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Background documents for SESplan MIR ratification for consultation report to Council on 23 June 2015 - part 3

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Monitoring Statement



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Purpose and Introduction 1

1 Purpose and Introduction

- **1.1** SESplan, the Strategic Development Plan Authority (SDPA), is tasked with the preparation of the South East Scotland Strategic Development Plan 2 (SDP2). This will replace <u>SDP1</u> which was approved by Scottish Ministers on 27 June 2013. The Main Issues Report (MIR) has been produced as the first step in the plan preparation process and is required to be accompanied by a Monitoring Statement (MS).
- **1.2** The purpose of a MS is to monitor and report the principal changes to the physical, economic, social, and environmental characteristics of the SDP area and the impact of the policies and proposals of the existing plan. As the MIR is being produced within two years of the approved plan, comparisons will be drawn to years pre-dating the approval of the SDP.
- **1.3** This MS assesses the performance of SDP1, the extent to which its aims have been realised, and identifies any obstacles that have impeded delivery. It sets out a framework of indicators for monitoring the performance of the SDP. As Local Development Plans (LDPs) and other strategies reflecting SDP1 are still to be implemented, the extent to which we can assess progress towards the delivery of the strategy is limited.
- **1.4** Following the approval of SDP1 all member Local Authorities are preparing their LDPs which are required to comply with SDP1. All of these should be approved by winter 2016, based on current LDP timelines. The approved SDP1 (covering the period to 2032) will remain in place until it is replaced by SDP2 which is expected to be approved in Spring / Summer 2018.

2 The Legislative Context

2 The Legislative Context

- 2.1 The Planning etc. (Scotland) Act 2006, Circular 6/2013 Development Planning and Scottish Planning Policy (SPP) (2014) provide the context for the MS.
- 2.2 The Planning etc. (Scotland) Act 2006 states that in carrying out their duty under paragraph (b) of subsection (1), an SDPA are in particular to monitor (a) changes in the characteristics referred to in section 7(4)(a), and (b) the impact of the policies and proposals contained within the SDP.
- 2.3 SPP advises that monitoring should focus on what has changed. Monitoring should also set the direction for the future review of the plan. Circular 6/2013 states that SDPAs will monitor changes in the principal physical, economic, social and environmental characteristics of their area and the impact of the policies and proposals of the existing plan(s). The MS should summarise the evidence base for the plan and may signpost to other background reports or studies. The MS is likely to focus on the wider impact of the plan or area and population-wide indicators and on how far the objectives and vision of the previous plan have been realised. It will be one way of identifying the issues to discuss in the MIR.

MIR and Accompanying Documents

2.4 The MIR is the main document published at this stage, providing options to address what are considered to be the main areas of change that will need to be considered in the Proposed Plan for SDP2. The main supporting documents are the Strategic Environmental Assessment (SEA), MS, and the Equalities and Human Rights Impact Assessment (EQIA). There are also a series of background technical papers that provide the evidence base for the content of the MIR. All documents are available on the SESplan Consultation Portal.

About SESplan SDP13

3 About SESplan SDP1

- **3.1** Edinburgh and South East Scotland make up the capital city region, a hub for the Scottish economy. It is made up of East Lothian, City of Edinburgh, mid and west Fife, Midlothian, Scottish Borders and West Lothian and has a population of approximately 1.25 million. Edinburgh is the regional core with Livingston, Dunfermline, Kirkcaldy and Glenrothes regional centres. Key transport connections include Edinburgh Airport, rail / freight connections and access to major roads and motorways which connect the region with the rest of Scotland and beyond. The region is rich in cultural assets including historic buildings, conservation areas and designated landscapes.
- **3.2** The spatial strategy of SDP1 directed strategic growth to 13 Strategic Development Areas (SDAs) spread across the region. Local authorities are to apply a coordinated approach to delivering the SDAs and reflect this in their LDPs.
- **3.3** SDP1 policy on economic development was to enable development through supplying a wide range of marketable sites across the region including mixed use sites. Land is safeguarded for specialist uses such as biosciences to support key employment sectors. By providing a range of effective sites this should support job creation and create an environment for businesses to invest and grow.
- **3.4** Town centres and retail policy promotes a network of centres and a sequential approach for locations of commercial and leisure proposals. Housing land is required to maintain a five year effective housing land supply and allow for flexibility to alter the phasing of sites. Details on the distribution of housing requirements are set out in the approved Housing LandSupplementary Guidance on housing land requirements approved in 2014.
- **3.5** Policy on transport promotes development in accessible locations that includes or enhances a sustainable transport network and supports active travel.

3 About SESplan SDP1

Figure 3.1 SESplan Area



4 Monitoring

Monitoring

Influence of SDP1

4.1 It is recognised that there are limits to the scope of influence of the SDP on many of the indicators used, particularly as none of the six local authorities have yet adopted an LDP informed by SDP1. SDP1 was approved on 27 June 2013 and Supplementary Guidance on Housing was formally adopted in October 2014. These documents are a material consideration in determining planning applications. Indicators in this MS will assess policies within SDP1 and also some indicators that are not directly influenced by the SDP but give an indication of progress in achieving the vision, aims and objectives of SDP1.

Key

4.2 All indicators within the MS have been reviewed to assess progress towards meeting the aims and objectives of SDP1. Each indicator has been colour coded to reflect trends and a key to the colours is included below. As well as assessing each indicator, an overall assessment of the policy is included. A traffic light colour code was chosen as the best assessment of indicators as it is simple, descriptive and easy to understand.

Table 4.1 Key

RED	AMBER	GREEN
No progress / declining	Limited progress but constraints / stable	Progressing / improving

Monitoring Statement Indicators

4.3 The indicators detailed below show progress in achieving the policies within the SDP and provide information on physical, social or environmental changes in the SESplan area.

