-----------|---------|-----------|
| Costs | 2013/14 | 2014/15 * | Grants | Grants |
| £ | £,000 | £,000 | £,000 | £,000 |
| 32,906 | 57.12 | 52.21 | 125.757 | 264.481 |

Asterix denotes that the figure for 2014/15 is indicative

3.13 The appointment of a 'Lead Officer' by CoSLA in June 2012 to help coordinate Council's implement the SWF led to the formation of a SWF Practitioner's Group. Aside from facilitating collaboration and sharing of knowledge with other Councils this arrangement has also been instrumental in helping the ELC Welfare Reform Task Group obtain useful statistical information relating to the volumes of claims being made by East Lothian residents to the DWP in respect of Crisis 'Loans' and Community Care Grants.

- 3.14 Projections based on DWP volume figures for 2011/12 indicate the Benefits Unit can expect to deal with 2070 CG claims per year, (40 per week) and 840 CCG claims per year, (16 per week). These figures have informed the Council's SWF funding allocation and form the basis of a separate Staffing Report that recommends establishment of 2 additional posts within the Benefits Unit to ensure that it is sufficiently resourced to deal with the additional work.
- 3.15 The new SWF service will require close integration with the existing Housing Benefit and DWP data already being processed by the Benefits Unit. Given this, it has been decided to implement Capita Software Services, (CSS) hosted solution under a single point procurement arrangement to administer SWF. CSS already supply the Benefits Unit's Housing Benefit System and it is envisaged that the potential for integration between these systems will provide the best option for delivering the service.
- 3.16 The set up and configuration costs for the Capita SWF System have been estimated at £14,000, (over the 2 years of the interim scheme). In addition to this, additional costs will be incurred in setting up appropriate payment methods for making grant awards and in setting up methods of sourcing white goods and other household items necessary for the delivery of the CCG service.
- 3.17 Whilst a small number of paper copies of the SWF claim form will be available it is envisaged that the majority of SWF claims will be initiated via an on-line e-form either by claimants accessing this themselves via the Council's website or by ELC staff assisting claimants face to face in Council offices or over the telephone.
- 3.18 Delivering the SWF awards will require a range of options to be developed and deployed. Whilst all of the grant awards will have a cash value it is envisaged that direct cash payments will be kept to a minimum. As an additional alternative to cash, the Benefits Unit plans to investigate the feasibility of providing vouchers for the supply of specific items such as white goods, food and other essentials and the potential of taking part in bulk purchasing and/or re-use schemes.
- 3.19 Wherever appropriate the Benefits Unit will also endeavour to sign-post CG claimants to other forms of support that the claimants may be entitled to.
- 3.20 A new Scottish Welfare Fund Policy will be developed to ensure that the Fund is administered within an East Lothian context in line with SWF Guidance supplied by the Scottish Government. The development of this Policy will also draw on the Unit's early experience of delivering this new service.

Discretionary Housing Payments

- 3.21 The UK Government has increased the DWP's allocation of Discretionary Housing Payment (DHP) funding to Councils following recent welfare reforms. The UK Government's contribution has increased to support specific groups of people; those affected by the size criteria in the social rented sector, those affected by the benefit cap and those affected by LHA reductions.
- 3.22 The UK Government's contribution to East Lothian Council's DHP funding pot is set to increase from £53,794 (in 2012/13) to £125,982 (in 2013/14). However it should be noted that ELC is set to exceed the Government contribution for 2012/13 by approximately £17,308 and it is envisaged that the increased value for 2013/14 will not be adequate to meet the anticipated, increased level of demand for DHPs following the introduction of the Under Occupancy changes to Housing Benefit.
- 3.23 Whilst the Government contribution for 2013/14 has been set by the DWP, the Council has the ability to provide additional funding for DHP awards from within its own resources. It should be noted that the Council approved additional DHP funding provision for 2013/14 within the Revenues & Benefits budget approved at the council meeting on 12 February 2013.
- 3.24 Recognising the scale of change that can be anticipated, it is necessary to develop a new DHP Policy for introduction on 1 April and a draft DHP Policy is now attached as Appendix 1 for the Council's consideration. This Policy aims to assist Benefit staff in considering DHP claims being made by people facing a wider range of hardship than could previously be considered under DHP guidance. At the time of writing this report, it has not been possible to finalise the policy but to enable implementation from 1 April, members are asked to provide comments upon the draft and delegate authority to the Head of Council Resources in consultation with the Head of Housing and Environment to finalise the policy before implementation date.

4 POLICY IMPLICATIONS

- 4.1 A Scottish Welfare Fund Policy will be developed to facilitate the consistent delivery of Crisis Grants and Community Care Grants elements of the Scottish Welfare Grants Service. Policy development will be informed by the Scottish Government SWF Guidance and will draw on the Benefits Unit's early experience in delivering the service.
- 4.2 A copy of the draft Discretionary Housing Payments, (DHP) Policy is attached for comment and delegated authority is sought to finalise the report in advance of the implementation date. A copy of the final policy will be lodged in the Members Library Service.

5 EQUALITIES IMPACT ASSESSMENT

5.1 Equalities impact assessments will be completed in respect of both policy documents currently under development.

6 RESOURCE IMPLICATIONS

- 6.1 Financial CTR set up costs (distribution of £4.156m 'national' set up costs to be confirmed by Scottish in Feb 2013). The Council will receive one off set up costs of £32,906 which will be used to establish a software solution for the administration of the SWF service over the 2 year life of the interim scheme, (at a cost of £14,000). Additional costs will be incurred and met from within the SWF budget. ELC budget decision on 12 February approved additional DHP contribution.
- 6.2 Personnel 2 additional full time equivalent posts, (grade 5) to be created on a 2 year fixed term basis within the Benefit Unit to ensure that it has sufficient staffing resources to deliver the SWF service. The staff costs for these 2 additional posts are expected to be £46,638 per annum which will be met from within the new, approved SWF administration budget.
- 6.3 Other None

7 BACKGROUND PAPERS

- 7.1 Council Tax Reduction Scheme funding documentation
- 7.2 Scottish Welfare Fund Budget Allocation Letter, (31 January 2013)
- 7.3 Draft Discretionary Housing Payments, (DHP) Policy attached as Appendix 1

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East Lothian Council

DRAFT Discretionary Housing Payment Policy

2013/14



Introduction

Discretionary Housing Payments (DHPs) provide customers with further financial assistance with their housing costs to alleviate hardship to allow customers time to find alternative solutions to housing issues and/or shortfalls in income. The availability of DHPs will be promoted by the benefits service and the Authority will do everything possible to make it easy for potential beneficiaries of DHPs to apply and assist claimants during the process.

Background

On 2^{nd} July 2001 the DHP scheme was introduced. It granted all local authorities power to make a discretionary award to top up the Housing Benefits (HB) statutory schemes. The legislation governing DHPs can be found in the Discretionary Financial Assistance Regulations 2001 (SI2001/1167) and the subsequent amendment regulations. Until recently, the UK government contribution towards the DHP scheme was £20m per year. LAs are permitted to contribute 2 $\frac{1}{2}$ 2 times the UK government contribution. Following recent welfare reforms, the Government contribution has increased to support specific groups of people, as follows:

- Those affected by the benefit cap
- Those affected by the size criteria in social rented sector
- Those affected by local housing allowance reductions

DHP funding from 2013/14

The total funding within the UK for 2013/14 is £155m. The table below gives details of East Lothian Council's government contribution and overall expenditure limit for Discretionary Housing Payments. Taking into account discussions DWP had with the Local Authority Associations about the distribution formula, it was agreed to target resources according to need. To achieve this aim, the methodology applies a different approach to the four component parts of the total DHP allocation for 2013/14. Although authorities are free to vire between each of the component parts. The table below illustrates the current funding position for East Lothian:

| | Government Contribution | East Lothian contribution (TBC) | Total DHP Budget |
|------------------|----------------------------|---------------------------------|------------------|
| Baseline Funding | £16,252 | £10,320 | £26,572 |

| LHA reforms | £32,503 | £20,640 | £53,143 |
|----------------------|----------|---------|----------|
| Social Size Criteria | £24,441 | £15,520 | £39,961 |
| Benefit cap | £52,786 | £33,520 | £86,306 |
| Total | £125,982 | £80,000 | £205,982 |

Although the scheme conveys a large degree of discretion, we will take account of the purpose of the increased funding when considering applications for DHPs.

DHPs can cover shortfalls between eligible rental liability and payment of Housing Benefit and help towards housing costs.

Housing costs are not defined in the regulations. In general, housing costs can be interpreted more widely to include rent in advance, deposits or other lump sum costs associated with a housing need such as removal costs.

Consideration should also be given to the impact of recent welfare changes introduced with effect from April 2013.

The main features of the scheme are:

- The scheme is purely discretionary and a claimant does not have a statutory right to a payment
- Every year the Government allocate an amount that can be paid out by each local authority in any financial year. East Lothian Council is able to pay additional money but this must be funded from our own finances
- The administration of the scheme is for the local authority to determine
- DHP is not a payment of HB. However the minimum amount of HB must be in payment in the benefit week that a DHP is awarded for
- It cannot be used to offset overpayment recovery or to cover ineligible service charges

Purpose

The purpose of this policy is to specify how East Lothian Council will operate the scheme from 1st April 2013, to indicate some of the factors that will be considered when deciding if a DHP

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can be made and to provide guidance on periods of awards and repeat claims. Each case will be treated strictly on its merits and all customers will be treated fairly and equally. East Lothian Council is committed to working with the local voluntary sector, social landlords and other interested parties to maximise entitlement to all available state benefits and this will be reflected in the administration of the DHP scheme. The main objectives when considering an award in East Lothian are:

- Alleviating poverty
- Encouraging and sustaining people in employment
- Tenancy sustainment and homeless prevention
- Safeguarding residents in their own homes
- Helping those who are trying to help themselves
- Keeping families together
- Supporting domestic violence victims who are trying to move to a place of safety
- Supporting the vulnerable in the local community
- Helping customers through personal and difficult events
- Supporting young people in the transition to adult life
- Promoting good outcomes for children and young people

Claiming a DHP

A claim for DHP must be made in writing. Anyone enquiring about a DHP (either by phone, in person or correspondence) will be asked to complete a DHP form and their case referred to the Benefit section. The advice, assistance and support will be holistic in nature and consider all options in relation to alleviating the reasons for the DHP application being submitted. Additionally the local authority will be able to work cooperatively with the applicant/claimant in submitting any relevant information needed for the application to be considered. This form will incorporate a standard income and expenditure sheet that has been designed to ensure consistency of information and evidence gathering on financial matters. The council reserves the right to request any supporting evidence it deems to be relevant to the application. If the customer is unable or does not supply the required evidence, the benefits service will still consider the application and will take into account any other available factors. If the customer has no valid reason for failing to supply the required evidence, the DHP will be refused.

Matters for consideration

In considering whether to make a DHP award, the customers' financial situation will be looked at. Some other factors that may be taken into account are:

- The extent of the shortfall, including whether the customer has capital or disregarded income which can be used to meet it, or whether anyone else is able and willing to help meet the shortfall?
- Is the reason for the shortfall due to welfare reform changes?
- Is there a real risk of eviction because of the shortfall, or will the landlord accept a reduced payment?
- If the customer has recently taken up the tenancy, did they make enquiries with the local authority or any other service providers about how much benefit they could be expected to get prior to signing up? Could the recently signed tenancy agreement be considered as affordable in relation to the applicant's income?
- What steps has the customer taken to try to reduce their rental?
- What steps has the customer taken to alleviate the problem?
- Does the customer, or anyone in the household, suffer from a health problem, illness or disability, which means that their choice of housing is restricted?
- Does the customer have other debts to pay, which make meeting the shortfall more difficult?
- DHPs are not to be provided to pay off other debts. The dates the debts were incurred
 are relevant, particularly where arrangements were entered into when rent is being
 restricted. Customers should take some responsibility for their level of debt, and the
 amount they can afford to pay from their income
- If the customer has debts, have they taken advice on how to manage them effectively?
- Does the customer or anyone in the household have any unusual or unusually large expenses which make it harder than normal for them to meet the shortfall?
- Has there been a change of circumstances, which makes it more difficult to meet the shortfall?
- Could the customer reduce other outgoings so that they can meet the shortfall?

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- Is this a repeat request for a DHP? If it is, what steps has the customer taken to try to alleviate the problem since the last application?
- Is the situation short term?
- If the DHP application is successful, what steps does the customer plan to take during the payment period to alleviate their position in preparation for when the payment ends.

Period of award

The benefit service will decide the length of time for which a DHP will be awarded on the basis of the known facts and evidence supplied. The award can be reviewed at regular intervals.

The minimum period of award will be one week, with the maximum of 52 weeks. The start date of a DHP award will usually be:

- The Monday following receipt of the DHP claim, or
- The date on which entitlement to HB commenced (providing the claim is received within one calendar month of the HB decision, or
- The Monday after a relevant change in circumstances giving rise to the need for the DHP

A DHP shall not be awarded for any period for which the customer has no entitlement to HB.

The benefits service may need to revise or revoke a DHP award where the customers' circumstances have materially changed. It is the customers' responsibility to notify the council as soon as any change occurs. Any amendment to the claim will be effective from the date of change.

In exceptional circumstances the benefits service will consider a request for backdating a DHP application. Such backdating will only be considered for a maximum of 3 months or 6 months in line with other benefit legislation for HB.

The Decision

The Benefit service aims to deal with all applications for DHP within 14 days of the claim form and all accompanying information being received.

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Customers will be notified in writing of the outcome and the letter will state the reasons for the decision.

Where the application is successful the notification will advise:

- The weekly amount of the DHP award
- The period of the award
- How, when and to whom the DHP will be paid
- The requirement to report any relevant change

All notifications of decisions on DHP claims will offer the opportunity for the customer to seek review.

The right to seek a review

DHPs are not payments of Housing benefit and are therefore not subject to the statutory appeals.

The benefits service will operate the following policy for dealing with appeals against any decision on a claim for DHP:

- A customer, or person nominated to act on their behalf, who disagrees with a DHP decision may dispute the decision in writing, within one month of the notification letter
- The Benefit Manager will consider the dispute. They will review all of the evidence held and make a decision within 14 days. Their decision will be deemed as final and the customer will only be able to make representations through the councils' corporate complaints procedure, seek a judicial review or by complaint to the Local Government Ombudsman.

Method of payment

The benefit DM will decide the most appropriate person to pay based upon the circumstances of each case. This could include paying:

- The customer
- Their partner
- An appointee

- Their landlord or agent
- Any third party to whom it might be most appropriate to make payment

We will normally pay an award of DHP by BACS. Payment frequency will normally be made in line with the HB award.

Overpayments

The benefits service will seek to recover any DHP found to be overpaid. Normally this involves issuing an invoice to the customer or the person to whom the award was paid. Recovery may be made from any ongoing DHP entitlement. The overpayment notification letter will also set out the right of review.

Monitoring

All DHPs will be recorded on the benefits service software system (Capita). Total DHP expenditure will be monitored on a monthly basis by the Benefits Team Leader who will ensure expenditure is within budget and correctly profiled throughout the year.

Quarterly reports will be submitted to the Benefits Manager.

A random sample of decisions will be checked for fairness and consistency. All checks will be recorded.

All claims for DHP will be treated equally and fairly in accordance with East Lothian Councils' policies on race, diversity and equality. East Lothian Council will endeavour to ensure that no-one who applies for DHP receives less favourable treatment on the grounds of any irrelevant consideration including age, disability, gender, religious beliefs, marital status, nationality, race or sexual orientation.

Fraud

East Lothian Councils' Benefit Service is committed to prevent any fraud and error, and to investigate and detect any fraud within the system.

A customer who tries to fraudulently claim a DHP by falsely declaring their circumstances, providing a false statement or evidence in support of their application, may have committed an offence under the Theft Act 1968. Where East Lothian Councils' Benefit Service suspect that a

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fraud may have occurred, the matter will be investigated, and this may lead to criminal proceedings being instigated.

Review

This policy will be reviewed and revised to take into account any changes in legislation and to improve effectiveness. The effectiveness of this policy will be regularly monitored and results reported to senior officers and Members.

East Lothian Council reserves the right to adjust the way this policy operates from time to time, in all aspects, in the light of experience, prevailing economic climate and national benefit changes.





REPORT TO: East Lothian Council

MEETING DATE: 26 February 2013

BY: Executive Director (Support Services)

SUBJECT: Support for East Lothian Businesses – Loan to East

Lothian Investments Ltd

1 PURPOSE

1.1 To approve a request to extend a loan facility currently made available to East Lothian Investments Ltd (ELI).

2 RECOMMENDATIONS

- 2.1 The Council is recommended to approve the extension of the existing loan facility to ELI originally approved by Council on 26 May 2009 and subsequently renewed in December 2011.
- 2.2 Authorise the Head of Council Resources to finalise the loan satisfying the requirements set out in sections 3.12 and 3.13.