Table 4.2 SDP1 Policies and Indicators

Approved SDP1 Policy	Indicator
	Age of SDP
	Development Plan Scheme Up to Date
General	LDP Timelines
	Development Management Approval Decisions
	Population

Approved SDP1 Policy	Indicator
	Life Expectancy
Vision	Scottish Index of Multiple Deprivation
VISIOII	Gross Value Added
	Job Seekers Allowance
Policy 1A – The Spatial Strategy	Strategic Development Area Progress
Development Locations	Delivery Since SDP1
	Status of Sites Special Scientific Interest
Policy 1B – The Spatial Strategy Development Principles	% of Designated Sites in Favourable Condition
	Building at Risk
	Employment Changes
	Employment Breakdown
	Projected Job Growth
	Derelict and Vacant Land
Policy 2 – Supply and Location of	Employment Land Take-up
Employment Land	Employment Land Supply
	Job Distribution
	Business Births / Deaths
	3 Year Business Survival Rates
	Total Employment
	Vacancy Rates in Strategic Centres and Regional Centre
Policy 3 – Town Centres and Retail	Floor space Composition
	Town Centre First Policy
Policy 4 - Minerals	New Sites
Policy 4 - Minerals	Restoration of Sites

ndicator
SESplan Housing Land Supplementary Guidance Distribution
lousehold Size
Owelling Increase
Completions
Year Land Supply
lousehold Size
lousehold Tenure
louse Prices
ESplan Travel to Work
Change in Travel to Work
ravel to Work within Edinburgh
ravel to Work excluding Edinburgh
Nodal Share excluding Edinburgh
louseholds with no Car / Van
Edinburgh Airport Passenger No's
Edinburgh Airport Freight Movements
002 Emissions per Capita
02 Emissions Total
Renewable Electricity Generation
6 Renewable Electricity Generation
Electricity Consumption
Progress on Delivery
6 of Adults Making One or More Trips to ne Outdoors Per Week
Green Belt Development

Approved SDP1 Policy	Indicator
Policy 14 – Waste Management and Disposal	Progress of Safeguarded Sites
	Recycling Rates
	Waste to Landfill
Policy 15 Water and Flooding	Quality of the Water Environment
Policy 15 – Water and Flooding	Planned Flood Prevention Schemes

Scottish Planning Policy and National Planning Framework 3

- **4.4** SPP was published in June 2014, replacing the previous SPP, published in 2010. The purpose of SPP is to set out national planning priorities which reflect Scottish Ministers priorities for the operation of the planning system and for the development and use of land. As the first SDP was approved prior to publication of the new SPP there have been some changes in context. The SESplan MIR for SDP2 has been prepared in compliance with SPP 2014. Key changes in the updated SPP are:
- The introduction of four planning outcomes: A Successful Sustainable Place, A Low Carbon Place, A Natural Resilient Place and Connected Place;
- The need for closer alignment with Community Planning;
- Introduction of presumption in favour of development that contributes to sustainable development; and
- An emphasis given to placemaking.
- **4.5** National Planning Framework 3 (NPF3) was published alongside SPP in June 2014 and sets the context for development planning in Scotland. It identifies national developments which support the development strategy. It is a spatial expression of the Government Economic Strategy, key developments in NPF3 within SESplan are:
- Carbon capture and storage network infrastructure;
- High voltage electricity transmission network;
- Pumped hydroelectric storage;
- Central Scotland Green Network;
- National long distance walking and cycling network;
- High Speed Rail;
- Airport enhancements;

- Freight handling capacity on the Forth;
- Digital fibre network;
- National Renewable Infrastructure Projects in Leith, Methil, Rosyth and Burntisland; and
- Enterprise areas in Broxburn, Livingston, Midlothian Bioquarter, Edinburgh Bioquarter and Port of Leith.

Plan Purpose and Process

Indicator		Assessment
Age of SDP	1 Year 11 Months	Green
Development Plan Scheme (DPS) on Track	Updated Annually (latest update April 2015)	Green
LDPs adopted within 2 years of SDP1	No LDPs will be adopted within 2 years	
Development Management Approval Rates	Below Scottish average but improving	Amber

Age of the SDP

4.6 Up to date SDPs are critical in setting the context for LDPs to guide decisions on planning applications. SDP1 was approved in June 2013 and is on track for replacement within the statutory required period. The SDP Proposed Plan is required to be submitted within 4 years of Ministers approval of the existing plan (before 27 June 2017).

DPS on Track

4.7 The DPS is to be reviewed annually or earlier if there are any significant changes to the SDP timetable or engagement plans in the interim. The DPS and project planning ensure that plan preparation remains on track. DPS7 was published in April 2015.

Supplementary Guidance

Approved Plan

Proposed Plan

Main Issues Report

LDP Timelines

There will be no LDPs in the SESplan area adopted within two years of the SDP adopted in June 2013. Delays in the adoption of LDPs is a result of preparation of Supplementary Guidance on Housing approved in October 2014 more than a year after the approval of the SDP and extended consultations. SESplan and member authorities are investigating the feasibility of improving LDP timelines are outwith the control of the SDP but they should aim to be adopted within two years of the approved SDP. the alignment of SDP and LDP timetables. 8.4

	Summer Winter Spring 2010 2011 2012	Winter 2011	Spring 2012	Spring 2013	Summer 2014	Autumn Winter Spring Autumn Winter 2014 2015 2015 2015	Winter 2014	Spring 2015	Autumn 2015	Winter 2015	Spring Spring 2016 2017	Spring 2017
SESplan	MIR	ЬР		AP	SG							
City of Edinburgh		MIR		PP1.1	PP1.2*					AP		
East Lothian						MIR			Ь			AP
Fife				MIR			В				AP	
Midlothian				MIR				Ъ			AP	
Scottish Borders			MIR			ЬР				АР		
West Lothian					MIR				Ъ			AP

*PP1.2 due to City of Edinburgh publishing a Second Proposed Plan.

Application Approval Rates

Table 4.3 Development Management Approval Rates, Source: Planning Performance Framework (PPF)Submission's

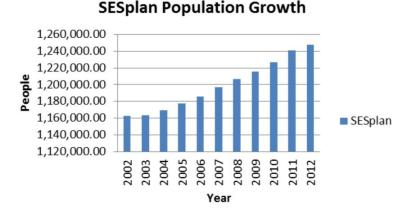
	2013 / 2014	2012 / 2013	2011 / 2012
City of Edinburgh	91.9%	92.8%	79.0%
East Lothian	96.3%	96.7%	-
Fife	93.6%	88%	92%
Midlothian	95.3%	90%	92%
Scottish Borders	93.5%	93%	-
West Lothian	90.6%	89.6%	-
SESplan Average	93.5%	91.7%	87.7%
Scottish Average	94.10%	92.80%	92.20%

4.9 Table 4.3 shows LDP development management application approval rates for all applications per authority and the SESplan and Scottish average. The percentage of approvals has gradually increased over the three year period. This trend is also replicated in the SESplan averages which have increased by almost 6 percentage points in 3 years. Although there has been an improvement, the SESplan average is still slightly below the Scottish average. Higher approval rates indicate a degree of certainty in the development plan context.

Population

4.10 The population in the SESplan area has grown significantly since 2002. Between 2002 and 2012, the population increased by almost 90,000. National Records for Scotland (NRS) projects the city region will continue to see significant population growth over the next Growth can be 20 years. attributed to the success of the region's economy, particularly in Edinburgh, where most of the growth has occurred.

Figure 4.1 Source NRS



The SESplan Vision

4.11 The vision is a broad indication of what the policies within the SDP will collectively aim to achieve. The aim of the SESplan vision is to improve the area as a place to work, live and do business. The SESplan vision sets out the aims and ambitions of SDP1 and how the region will change by 2032.

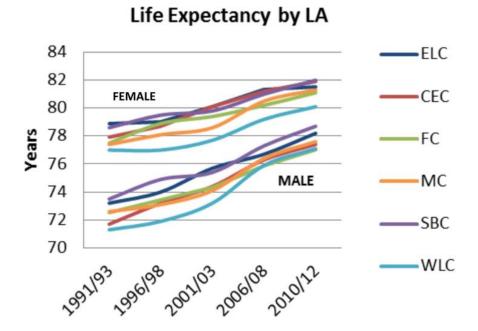
"By 2032, the Edinburgh City Region is a healthier, more prosperous and sustainable place which continues to be internationally recognised as an outstanding area in which to live, work and do business"

4.12 A number of indicators have been used in monitoring the progress of achieving a better place to live, work and do business. The Scottish Index of Multiple Deprivation (SIMD), the Scottish Government's official tool for identifying places suffering from deprivation, has been used to assess improvements in the area as a place to live. Places are assessed on employment, income, health, education, access to services, crime and health indicators. Life expectancy has been also used as an indicator of quality of life. Gross Value Added (GVA), a measure of business activity and employment are used to measure performance as a place to work.

Quality of Life

4.13 Life expectancy has improved consistently in the monitoring period from 1991 as a result of improved treatments and better living conditions - an average four years has been added to life expectancy. The increased life expectancy will mean a larger proportion of people aged 65+ in the SESplan region influencing housing needs and demand for services and facilities.

Figure 4.2 Source: Office for National Statistics (ONS)



4.14 Quality of life across the region has been monitored through the number or areas classed within the 15% most deprived according to the SIMD. Figure 4.3 shows large areas across the region showing minor improvements between 2004-12 although only a few areas moved out of the SIMD 15% most deprived. There were improvements in City of Edinburgh, which had 54 areas classed within the 15% most deprived in 2012 compared to 61 in 2004. In all other parts of the region the number of areas in the 15% most deprived increased: West Lothian had 13 in 2012 compared to 9 in 2004; Midlothian had 2 areas in 2012 compared to 1 in 2004; East Lothian had 3 in 2012 compared to 0 in 2004; Scottish Borders had 5 in 2012 compared to 2 in 2004; and Fife had 58 in 2012 compared to 34 in 2004. Overall the majority of the SESplan area remains in the 85% least deprived although there were significant increases in relative deprivation in in parts of East Fife and South East Edinburgh.

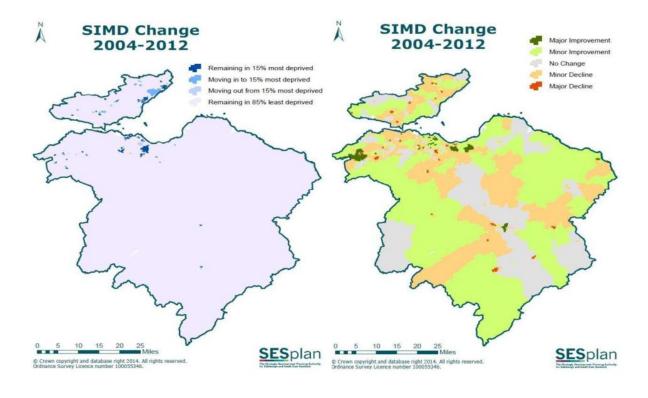
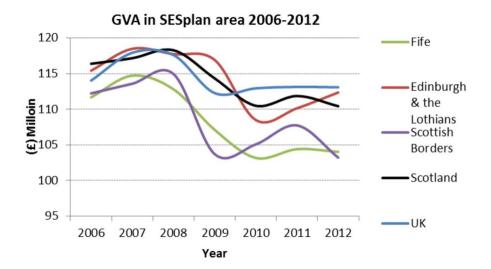


Figure 4.3 Scottish Index of Multiple Deprivation

Improving Place to Work and do Business

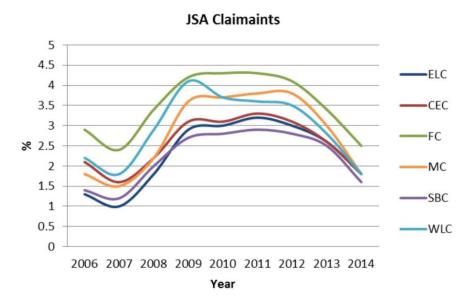
4.15 To monitor the progress of achieving an outstanding place to do business GVA has been used as an indicator. GVA measures the change in total economic output in an area and is useful in assessing the economic health of an area. Figure 4.4 shows that GVA in all areas grew from 2006-08 before the recession in 2008. Since 2010, GVA has been stable in most authorities but Edinburgh and the Lothians have outperformed the Scottish Borders and Fife and GVA in that area is approaching the UK average. The Scottish Borders and Fife have continued to show GVA substantially below pre-recession levels. The biggest influence in GVA over the period has been the global recession. The UK economy has however returned to growth and Edinburgh and West Lothian are predicted to perform particularly strongly in growing their economies.