3 BACKGROUND

- 3.1 On 26 May 2009, the Council approved that a loan of £300,000 should be made to ELI repayable over 3 years, which provided funds that they could lend to local business. ELI would repay these funds with interest through 36 equal monthly instalments. ELI would fund this from the repayments received from local business plus the 5% administration charge they make on each interest-free loan.
- 3.2 The original loan was subsequently renewed in December 2011 along similar lines by the then Head of Finance and a report was lodged in the Members Library Service.
- 3.3 ELI (formerly East Lothian Economic Development Company) is a company limited by guarantee formed through the splitting up of Lothian Enterprise Board (LEB) at the time of Local Government Re-

- organisation in 1996 and the transfer of equity in 5 East Lothian companies to ELI.
- 3.4 ELI established an instrument for the development of the business base in East Lothian that took the form of providing interest free loans to any company based within the county of East Lothian. Initially this was funded from investment income inherited from LEB but was then continued through the loan facility made available by the Council.
- 3.5 The loans typically offered are unsecured funding up to a ceiling of £10,000 repayable over a maximum period of 36 months. The Board of ELI award loans based on due diligence of each application by the fund manager and subsequent detailed board debate. All companies applying for a loan must provide a detailed business plan, cash flow and at least 2 years of P&L accounts.
- 3.6 The ELC loans have supplemented the funds of ELI and the scheme has been highly successful and is regarded by many as innovative and award winning. Since April 2008 and the start of credit crisis:-
 - Awarded £1,275,504 of loans to 138 companies
 - Received 238 loan applications
 - Created 180 jobs and protected 575
 - Levered in private sector £5,481,214

In addition loan monitoring of 31 awarded companies provided the following evidence on the impacts to the economy of East Lothian:-

| Period 2011 | |
|--|------------|
| Number of companies monitored | 20 |
| Total NP of companies monitored | £480,855 |
| Variance on NP from application for loan | +£31,975 |
| Total turnover of companies provided | £5,275,170 |
| Variance on turnover from application for loan | +£647,045 |
| Jobs position taken from application at time of loan | 142 |
| Variance on jobs created/protected after loan | +40 |
| award | |

| Period 2012 | |
|--|------------|
| Number of companies monitored – to date | 11 |
| Total NP of companies monitored | £342,652 |
| Variance on NP from application for loan | +£39,460 |
| Total turnover of companies provided | £3,076,429 |
| Variance on turnover from application for loan | +£111,701 |
| Jobs position taken from application at time of loan | 68 |
| Variance on jobs created/protected after loan | +12 |
| award | |

- 3.7 Following award of the first loan tranche from ELC, and based on an increase in enquiries from local businesses for a higher loan amount, the Board of Directors of ELI Ltd agreed at the meeting held on 27 July 2009 to increase the ceiling to £25,000 repayable over 5 years to businesses that have been trading for a minimum of 2 years. (The £10,000 loan ceiling for start ups and businesses trading under the 2 year period remains in place.)
- 3.8 The Council appoints 2 of the 5 directors, with the other 3 being representatives of the local business community. Councillors McMillan and Innes are the current Council appointments. The Council's Economic Development Unit provides the Company Secretary and supports the activities of the company.
- 3.9 Both the original 2009 loan and subsequent renewal in 2011 have operated without any difficulties, with ELI meeting every monthly payment of combined principal and interest on time. The 2009 loan has been fully repaid; the 2011 loan has a scheduled principal balance outstanding at 28 February 2013 of £184,795.
- 3.10 At their meeting of 31 October 2012, the Directors of ELI decided to approach ELC for a further loan of £300,000 as their loan capital would soon be fully committed and further demand from local business that is evident would not be able to be met.
- 3.11 Noting that the 2011 loan is not due to be fully repaid until December 2014, but also recognising the continuing need to support local business, it is suggested that the amount of any additional loan should not exceed an overall facility of £300,000.
- 3.12 It is therefore proposed that in consultation with the Council's Law and Licensing Team, the Head of Council Resources provides an additional 3 year loan of a value that will ensure a maximum combined facility to ELI of £300,000. In addition to servicing the existing loan facility, ELI would require to make 36 monthly payments of incorporating an interest rate set at an appropriate level to ensure compliance with the State Aid rules. It is currently estimated that this monthly payment would be approximately £3,293.23.
- 3.13 In providing financial support to business the Council must be mindful of State Aid regulations designed to prevent the distortion of competition within the market. In effect the Council would be financing some business loans of £25,000 or less, which would be well below the current State Aid de minimis level of 200,000 Euros. Assessed cumulatively, the proposed loan to ELI is in excess of the de minimis level but, as long as a commercial rate of interest is applied by the Council to this loan, it will not constitute State Aid. The most recently issued guidance from the EU Commission provides that an interest rate of 1.19% or above will generally be considered to meet the test of commerciality. The relevant PWLB interest rate is currently 1.37%. However, in order to comply with

the rules relating to State Aid, the Council must carry out an assessment of the credit worthiness of the loan recipient, in this case ELI, and apply an interest rate that appropriately reflect the credit worthiness of the company and the nature of the facility offered.

4 POLICY IMPLICATIONS

4.1 The loan funding will directly link into the Economic Development Strategy 2012-22 and in particular the two key policies of job creation and increasing the level of business density in the county.

5 EQUALITIES IMPACT ASSESSMENT

5.1 This report is not applicable to the well being of equalities groups and an Equalities Impact Assessment is not required

6 RESOURCE IMPLICATIONS

- 6.1 Financial the cost of the additional loan will be met by ELI with the exception of administrative costs. Each party will fund their own administrative costs. Although the interest rate used in the loan will be set with reference to the PWLB rates applicable on agreement day, the Council will fund the loan as part of its normal treasury management activities and will not specifically borrow these funds from PWLB. This means the sum loaned will be funded using the most financially efficient method available along with the day-to-day revenue and capital cash requirements normally managed by the Head of Council Resources.
- 6.2 Personnel none
- 6.3 Other none

7 BACKGROUND PAPERS

- 7.1 Supporting East Lothian Businesses report to Council 26 May 2009
- 7.2 Loan to East Lothian Investments MLS Report December 2011

| AUTHOR'S NAME | Jim Lamond |
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| DATE | 14 February 2013 |



REPORT TO: East Lothian Council

MEETING DATE: 26 February 2013

BY: Executive Director (Support Services)

SUBJECT: East Lothian Community Planning Partnership Governance

Review



1 PURPOSE

1.1 To inform Council of progress with the review of the East Lothian Community Planning Partnership governance arrangements.

2 RECOMMENDATIONS

2.1 That Council endorses the Community Planning Partnership Board's agreement in principle to establish new governance arrangements and structure as detailed in paragraphs 3.4 and 3.5.

3 BACKGROUND

- 3.1 The East Lothian Community Planning Partnership (ELCPP) agreed to carry out a review of its governance arrangements and structure in 2012. The review was necessary in order to allow the ELCPP to:
 - reflect on how the partnership, governance arrangements and structure have been working
 - take on board the implications of the adoption of the Economic Development Strategy (e.g. the recommendation that a new strategic economic development board be established)
 - prepare for the establishment of the integrated Health and Social Care Partnership
 - consider the implications of the establishment of the Scottish Police Authority and the Scottish Fire and Rescue Service
 - consider the impact of the review of Community Planning being undertaken at a national level and the guidance on the development of a new Single

- Outcome Agreement, which Community Planning Partnerships are expected to produce by June 2013.
- 3.2 The review included a Stakeholder survey (August 2012) and a strategic level workshop held on 7 September 2012 which was informed by an issues paper covering external issues and the views from within the partnership; the results of the stakeholder survey and the priorities from the Community Planning Partnership that was held in June 2012. Key themes which emerged from the workshop were:
 - the Partnership should focus on fewer clearly defined priorities
 - fewer formal organisations and a tighter time limit on the life of those created
 - tighter reporting in both directions up and down and horizontally in the chain of communications and organisational hierarchy
 - clear sense of shared responsibilities between the Partnership and partner organisations so that there is reporting into and out of the partners and the Community Planning Partnership structure.
- 3.3 A second strategic level workshop was held on Thursday 8 November 2012. This workshop was informed by an options paper which presented a new approach and two options for a structure.
- 3.4 The Community Planning Partnership Board meeting of 10 December 2012 considered a report recommending new governance arrangements and structure based on the outcome of the consultations and workshops. The Board agreed that the following principles should guide the new governance arrangements for the Partnership:
 - Communities must be at the heart of community planning
 - Our way of working is based on co-production
 - Shared responsibility among all partners from all sectors public, third, community and private
 - Empowerment of all involved to take on this role
 - Resourcing follows priorities and outcomes
 - The structure is simple and focused on achieving the Community Plan/ Single Outcome Agreement through partnership working
 - Transparency and accountability in our operations.
- 3.5 The Board agreed in principle to a new structure based on:
 - A strong governance role for a slightly expanded Partnership Board including elected member and community representation

- The replacement of the existing seven Theme Groups by three new Strategic Boards with responsibility for the Economy and the Environment, People (including health and social care, education and children) and Communities (including community safety) and the relevant Single Outcome Agreement Outcomes that relate to these areas
- Clear direct reporting relationship between the Strategic Boards and the Partnership Board
- Local area coordination and integrated service delivery and planning in all 6 ward areas (Musselburgh combines two wards)
- Recognition of the role for the private sector in relevant areas of work
- 3.6 The Board established three short-life working groups to report back to the Board by the end of February on the detail of the new structure, including the remit and membership of the new Partnership Board and Strategic Boards.

4 POLICY IMPLICATIONS

4.1 The review of the ELCPP governance arrangements and structure will provide a more strategically focussed Community Planning Partnership which reflects the impact of public sector reform, the national review of Community Planning and the guidance on the new Single Outcome Agreement.

5 EQUALITIES IMPACT ASSESSMENT

5.1 This report is not applicable to the well being of equalities groups and an Equalities Impact Assessment is not required.

6 RESOURCE IMPLICATIONS

- 6.1 Financial none
- 6.2 Personnel none
- 6.3 Other none

7 BACKGROUND PAPERS

- 7.1 Quarterly Monitoring Report on Effective and Efficient Services; Community Planning Partnership Board, 11 June 2012
- 7.2 Quarterly Monitoring Report on Effective and Efficient Services; Community Planning Partnership Board, 10 September 2012
- 7.3 Quarterly Monitoring Report on Effective and Efficient Services; Community Planning Partnership Board, 10 December 2012

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| DATE | 7 February 2013 |



REPORT TO: East Lothian Council

MEETING DATE: 26 February 2013

BY: Executive Director (Services for People)

SUBJECT: Integration of Health and Social Care Update

1.1 To update the Council on progress towards the establishment of a Health and Social Care Partnership in East Lothian.

2 RECOMMENDATIONS

PURPOSE

1

- 2.1 Members are asked to:
 - i) Note the contents of this report
 - ii) Request that a report with proposals to establish shadow partnership arrangements is brought forward for approval by April 2013.

3 BACKGROUND

- 3.1 At its meeting on 11 September 2012, Cabinet approved the Council's response to the Scottish Government consultation on proposals to integrate adult health and social care. Alongside this, Cabinet requested that the Chief Executive should begin detailed planning towards the establishment of a single Health and Social Care Partnership (HSCP) in East Lothian taking account of guidelines and legislation as available.
- 3.2 Detailed planning towards the establishment of a HSCP in East Lothian has been ongoing from September 2012. Progress has been made across a number of areas;

Key Workstreams

 We have established five workstreams, led by senior Council and NHS officers to ensure that we are adequately focused on the key

- issues arising from the proposals to establish a HSCP. The focus of the workstreams is on Finance and IT, Governance, Outcomes, Strategic Commissioning and HR and Workforce Development.
- ii) Workstream leads are being tasked to identify actions required to deliver a HSCP and to report these into the proposed shadow partnership arrangements at agreed intervals throughout 2013/14.
- iii) A key aspect of this work will be to ensure we build the views of staff, service users and carers into our plans, with workstream leads establishing appropriate mechanisms to enable the views of these groups to be heard.

Shadow Partnership Arrangements

- iv) Our response to the consultation exercise focused on the importance of integrating our proposals for a HSCP within the revised Community Planning arrangements. We suggested therefore that the Partnership Committee should be embedded within the Community Planning system locally.
- v) Subject to the publication of a Bill and following legislation, we anticipate that HSCPs will be established from 2014. Prior to the establishment of the formal HSCP, we will establish a shadow partnership group. We expect this to be in place by April 2013 and to run until the formal HSCP Committee is established.
- vi) Work is currently underway across the partnership to draft terms of reference for this group including its remit, function and membership. Detailed proposals for this will be brought forward to Elected Members and the Community Health Partnership Sub-Committee for approval in early course.
- vii) The shadow partnership will focus on rethinking and redesigning the model of health and social care for East Lothian. The HSCP will be embedded within East Lothian's Community Planning system when it is formally established after legislation is passed.
- viii) It has been agreed that the Chair of the Shadow Partnership Group and the Health and Social Care Partnership will be led by a Health member of the Board for the first two years.
- ix) The appointment to the Chair will be made by the Health Board prior to the establishment of the Shadow Group.

4 POLICY IMPLICATIONS

4.1 The establishment of Health and Social Care Partnerships is designed to improve outcomes for service users by shifting the balance of care and encouraging greater use of preventative services. The local partnership

will therefore support delivery of East Lothian's Older People's Strategy, the Council Plan and Single Outcome Agreement.

5 EQUALITIES IMPACT ASSESSMENT

5.1 This report is not applicable to the well being of equalities groups and an Equalities Impact Assessment is not required.

6 RESOURCE IMPLICATIONS

- 6.1 Financial None
- 6.2 Personnel None
- 6.3 Other None

7 BACKGROUND PAPERS

7.1 Report to Cabinet, 12 September 2012, "Response to the Scottish Government Consultation on Integration of Health and Social Care"

| AUTHOR'S NAME | David Heaney |
|---------------|------------------------------------|
| DESIGNATION | Senior Manager (Strategy & Policy) |
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| DATE | 29 January 2013 |



REPORT TO: East Lothian Council

MEETING DATE: 26 February 2013

BY: Executive Director (Services for People)

SUBJECT: Older Peoples Change Fund 2013/14

1 PURPOSE

1.1 To update the Council on the use of East Lothian's Change Fund and to seek approval for the 2013/14 Change Plan template, and rolling three year joint commissioning plan for reshaping care for older people.

2 RECOMMENDATIONS

- 2.1 Members are asked to;
 - (i) Note the contents of this report
 - (ii) Approve the 2013/14 Change Plan template and rolling three year joint commissioning plan for reshaping care for older people.

3 BACKGROUND

- 3.1 Members will recall that the Scottish Government established a £70 million Change Fund across Scotland in 2011/12. The purpose of the fund is to enable health and social care partners to implement local plans for making better use of their combined resources for older people's services.
- 3.2 The Scottish Government extended the fund for a further three years up to 2014/15. From 2012/13 until 2013/14, the fund will increase to £80m nationally, before reducing to £70m in 2014/15. Based on East Lothian's share of the fund increased from £1.256m in 2011/12, to £1.435m in 2012/13, and will remain at this level, before returning to £1.256m in 2014/15.

3.3 East Lothian's Change Fund is delivered through a four way partnership involving the Council, the NHS, the voluntary and independent sectors. Table 1 sets out the deployment of the fund since 2011.

Table 1: Summary of Projects: 2011/13 Budget allocation by Sector

| Sector | No of Projects ongoing from 2011/12 | No of new projects 2012/13 | Totals | Total Budget £ | % Budget |
|-------------|---|-------------------------------------|--------|----------------------|-------------|
| Council | 10 | 6 | 16 | 507,201 | 35 % |
| Third | 15 | 6 | 21 | 657,899 | 46 % |
| Independent | 0 | 3 | 3 | 40,000 | 3 % |
| CHP | 5 | 1 | 6 | 229,900 | 16 % |
| Totals | 30 | 16 | 46 | 1,435,000 | 100 % |

- 3.4 The Scottish Government has advised that priority should be given to providing support for informal carers, preventative services delivered collaboratively and/or through a co-production approach, and volunteering.
- 3.5 We allocated 46% of the 2012/13 fund to support 24 innovative third sector projects. This is one of the largest percentage allocations to the third sector across Scotland. The main elements are: greater support to informal carers; information, practical support and preventative services; increased capacity of small third and independent sector organisations to support older people with more complex needs; greater capacity and development of volunteers and volunteering in supporting older people and their carers, and greater capacity in local communities to work together to support older people.
- 3.6 The Scottish Government requires Partnerships to invest a minimum of 20% of the fund to projects offering direct or indirect support to carers. In East Lothian we committed 39% of the fund for 2012/13 to support informal carers (Table 2). The Scottish Government has maintained its commitment to this target in 2013/14.

Table 2 Supporting Carers

| Investment on direct carer support | £318,050 | 22% |
|--------------------------------------|----------|-----|
| Investment on indirect carer support | £245,366 | 17% |
| Total overall investment on carer | | |
| support | £563,416 | 39% |

- 3.7 The Scottish Government issued updated Change Fund guidance for 2013/14 in late 2012 and this contained some important changes in requirements. In summary, partnerships are now required to;
 - Prepare three year rolling joint commissioning plans highlighting the strategic outcomes they aim to achieve and the action they will take to do this
 - Publish their plans locally
 - Submit a detailed self evaluation template to the Scottish Government highlighting action taken so far and the impact of the Change Fund to date as well as future plans for improvement. This is required to be with the Scottish Government by 28 February 2013.
- 3.8 The East Lothian Partnership has prepared a three year Joint Commissioning Plan as required and this is attached at Appendix 1. It sets out the partners' high level ambitions and makes appropriate connections to the forthcoming integration of health and social care. An important addition to the plan is the inclusion of a Housing Contribution Statement.
- 3.9 Alongside the Joint Commissioning Plan we have set out a series of actions required to deliver the outcomes it contains between 2013 and 2016. Once approved by both the Council and East Lothian CHP Sub Committee, the Plan will be published on the Council, Community Planning Partnership and NHS Lothian websites.
- 3.10 The Change Fund Partnership has completed the self evaluation template and this is attached at Appendix 2.