Figure 4.4 Source: ONS Regional Accounts Index Based on GVA in real prices



4.16 The percentage of Job Seekers Allowance (JSA) Claimants has been used an indicator of the performance of the region as being a great place to work. This indicator shows the percentage of people unemployed and actively seeking work. Figure 4.5 shows a positive trend and low claimant counts across all authorities until 2007 but the percentage rose in 2008 as the recession began and peaked between 2009 and 2012 before a gradual recovery in the economy began. Since 2012 the claimant percentage has reduced across all authorities but has yet to reach the pre-recession low. There are variations in performance between the authorities. Fife has consistently had the highest claimant percentage.

Figure 4.5 Source: National Records of Scotland (NRS)



Conclusions

- **4.17** Additional information can be found in:
- The SEA.
- **4.18** There are no direct links between the SESplan Action Programme and the Vision of SDP1 in terms of the MS.

Principal Changes

Indicator	Assessment
Life Expectancy	Green
SIMD	Red
GVA	Amber
JSA	Green
Overall	Amber

What the Indicators Show

- Life expectancy of both males and females has improved continuously over the monitoring period;
- There has been an increase in the number of data zones in the 15% most deprived areas in Scotland;
- GVA is below 2006 levels but has been steady since 2010 after falling from 2008 on average across all of the UK; and
- The percentage of JSA claimants has increased compared to 2006 but the rate has improved since a 2009 peak.

Figure 4.6 SDP1 SDAs

Policy 1A: The Spatial Strategy Development Locations

4.19 The spatial strategy of SDP1 builds on existing committed development allocated through the previous Structure Plans, as well as further development identified in new SDAs. LDPs will indicate the phasing and mix of uses as appropriate to secure the provision and delivery of infrastructure to accommodate development.

Strategic Development Areas

4.20 SDP1 directed development to 13 SDAs spread across the region. These are areas that had significant capacity and could be made available to accommodate large scale housing developments and business opportunities. Development in these areas is or can be made accessible by public transport. Some SDAs close to the city have potential to accommodate a proportion of the housing need that arises Edinburgh that cannot from accommodated in the City. The SDAs are long term locations for development, re subject to phasing through the LDPs and require significant infrastructure investment to be delivered. Some SDAs are cross boundary and will require collaboration and master planning to realise their full potential and avoid an uncoordinated approach to phasing and the delivery of infrastructure on the sites. Table 4.4 below shows the progress of SDAs since the adoption of the SDP. Strategic scale development in SESplan is expected to be delivered within the SDAs but in Edinburgh due to the large scale of development some allocations have been made outwith the SDAs.

1. West Edinburgh
2. South East Edinburgh
3. Edinburgh Waterfront
5. East Lothian
8. Ore / Upper Leven Valley
9. A7 / A88 / Borders Rail Corridor (Midlothian)
10. A701 Corridor (Midlothian)
11. Central Borders
12. Western Borders
13. West Lothian
14. Central Borders
15. West Lothian
16. Central Borders
17. West Lothian
18. Ore / Upper Leven Valley
9. A7 / A88 / Borders Rail Corridor (Midlothian)
19. A7 / A88 / Borders Rail Corridor (Midlothian)
10. A701 Corrido

Strategic Transport Infrastructure

4.21 Strategic transport infrastructure is essential to unlocking development in SDAs and regenerating other areas through improved connectivity. Improved connectivity widens labour markets and job opportunities, also a reduction in time spent commuting improves quality of life. Five strategic infrastructure projects have been delivered since the first MIR and another four are currently under construction and expected to be completed before the approval of the next plan. Most new strategic transport investments have been on sustainable transport modes, including passenger train services and freight facilities, contributing towards government targets of reducing CO₂ emissions and taking traffic off the road network.

Table 4.4

Transport Infrastructure Delivered Since 2010

- Airdrie Bathgate rail link opened (2010);
- Edinburgh Trams 1A from Airport to York Place (2014);
- Waverley Station Upgrade; and
- M8 junction at Heartlands, Whitburn.

Currently Under Construction

- Queensferry Crossing;
- Edinburgh Glasgow Improvements Programme (EGIP);
- Borders Railway; and
- Edinburgh Gateway Station.

Delivery of the Spatial Strategy

4.22 There are constraints to delivering the spatial strategy; most of the growth areas depend on significant investment in infrastructure to enable development. Developer contributions are currently used to fund new investments in infrastructure but this can be hard to implement and there are challenges to providing upfront funding. New funding mechanisms are necessary to progress the spatial strategy and are currently being pursued through schemes such as City Deal.

Table 4.5 Status of SDAs

SDA	Current Status
West Edinburgh	West Edinburgh is well serviced by transport links including the new tram line. Much of the new development is to be focused close to tram stops to promote accessibility and improve links with the rest of the city. Site briefs / masterplans are included in the City of Edinburgh Proposed Plan for Maybury and Cammo, the International Business Gateway and Edinburgh Park / South Gyle. Development will include a mix of uses incorporating green networks and aims to create strong business and residential communities. There are long term redevelopment opportunities in Maybury. Any new development will be expected to contribute to infrastructure provision.
South East Edinburgh	Progression of the SDA has started on some sites with the opportunity for a mix of uses. Most proposals are housing led except for the Bioquarter which will promote life science industries in the area supported by the Hospital and University. There are a number of proposals for sites including Broomhills and Burdiehouse, Gilmerton, Newcraighall and Brunstane, Ellen's Glen Road, Moredunvale and Edinburgh Bioquarter with some site briefs or masterplans prepared.
Edinburgh City Centre	Site briefs / masterplans have been prepared for a number of major developments in the City Centre supporting a mix of uses focused on the creation of strategic office space and improved retail activity. Major developments currently progressing include the St James Quarter, New Street, Fountainbridge and Quartermile.

SDA	Current Status
E d i n b u r g h Waterfront	Several development areas within the Waterfront have been identified which support the redevelopment of the area with housing led mixed use regeneration. The Seafield Northern / Eastern Docks have been identified as an Enterprise Area by the Scottish Government for the development of general industry, storage and business development and port related issues. Development briefs / masterplans have been approved and are progressing for Leith Waterfront, Central Leith Waterfront, East of Salamander Place, Seafield / Northern and Eastern Docks, Granton Waterfront, the Central Development Area and North Shore. Support will be given for the creation of new urban quarters, including a mix of uses to aid in the regeneration of Leith and Granton.
East Lothian	Development supported across the main towns in East Lothian, with high densities of development in the West of the SDA as a preferred strategy identified in the East Lothian MIR. Blindwells and Musselburgh will support the highest proportions of new development.
Eastern Borders	Development will be mainly in Eyemouth and Duns but will include some development in all main settlements and a range of villages to provide a range of housing to accommodate different needs.
N o r t h Dunfermline	The North / West of Dunfermline is currently progressing with further allocations being made in the North to comply with the SESplan Supplementary Guidance. Infrastructure delivery including the Northern Relief Road is critical to further progression of the SDA. Strategic employment opportunities are also supported and encourage the development of Rosyth Port and Inverkeithing.
Ore/Upper Leven Valley	Development in this SDA will progress around the Fife Circle northern rail line including Cowdenbeath, Kelty, Glenrothes, Thornton, Cardenden, Kinglassie, Lochgelly, and Kirkcaldy.
A7 / A68 Borders Rail Corridor	Development focused close to Edinburgh, strategic employment sites and the Borders Rail corridor. Dalkeith will be a main centre of growth in Midlothian and have a strong employment focus.
A701 Corridor	Development is spread around major settlements, and a strategic employment cluster identified at the Bush promoting life sciences.
Central Borders	The central SDA has been identified as a main area of growth within the Scottish Borders in the LDP Proposed Plan. Development will be focused in the settlements of Galashiels, Hawick, Kelso, Jedburgh and Selkirk. In order to maximise the benefits of Borders Rail employment land will be enhanced to meet anticipated demand particularly around Tweedbank.

SDA	Current Status
Western Borders	New Strategic Development will be focused in Peebles, Inverleith and Walkerburn. The strategy aims to spread development beyond Peebles to manage pressure on services and facilities. There will be an opportunity for mixed sites to improve sustainability and regeneration opportunities at Carlee Mill, Inverlethen. Strategic business and industrial land will be promoted in Peebles.
West Lothian	Most of West Lothian is identified as a SDA but not all of the area can accommodate growth because of constraints. There will be a presumption against development in areas considered to have a high landscape value. Most development will be within existing core development areas Armadale, East Broxburn, Uphall, Winchburgh, Livingston, Almond Valley and Heartlands – Whitburn.

SESplan SDP Action Programme

4.23 Below are infrastructure priorities from the SESplan Action Programme for each area colour coded according to progress in delivery.

Edinburgh	
Edinburgh Waterfront Regeneration	Key Business Infrastructure in West Edinburgh
Haymarket Improvements	Sherriffhall Roundabout Upgrade
Edinburgh Trams	Bus Priority Sheriffhall Roundabout
West Edinburgh Transport Improvements	Education
Active Travel Package	Realise Potential of Edinburgh Bioquarter
EGIP	Orbital Bus Route
Gogar Rail Interchange	A68 Northern Spur
Craigmillar Regeneration	Millerhill Waste Treatment Facilities
Borders Railway	Newbridge Upgrade
North Edinburgh Transport Action Programme	
Park and Ride Enhancements	
Bus Priority Improvements	
Shawfair Road Network Changes	

Edinburgh

Water and Sewage Facilities

East Lothian		
Water and Waste Improvements	Improve Rail and Bus Service	Deliver A1 Improvements
	Increase Capacity at Old Craighall Junction	Education Facilities to support SDAs

Fife		
Dunfermline Strategic Land Allocation	Cross Forth Hovercraft/Ferry	Redhouse Roundabout Upgrade
Lochgelly Strategic Land Allocation	Dunfermline/Alloa Rail Link	
Kirkcaldy East Strategic Land Allocation	Westfield Waste Management	
Future Strategic Land Allocations	Levenmouth Rail Link	
Kirkcaldy South West Strategic Allocation	Strategic Road Network Junction Improvements	
Promote Fife as Location for Business and Tourism		
Levenmouth Strategic Land Allocation		
Park and Choose Schemes		
Energy park Fife		
Bus Priority Measures		
St Ninians Earth Site		

Midlothian / Borders		
Borders Railway Phase 1	Enhanced Digital Connectivity	Redheugh Rail Station
Galashiels Transport Interchange	A7 Junction Improvements	Lothianburn Park and Ride

Midlothian / Borders	
Improvements to Key Routes	A7 Bus Priority
Galashiels Waste Facility	Deliver Flood Prevention Schemes
Water and Sewage Facilities	Orbital Bus Route
Pedestrian/Cycling Improvements to support Borders Rail	Tram Line 3
	Borders Railway Phase 2
	Sherriffhall Roundabout Improvements
	Improvements to A701 Corridor
	Leadburn Junction Improvements
	Education

West Lothian						
M8 Junction Whitburn	Realise Potential for Business and Employment	Park and Ride Schemes				
Improvements to A71	Improvements to A89	M8 Rapid Transit				
M9 Junction Winchburgh	New Slips Junction 3 Linlithgow	Winchburgh Rail Station				
EGIP	Education					
Bus Priority and Walking/Cycling Network Improvements						
M9 Bus Lane						
Water and Sewerage Facilities						

Non Geographic Interventions						
Adopt Forest and Woodland Strategies	Education and Community Facilities	Water and Sewerage Facilities				
Link John Muir Way in CSGN	Implement SEA Mitigations					
Prepare SESplan SFRA	Cross Boundary Infrastructure Funding					

Non Geographic Interventions

Electricity Grid Reinforcements

Enhanced Digital Connectivity

NPF2		
Increase Renewable Energy Capacity	Develop sub-sea Electricity Transmission Super Grid	New non-Nuclear Base load at Longannet/Cockenzie
Water & Drainage Infrastructure	Promote Canal Network	
Contribute to North Sea Trail	Realise Potential of Upper Forth	
Sustainable Flood Management	Multimodal Container Terminal Facilities at Rosyth	
Deliver Scottish Forestry Strategy	Upgrade East Coast Transmission Line	
Rail Enhancement	High Speed Rail	
CSGN	Strengthen East Coast Corridor	
Deliver Strategic Transport Review		
Recycling and Waste Facilities		
Edinburgh Airport Improvements		

Conclusions

- **4.24** Additional information can be found in:
- The SEA; and
- The Spatial Strategy Technical Note.