4 POLICY IMPLICATIONS

4.1 The Change Fund provides a vehicle to support delivery of the Older Peoples Strategy

5 EQUALITIES IMPACT ASSESSMENT

5.1 This report is not applicable to the well being of equalities groups and an Equalities Impact Assessment is not required.

6 RESOURCE IMPLICATIONS

- 6.1 Financial £1.435 million across the East Lothian Partnership in 2012/13.
- 6.2 Personnel None
- 6.3 Other None

7 BACKGROUND PAPERS

7.1 Report to East Lothian Council Cabinet, "Change Fund Change Plan", 14 February 2012.

| AUTHOR'S NAME | David Heaney |
|---------------|------------------------------------|
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| DATE | 1 February 2013 |







East Lothian

Joint Commissioning Plan For Older People

2012 - 2015

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1.0 Foreword

Change Fund Partnership Leads:

People are living longer than ever, and the trend is set to continue into the future. Increased life expectancy is something that we should all celebrate, but longevity means that we need to plan ahead both collectively and individually, to ensure that we can maximise the benefits and positive experiences of a long life.

The ageing process varies from person to person and older people are as diverse in their circumstances, interests, activities and abilities as the rest of the population. This plan recognises that the services we require in East Lothian to meet the needs of older people must be flexible and diverse whilst also delivering value for money for the public purse.

The vast majority of older people are living longer and require support and care much later in life. This can be attributed to the advances in modern medicine, better social care and housing. A relatively small number of older people who suffer from ill health or disability do, however, need care and the plan focuses on services that will support their continuing independence.

We are committed to involving the people who use our services in designing the outcomes they want. We will make sure that the strong and effective partnerships we have established across the care sectors continue to deliver these outcomes.

We have prepared this plan at a time of great change as we await the introduction of Health and Social Care Partnerships. To that extent therefore, the future is unknown, so we are mindful of the need to continuously review the commitments we have set out here as we move towards the next phase of health and social care delivery in Scotland

| David Small | Murray Leys |
|-------------------------------------|----------------------|
| NHS Lothian | East Lothian Council |
| | |
| Eliot Stark | Maureen Allan |
| East Lothian Third Sector Interface | Scottish Care |

2.0 Introduction

This plan has been developed jointly by the East Lothian Partnership, comprised of representatives from East Lothian Council, NHS Lothian, the third sector and independent sectors. It describes how the partnership will develop its strategic approach to commissioning services for older people in East Lothian.

The plan is being developed in response to national policy and the need to demonstrate clear, joined-up commissioning priorities locally across health and social care. The plan will be reviewed throughout its lifetime and will be updated to take account of the evolution of our Health and Social Care Partnership following forthcoming legislation.

3.0 What is Strategic Commissioning?

"Strategic commissioning is the term used for all the activities involved in assessing and forecasting needs, links investment to agreed desired outcomes, considering options, planning the nature, range and quality of future services and working in partnership to put these in place. Joint commissioning is where these actions are undertaken by two or more agencies working together, typically health and local government, and often from a pooled or aligned budget." Joint Improvement Team: Joint Strategic Commissioning – 'A definition' June 2012.

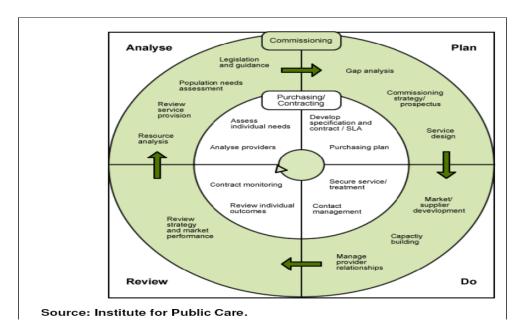


Figure 1: Commissioning Cycle, Institute of Public Care 2007

Figure 1 shows the commissioning process as a continuous cycle; this embeds a checking process to ensure that the services commissioned by both health and social care continue to meet local need, maintain excellent quality and are valued by the people who use them. All commissioning decisions have to be made within available resources.

To achieve effective joint commissioning, we must:

- Work collaboratively with our partners
- Have continuous and meaningful engagement with all stakeholders
- Undertake robust and regular outcome focused needs assessment
- Prioritise investment according to local needs
- Promote and specify continuous improvement in quality and outcomes;
- Ensure sustainable development and value for money.

4.0 Vision

The shared vision for older people in East Lothian is to enable all older people to live the lives they want, achieving their potential to live independently and exercising choice over the services they use.

Improving the health and wellbeing of individuals is central to this vision and will be embedded within our commissioning processes. For older people in our area, our services need to be delivered in a way that:

- Promotes mutual respect
- Values their contribution and their diversity
- Ensures their dignity is maintained at all times
- Takes account, when necessary, of their need for protection.

5.0 Scope of the Plan

The plan will inform service users, family carers, service providers, commissioning partners and the wider public of our commissioning intentions for services for older people for the period 2012 – 2015. These are set out within our Older People's Strategy.

The plan covers the area within East Lothian Council's boundaries, incorporates services for older people provided or commissioned by the Council, East Lothian Community Health Partnership, third and independent sector partners. It identifies priorities for joint working during the next three years, improving quality, enablement and strengthening joint commissioning arrangements.

6.0 Commissioning Themes

6.1 Working in Partnership

Our partnership has:

- A clear vision and a focus on key outcomes
- Clear, shared objectives, with a realistic plan and timetable for achieving these
- A clear and shared understanding of each partners' role and contribution
- A clear framework of responsibilities and accountability

6.2 Quality, dignity, respect and safety

The Partnership will ensure that quality, dignity, respect and safety are widely and routinely understood and achieved in all services delivered across the sectors. To achieve this, the Partnership will:

- Work with providers to ensure that older people can be confident of a consistently high standard of care/treatment across all services.
- Continue to develop user/carer involvement and quality assurance systems, and ensure advocacy services are available to support this
- Adhere to national care standards and codes of practice across all sectors.

The Partnership recognises that every person within our community has a right to live their lives free from violence and abuse. Adults at risk of abuse or neglect must have access to advice and support to enable everyone to live without fear and in safety. The protection of vulnerable adults is a shared responsibility and a high priority across our partnership.

6.3 Choice and Control

The Scottish Government and COSLA recently produced 'Self-Directed Support: A National Strategy for Scotland' which contains an aim of making SDS the "mainstream approach" for care and support in Scotland (Scottish Government and COSLA, 2010). The Social Care (Self-Directed Support) (Scotland) Bill was recently passed by the Scottish Parliament.

We are committed to:

- Putting service users at the heart of decision making about their care and the outcomes they want to achieve
- Developing the systems required to support the implementation of Self Directed Support and the wider personalisation agenda effectively.
- Providing better integration of home-based care and support services.
- Speeding up access to adaptations.
- Simplifying systems to support people's access to services.
- Identifying clear pathways through services for older people and their families

- Widening opportunities for self-assessment.
- Supporting care professionals to develop their skills in dementia care, end of life care, palliative care, dignity in care and a personalised approach to care including anticipatory care planning.

6.4 Supporting Carers

Caring Together - The Carers Strategy 2010 – 2015 states:

"We recognise carers as equal partners in the delivery of care in Scotland and fully acknowledge carers' expertise, knowledge and the quality of care they give. With appropriate support, especially support delivered early to prevent crisis, caring need not have an adverse impact on carers" The Carers Strategy 2010 – 2015.

Informal family carers are essential contributors to the social care workforce, and without them the services provided in East Lothian could not meet the needs of our population. The caring commitment ranges from a few hours a week to 24 hours a day, and many carers are older people with health and social care needs of their own.

We will work in partnership with carers to support them to sustain the best quality of life for themselves and the loved ones they care for, recognising them as full partners in their support and care. We have invested 39% of the Change Fund to date in projects aimed at supporting carers directly and indirectly.

Our commitment to carers in East Lothian is that they will:

- Have their own needs and aspirations recognised through an outcomes based and personalised assessment process.
- Be supported to stay well
- Be treated with dignity
- Be recognised as expert partners in care

6.5 Information and Access to Services

The Partnership will ensure that information is available to support older people to make choices about the support they need. We will ensure information is available in a variety of ways, and that when people need extra help to make decisions and follow up on information, the help is there. We are committed to:

- Ensuring that all practitioners in the community are aware of the services available across all sectors and that older people are provided with the right information at the right time.
- Developing the role of universal services such as libraries in providing information and helping people navigate through the system.
- Improving cross-sector working to increase access to services in hard to reach communities

7.0 Strategic Context

7.1 Reshaping Care for Older People

Scotland's older population is set to increase substantially in the next twenty years. Unplanned admissions to hospitals account for nearly one third of the combined resources that we currently spend on health and social care for older people in the country. To address these pressures, we need to change the way we plan and deliver care. That means planning and providing services in much more integrated ways between primary care, hospitals and community-based health, social care, housing, the voluntary and independent sectors and community organisations.

In order to adapt to the changing population we need to make changes to our public services in how they are funded, organised and delivered, but as importantly, the culture and values that underpin them need to change.

To support this process, the Scottish Government established a £70 million Change Fund across Scotland in 2011/12, running through until 2014. East Lothian's share of the fund in 2011/12 was £1.256m; this increased to £1.435m in 2012/13, and will return to £1.256m in 2014/15.

This reform programme is focused around four 'pillars':

- A decisive shift towards prevention;
- Greater integration of public services at a local level, driven by better partnership, collaboration and effective local delivery;
- Greater investment in the people who deliver services through enhanced workforce development and effective leadership; and
- A sharp focus on improving performance, through greater transparency, innovation and use of digital technology.

7.2 Local Strategic Context

The local context of the plan includes:

The Older People's Strategy 2010-2020 which identifies the following outcomes:

- Services will meet the needs of East Lothian's growing and ageing population
- Services will enable older people to live independently, with support whenever necessary
- Older people and their carers will be healthier and more active and feel included in their community
- We will raise standards of service to deliver effective and efficient services in a challenging financial climate

East Lothian's Single Outcome Agreement:

• In East Lothian we live healthier, more active and independent lives

 In East Lothian people in housing need have access to an appropriate type, tenure and standard of housing and are prevented from becoming homeless

NHS Lothian's Clinical Strategy The strategy sets out the overall service model and principles which will drive service re-design, based on safe, high quality evidence based patient pathways and identifies how we plan to deliver safer, more effective and personcentred health and healthcare for the people of Lothian.

Living and Dying Well: A national and local action plan for palliative and end of life care in Scotland. This sets out a framework to plan and develop services in the NHS which will embed a cohesive and equitable approach to the delivery of palliative and end of life care for patients and families living with and dying from any advanced, progressive or incurable condition across all care settings in Scotland.

Caring Together: The Carers Strategy 2010 – 2015

Caring Together acknowledges the vital contribution carers make to the health and social care system and commits to work with carers as equal partners in the planning and delivery of care and support.

A Sense of Belonging - A joint strategy for improving the mental health and wellbeing of Lothian's population 2011- 2016. This strategy sets out a clear vision, principles and approach for how people with experience of mental illness and/or mental health problems, people who use services, carers, the third sector, the four local authorities and NHS Lothian, will work together across Lothian to improve our mental health and wellbeing for people of all ages and ensure that the services delivered have an ethos of recovery embedded within them.

The East Lothian Local Housing Strategy 2012-17 aims to:

- Increase housing supply and improve access to appropriate housing including affordable housing;
- Improve the condition and energy efficiency and where appropriate the management, of existing stock;
- Ensure fewer people become homeless;
- Ensure people with particular needs are able to access and sustain their choice of housing including independent living, where appropriate; and
- Ensure fewer people live in fuel poverty.

8.0 Strategic Links to Housing

We are working closely with housing colleagues to ensure that older people have access to appropriate housing services. This includes accessible housing, repairs, adaptations, assistive technology and energy efficiency measures to help older people to remain in their own homes. It is acknowledged that one of the many reasons that people go into long term care is a lack of appropriate housing in the community.

The East Lothian Housing Strategy (LHS) 2012-17 was developed in a challenging financial climate, with evidence of an ageing population and more complex levels of need, prior to the publication of the national Strategy for Housing for Scotland's Older People 2012-21. Through the development of the LHS it was recognised that there was a need to improve the knowledge and understanding of the housing and housing support needs of older people to underpin a more effective strategic approach to the delivery of housing for older people. Research was commissioned in 2011 to assess the housing and housing support needs of older people and this will be published shortly. This report provides the evidence base for shared housing related outcomes.

The Housing Contribution Statement (See Appendix 1) identifies the strategic links between housing planning and health and social care joint strategic commissioning. The Statement ensures that the housing contribution to health and social care outcomes is acknowledged and maximised. Housing currently makes a significant contribution to health and social care outcomes for older people through a wide range of mechanisms.

It is envisaged that the integration of health and social care will bring opportunities to further align the connections between health, social care and housing to support improved housing outcomes for older people.

9.0 A Joint Approach for Older People

9.1 Integration – Health & Social Care Partnerships

In May 2012 the Scottish Government launched a consultation exercise on the integration of adult social care and health services in Scotland. The consultation paper noted,

"Where money comes from – health, or social care, or indeed housing – will no longer be of consequence to the patient or service user. What will matter instead will be the extent to which partnerships achieve the maximum possible benefit for service users and patients, together and against the backdrop of shared outcomes and an integrated budget". (Scottish Government, 2012) The national policy is designed to make better use of resources and improve outcomes for service users and patients. In our response to the Scottish Government's consultation paper in September 2012, the Partnership noted; "We support the overall drive to improve outcomes by integrating health and social care services which we believe can build upon the improvements we have already made through joint working with our partners, and integration should bring further benefits for service users, carers and communities."

In East Lothian work is underway with partners across the sectors to develop plans for a Health and Social Care Partnership.

It is essential to recognise the challenging financial climate in which we are required to deliver this plan, and to integrate service delivery. The plan has been developed within the context of the dual pressures of increasing demand for services from a growing population, and reducing budgets for public services. This means that our approach to delivery has to be reformed, just as the services we deliver have to be reformed. Our new approach will therefore be characterised by;

- a focus on developing links to work in partnership to ensure the needs of older people are met
- the development of closer joint working to support seamless care pathways, and the more efficient use of existing services and resources
- creativity in how we can develop new services
- decommissioning or remodeling of services that are no longer strategically relevant or not cost effective and seeking to achieve better value for money in quality performance outcomes for the money invested
- Working closely with local communities to provide more cost-effective, creative solutions.

10.0 Future Demand

As people are living longer we face an ageing population profile that is particularly evident within East Lothian, where we have the third highest percentage of total population of over 75s in Scotland.¹

In general, the health of the overall population in East Lothian is very good. Both male and female life expectancy is significantly higher than the Scottish average and has been rising steadily over time.² The working age population in East Lothian is significantly lower than the Scottish average, whilst the numbers of people aged 0-15 years and 65+ are significantly higher than the Scottish average.

http://www.gro-scotland.gov.uk/statistics/theme/population/estimates/mid-year/2011/tables.html

² East Lothian Health and Wellbeing Profile 2010 (http://scotpho.org.uk/web/FILES/Profiles/2010/Rep_CHP_S03000031.pdf) [1] GROS East Lothian Demographic Factsheet (http://www.gro-scotland.gov.uk/files2/stats/council-area-data-sheets/east-lothian-factsheet.pdf)[1] East Lothian Health and Wellbeing Profile 2010 (http://scotpho.org.uk/web/FILES/Profiles/2010/Rep_CHP_S03000031.pdf)

Alongside this, East Lothian has a higher percentage of lone pensioner households. In recent years, there has been significant growth in the numbers of older people, defined as people aged 65 and over and this trend is set to continue. It is anticipated that between 2010 and 2035 the number of older people living in the county will increase by 77% (from 17,594 in 2010, to 31,093 in 2035) thereby significantly increasing demand for, and expectations of, services. 1, 2

There will be a particularly large rise in the numbers of older people aged 85 and over (an increase of 161% from 2,121 in 2010 to 5,545 by 2035) – an important factor given that people over 85 years make the greatest use of health and social care services.

Managing admissions to acute hospital beds, residential and nursing homes is a key element of this plan. The population changes, we are experiencing will increase the pressure on acute and residential care services. In both health and social care there is a greater emphasis on providing care at home rather than in care homes. More choice is being given to individuals to say how, when and by whom services are provided, making them more flexible and responsive to need, and helping maintain dignity.