Principal Changes

Indicator	Assessment
Progress of SDAs	Green
Strategic Transport Delivery	Green
Delivery of Spatial Strategy	Green

Indicator	Assessment
Progress of Delivering Action Programme	Amber
Overall	Green

What the Indicators Show

- All SDAs identified under SDP1 are currently progressing through LDPs;
- Several strategic transport projects have been delivered since adoption of the SDP and more are progressing;
- Development is progressing in accord with the adopted Spatial Strategy of SDP1; and
- Some aspects of the Action Programme have been delivered but there are major limitations due to challenges in financing of infrastructure.

Policy 1B: The Spatial Strategy Development Principles

- **4.25** This policy aims to protect and enhance the built and natural environment by directing LDPs to take consideration of a range of impacts. It will ensure there are no significant adverse impacts on international, national and local designations and classifications or on the integrity of internationally and nationally significant built and cultural heritage sites. LDPs will have regard to the conservation and enhancement of the natural environment and promote high quality design and energy efficiency.
- **4.26** Indicators that show the progress of the region in preserving and enhancing its environment are:
- The status of Sites of Special Scientific Interest (SSSIs);
- % of Designated Sites in Favourable Condition; and
- % of A Listed Buildings at Risk.

Status of SSSIs

4.27 A main consideration in preparing SDP2 is the protection and enhancement of the natural environment as a valuable asset underpinning the economy and the quality of life in the city region. This will be done through protecting the wider countryside and habitat networks through SDP policy. Some areas are particularly sensitive to development such as around the Firth of Forth, which supports several protected species. Scottish Natural Heritage (SNH) conducts Site Condition Monitoring on SSSIs. The purpose of the monitoring is to determine the condition of designated natural features within a site. This assesses whether the feature is likely to maintain itself in the medium to longer term under the current management regime and wider environmental or other influences. Figure 4.7 shows that 198 of the 382 sites are in a favourable condition, 101 have deteriorated since their last inspection. There are a large number of sites in the unfavourable declining category but SNH has indicated that deterioration in sites is unlikely to be influenced by development and largely caused by other changes in the environment.

Figure 4.7 Source: SNH

Status of SSSIs

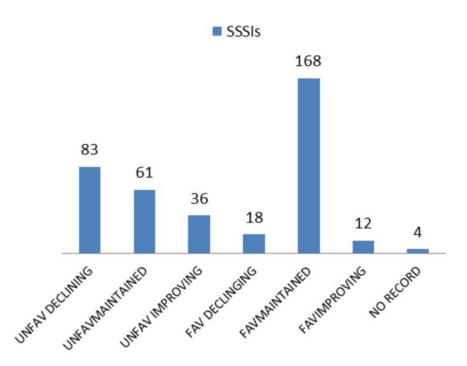


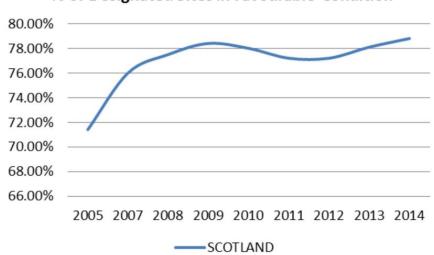
Table 4.6 Designated Sites in SESplan

Ramsar Sites	Special Areas of Conservation	Protected	National Nature Reserves	Local Nature Reserves	Local biodiversity Sites	SSSI
7	11	10	1	13	N/A	382

% of Favourable Sites across Scotland

4.28 Figure 4.8 refers to the percentage of designated sites in Scotland where the condition has been assessed as favourable. This is used a national indicator for the national measure of improving the condition of protected sites. SESplan has 226 of 1,881 sites nationally; these sites represent the best of Scotland's natural heritage and are of interest because of their plants, animals, habitats, rocks or landforms. The condition of sites is influenced by factors such as climate change or specific actions to improve the status of sites, they are unlikely to be at risk from the SDP and many are in remote or isolated locations unsuitable for development. The proportion of sites in favourable condition in Scotland has improved by 7.4% between 2005 and 2014 despite a small dip from 2008-10.

Figure 4.8 Source: Scottish Government



% of Designated Sites in Favourable Condition

Cultural Heritage

- **4.29** The region is rich in cultural heritage with a range of designations, including the UNESCO World Heritage Site of Edinburgh Old & New Town, 11 Historic Battlefields and 123 Gardens and Designated Landscapes as well as hundreds of Conservation Areas and Listed Buildings. The Forth Rail Crossing is also being considered for designation as a World Heritage Site, the outcome of this decision will be known in summer 2015.
- **4.30** The main change since 2009 has been the designation of nationally important historic battlefields. These were designated between 2010-12 and there are various sites within the SESplan region: www.historic-scotland.gov.uk/battlefields. Examples include Battle of Dunbar, Battle of Pinkie, Battle of Prestonpans, Battle of Linlithgow Bridge, Battle of Inverkeithing, Battle of Roslin, Battle of Ralion Green, Battle of Ancrum Moor, Battle of Dornick and the Battle of Philiphaugh. This designation gives sites extra weight in development management decisions and is important in enhancing sense of place, Scottish culture and preserving archaeological importance.
- **4.31** There have been issues/pressure presented by the SESplan spatial strategy for battlefields, although many of these developments were already contained within previous Structure Plans / Local Plans. Edinburgh is particularly vulnerable from development pressures on the historic environment due to the high concentration of Listed Buildings within the World Heritage Site.

Buildings at Risk

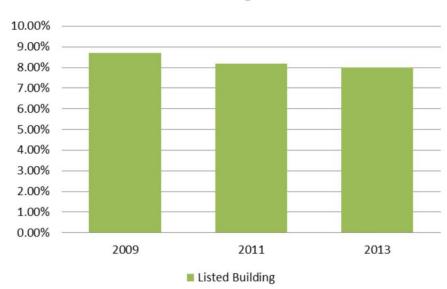
4.32 In recent years, there has been small but positive change in the percentage of A Listed Buildings at risk in Scotland. Since 2009, the % of A Listed Buildings at risk has dropped by 0.7%. The main threats to this historic environment are human activity, weather,

inappropriate development and lack of maintenance. Comparable figures for the SESplan area are not available. In the SESplan area there are currently 581 buildings on the Buildings at Risk Register (BARR) and 41 buildings that have been registered at risk are being restored.

Table 4.7 BARR Register 2015

	ELC	CEC	FC	мс	SBC	WLC	SESplan
Buildings at Risk	75	86	190	34	165	31	581
Restoration in Progress	8	5	14	2	10	2	41

Figure 4.9 Source: Scottish Government



% of A Listed Buildings at Risk in Scotland

Conclusions

- **4.33** Additional Information can be found in:
- The SEA; and
- The Spatial Strategy Technical Note.

4.34 Any links between the Spatial Strategy 1B and the Action Programme as shown in Table 4.6 - 4.12 above.

Principal Changes

Indicator	Assessment
SSSI	Amber
% of Sites Designated as Favourable	Green
% of A Listed Buildings at Risk	Green
SESplan Buildings at Risk / Being Restored	Amber
Overall	Amber

What the Indicators Show

- The percentage of designated sites considered in a favourable condition is improving;
- Most SSSIs are in a favourable or improving condition;
- A small proportion of the buildings that have been on the BARR are being restored; and
- At a national level, the % of A Listed Buildings at risk is reducing slowly.

Policy 2: Supply and Location of Employment Land

4.35 LDPs must allocate a range of marketable sites of variable sizes to meet requirements for business and industry. This aims to support job creation through providing a generous amount of employment land that will support the expansion of key sectors and growth opportunities. There will also be land safeguarded for specialist uses. Success of this policy will be assessed against growth of jobs in key sectors, change in job numbers, Employment by Sector, employment land take-up, distribution of jobs, business births, deaths and survivals and total employment.

Employment Changes

4.36 Table 4.16 below shows the employment trends between 2000 and 2013, the table is split between pre-recession and after.

Table 4.8 Baseline Employment Changes, Source: Oxford Economics Baseline Data

	2000-08 (000s)	<u>%</u>	<u>2008-13 (000s)</u>	<u>%</u>
CEC	25.2	7.9	-15.5	-4.5
ELC	4.8	16.0	-1.6	-4.61
FC	0.4	0.26	-4.8	-3.22
MC	5.9	22.6	-0.54	-1.56
SBC	3.9	7.86	-1.0	-1.86
WLC	11.8	16.16	0.5	0.58
SESplan	52	8.05	-23	-3.29

4.37 The number of jobs in all areas grew between 2000-08 and overall the number of jobs in the SESplan area increased by 52,000 in that period. Almost 50% of this was growth in the Edinburgh job market. Fife had the slowest rate of growth and performed poorly in comparison to the rest of the region. The highest % of growth was in Midlothian where job numbers grew by 22.6% though this was measured against a relatively low base number of jobs. Since 2008, 23,000 jobs have been lost across SESplan, the largest number of job losses were in Edinburgh due to the high concentration of jobs within the city and the large proportion of jobs in the finance sector. There were 15,500 job losses in Edinburgh in the period, resulting in a net gain of 9,300 since 2000. These job losses are expected to be recovered through expansion in the growth sectors identified elsewhere in the document. West Lothian has performed best throughout the recession in terms of job creation and there was a net increase in the number of jobs between 2008 and 2013. West Lothian enjoys an attractive business location in central Scotland, between Edinburgh and Glasgow, and is well connected by road, rail and Scotland's two largest airports.

Sector Analysis

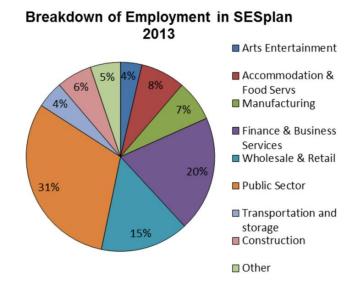
4.38 SESplan has a high proportion of employment in high value added sectors such as human health, social work, wholesale/retail and finance and insurance activities compared to other city regions. There is a low reliance on sectors expected to decline such as manufacturing and agriculture. West Lothian and Scottish Borders have a higher proportion of manufacturing jobs, making these areas vulnerable to declines. Projections suggest that jobs in manufacturing, agriculture, farming, water supply, sewage and waste will decline while finance, retail, accommodation and food are expected to increase their workforce with a net increase across all of these sectors of 24,900 by 2030. Further information on economic projections can be found in the Economy Technical Note. An overall breakdown of employment is shown in Figure 4.10.

Table 4.9 Source: Oxford Economics

Projected Growth in Jobs	Projected Declines	
Finance & Business Services	30,500	
Wholesale/Retail	8,400	
Accommodation & Food	8,400	
Net Jobs:	24,900	

4.39 The largest employer in the area is the public sector, which accounts for 31% of jobs. The reliance on public sector jobs for employment varies throughout the Fife and the Scottish region. Borders are more reliant on the public sector, increasing their vulnerability to public sector cuts which are likely to continue. City of Edinburgh has a high number of public sector jobs as the location of the Scottish Government and number of guangos. Finance is the second largest sector; the region is home to several major banks. Financial services are established in Edinburgh and projected to continue to grow.

Figure 4.10 Source: Oxford Economics



Employment Land Takeup and Supply

4.40 Employment land take-up gives a good indication of business investment in an area and job creation. There is a good supply of employment land throughout SESplan spread between three categories, land which has major constraints, land with minor constraints, and immediately available land. Only a small proportion of land which is allocated as employment land is immediately available. Land with constraints will require investment to release the land. A higher employment land take-up is encouraged but a large land take does not always equate to significant job creation e.g. a large development of warehouses in Fife which only created a small of amount of jobs. Fife has had the highest employment land take-up in comparison to East Lothian and Midlothian in part due to its central location and good accessibility.

Table 4.10 Source: PPF Submissions and Employment Land Audits

Employment Land Take-Up (Hectares)							
	ELC	CEC	FC	МС	SBC	WLC	
2014	1.0	N/A	N/A	N/A	N/A	11.5	
2013	1.6	1.0	34.64	N/A	2.7	11.59	
2012	3.6	1.4	36.95	N/A	1.8	N/A	
2011	N/A	11.8	12.48	1.59	1.5	N/A	
2010	N/A	4.5	8.26	2.47	4.7	N/A	
2009	0.55	1.5	8.37	1.6	2.8	N/A	

Table 4.11 Source: PPF Submissions and Employment Land Audits

Employment Land Supply (Hectares)						
	ELC	CEC	FC	МС	SBC	WLC
2013/14	4.0	228.5	156.76	202	22.4	119.27
2012/13	6.0	229.5	149.7	172	37.3	119.27
2011/12	10.0	230.9	166.53	175	19.7	119.27
2010/11						
2009/10	4.5	215.7	58.9	109.7	5.9	82.9

4.41 Over 50% of jobs in the SESplan area are based in Edinburgh but only 36% of the population live within the City of Edinburgh Council Area. This results in a large number of people commuting into the city. More information on travel to work patterns is discussed under policies 8 and 9.