As our older people's population grows so will the need for increased specialist care for people with dementia. The figures below use 2010 population projections from the General Register Office for Scotland and then apply the European dementia prevalence rates taken from the EuroCoDe study as reported on the Alzheimers Scotland website. ³

By 2020 the number of people with dementia can be estimated to increase by 1,855, (from 1,687 in 2010 to 3,542 in 2035) an increase of 110%. (Figure 1)

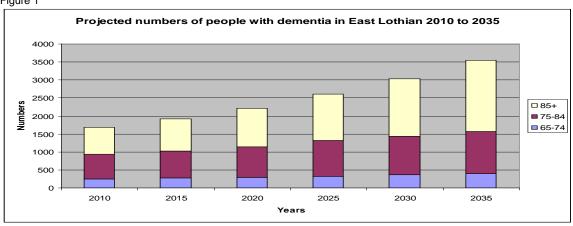


Figure 1

http://www.gro-scotland.gov.uk/statistics/theme/population/estimates/mid-year/2011/tables.html

² East Lothian Health and Wellbeing Profile 2010 (http://scotpho.org.uk/web/FILES/Profiles/2010/Rep_CHP_S03000031.pdf) [1] GROS East Lothian Demographic Factsheet (http://www.gro-scotland.gov.uk/files2/stats/council-area-data-sheets/east-lothianfactsheet.pdf)[1] East Lothian Health and Wellbeing Profile 2010 (http://scotpho.org.uk/web/FILES/Profiles/2010/Rep_CHP_S03000031.pdf)

³(Alzheimer Europe (2009) EuroCoDe: prevalence of dementia in Europe Alzheimer Europe – Consensual Prevalence Rates http://dementiascotland.org/news/statistics-number-of-people-with-dementia-in-scotland-2012)

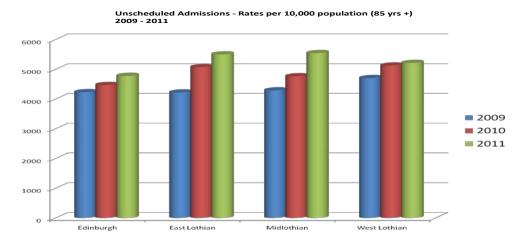
Health Profile: There are a number of long term conditions where the East Lothian population has a higher prevalence than the Scottish or Lothian average. In general terms this mirrors the profile of our older than average population and serves as an indicator of the required focus of preventative and health care services.

Figure 2

| Figure 2 | Detiente | | | | |
|--|-----------------|-------------------------------------|----------|--------------|--|
| | Patients on | Raw prevalence rate (per 100 pation | | | |
| Conditions | QOF register | NHS Lothian | SCOTLAND | East Lothian | |
| Hypertension | 68,478 | 11.6 | 13.5 | 14.6 | |
| Obesity | 32,036 | 5.4 | 7.7 | 4.9 | |
| Asthma | 33,250 | 5.6 | 5.9 | 6.6 | |
| Hypothyroidism | 16,657 | 2.8 | 3.6 | 3.5 | |
| CHD (Coronary Heart Disease) | 20,013 | 3.4 | 4.4 | 4.4 | |
| Diabetes | 21,627 | 3.7 | 4.3 | 3.9 | |
| CKD (Chronic Kidney Disease) | 15,120 | 2.6 | 3.3 | 2.6 | |
| Depression 2 (of 2): new diagnosis of depression | 59,565 | 10.1 | 9.0 | 11.4 | |
| Stroke & Transient Ischaemic Attack (TIA) | 10,489 | 1.8 | 2.1 | 2.3 | |
| COPD (Chronic Obstructive Pulmonary Disease) | 9,133 | 1.6 | 2.0 | 1.7 | |
| Atrial Fibrillation | 7,023 | 1.2 | 1.4 | 1.6 | |
| Cancer | 9,785 | 1.7 | 1.7 | 1.9 | |
| Dementia | 3,951 | 0.7 | 0.7 | 1.0 | |
| Heart Failure | 3,565 | 0.6 | 0.8 | 0.8 | |
| Mental Health | 4,971 | 0.8 | 0.8 | 0.7 | |
| Epilepsy | 3,614 | 0.6 | 0.7 | 0.6 | |
| LVD (Left Ventricular Dysfunction) | 2,275 | 0.4 | 0.6 | 0.6 | |

http://www.isdscotland.org/Health-Topics/General-Practice/Quality-and-Outcomes-Framework/2011-12/Register-and-prevalence-data.asp





As part of our ongoing work we constantly measure actual and relative rates of unscheduled hospital admissions. Figure 3 (below) highlights the particularly high relative rates of hospital admissions for our "oldest old" population, and therefore the need to focus our attention in understanding the reasons and patterns underlying this, developing services to address this and to keeping our older, vulnerable people safe and healthy at home. In the same way we will undertake to focus on those admissions with very short lengths of stay (< 48 hours) and readmissions to hospitals within 28 days.

1.0 Market Analysis
There are a wide range of services in East Lothian provided across the sectors that are able to support older people. The following describe the key areas of service provision:

| Hospital Care | Accident & Emergency | Roodlands, Belhaven, Eddington and Herdmanflat Hospitals | | Assessment (MoE) | Complex care | Rehabilitation | Surgery | |
|---------------------|-----------------------------------|---|-------------------------------|---------------------------------|---------------------------------------|---|----------------------------------|-----------------------------------|
| | | | | | | | | |
| Specialist services | Assessment, & rehabilitation | Duty & Response Team | End of life care | Day Hospital | Community Rehabilitation | Care & nursing homes | EMACS/ COPD | |
| Community services | Social Work | Assessment & care | Reablement service | Telecare | Emergency Care Service | Cross sector care at home | Adult protection | Supported discharge social worker |
| | Carers support | Respite and short breaks | Advocacy | Welfare benefits | Income maximization | Behaviour support service | Carer emergency plans | End of life training & respite |
| | General Practitioner's | Community nursing | Community pharmacy | psychology | Public health nursing | Practice nurses | Dental services | |
| | Physiotherapy | Occupational Therapy | Dietetics | Speech & language therapy | Podiatry | Equipment store | Falls services | Blue badge scheme |
| | Cross sector residential care | Housing/ housing with care | Day Centres | Housing support | Cross sector Transport services | Housing adaptations support | Home safety service | Garden share & aid |
| | Lunch Clubs | Frozen meals | Food bank | Volunteer services for OP | Good Neighbors service | Older People's Resource Centre | Volunteering & volunteer support | Befriending |
| | Dementia development worker | Dementia cafe | OP health & wellbeing project | OT Telecare – Dementia | Equipment store | Sporting Memories | U3A East Lothian | Ears East Lothian |
| | Supported leisure activities | Mobile library service | Ageing Well co-coordinator | Inter- generational work | Sports centres | Libraries | First Stop | |

12.0 Future Commissioning Intentions

Our priorities are:

12.1 Managing long term conditions

Long-term conditions present a significant and growing problem for East Lothian and are a major contributor to health inequalities in the area. As people live longer, growing numbers have medical conditions that they will live with for the rest of their lives. These long-term illnesses are extremely common and the ability to respond well to the needs of these patients has become an important part of modern healthcare.

Our aims are to produce better health outcomes and quality of life, slow disease progression and reduce disability, resulting in reduced discomfort and stress and fewer preventable hospital admissions. In order to ensure that each person with a long-term condition has the opportunity to achieve the best health and level of independence that they can, we are committed to an approach to their care that:

- Is personal to them
- Addresses their clinical needs
- Offers informed choice
- Supports them to learn how to manage their condition effectively.

12.2 Developing preventative services and building capacity in our communities

Preventative services are a means of ensuring good health, well-being and independence in later life. The Scottish Government defines community capacity building as "a way of working with people to develop their ability to jointly influence what happens in their community. This can involve developing confidence, skills, structures and knowledge, to increase the opportunities communities have to make a real difference to the services, activities and changes that take place in their area" (Learning and Teaching Scotland, 2011)

We will promote the development of preventative services which are delivered using a partnership and co-production approach that:

- Are flexible in responding to individual requirements.
- Support older people to engage in a range of community social activities of their choice and contribute positively to the life of their communities.
- Support older people and their carers to remain physically active and healthy
- Treat older people with dignity respect and fairness so that they receive a service that respects them as an individual and equal member of the community

The Partnership will aim to ensure that older people can access a range of services, equipment, adaptations and improvements at home, making as much help as possible available where they live.

We are committed to:

- Simplifying and encouraging take up of simple technology for all older people e.g. community alarms, small equipment
- Developing access to opportunities for physical activity within the community to help people stay fit and strong and help prevent falls
- Ensuring that older people can access a range of supports close to home, e.g. s social activity, befriending and peer support, practical help, volunteering opportunities.
- Supporting people with dementia and their carers to have early access to a diagnosis and supporting them to access the services and information they need following diagnosis.
- Developing services for older people with functional mental health problems such as depression and linking community mental health services to practices to ensure people get the right support at the right time.

12.3 Managing dementia

Dementia is a progressive and eventually terminal condition, but with early intervention and the right support, people with dementia can achieve a good quality of life for many years. Dementia challenges the person in all aspects of their daily life. It is imperative that we develop support services that will help them take control of their condition and help them remain active and independent for as long as possible.

Scotland's National Dementia Strategy 2010 makes the following commitment to developing services for individuals with dementia and their families: 'People who have dementia and those who care for them are entitled to dignity and respect and should be able to access services that provide support, care and treatment in a way that meets their personal needs'. (Scotland's National Dementia Strategy (2010))

We will continue to work in partnership with Alzheimer Scotland to develop a centre of excellence for dementia services in East Lothian. We will develop a fully integrated care pathway for people with dementia, learning from the national Dementia Demonstrator sites.

We are committed to developing a range of responsive dementia services in East Lothian that:

- Meet individual needs through a personalised approach
- Support older people's independence and ability to remain in their own homes and with their families for as long as possible, without the need for unnecessary admissions and attendances at hospital.
- Ensure that people with dementia are cared for and receive support in an environment that supports inclusion, wellbeing and quality of everyday living.
- Are able to offer early support, diagnosis and treatment.
- Have a confident, competent trained workforce
- Treat people with dignity, respect and fairness.

12.4 Building a workforce fit for the future

In order to meet the challenges of the future, we will need to attract a diverse workforce. Traditional patterns of recruitment, structures and working practices will all have to change and the system will need to deliver flexible responses. The skills required by care workers will move towards enablement, empowerment and facilitation. The role will be about supporting people to be active citizens and to help them achieve a high quality and fulfilling lifestyle.

We are committed to developing our 'workforce' across the sectors in relation to all caring roles, including professional staff and managers, paid and unpaid carers, and the increasing number of individuals contributing through a volunteering role. Specifically we will:

- Implement a programme of workforce development to provide learning and development opportunities across these roles and sectors to ensure that we have a confident and competent health and social care workforce, operating to high standards.
- Develop and implement a Workforce Development Plan, drawing on the Joint Strategic Commissioning Learning Development Framework to support all individuals in the workforce to contribute effectively to the Joint Strategic Commissioning processes.
- Work in partnership with the Job Centre to create opportunities that attract new people into then caring workforce locally and make this an attractive career option.

12.5 Managing admissions to hospital & residential care

Our strategic objective is to rely less upon providing care in institutional settings and rely more on providing care within people's homes and communities. Our aim is to promote health and well-being, and work with all partners to ensure older people do not become isolated, enabling them to stay active and engaged in their communities.

It is recognised that most older people want to remain living in their own homes for as long as possible. Social care provision is increasingly focused on helping people to achieve this through the expansion of rehabilitation and preventative care services designed to improve outcomes that prevent older people being admitted into acute beds or residential and nursing homes.

We are committed to reducing the amount of time spent by older people in our hospitals and care homes by:

- Reducing inappropriate A&E attendance rates
- Developing comprehensive care at home services which focus on reducing hospital admissions and meeting mental health needs
- Delivering more telecare and tele-healthcare
- Increasing the availability of rehabilitation and preventative care services.

- Developing an integrated falls care pathway which links with the rapid response and assessment service and with primary care
- Developing extra care housing models as an alternative to residential care
- Working in partnership with local communities to increase local capacity to support older people to live in their own homes for longer
- Negotiating a shift in resources to invest in community alternatives to acute NHS care

13.0 Monitoring Arrangements

Delivery of the plan will be monitored and reviewed by the Change Fund Delivery Group which is made of equal representation from the statutory, voluntary and independent sectors as well as the Joint Improvement Team. The group will ensure the plan remains on course and will revise the action plan following the first full year of implementation.

The performance framework will be based on mutually agreed performance targets and outcomes. This arrangement will be maintained in the short term, recognising that the transition to an integrated Health and Social Care Partnership will bring its own governance and accountability arrangements when established, and that the HSCP will take oversight of the plan at that point.

Joint Strategic Commissioning Plan for Older People Housing Contribution Statement

Introduction

This new addition to the planning process is expected to identify and clearly articulate the links between housing planning on the one hand and health and social care joint strategic commissioning (JSC) on the other. This document is intended to fill a perceived gap in ensuring that the housing contribution to improving health and social care outcomes is both acknowledged and maximised, together with potential investment in housing related preventative expenditure.

The housing sector already makes a very significant contribution to national outcomes on health and social well-being by:

- providing information and advice on housing options
- facilitating, or directly providing 'fit for purpose' housing that gives people choice and a suitable home environment
- providing low level, preventative services which can obviate the need for more expensive interventions at a later stage
- building capacity in local communities
- undertaking effective strategic housing planning

The proposed integration of adult health and social care is recognised as bringing opportunities to strengthen the connections between housing and health and social care, to improve alignment of strategic planning, to support the shift to prevention, and to incorporate (and if necessary review) current arrangements for housing support and homelessness services.

The HCS represents a first step along the way to putting practical local measures in place to maximise these opportunities. It is intended that the process of integration and synergy between housing, health and social care, and the HCS itself, will be developed and refined over the next year and beyond. For this round of SCPs for Older People a template has been devised setting out a series of series of basic but important questions around housing's contribution, and this is set out below .

HOUSING CONTRIBUTION TEMPLATE

This template should be completed jointly between appropriate lead officers from local authority housing and the health and social care partnership.

It should be signed off as part of the overall Joint Strategic Commissioning Plan for Older People by the signatories to that overall plan **and the Chief Housing Officer**.

| Theme | Detail |
|---|---|
| Outcomes relevant to the housing contribution (Note1) | National Measures and Outcomes The housing contribution seeks to reflect the outcomes identified in the Wider Planning for an Ageing Population report. This sets out five outcomes which should be achieved for housing for older people. These outcomes are reiterated in more detail and underpinned by an action plan in Age, Home and Community: A Strategy for Housing for Scotland's Older People 2012-2021. |
| | Local Measures and Outcomes The East Lothian JSC Plan is set within the wider context of the East Lothian Older People's Strategy 2010-20 which identifies the following outcomes, all of which are relevant to the housing contribution: |
| | Services will meet the needs of East Lothian's growing and ageing population Services will enable older people to live independently, with support whenever necessary Older people and their carers will be healthier and more active and feel included in their community We will raise standards of service to deliver effective and efficient services in a challenging financial climate |
| | The East Lothian Joint Strategic Commissioning Plan for Older People 2012-15 sets out future commissioning intentions as follows: |
| | Managing long term conditions Developing preventative services and building capacity in our communities Managing dementia Building a workforce fit for the future Managing admissions to hospital and residential care |
| | The following intentions and associated aims are considered most likely to be impacted by the Housing Contribution: |
| | Developing preventative services and building capacity in our communities - An aim underpinning |

this is to 'ensure that older people can access a range of services, equipment, adaptations and improvements at home'.

- Managing dementia Underpinning this is the aim 'support older people's independence and ability to remain in their own homes and with their families for as long as possible, without the need for unnecessary admissions and attendances at hospital'.
- Managing admissions to hospital and residential care - This is underpinned by two aims relating to housing; 'Developing extra care housing models as an alternative to residential care' and 'Working in partnership with local communities to increase local capacity to support older people to live in their own homes for longer'.

The East Lothian Local Housing Strategy (LHS) 2012-17 sets out five outcomes including 'People with particular needs are able to access and sustain their choice of housing including independent living, where appropriate'. This is underpinned by six actions:

- 1. Establish systems to enable ongoing analysis of data in relation to particular needs groups and undertake annual analysis
- 2. Develop initiatives to address the current and future housing and housing support needs of particular needs groups using the findings from the Housing and Housing Support Needs Assessment
- 3. Review the provision of new build affordable housing for particular needs groups and set a supply target for the provision of future stock
- 4. Improve joint working to ensure housing is integrated into the strategic planning for particular needs groups
- 5. Work in partnership with East Lothian Council Adult Wellbeing and others to develop housing support services with a focus on preventative support
- 6. Explore and develop social enterprise initiatives to provide assistance with moving home, decorating etc

The LHS also identifies older people as being particularly vulnerable to fuel poverty. Underpinning the outcome 'Fewer people live in fuel poverty' is an action to 'target energy efficiency advice at households most at risk of fuel poverty'.

Strategic direction of travel and proposed investment changes within the draft SCP for older people (Note 2) The population of East Lothian is changing, people are living longer and this will increase the pressure on acute services and residential care placements. The strategic objective of the Joint commissioning Plan is to rely less upon providing care in institutional settings and rely more on providing care within people's homes and communities.

More choice is being given to individuals to say how and when services are provided, making them more flexible and responsive to need. The focus of the plan is on promoting health and well-being, and working with partners to ensure older people do not become isolated, enabling them to stay active and engaged in their communities.

It is recognised that older people want to remain living in their own homes. Social care provision will increasingly focus on helping people to achieve this through the expansion of rehabilitation and preventative care services, to prevent older people being admitted into acute beds or residential and nursing homes.

The Plan details the following strategic commissioning intentions:

- 12.1 Managing long term conditions
- 12.2 Developing preventative services/ building capacity in our communities
- 12.3 Managing dementia
- 12.4 Building a workforce fit for the future
- 12.5 Managing admissions to hospital & residential care:
 - Exploring extra care housing models as an alternative to residential care
 - Working in partnership with local communities to increase local capacity to support older people to live in their own homes for longer
 - Negotiating a shift in resources to invest in community alternatives to acute NHS care

The housing contribution – investment already planned on the basis of the LHS (and if appropriate the LA Housing Business Plan for its own stock) (*Note 3*)

Introduction

For the East Lothian LHS 2012-17, an ageing population is considered to be a key challenge with regard to investment in housing and service delivery. This is likely to result in increased demand for housing and housing related services, with more accessible homes required across all tenures. An efficient and effective redesign of existing services will be necessary to try and achieve 'more' with 'less'.

Capital Investment

Affordable Housing

Over the past decade in the region of 9% of all new build affordable housing completions have been properties to address specific needs, which is just below the target set by the Council's previous LHS of 10%.

All new build social housing is built to the Housing for Varying Needs standard and a priority is to increase the availability of affordable housing including housing for varying needs across East Lothian. This includes wheelchair standard housing in each new Council development. In addition, Housing Occupational Therapists currently input into the design of new build

Council stock for particular needs.

The current LHS will continue to ensure that a proportion of housing completions are for particular needs groups, including older people. During the LHS consultation a number of comments were raised about the availability of housing for particular needs groups as well as the importance of property type and location. The LHS states that the provision of affordable housing for particular needs groups will be reviewed and a supply target set for the provision of future stock. However, recent research into the housing needs of particular needs groups recommends that a target is not set as this is not considered effective and a decision on this will require to be reached during 2013/14.

Investment of approximately £30m is planned between 2012 and 2015 for new build Council housing. In addition, Council and RSL funding streams have recently been brought together into one budget and from this, councils received a combined 3 year resource planning assumption from 2012/13 to March 2014/15. East Lothian was awarded £3.29m of new monies in May 2012 and allocated a further £0.649m in December 2012.

The LHS 2012-17 does not specifically identify investment for housing for older people and was developed prior to the commencement of the integration of health and social care agenda and associated requirement for JSC Plans and Housing Contribution Statement.

The development of a National Strategy for Housing for Older people was underway however and it was apparent that major changes were likely to arise in relation to integrating housing, health and social care. Give this and the lack of data available at that time in East Lothian on housing and older people, a study was commissioned into the Housing and Housing Support Needs of Particular Needs Groups, with a specific focus on older people and people with dementia.

The focus of the LHS to date has been to ensure comprehensive and accurate information is available to inform the wider integration agenda, including investment decisions. Once the study has been agreed and the housing needs of older people are fully understood, the LHS sets out an action to 'Review the provision of new build affordable housing for particular needs groups'. Alongside this, there is also a need to consider the role of sheltered housing and extra care housing in meeting needs in the context of changing and growing needs amongst older people.

The LHS also undertakes to develop initiatives to address the current and future housing and housing support needs of particular needs groups using the findings from the study; to develop housing support services with a focus on preventative support and explore and develop social enterprise initiatives to provide assistance with moving home, decorating etc.

Open Market Acquisitions

With an ageing population, there is increased demand for smaller properties and East Lothian Council has progressed with nearly 200 open market acquisitions to increase the supply of affordable housing, with a particular focus on smaller units. Some properties have also been adapted to meet specific needs.

Adaptations

East Lothian Council's Private Sector Housing Team administers grants for major adaptations to private sector stock, with dedicated support provided to clients by Care and Repair East Lothian. Typically around 50 adaptations to private sector stock are carried out each year, depending on assessed need although the number of approved adaptations was considerably higher in 2011/12, requiring an increased capital resource input and it is a trend which is likely to continue.

East Lothian Council have a dedicated team who coordinate adaptations in Council properties. Around 90 adaptations are carried out in Council stock each year depending on assessed needs.

Capital investment of around £800k per annum is budgeted for major adaptations.

The Council has recently developed an 'Equipment and Adaptations Partnership Agreement' and revised its approval processes to deliver efficient working practices and improve service delivery. This work has been highlighted in the Final Report of the Scottish Government's Adaptation Working Group as an example of partnership working.

Standard of Housing

The Council is investing £10m per annum in ensuring that its stock meets the Scottish Housing Quality Standard by 2015. This includes meeting standards set out to address safety, security and energy.

Revenue Funding

Housing Support

The Council is the largest provider of housing support services in East Lothian providing support to older people in their own homes. Housing support is also provided to older people in specialist housing, mainly in the form of very sheltered and sheltered housing. This type of housing is provided by a range of social landlords and private companies and is available in both the social rented and owner occupied tenures. In order to adapt to the changing population and economic climate, the way in which housing support is provided, organised and delivered will require to be reviewed.

Private Sector Repairs / Condition

The East Lothian Council Scheme of Assistance 2010-12 sets out assistance available for older people who own their own homes or are renting privately to maintain and repair their property. The Scheme covers information and advice and Care and Repair East Lothian deliver practical assistance to owners to carry out repair and improvement works to their properties. This includes a Small Repairs Service.

Revenue funding of £285k was provided to Care and Repair East Lothian in 2012/13 to provide these services.

Fuel Poverty

East Lothian Council works with a range of partners to reduce fuel poverty and a number of projects and initiatives are in place to provide support and assistance. Older people are considered to be more vulnerable to fuel poverty and services which provide in-depth targeted support to vulnerable households are available. As the energy efficiency of a property is a key contributing factor to the incidence of fuel poverty, the majority of initiatives have a dual role to improve energy efficiency and reduce fuel poverty.

Funding of £57k was provided to the East Lothian Energy Advice Centre in 2012/13 to provide fuel advice services.

Existing Social Rented Stock

A growing number of older people are currently under occupying family sized housing, which generally contributes to an overall shortage of affordable housing.

The Council offers an incentive scheme for Council tenants who are downsizing to a smaller Council or RSL property either through a mutual exchange or transfer. Between April 2009 and March 2011, 232 tenants received a downsizing incentive, a significant proportion of which were older people. The Council also operates a mutual exchange register which helps tenants to identify potential exchanges which can again be useful for older people seeking more appropriate accommodation.

Likely future impact of plan upon housing resources (*Note 4*)

Current Position

It is unclear at present what impact the plan is likely to have upon housing resources, going forward. Broadly, a requirement for increased numbers of older people to remain at home with support and a focus on preventative / support services is likely to require additional resources. This could include capital investment in housing and / or additional revenue funding for housing support.

Given the current economic climate however, much of the focus is and will continue to be on reviewing existing services to ensure they are operating efficiently and effectively and are targeting groups appropriately.

Impact Assessment

A comprehensive assessment will require to be completed to fully consider the likely implications of the JSC Plan and wider integration agenda in relation to housing services and the corresponding financial impact that the Plan is likely to have on housing resources. It is likely that this will include the following:

- Increase in capital funding for adaptations
- Clearer targeting of capital funding towards housing for older people, either for remodelling existing stock or new build
- Increase revenue / Reinvestment of revenue in support services
- Targeted housing information and advice services

Process for integrating the housing contribution to the SCP for Older People in future(Note 5)

Introduction

This Housing Contribution Statement has been developed by Housing in conjunction with Health and Social Care on an informal basis and it is recognised that a more formal process for integrating the housing contribution with JSC processes must be put in place and agreed. This will ensure that the housing contribution is clearly articulated and enable a stronger housing perspective to be incorporated in future.

Review of Existing Structure for Processes and Planning

Planning and processes relating to health and community care services in East Lothian are delivered by a range of Joint Planning Groups (JPGs) which include representatives from the Council, East Lothian Community Health Partnership, the voluntary sector, service users and carers. There are currently five JPGs which include the Older People's JPG, the Physical Disability JPG, the Learning Disability JPG, the Mental Health JPG and the Carers JPG. In addition the Mid and East Lothian Drug and Alcohol Partnership (MELDAP) is a multi-agency partnership working together to lead and co-ordinate the prevention and reduction of problems associated with drugs and alcohol. The Change Fund Delivery Group is separate from the JPG structure. All groups sit within the East Lothian Community Planning Framework which has

recently been reviewed. Changes will be required to strategic planning groups including the JPG structure and while the detail of the revised structure is unclear, it is recognised by East Lothian Council that formal links between housing, health and social care should be strengthened.

Review of LHS

The LHS 2012-17 will be reviewed at the end of year one (April 2013) and revised to take account of the changing national and local context. A key aspect of the review will be to focus on the requirement to incorporate a stronger housing perspective into JSC processes and plans and how this can most effectively be realised in practice, taking into account new group structures for Community Planning and JPG's.

Outline and understanding of shared data sources , and gaps to be addressed (Note 6)

Outline of Shared Data Sources

East Lothian Council commissioned Craigforth consultants in 2011 to undertake detailed research into the housing and housing support needs of particular needs groups. The report (to be published shortly) provides a shared data source which will inform both revisions to the LHS 2012-17 and the JCS Plan for Older People.

The study focuses primarily on the scale and profile of housing and housing support needs of older people and also includes people with dementia and people with a physical disability as specific groups. The study recognises the complex inter-relationships between needs groups although provides an estimate of the extent of overlap between groups where appropriate.

The study uses triangulation and corroboration to bring together a wide range of relevant data and intelligence, including population projections; household projections; housing list data; Scottish House Condition Survey (SHCS); EURODEM and EuroCoDe; Balance of Care / Continuing Care Census; Care Home Census and Social Housing Statistics. Where available, the study uses local datasets from East Lothian Council's Housing and Adult Wellbeing departments to refine and add depth to prevalence based estimates. Local socio-economic and demographic drivers are also taken into account such as income, deprivation, poverty and health.

While this study is the key document underpinning both the LHS and JCS Plan for Older People, the following documents are also relevant:

- Joint Strategic Needs Assessment (2009)
- East Lothian Council Local Housing System Analysis Report (2011)
- Private Sector House Condition Survey 2010/11 (2012)

Gaps to be Addressed

The key gap in data relates to Housing Need and Demand Assessments (HoNDA's). HoNDA Guidance (2008) sets out an approach to assessing housing need and demand to provide evidence to inform the development of LHS's. While the Guidance recognises the importance of providing housing for older people, in practice, this prescriptive Guidance does not provide a methodology for an assessment of the housing needs of older people.

A new analytical and planning tool is currently being developed by the Centre for Housing Market Analysis (CHMA) to assist with the assessment of housing need and demand, setting out a revised approach to conducting HoNDAs. This tool will be critical for undertaking effective strategic housing planning and ensuring alignment of the LHS and JSC Plan for Older people. However, it is clear from the draft toolkit that the proposed new approach has limited provision for assessing the housing needs of older people. This is likely to result in a key gap in data for both the LHS and JCS Plan for Older People.

Key challenges going forward (Note 7)

Key Challenges

The LHS identifies a significant ageing population in East Lothian alongside a lack of affordable housing and more specifically one bed units, combined with high house prices. This provides a challenging context for housing to maximise its contribution to deliver health and social care outcomes.

The current economic climate and requirement to make efficiency savings will pose an issue for the contribution of housing to JSC and new innovative ways of working must be identified to ensure 'more for less' alongside a focus on prevention activity. Related to this, it is likely that the Welfare Reform agenda will be a key challenge going forward. The total annual loss in East Lothian through Welfare Reform is significant and estimated at £8,040,000 to £9,497,000. This will require to be closely monitored, as will the introduction of Self Directed Support, necessitating a major cultural change and increasingly person centred approach.

A further key challenge identified in response to note 6 is to ensure a shared approach to assessing the housing needs of older people to support the alignment of shared strategic priorities. Taking this one step further, to ensure a fully joined up approach, it is considered that the incorporation of housing into the wider integration of health and social care cannot be achieved without links to the modernised development planning process.

Name: Richard Jennings, Head of Housing and Environment, East Lothian Council

Signed:

- **Note 1**: This should reflect those health and social care measures, including outcomes that are considered most likely to be impacted by the housing contribution. They should include national and local measures, as detailed in the JSC Plan for Older People
- **Note 2:** This should describe the proposed overall shift in the balance of care and outline the key service re-design proposals in the JSC Plan for Older People that are intended to deliver this shift
- **Note 3**: This should detail those aspects of the current LHS that contribute to delivery of the JSC Plan for Older People focusing on change in service delivery to support health and social care outcomes, and should also reference the local authority's investment plans for its own stock where appropriate.
- **Note 4**: This should outline the potential impact that the plan is likely to have on housing resources both services and bricks and mortar, going forward
- **Note 5**: This should explain local proposals for ensuring that the housing contribution is clearly articulated and how a stronger housing perspective will be incorporated into future JSC processes and plans
- **Note 6:** This should describe the data sources that have been used by both health and social care and housing in compiling the LHS and the JSC Plan for Older People and identify any currently apparent gaps in data that would better support joint working between the sectors
- **Note 7:** This should highlight any particular issues regarding housings contribution that have emerged from discussions relating to the completion of this HCS and/or any other related processes

Appendix 2

East Lothian Joint Commissioning Plan for Older People - Action Plan

| Intended outcomes | Actions required | Timescale | |
|--|--|------------|--|
| COMMISSIONING THEMES | | | |
| Working in Partnership | | | |
| We have a shared understanding of the needs of the population in East Lothian and share information appropriately between agencies | Development and agreement of shared Joint Strategic Commissioning principles across the partnership Information sharing protocols developed and agreed across the partnership. | 2013 -2015 | |
| All partners contribute to decision making | Develop an agreed governance structure that all partners have contributed to and agree to, are clear about their role and contribution with written terms of reference. | 2013/14 | |
| Older people and their carers are actively involved, and have influence in the Joint Commissioning process. | Information and engagement strategy developed and widely disseminated. | 2013 | |
| | Systems in place for routinely involving older people and their carers in the joint commisioning processes. | 2013/14 | |
| Quality, dignity, respect and safety | | | |
| Older people lead healthy active lives and are at decreased risk of falls. | Easily accessible opportunities for older people to engage in physical activity within the community. | 2013/14 | |
| Older people, carers and their families will experience quality, dignity, respect and safety standards seamlessly across sectors | Develop quality assurance procedures in consultation with older people and their carers | 2013/14 | |
| Older people's views help to determine the quality of standards of all health and social care provision in East Lothian | Develop a communication and engagement strategy | 2013 | |

| Older people are able to have their say | Support plans highlight where advocacy services may be required to enable views to be expressed where they cannot be communicated easily. | 2014 |
|--|---|-------------|
| | Information about advocacy services is widely publicised across services and easily available to older people | 2013 |
| Everybody know where and when to raise concerns about safeguarding issues | All services have whistle blowing policies in place Written information about how to raise a concern is | 2013 |
| | widely available and provided by all services. | 2013 |
| Choice and Control | | |
| Services deliver the outcomes older peole have specified | Implementation of Self Directed Support and the wider personalisation agenda. | 2013 - 2015 |
| Older people are well informed about services and how to use them | Good public information is available in a range of formats | 2013/14 |
| It is easy for older people to access services | Complete transport review | 2013/14 |
| | Develop and implement revised transport strategy and policy. | 2014/15 |
| Services are delivered in an integrated way | Continued development of co-located integrated teams | 2013 – 2015 |
| Supporting Carers | | |
| Carers and families are well supported | Development and implementation of Carer Star | 2013/14 |
| Carers have their own needs and aspirations recognised alongside their caring role, and be recognised as expert partners in the support of their loved ones. | Implementation of outcomes based, personalised carer assessments | 2014 |
| Carers are supported to stay mentally and physically well | Carers support services are in place | 2013 - 2015 |

| Information and Access to Services | | |
|---|---|-------------|
| Older people who pay for their own care and services have better access to improved information and assistance, make good care decisions and put their money to best effect | Develop a network of advice and information that meets the diverse needs of all residents in our community | 2013/14 |
| Comprehensive information is available | Improve cross-sector working to increase access to services in hard to reach communities Develop the role of primary care, in working with the third, independent and community sectors to provide | 2013/14 |
| Older people have appropriately adapted houses | the right information at the right time. Development of Housing Adaptation Support service | 2013 |
| Older people are aware of services available and know where to go for help in a crisis. | Developing the role of universal services such as libraries in providing information and helping people navigate through the system. | 2013 - 2015 |
| COMMISSIONING INTENTIONS | | |
| Managing Long Term Conditions | | |
| Older people who experience long –term illness maintain independence and control of their daily lives. | Develop pathways of care that work across health and social care boundaries | 2013 – 2015 |
| | Review current service provision in disease specific areas to identify where services can be remodeled and delivered in the most appropriate setting | 2013/14 |
| Older people live independent lives in their own homes | Develop a Self Management Programme | 2013/14 |
| | Further develop Telehealth and Telecare systems | 2013 - 2015 |
| People at risk of developing a long-term condition have access to a range of preventive programmes to promote health and well-being. | Focus on developing integrated health and social care services at a community level | 2015 |
| Developing Preventative services/ building capacity in | n our communities | |

| Older people across East Lothian are healthy, active, independent, and able to contribute to the life of their | Develop service directory for wide distribution | 2013 |
|--|--|-------------|
| community. | Develop a range of community based services that promote social opportunities and befriending. | 2013 - 2015 |
| | Develop closer cross sector working with partners delivering physical activity opportunities | 2013/14 |
| Older people with dementia live healthy lives in their own homes | Adopt a case management approach promoting independence | 2013/14 |
| The right services are in place to support older people with dementia | Map and review current service provision | 2013 |
| with dementia | Work with third sector partners to develop a Centre of Excellence in East Lothian | 2013/14 |
| Fewer older people with dementia need to be admitted or treated in hospital | Develop a dementia action group to take forward the actions set out in this commissioning plan | 2013 |
| | Commission respite/ intermediate care and short-term intensive management supports in the community | 2013 – 2015 |
| People with a diagnosis of dementia receive high quality post diagnostic support | Establish an implementation plan to ensure the objectives within the National Dementia Strategy are met. | 2013/14 |
| Our staff are better equipped and trained to support people with dementia | Establish an action plan for reducing prescribing of anti-psychotic medication | 2013 |
| | Commission work to support excellent dementia care in nursing and care homes to help manage behaviour and reduce inappropriate attendances at A&E. | 2013 |
| Building a workforce fit for the future | | |
| We have a confident and competent health and social care workforce, operating to high standards | Implement a programme of investment in workforce development to provide learning and development opportunities across these roles and sectors. | 2013/14 |
| We have sufficient capacity in the workforce to deliver the range of care services required. | Actively promote the career opportunities available in social care, working closely with careers services and job centres and using all existing networks. | 2013/14 |

| We involve staff in developing our plans | Develop and implement a Joint Commissioning Workforce Development Plan | 2013/14 |
|--|--|---------|
| People with dementia are treated with dignity and respect in all care settings | Deliver a programme of dementia awareness training and skill development for the health and social care workforce including the independent sector. | 2013/14 |
| Managing admissions to hospital & residential care | | |
| Older people live independent lives in their own homes. | Develop a joint strategy for reducing inappropriate A&E attendance rates (unscheduled care), managed through a joint governance board | 2013/14 |
| | Develop a joint assistive technology strategy | 2013/14 |
| | Explore extra care housing models as an alternative to residential care | 2013/14 |
| Our services can respond to people's needs | Develop a care home liaison/support service which focuses on reducing hospital Admissions. | 2013/14 |
| Older people's skills and talents are maximised and utliised. | Increase the availability of enabling and preventative services. | 2013 |
| | Develop an integrated falls care pathway which links with the rapid response and assessment service and with primary care | 2013 |
| Older people Spend less time in hospital and more time at home. | Progress the further development of the Community Re-ablement Service | 2013 |
| | Negotiate a shift in resources to invest in community alternatives to acute NHS care Progress plans to ensure effective integrated communications, particularly IT systems, to ensure data sharing | 2013/14 |

Joint Strategic Commissioning Plan Self Evaluation Template

PARTNERSHIP DETAILS

| Partnership name: | East Lothian Partnership |
|------------------------------|----------------------------|
| Contact name(s): See note 1 | David Heaney |
| Contact telephone | 01620 827551 |
| Email: | dheaney@eastlothian.gov.uk |
| Date of Completion: | 4 February 2013 |
| Date published on website(s) | 28.2.13 |

The content of this template has been agreed as accurate by:

| David Small for the NHS Board | Murray Leys for the Council | | |
|----------------------------------|-----------------------------|--|--|
| Eliot Stark for the Third sector | | | |

When completed and signed, please return to:
Brian Slater,
2 ER, St Andrew's House,
Regent Road,
EDINBURGH, EH1 3Dg
Brian.slater@scotland.gsi.gov.uk

Whole System Key Indicators

| | Indicator See note 2 | Detail | Comments |
|---|---|--|---|
| 1 | The value of the total resource envelope that has been used as the basis for your JSC Plan for OP | Not yet available | Work is currently underway to establish the total resource envelope as part of our preparations for the integration of health and social care. |
| 2 | The nature and value of the different services that comprise the total resource envelope See note 4 | The total resource envelope in East Lothian will comprise the following: * ELC - Adult Wellbeing – OP services * CHP services – OP services * Housing ELC, IS & TS – OP services * Third Sector Services to older people, * Contribution to OP services through volunteering * Independent Sector care at home and care home services * Contribution from unpaid carers * Local NHS Lothian hospital services * GP services | As above. Work will be undertaken during 2013/14 to quantify the value of these services. |
| 3 | The nature and value of any disinvestments that have taken place or are anticipated to occur within the lifetime of your plan | East Lothian Older Peoples Strategy describes proposed redesign of local authority residential care and NHS continuing care so that "The changing needs of the population can be met more flexibly and disruption to their care is minimised". | Modelling work on this continues and on its conclusion, formal agreements will be struck between East Lothian Council and the CHP setting out how the new model of care will operate, the level of resources that will be needed to deliver it, and the amounts of funding that can be shifted into community care services |

| See note 5 | Change Fund – Disinvestments totalling £350,000 were made through a 3 stage review process of 2011 – 2013 projects. Reasons included: specific piece of redesign complete; temporary scoping or other work complete; project not demonstrating expected outcomes and unsuccessful start-up of project. | These resources were re-invested in new services |
|------------|--|--|
|------------|--|--|

<u>Joint Strategic Commissioning Plans – criteria</u>

Red: No action underway/Amber: Action underway but not complete/Green: Action is complete

| | Theme | R A G | Comments See note 7 |
|---|----------------------------------|-------------|---|
| | | See note 6 | |
| | ANALYSE | | |
| 4 | An outcomes based Joint | Α | Joint Performance Framework |
| - | Performance Framework is in | | |
| | place that reflects the national | | This is being developed by bringing together key performance measures from the |
| | outcomes focus See note 8 | | Council's Adult Wellbeing service and the NHS. The framework is used to track performance on a regular basis and identify areas of common interest. |
| | | | The areas covered by the framework are: Contacts; Assessments and Reviews; Carers Assessments; Delayed Discharge; Intermediate Care; SDS/Direct Payments; Long Stay Placements (aged 65+); Long stay Placements (adult - 18 to 64); Health Residential Services; Respite; Adult Protection; Aids and Equipment; Criminal Justice; Unmet Need; Balance of Care; Staff Management |
| | | | Discussions are ongoing about the how the framework will be developed to support integration. |

| | T | | |
|---|-------------------------------|---|--|
| | | | Change Fund |
| | | | The Performance Framework and Logic Model developed for the Change Fund is |
| | | | based on: |
| | | | The Reshaping Care Core Measures defined by Scottish Government |
| | | | The Scottish Government Integration Outcomes |
| | | | East Lothian Single Outcome Agreement |
| | | | |
| | | | Projects use outcome based templates to submit proposals to the Fund and to |
| | | | provide 6 monthly written reports relating directly to identified outcomes from the |
| | | | Logic Model. |
| 5 | A Joint Strategic Needs | G | A Joint Strategic Needs Assessment was completed in 2009 for the development |
| | Assessment has been | | of the East Lothian Older People's Strategy. This included population |
| | undertaken that provides a | | demographics and projections, and focused on age, gender, prevalence of |
| | clear, coherent assessment of | | dementia and use of current health and social care services. |
| | need and it has been | | |
| | disseminated widely See note | | Partners to the Strategy were: |
| | 9 | | |
| | | | East Lothian Council |
| | | | East Lothian Community Health Partnership |
| | | | NHS Lothian |
| | | | Carers of East Lothian |
| | | | East Lothian Community Care Providers Forum |
| | | | East Lothian Community Care Forum, including East Lothian's Older |
| | | | People's Forum. |
| | | | . 306.3 . 3.4 |
| | | | Consultation on the strategy was widely advertised in local newspapers and East |
| | | | Lothian Council's Focus magazine as well as through posters in local shops, and |
| | | | public buildings. We also made extensive use of online methods and were |
| | | | extremely pleased with the levels of interest shown by stakeholders. We estimate |
| | | | that more than 1,000 people attended 31 meetings, and over 300 letters and |
| | | | emails commenting on the draft strategy were received. |
| | | | The second of the state states of the second |
| | | | |

A number of consultation methods were used, including:

- Public meetings held in the evenings
- All day public meetings, enabling members of the public to drop in at a time convenient to them
- Presentations to specific groups, such as carers, people who use services, community councillors and groups of staff.

Specific consultations were also carried out with:

- Older hospital patients and people who are housebound
- People using day centres for older people

These processes influenced the final contents the Older People's Strategy that was published in 2011 along with a detailed action plan.

In 2012, Craigforth conducted research on Particular Housing and Housing Support Needs in East Lothian that covers all major care groups including older people. This has provided updated demographic information on particular needs groups including older people and people with dementia. This research has been helpful in having a particular focus on housing support needs, adding critical detail for the current planning of local service development and redesign.

Data sources for the Joint Commissioning Plan include:

- National Records of Scotland (NRS) 2010 based principal population projections by sex and single year of age 2010 - 2035
- Registrar General for Scotland
- NHS Lothian PH & HP
- East Lothian Health and Wellbeing Profile 2010
 (http://scotpho.org.uk/web/FILES/Profiles/2010/Rep_CHP_S03000031.pdf
- GROS East Lothian Demographic Factsheet (http://www.gro-scotland.gov.uk/files2/stats/council-area-data-sheets/east-lothian-factsheet.pdf)

| 6 | Suitable data has been used to scope the programme budget (eg. IRF data) and a baseline position has been established regarding activity, costs and variation See note 10 | A | Alzheimer Europe (2009) EuroCoDe: prevalence of dementia in Europe Alzheimer Europe – Consensual Prevalence Rates http://dementiascotland.org/news/statistics-number-of-people-with-dementia-in-scotland-2012 Scottish Government Health and Community care – Datasets. Audit Scotland SPI data 2006 – 2008, Scottish Government 2009 - & 2010 2001 Census The Scottish Health Survey 2010 IRF data is being used to scope the programme budget and a baseline position has been established covering activity, costs and variation. The IRF data covers NHS and social care spend for the three years from 2008/09 to 2010/11. There has been an extensive data matching exercise to allow the full costs of service for an individual to be established across both the NHS and social care. This has involved drawing data on services provided to individual clients/patients from the information systems within NHS and the councils across Lothian. Where possible direct costs have been established but where this has not been possible data has been apportioned. This information will allow us to map out significant trends across the health and |
|---|---|---|--|
| | | | social care system and identify areas where there may be potential to reorganise services to avoid acute admissions, work more closely together and re-allocate resources to improve service efficiency. |
| 7 | A coherent approach has been applied to selecting and prioritising investment and disinvestment options See note 11 | G | The high level priorities for Change Fund investment are aligned with those identified in the Older People's Strategy. At a more detailed level for the Change Fund, a robust cross sector process has been established to support prioritisation and investment/disinvestment decision making. This means; • All applicants use the same outcomes based template to apply for funding and to report on performance and spend. |

cross sector group who also offer individual opportunities to meet with project leads where further information is required.

This group make recommendations as to investment/disinvestment to the Change Fund Delivery Group (CFDG) – also structured to provide equality of representation across the sectors and from the JIT. CFDG make the final decisions in relation to spend.

This is an effective process enabling a more holistic picture to be gleaned from intelligence across the sectors that can be used to identify priorities, gaps and capacity issues.

| | PLAN | | |
|---|------|--|---|
| 8 | | | At this stage, the Joint Commissioning Strategy will only be applicable to older people. |
| | | | Our Older People's Strategy provides the strategic overview and direction of travel in relation to major redesign, investment and disinvestment options across health and social care in East Lothian. It identifies the following shared strategic Outcomes: |
| | | | Outcome 1 - Services will meet the needs of East Lothian's growing and ageing population. Outcome 2 - Services will enable older people to live independently, with support whenever necessary |
| | | | Outcome 3 - Older people and their carers will be healthier and more active and feel included in their community. Outcome 4 - We will raise standards of service to deliver effective and efficient services in a challenging financial climate. |

| 9 | Our strategic commissioning work is clearly linked to Community Planning priorities and processes See note 13 | G | Our Older Peoples Strategy was developed by an Older Peoples Joint Planning Group made up of representatives of the four sectors, service users and carers' representatives. This is one of five joint planning groups in East Lothian. We recently reviewed our joint planning structures to ensure greater coherence and connection with our Community Planning process and established a strong link between both via the Health and Social Care Theme Group. East Lothian's Community Planning arrangements have also been reviewed recently and the revised model will ensure that the Health and Social Care Partnership will become an integral element of the Community Planning system once established. |
|----|---|---|---|
| 10 | Mutually supportive 4 sector engagement in our JSC processes is in place See note 14 | G | The cross sector process in place for the Change Fund (described above) is being used to progress the Joint Commissioning process. There has been good representation by all sector leads throughout the Change Fund process and this has led to the development of positive and effective working relationships. Projects supported by the Fund have a clear focus on working across partnership sectors to achieve best outcomes. This approach addresses the concerns expressed by Scottish Care in their recent research "Reshaping Care for Older People: Engaging the Independent Sector – Baseline Survey Report", 2012. Evaluation Support Scotland are currently supporting East Lothian with outcomes reporting for preventative work undertaken by third sector organisations that we will apply across the sectors. |
| 11 | Users and carers are embedded within the partnership commissioning processes See note 15 | G | Involvement of service users and carers in the Change Fund process is a central tenet of our approach and includes: • Representation on the CFDG, and Older People's Planning Group by local organisations that are funded to engage with service users and carers |

| | | | All projects funded through the change Fund are required to provide service user feedback. |
|----|--|---|---|
| 12 | GPs, clinicians and social care professionals are well represented and have opportunities to contribute at all stages of the planning work See note 16 | G | GPs and social care professionals are directly represented both on our Older Peoples Joint Planning Group and on the Change Fund Delivery Group and are active participants in the decision making processes. We intend to use The Joint Strategic Commissioning Learning Development Framework developed by the Institute of Public Care to prepare staff to contribute to the processes at the appropriate level for their role. As part of our planning for the introduction of a Health and Social Care Partnership we will bring forward detailed proposals for increased involvement of GPs and social care professionals working in partnership with service users and carers and local community organisations within locality planning groups. |
| 13 | A JSC Communication Plan is in place See note 17 | A | Our Communication and Engagement Plan described will form part of a wider public and stakeholder communication and engagement process in relation to the Joint Commissioning Plan. Our Aim Service users, family carers, the public the workforce and other stakeholders have the information they need to understand and become involved in the development of the Joint Commissioning process. Supported by 4 objectives for public and stakeholder engagement and communications: • To provide opportunities for the public and stakeholders to better understand, comment on and influence Joint Commissioning Strategy, planning and decision making |

| | | | To provide opportunities for the East Lothian Partnership to draw on the knowledge and experience of the public and the stakeholders to improve its planning and decision making To build relationships between the Partnership the public and the stakeholders that lead to mutual support and confidence To enable the Partnership to meet its legal and regulatory responsibilities Our guiding principles are that we will: Give clear and easy to understand information to people about what we can and cannot do. Help people to have as much choice and control as possible over their lives. Work together across the partners to look at and resolve where possible any difficulties people have when using or accessing our services. Listen to what people say and be open to new ideas and be there when people need us. Listen to what carers say and find out what they need. If they are satisfied and feel confident it will help them in their role. Deliver on our promises. |
|----|--|---|--|
| 14 | A Housing Contribution Statement has been prepared See note 18 | G | The Housing Contribution Statement has been completed and is attached to the Joint Commissioning Plan. |
| 15 | A person centred care/SDS focus has been incorporated into our approach to strategic commissioning See note 19 | G | East Lothian Council are early adopters of SDS. We have begun a phased implementation of SDS and outcomes focused assessments with older people, individuals who have a Learning Disability and individuals in transition between children's and adult services. We will be rolling this out over the next year to include all care groups and our staff are currently receiving the required training to enable this to happen. 'Choice and Control' is one of the main commissioning themes in our Joint Commissioning Plan, which states our commitment to progressing SDS and the |

| | | | wider personalisation agenda. We intend that this personalised approach will become core to all of our work across the sectors and care groups and integral to our Joint Commissioning process. Work will begin during 2013 to assess and progress these changes and potential implications for organisations and services. We are currently consulting with stakeholders including service users and carers representatives on our proposed assessment tools for SDS and will refine these to reflect feedback. |
|----|---|---|---|
| 16 | All relevant statutory requirements regarding impact assessments have been addressed during the compilation of our JSC Plan See note 20 | G | All relevant assessments have been completed. |

| | Deliver | | | |
|----|--|---|---|--|
| 17 | 7 Leadership and G | | In relation to the Change Fund, all relevant leadership, reporting and operational | |
| | implementation arrangements | | arrangements are in place to support service delivery according to Change Fund | |
| | for the Joint Strategic | | principles and requirements. | |
| | Commissioning Plan are | | Covernance for the Change Fund will be linked with the establishment of the | |
| | clearly set out and incorporated into relevant | | Governance for the Change Fund will be linked with the establishment of the | |
| | policies See note 21 | | Health and Social Care Partnership in the future and this in turn will be integrated within the Community Planning system as noted above. | |
| | ponoico des nato 21 | | within the Confindinty Flaming system as noted above. | |
| | | | Partners have their own range of policies relevant to delivery of components of the | |
| | | | Older Peoples strategy and Joint Commissioning Plan. | |
| | | | | |
| 18 | Joint Financial and Workforce | Α | As noted above, the joint financial framework is being developed as part of scoping | |
| | plans are in place See note 22 | | for the introduction of a Health and Social Care Partnership, and IRF data is | |

| | | | providing a helpful baseline for this work. As part of our preparation for integration we have established a series of workstreams and assigned lead officers to these. One workstream is focused on HR and Organisational Development and the lead will be asked to recommend actions in this area to our shadow governance arrangements which are currently being developed. |
|----|--|---|---|
| | | | Partner agencies currently operate their own individual workforce development plans and the Change Fund has created opportunities for cross sectoral training on for example, dementia awareness. |
| 19 | Specific policies and procedures for securing health and social care services are in place See note 23 | G | The Council's Adult Wellbeing Service currently spends two thirds of its total budget on commissioning services from independent sector providers. These services are purchased within the context of procurement rules and legislation, and in line with the Council's policies. The Council manages this range of care contracts and works with providers and the Care Inspectorate to support improvements when service standards fall, and provides close monitoring and support to ensure performance improvements are sustained. |
| 20 | Market analysis and facilitation for relevant services has been undertaken See note 24 | G | Our Partnership has a very constructive relationship with our external care providers both at strategic and operational levels. We work with providers through regular forum meetings where the focus of discussion includes; action to improve recruitment, training and retention of staff, efficient deployment of resources, joint working and delivering services in hard to reach areas. |
| | Review | | |
| 21 | Systematic recording of progress made, variance against plans and remedial actions is in place for | G | The Change Fund Delivery Group is responsible for deciding the detail of Change Fund allocations. They are provided with information and recommendations arising from project reviews, which includes information on spend and performance against targets set. |
| | actions is in place for | | against targets set. |

| | individual services and the whole system change agenda See note 25 | | Information is presented to the Delivery Group in the form of spreadsheets containing detailed spend by projects and summaries according to each sector and the Reshaping Care Pathway. All projects funded through the Change Fund use the same finance and reporting process and all are accountable to the Change Fund Delivery group on behalf of the partnership. | |
|----|---|---|---|--|
| 22 | Outcomes focussed contract monitoring arrangements are in place See note 26 | G | The Council has begun to move all contracts to an outcomes focused approach and the following are in place: Our tender documentation is outcomes focused. For example our Invitations to Tender make reference to and ask questions about outcomes. Contracts put in place are outcome focused and we have agreed key performance indicators to evidence if they are achieved. We have a performance monitoring framework we measure provider performance against, and this includes outcomes. | |
| 23 | A schedule for service monitoring and review is in place See note 27 | G | All Change Fund projects are reviewed quarterly, with detailed information provide at six monthly intervals to inform investment/disinvestment decisions. As contract monitoring is widened to include all services it is likely that six monthly or annual monitoring would be a more realistic interval. The current cross sector review system involves project visits, a paper review followed by interviews/meetings with project leads, and recommendations to the Delivery Group who make the final decisions. | |
| 24 | Users and carers play a central role in evaluating the impact of services See note 28 | G | Change Fund project review reports include feedback from service users and carers. We are working with Evaluation Support Scotland to further develop our reporting framework and this will include the formalising of service user and carer | |

| | | | views in a wider sense. We will include a requirement for projects to consult with users and carers in Service Level Agreements for Change Fund Projects ongoing in 2013/14 and include this in the development of our Joint Commissioning work plan. We are developing a core data set that will be gathered across projects which will include user and carer views. |
|----|---|---|--|
| 25 | A systematic approach to capturing personal outcomes is in place (eg, Talking Points) See note 29 | A | The performance framework developed for the Change Fund projects uses an outcome based approach, and tracks the Reshaping Care, Integration and SOA outcomes. We are currently refining this with support from Evaluation Support Scotland. The use of the Older Persons star and the development of the carer star locally will also inform this process and support us to capture personal outcomes for individuals and their carers. The Council is developing its outcomes based assessment in line with the early adoption of Self Directed Support in East Lothian. |
| 26 | Reporting arrangements which demonstrate the impact of services and aggregate data to inform service-level / strategic adjustments are in place See note 30 | A | Change Fund projects report formally on performance against targets and spend against budget on a six monthly basis as described above. Information from the reviews is collated to provide an overview of activity against the Reshaping Care Pathway and the Core Measures. Evaluation Support Scotland are assisting us to develop core data sets in relation to this and to use the Reshaping Care Pathway and Integration Outcomes more effectively to aggregate the data in a meaningful way. The following criteria for decision making are used to inform investment/disinvestment decision making from project reviews: |

| ODITEDIA | DECODIDATION | 000001110 |
|--|---|----------------|
| CRITERIA | DESCRIPTION | SCORING Y/N |
| STRATEGIC FIT (SF) | Does the project fit with the aims, objectives and values of the RCOP agenda and the Change Fund objectives? Reshaping Care Pathway/ Core Measures/OPS Priorities/ | YES / NO |
| DELIVERY (D) | Is the project delivering according to expectations and targets set for activity? If not, are there reasons for this that are being addressed? | YES / NO |
| SUSTAINABLE (SUS) | Is the project financial plan on target and is the project within budget? If not are there clear reasons for this? Is there a plan for how the work of the project can be sustained in the longer term? | YES / NO |
| RISK (R) | Are risks being identified and managed effectively? | YES / NO |
| RETURN ON INVESTMENT (ROI) | Has the project been able to evidence clear added value and a proportionate return on investment for the indicated outcomes? | YES / NO |
| OPERATIONAL FIT (OF) | Is there evidence that other local services/processes and related change targets are being positively impacted by the project? | YES / NO |
| DUPLICATION (DUP) | Is the project as being delivered able to demonstrate its unique selling point, i.e. it is not duplicating other project or other current activity/practice? | YES / NO |
| PARTNERSHIP/ COLLABERATION (P/C) | Have appropriate links to other services/organisations and opportunities for partnership working/collaboration been maximised? | YES / NO |
| | | |

1 YEAR CHANGE FUND INVESTMENT PLAN (2013/14)

Indicators of Progress

| Question | Comments |
|---|--|
| · · · · · · · · · · · · · · · · · · · | |
| Please describe the extent to which your Change Fund activity to-date has changed the spend profile of the total resource envelope for Older People in your area, and whether it has led to any disinvestment | The Change Fund has supported a substantial increase in preventative services delivered through the third sector. While the fund represents a relatively small proportion of the overall financial envelope, its impact on significant measures is beginning to be seen. For example, we have had a consistently good performance in delivering our six weeks delayed discharge standard, and our balance of care performance has exceeded 40% since the fund was established. As noted above, we have agreed Change Fund disinvestments of £350,000 to date. |
| Please describe your approach to determining the long term sustainability of your Change Fund investments. Please provide summary information on any investments for which clear evidence as to their sustainability is available | All applications to the fund are required to provide an exit strategy for the end of the Change Fund. These vary across the projects but the following reflect the main themes: 1. Project work will be sustained from training provided and/or adoption of new practice. 2. Redesign will be complete and service will be sustainable from existing resources. 3. Project will seek funding from another source or will cease to be able to deliver. |
| Please describe your approach to determining the return on investment of your Change Fund investments. Please provide summary information on any investments for which you consider clear evidence is available as to | We will continue to develop or joint performance framework to evidence cost effectiveness of services and performance against jointly agreed outcomes. We are currently assimilating the information currently gathered through project reporting templates and presenting this in |

the return on investment that they are delivering

relation to the Core Measures, Reshaping Care Pathway and integration Outcomes.

Please describe the value of your Change Fund investment in prevention across the entire re-shaping care pathway. Please explain the rationale that you have used to identify relevant investments, in particular those that fall within the institutional spectrum

We have allocated £898,118 (63%) of the Fund on projects that are aimed at prevention in a broad sense. These include:

- low level preventative services aimed at promoting health and wellbeing with the aim of delaying the need for assessed services;
- services aimed at preventing crisis/unscheduled admissions to hospital or care homes, and
- projects aimed at understanding and meeting the needs of carers to prevent deterioration of their wellbeing and ability to continue in a caring role.

Only £69,000 (5%) of the Fund has been spent on the institutional spectrum. This relates to two projects one focussed on supporting discharge from hospital, and one supporting carers and care home staff to increase confidence and competence in managing dementia related behaviours that can lead to admissions to hospital.

The majority of spend on prevention has been on projects delivered through or in partnership with third sector organisations. This part of our overall strategy to increase service delivery through collaborative and co-production approaches and make most effective use of the added value that these approaches bring.

The element of the Fund supporting statutory services in this area is focussed around service redesigns and collaborative ventures supporting greater integration of services.

Change Fund 2013/14 – Financial Summary

| ITEM | £ |
|---|-----------|
| 2012/13 Change Fund year end spend total | 1,435,000 |
| 2012/13 Change Fund carryover | 0 |
| 2013/14 Change Fund allocation | 1,435,000 |
| 2013/14 local resources added to central Change Fund allocation (LA) | NK |
| 2013/14 local resources added to central Change Fund allocation (NHS) | NK |
| 2013/14 other local resources added to central Change Fund | NK |
| allocation (please state) | |
| Total 2013/14 Change Fund resources | 1,435,000 |

| Carers | £ Projected spend in £s | G % of total 2013/14 Change Fund allocation |
|---|-------------------------------|---|
| Change Fund investment on direct carer support | 245,212 | 17% |
| Change Fund investment on indirect carer support | 272,384 | 19% |
| Total Change Fund investment on all carer support | 517,596 | 36% |



REPORT TO: East Lothian Council

MEETING DATE: 26 February 2013

BY: Executive Director (Services for People)

SUBJECT: Carers Strategy: Caring Together Strategy for East Lothian

2013 - 2018

1 PURPOSE

1.1 To present to Council a final draft Caring Together Strategy for East Lothian for approval.

2 RECOMMENDATIONS

- 2.1 To note the contents of this report.
- 2.2 To approve the Strategy (The Strategy and other supporting documentation have been lodged in the Members' Library, Ref: 33/13, February 2012 Bulletin.)

3 BACKGROUND

- 3.1 The Strategy has been developed in partnership with people who use services, their families and carers, East Lothian Council, NHS Lothian, East Lothian Community Health Partnership and voluntary and independent sector providers in East Lothian. It sets out the steps we will take to improve both services and the outcomes experienced by service users.
- 3.2 This Strategy underlines our commitment to work collaboratively to ensure that the support and care available is provided to a high standard. We will work in tandem with wider service provision, for example in community wellbeing, housing, education, employment, telehealthcare and respite services. We aim to ensure that anyone can access services and other resources when they need them, regardless of income or where they live.

- 3.3 The Strategy reflects the work of the National Caring Together Strategy, which identifies 13 National Carers themes to be addressed. Rather than replicating the findings of the National Strategy, the local Carers Strategy seeks to build the local capacity and specific actions on a locally agreed strategic aim and direction linked to the Council and National outcomes.
- 3.4 The Key Local Themes identified within the Strategy are:
 - Increased access to appropriate debt and financial advice for carers & families
 - Improved access to leisure, education, training/employment opportunities for carers
 - More carers will have access to appropriate respite/short -breaks opportunities
 - Carers have improved access to health and wellbeing services
 - Carers & families are less isolated through access to advice & support
 - Awareness of carer issues is heightened
 - Young Carers are included in carer support activities
- 3.5 Work conducted by the Planning group members has included two workshop days to develop the Logic model in support of the Strategy Action Plan and regular Joint Planning group meetings to identify the resources and activities supporting carers in East Lothian. The group members have actively participated in drafting and reviewing the core documents. The Action Plan is directly linked to the East Lothian Council Single Outcome Agreement and the resources engaged to support the actions are identified across all agencies including third sector providers.
- 3.6 At present, we face greater demands and more acute levels of need as East Lothian's population is rising quickly and people are living longer. Public bodies are facing their greatest financial challenge in a generation. The extent of the challenge we face requires us to develop our services differently in the future.
- 3.7 The increase in volume and intensity of need relates directly to the increase in the demographic of older people and the general increase in numbers of people moving to East Lothian.
- 3.8 The Carers Joint Planning group will continue to develop future support for carers of all ages in East Lothian including Young Carers. As part of this future work will determine the preferred means of maintaining dialogue with carers to inform future service developments.
- 3.9 The challenge is to increase dialogue without increasing the burden on carers who already have significant pressures to deal within their lives. In forming a carers' forum it is hoped that carers feel they are able to be

- heard by key decision makers, commissioners and providers of carer support in a range of ways.
- 3.10 The identification of a carers champion would be achieved through the carers' forum in conjunction with the cabinet members with responsibility for Children's wellbeing and Adults' wellbeing.

4 POLICY IMPLICATIONS

4.1 The Carers Strategy is the key policy document setting out how the Council and its partners will improve support and services for people who are carers between now and 2018.

5 EQUALITIES IMPACT ASSESSMENT

5.1 An Equalities Impact Assessment has been completed and no negative impacts have been found.

6 RESOURCE IMPLICATIONS

- 6.1 Financial None
- 6.2 Personnel None
- 6.3 Other None

7 BACKGROUND PAPERS

7.1 Carers Strategy and Action Plan 2013 - 2018 (Members' Library Ref: 33/13, February 2012 Bulletin)

| AUTHOR'S NAME | Ian Binnie |
|---------------|--|
| DESIGNATION | Senior Manager Resources Adult Wellbeing |
| CONTACT INFO | 01620827451 |
| DATE | 6 February 2013 |



REPORT TO: East Lothian Council

MEETING DATE: 26 February 2013

BY: Executive Director (Support Services)

SUBJECT: Schedule of Meetings 2013/14

10

1 PURPOSE

1.1 To set the Schedule of Meetings of the Council, Committees and other forums for 2013/14.

2 RECOMMENDATIONS

2.1 The Council is asked to approve the proposed Schedule of Meetings for 2013/14.

3 BACKGROUND

- 3.1 The annual Schedule of Meetings for 2013/14 is presented to Members for approval. The schedule largely follows the pattern set for previous years, in that there will be a week-long mid-term break in October, a two-week winter recess over Christmas/New Year and a two-week break in March/April.
- 3.2 Members are asked to note that the Schedule is subject to change and that any changes will be communicated as soon as practicable.

4 POLICY IMPLICATIONS

4.1 None

5 EQUALITIES IMPACT ASSESSMENT

5.1 This report is not applicable to the well being of equalities groups and an Equalities Impact Assessment is not required.

6 RESOURCE IMPLICATIONS

- 6.1 Financial None
- 6.2 Personnel None
- 6.3 Other None

7 BACKGROUND PAPERS

7.1 East Lothian Council Standing Orders

| AUTHOR'S NAME | Lel Gillingwater |
|---------------|--|
| DESIGNATION | Democratic Services Manager |
| CONTACT INFO | lgillingwater@eastlothian.gov.uk x7225 |
| DATE | 11 February 2013 |

East Lothian Council Draft Schedule of Meetings 2013/14

| Day | Date | Time | Committee/Meeting (Location) |
|--------|-------------------|-------------|---------------------------------------|
| T | 07 Avenuet 2012 | 10.00 | Foot Lething Council |
| Tues | 27 August 2013 | 10.00 | East Lothian Council |
| Thurs | 29 August 2013 | 10.00 | East Lothian Licensing Board |
| | | 14.00 | Local Review Body (Planning) |
| Tues | 3 September 2013 | 10.00 | Planning Committee |
| Wed | 4 September 2013 | 14.00 | Joint Consultative Committee |
| Thurs | 5 September 2013 | 10.00 | Employee Appeals Sub-Committee |
| Mon | 9 September 2013 | 13.45 | East Lothian Community Planning |
| IVIOII | o coptombol 2010 | 10.10 | Partnership Board |
| Tues | 10 September 2013 | 10.00 | Cabinet |
| Thurs | 12 September 2013 | 10.00 | Licensing Sub-Committee |
| | | 14.00 | Petitions Committee |
| Tues | 17 September 2013 | 10.00 | Audit & Governance Committee |
| Thurs | 19 September 2013 | 10.00 | Tenancy Sub-Committee |
| Tues | 24 September 2013 | 10.00 | Policy & Performance Review Committee |
| | | 14.00 | Education Committee |
| Thurs | 26 September 2013 | 10.00 | East Lothian Licensing Board |
| | | 14.00 | Local Review Body (Planning) |
| | | | |
| Tues | 1 October 2013 | 10.00 | Planning Committee |
| Thurs | 3 October 2013 | 10.00 | Employee Appeals Sub-Committee |
| Tues | 8 October 2013 | 10.00 | Cabinet |
| Thurs | 10 October 2013 | 10.00 | Licensing Sub-Committee |
| | Autumn Recess: | Friday 11 O | ctober – Monday 21 October 2013 |
| Tues | 22 October 2013 | 10.00 | East Lothian Council |
| Thurs | 24 October 2013 | 10.00 | East Lothian Licensing Board |
| | | 14.00 | Local Review Body (Planning) |
| | | | |
| Tues | 5 November 2013 | 10.00 | Planning Committee |
| Thurs | 7 November 2013 | 10.00 | Employee Appeals Sub-Committee |
| Tues | 12 November 2011 | 10.00 | Cabinet |
| Thurs | 14 November 2011 | 10.00 | Licensing Sub-Committee |
| Tues | 19 November 2013 | 10.00 | Audit & Governance Committee |
| Thurs | 21 November 2013 | 10.00 | Tenancy Sub-Committee |
| Tues | 26 November 2013 | 10.00 | Policy & Performance Review Committee |
| | | 14.00 | Education Committee |
| Thurs | 28 November 2013 | 10.00 | East Lothian Licensing Board |
| | | 14.00 | Local Review Body (Planning) |
| Tues | 2 Doggmbar 2042 | 10.00 | Diaming Committee |
| Tues | 3 December 2013 | 10.00 | Planning Committee |
| Wed | 4 December 2013 | 14.00 | Joint Consultative Committee |
| Thurs | 5 December 2013 | 10.00 | Employee Appeals Sub-Committee |
| Mon | 9 December 2013 | 13.45 | East Lothian Community Planning |
| | | | Partnership Board |

| Tues | 10 December 2013 | 10.00 | Cabinet |
|--------|---------------------|-------------|---------------------------------------|
| Thurs | 12 December 2013 | 10.00 | Licensing Sub-Committee |
| Tilais | 12 December 2010 | 14.00 | Petitions Committee |
| Tues | 17 December 2013 | 10.00 | East Lothian Council |
| Thurs | 19 December 2013 | 10.00 | Tenancy Sub-Committee |
| Tiluis | 13 December 2013 | 14.00 | Local Review Body (Planning) |
| | | 11.00 | Leodi Neview Bedy (Flammig) |
| | Winter Recess: Frid | ay 20 Dece | ember 2013 – Monday 6 January 2014 |
| | | T | |
| Tues | 7 January 2014 | 10.00 | Planning Committee |
| Thurs | 9 January 2014 | 10.00 | Licensing Sub-Committee |
| Tues | 14 January 2014 | 10.00 | Cabinet |
| Thurs | 16 January 2014 | 10.00 | Tenancy Sub-Committee |
| Tues | 21 January 2014 | 10.00 | Audit & Governance Committee |
| Thurs | 23 January 2014 | 10.00 | East Lothian Licensing Board |
| | | 14.00 | Local Review Body (Planning) |
| Tues | 28 January 2014 | 10.00 | Policy & Performance Review Committee |
| _ | 1.=. | 1.0.00 | |
| Tues | 4 February 2014 | 10.00 | Planning Committee |
| Thurs | 6 February 2014 | 10.00 | Employee Appeals Sub-Committee |
| Tues | 11 February 2014 | 10.00 | East Lothian Council (Budget-setting) |
| Thurs | 13 February 2014 | 10.00 | Licensing Sub-Committee |
| Thurs | 20 February 2014 | 10.00 | Tenancy Sub-Committee |
| Tues | 25 February 2014 | 10.00 | East Lothian Council |
| Thurs | 27 February 2014 | 10.00 | East Lothian Licensing Board |
| | | 14.00 | Local Review Body (Planning) |
| | | | |
| Tues | 4 March 2014 | 10.00 | Planning Committee |
| Wed | 5 March 2014 | 14.00 | Joint Consultative Committee |
| Thurs | 6 March 2014 | 10.00 | Employee Appeals Sub-Committee |
| Mon | 10 March 2014 | 13.45 | East Lothian Community Planning |
| | | | Partnership Board |
| Tues | 11 March 2014 | 10.00 | Cabinet |
| Thurs | 13 March 2014 | 10.00 | Licensing Sub-Committee |
| | | 14.00 | Petitions Committee |
| Tues | 18 March 2014 | 10.00 | Audit & Governance Committee |
| Thurs | 20 March 2014 | 10.00 | Tenancy Sub-Committee |
| Tues | 25 March 2014 | 10.00 | Policy & Performance Review Committee |
| | | 14.00 | Education Committee (followed by) |
| | | | Pupil-Placement Sub-Committee) |
| Thurs | 27 March 2014 | 10.00 | East Lothian Licensing Board |
| | | 14.00 | Local Review Body (Planning) |
| | | | |
| Tues | 1 April 2014 | 10.00 | Planning Committee |
| Thurs | 3 April 2014 | 10.00 | Employee Appeals Sub-Committee |
| | Spring Rece | ess: Friday | 4 April – Monday 21 April 2014 |
| Tues | 22 April 2014 | 10.00 | East Lothian Council |
| Thurs | 24 April 2014 | 10.00 | East Lothian Licensing Board |
| | | 14.00 | Local Review Body (Planning) |
| Tues | 29 April 2014 | 10.00 | Policy & Performance Review Committee |
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| Thurs | 1 May 2014 | 10.00 | Employee Appeals Sub-Committee | |
|-------|--------------|-------|---------------------------------------|--|
| Tues | 6 May 2014 | 10.00 | Planning Committee | |
| Thurs | 8 May 2014 | 10.00 | Licensing Sub-Committee | |
| Tues | 13 May 2014 | 10.00 | Cabinet | |
| Thurs | 15 May 2014 | 10.00 | Tenancy Sub-Committee | |
| Tues | 20 May 2014 | 10.00 | Audit & Governance Committee | |
| Thurs | 22 May 2014 | 10.00 | East Lothian Licensing Board | |
| | | 14.00 | Local Review Body (Planning) | |
| | | | | |
| Tues | 3 June 2014 | 10.00 | Planning Committee | |
| Wed | 4 June 2014 | 14.00 | Joint Consultative Committee | |
| Thurs | 5 June 2014 | 10.00 | Employee Appeals Sub-Committee | |
| Mon | 9 June 2014 | 13.45 | East Lothian Community Planning | |
| | | | Partnership Board | |
| Tues | 10 June 2014 | 10.00 | Cabinet | |
| Thurs | 12 June 2014 | 10.00 | Licensing Sub-Committee | |
| | | 14.00 | Petitions Committee | |
| Tues | 17 June 2014 | 10.00 | Policy & Performance Review Committee | |
| | | 14.00 | Education Committee | |
| Thurs | 19 June 2014 | 10.00 | Tenancy Sub-Committee | |
| Tues | 24 June 2014 | 10.00 | East Lothian Council | |
| Thurs | 26 June 2014 | 10.00 | East Lothian Licensing Board | |
| | | 14.00 | Local Review Body (Planning) | |
| | | | | |
| Tues | 15 July 2014 | 10.00 | Audit & Governance Committee | |

30 January 2013



REPORT TO: East Lothian Council

MEETING DATE: 26 February 2013

BY: Executive Director (Support Services)

Amendment to Cabinet Portfolios and Appointment of SUBJECT:

Representatives to Outside Bodies

1 **PURPOSE**

1.1 To seek Council approval to amend Cabinet portfolios and to appoint an additional nomination to the list of Elected Member appointments to outside bodies.

2 RECOMMENDATIONS

- 2.1 That the Council:
 - Approves that the Cabinet responsibility for Housing transfers from Councillor Willie Innes to Councillor Norman Hampshire and that accordingly, Councillor W Innes, Leader of the Council, becomes Cabinet Spokesperson for Community Planning and Councillor Hampshire becomes Cabinet Spokesperson for Housing and Environment.
 - Approves the appointment of Councillor Jim Goodfellow to the Lothian Pension Fund Consultative Panel.

3 **BACKGROUND**

At its meeting on 15 May 2012, the Council approved the Cabinet 3.1 portfolios and their relative spokespersons. Councillor Innes was appointed as the Cabinet Spokesperson for Housing and Community Planning, and Councillor Hampshire as the Cabinet Spokesperson for Environment. The Administration is now proposing an amendment to the portfolios, as follows:

Cabinet Spokesperson for Community Planning – Councillor Innes

Cabinet Spokesperson for Housing and Environment - Councillor Hampshire

- All other Cabinet portfolios remain unchanged.
- 3.2 A request has recently been made to appoint an Elected Member to represent the Council on the Lothian Pension Fund Consultative Panel. The Administration wishes to nominate Councillor Goodfellow to represent the Council on this body.

4 POLICY IMPLICATIONS

4.1 None.

5 EQUALITIES IMPACT ASSESSMENT

5.1 This report is not applicable to the well being of equalities groups and an Equalities Impact Assessment is not required.

6 RESOURCE IMPLICATIONS

- 6.1 Financial There may be expenses incurred in relation to allowances and other expenses Council appointees attending meetings of such Bodies, but these will be similar to expense for such purposes incurred in the past and will be met from the appropriate budgets.
- 6.2 Personnel none.
- 6.3 Other none.

7 BACKGROUND PAPERS

7.1 None.

| AUTHOR'S NAME | Lel Gillingwater |
|---------------|--|
| DESIGNATION | Democratic Services Manager |
| CONTACT INFO | lgillingwater@eastlothian.gov.uk x7225 |
| DATE | 8 February 2013 |

MOTION TO EAST LOTHIAN COUNCIL 26 February 2013

SNP No Compulsory Redundancy Policy

Council notes the recent decision to implement the VERS scheme.

Council agrees to open discussions with the JTU around implementation of a No Compulsory Redundancy Scheme.

12

Council notes that this policy was recently agreed at Midlothian Council.

Council agrees to report back with recommendations on implementation of a No Compulsory Redundancy Policy.

| Proposed by: | Carte | Seconded | by Jhn Williamson |
|--------------|---------|----------|-------------------|
| Date: | 14/2/14 | Date: | 14/2/13 |

EAST LOTHIAN COUNCIL RECEIVED

1 4 FEB 2013

SUPPORT SERVICES

MOTION TO EAST LOTHIAN COUNCIL 26 February 2013

1984 Miners Strike Convictions

Council is concerned about the potential that arrests and convictions that occurred during the 1984 miners strike maybe unsafe and could have led to miscarriages of justice during the dispute.

Council agrees to write to the Chief Constable of the new Scottish Police Service and the Justice Secretary to urge that an independent review of convictions made during the dispute be carried out.

| Phillip | 7 | | |
|---------------|---|--------------|----------|
| | | | · D_ |
| Proposed by | • | Seconded by: | |
| Date: 14/2/13 | | Date: | 14/2/15. |

EAST LOTHIAN COUNCIL RECEIVED

1 4 FEB 2013

SUPPORT SERVICES



REPORT TO: East Lothian Council

MEETING DATE: 26 February 2013

BY: Executive Director (Support Services)

SUBJECT: Submissions to the Members' Library Service

6 December 2012 - 18 February 2013

1 PURPOSE

1.1 To record the reports submitted to the Members' Library Service since the last meeting of Council, as listed in Appendix 1, into the Council's Business.

2 RECOMMENDATIONS

2.1 Council is requested to record the reports submitted to the Members' Library Service between 6 December 2012 and 18 February 2013 as listed in Appendix 1, into the Council's Business.

3 BACKGROUND

- 3.1 The Members' Library Service has a formal role in the consultative process between Council officers and Members as outlined in Standing Order 9(iv). It is therefore necessary to circulate a list of those reports submitted to the Library Service, to be recorded into the proceedings of the Council.
- 3.2 If Members have no objections to the reports listed in Appendix 1 they will be recorded into the Council's Business. All reports submitted to the Members' Library since January 2005 are available on eGov.

4 POLICY IMPLICATIONS

4.1 None

5 EQUALITIES IMPACT ASSESSMENT

5.1 This report is not applicable to the well being of equalities groups and an Equalities Impact Assessment is not required.

6 RESOURCE IMPLICATIONS

- 6.1 Financial None
- 6.2 Personnel None
- 6.3 Other None

7 BACKGROUND PAPERS

- 7.1 East Lothian Council's Standing Orders 9(iv)
- 7.2 Report to East Lothian Council on 25 January 2005 Submission to the Members' Library Service 29 October 2004 14 January 2005, and Changes to the Members' Library Process

| AUTHOR'S NAME | Lel Gillingwater |
|---------------|----------------------------------|
| DESIGNATION | Democratic Services Manager |
| CONTACT INFO | lgillingwater@eastlothian.gov.uk |
| DATE | 18 February 2013 |

MEMBERS' LIBRARY SERVICE RECORD FOR THE PERIOD 6 December 2012 – 18 February 2013

| Reference | Originator | Document Title | Committee | Access |
|-----------|--|--|-----------|---------|
| 285/12 | Head of Policy and Partnerships | Sports Award Scheme – Special Awards | Cabinet | Public |
| 286/12 | Executive Director (Services for Communities) | Proposed Roofing and Building Works at North Berwick Community Centre | Cabinet | Public |
| 287/12 | Head of Council Resources | Common Good Accounts and Awards 2011-12 | Council | Public |
| 01/13 | Executive Director (Services for People) | East Lothian's Joint Strategy for Physical Disability and Hearing or Sight Loss 2012-2020 | Cabinet | Public |
| 02/13 | SPPA (HR) | Scottish Teachers' Superannuation Scheme - Consultation on draft regulations | Council | Public |
| 03/13 | Chief Executive | Response to the Consultation on Proposals for a Court Structure for the Future | Council | Public |
| 04/13 | Executive Director (Services for People) | Service Review Report - Reconfiguration of Staffing - Children's Wellbeing Team | Cabinet | Private |
| 05/13 | Executive Director (Services for People) & Executive Director (Support Services) | Service Review Report - Welfare Rights Officer (Macmillan Benefits Adviser) | Cabinet | Private |
| 06/13 | Executive Director (Services for Communities) | Building Warrants Issued under Delegated Powers between 1 st and 31 st December 2012 | Planning | Public |
| 07/13 | Chief Executive | Consultation on the Strategic Police Priorities | Council | Public |
| 08/13 | Chief Executive | Fire and Rescue Framework for Scotland 2013 – Response to Consultation | Council | Public |
| 09/13 | Executive Director (Services for Communities) | Formalisation of Servitude Right of Vehicular Access at Pencaitland Railway Walk, Market Gate Farm, Ormiston | Cabinet | Private |
| 10/13 | Executive Director (Services for Communities) | Proposed Fire Damage Reinstatement at 60 Prestonkirk House, East Linton and 13 High Street, Prestonpans | Cabinet | Public |

| 11/13 | Executive Director (Support Services) | Staffing Report – Appointment of Clerk to the Area Support Team (Children's Hearings Scotland) | Cabinet | Private |
|-------|--|---|----------|---------|
| 12/13 | Executive Director (Services for Communities) | Proposed New Housing at Goose Green Crescent, Musselburgh | Cabinet | Public |
| 13/13 | Executive Director (Services for Communities) | Call for Evidence to Assist the Work of the Land Reform Review Group | Cabinet | Public |
| 14/13 | Executive Director (Services for Communities) | Proposed New Joint Care Facility at Sanderson's Wynd, Tranent | Cabinet | Public |
| 15/13 | SPPA (HR) | Scottish Teachers' Superannuation Scheme – 01/2013 Implementation of New Capitalisation Factors for Employers Liability of Premature Benefits | Cabinet | Public |
| 16/13 | Executive Director (Services for Communities) | Service Review Report – Road Services | Cabinet | Private |
| 17/13 | Executive Director (Support Services) | Service Review Report – East Lothian Works – Staffing Arrangements | Cabinet | Private |
| 18/13 | Scottish Negotiating Committee for Teachers (HR) | Scottish Negotiating Committee for Teachers - Distant Islands Allowance Circular and Part 2 Appendix 2.5 Annex A | Cabinet | Public |
| 19/13 | Chief Executive | Equal Opportunities Committee Inquiry – Women and Work | Council | Public |
| 20/13 | Executive Director (Services for Communities) | Building Warrants Issued under Delegated Powers between 1 st and 31 st January 2013 | Planning | Public |
| 21/13 | Executive Director (Services for Communities) | Land Application – Dunbar (1) | Cabinet | Private |
| 22/13 | Executive Director (Services for Communities) | Land Application – Dunbar (2) | Cabinet | Private |
| 23/13 | Executive Director (Services for Communities) | Mortgage to Rent Scheme – Purchase of House in Tranent | Cabinet | Private |
| 24/13 | Executive Director (Support Services) | Sports Award Scheme – Special Awards | Cabinet | Public |
| 25/13 | Executive Director (Services for Communities) | Proposed Electrical Enabling Works for Extension at Dirleton Primary School | Cabinet | Public |
| 26/13 | Executive Director (Services for Communities) | Proposed Roof & Building Works at North Berwick Community Centre | Cabinet | Public |
| 27/13 | Executive Director (Services for Communities) | Proposed New Housing at Nethershot Road, Prestonpans | Cabinet | Public |

| 28/13 | SPPA (per HR) | Scottish Teachers' Superannuation Scheme – 02/2013 Technical Working Group | Cabinet | Public |
|-------|--|--|---------|---------|
| 29/13 | Scottish Negotiating Committee for Teachers (per HR) | Annual Leave in the Summer Break | Cabinet | Public |
| 30/13 | Executive Director (Services for Communities) | Trade Waste Charges 2013/14 | Council | Private |
| 31/13 | Executive Director (Services for Communities) | Proposed Fire Damage Reinstatement Damage – 15 North Grange Grove, Prestonpans | Cabinet | Public |
| 32/13 | Executive Director (Services for Communities) | Mortgage to Rent Scheme – Purchase of House in North Berwick | Cabinet | Private |
| 33/13 | Executive Director (Services for People) | Carers' Strategy: Caring Together Strategy for East Lothian 2013 - 2018 | Council | Public |
| 34/13 | Head of Council Resources | Treasury Management Strategy Statement | Council | Public |

18 February 2013