Figure 4.11 Distribution of Jobs

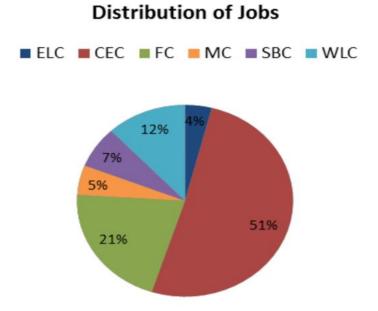
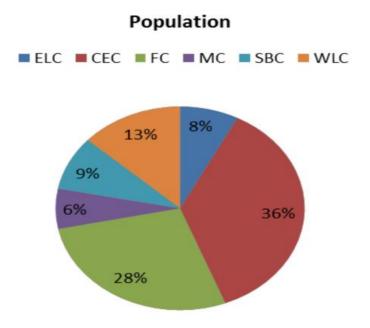


Figure 4.12 Population Distribution



Vacant & Derelict land

Table 4.12 Source: Vacant and Derelict Land Survey

Derelict Land (HAs)								
	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>Change</u>
ELC	77	77	77	54	57	57	56	-28%
CEC	125	131	123	126	113	112	110	-12%
<u>FC</u>	738	743	741	777	760	750	756	+2%
<u>MC</u>	261	260	259	255	253	253	204	-22%
SBC	75	70	62	58	58	54	49	-35%
<u>WLC</u>	552	554	417	416	416	416	413	-25%
<u>SESplan</u>	1828	1835	1679	1686	1657	1642	1588	-13%

Table 4.13 Source: Vacant and Derelict Land Survey

Vacant (HAs)								
	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>Change</u>
ELC	8	9	9	9	8	10	10	+23%
CEC	96	95	96	97	97	100	97	+1%
<u>FC</u>	98	84	84	88	86	100	99	+1%
<u>MC</u>	21	20	15	17	7	17	11	-44%
SBC	14	30	29	29	30	30	28	+108%
WLC	65	65	65	66	66	66	72	+12%
<u>SESplan</u>	302	303	298	306	304	323	317	+5%

4.42 The amount and distribution of vacant and derelict land is an indicator of environmental quality and offers the opportunity for redevelopment and environmental improvement. Between 2008 and 2014 there have been reductions in derelict land, and an increase in vacant land. Midlothian was the only authority to decrease vacant land between 2008-14. Fife and West Lothian have particularly high levels of derelict land, possibly as a result of their mining history. Fife was the only authority to see an increase in the amount of derelict land between 2008-14.

Business Births, Deaths & Survivals

4.43 Figure 4.13 shows business births increased throughout the region between 2009-13 as the economy contracted. As the economy improved business start-ups have accelerated and deaths have reduced as economic conditions improve. Business start-ups might reflect an increase in self-employment as a result of people starting up their own business after being made redundant.

SESplan Business Births/Deaths

6,000
4,000
2,000
1,000
0
2006 2007 2008 2009 2010 2011 2012 2013
—BIRTHS — DEATHS

Figure 4.13 Source: ONS

4.44 Business survival rates (shown in figure 4.14) has been on a downward trend since 2006. The SESplan average is currently around 58.2% down from peak of almost 66.99% in 2006. Business survival rates may improve as economic growth spreads around the region.

3 Year Business Survial Rates 68% 66% 64% 62% 60% 58% 56% 54% 52% 50% 2004 2005 2006 2010 2007 2008 2009 SESplan

Figure 4.14 Source: ONS

SESplan Employment

4.45 The employment rate dropped by around 2% in the SESplan from 2006-10 as a result of the recession. However, even when employment levels declined to their lowest levels in 2010, they were still above 2000 figures. Since 2010 employment has begun to rise again. The employment rate has improved from 2010-13 as economic conditions improve. Although the employment rate has begun to increase this includes those who are underemployed. Examples of underemployment include through part time work, zero hour contracts or those actively looking for more working hours. 15% of all workers in the UK are self-employed which is the highest levels since records began and 2% above the 2008 level. The increase has been caused by a fall in the number of people leaving self-employment rather than by more people becoming self-employed.

Figure 4.15 Source: Oxford Economics

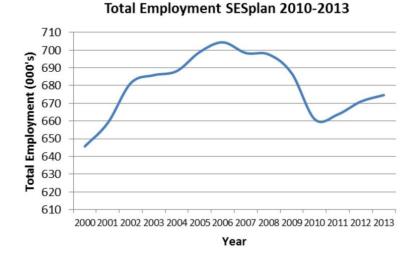
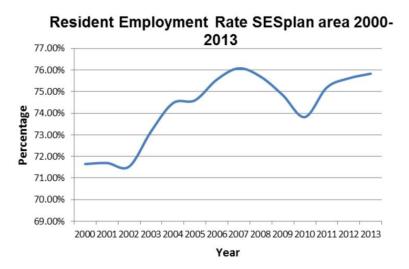


Figure 4.16 Employment Rate



Conclusions

- **4.46** Additional information can be found in:
- The SEA; and
- The Economy Technical Note.
- **4.47** Priorities identified in the SESplan Action Programme concerned with the supply and location of employment land includes:

Queensferry Crossing	Levenmouth Rail Link	West Edinburgh Tram
		Extension
Enhanced Facilities at Edinburgh Airport	Realise Business and Employment Potential of West Lothian	Redheugh Rail Station
Edinburgh Waterfront Regeneration	Business Infrastructure in West Edinburgh	
Craigmillar Regeneration	Realise Potential of Edinburgh Bioquarter	
SDAs	High Speed Rail Link	
Promote Fife as a Location for Business and Tourism	Multimodal Container Terminal Facilities at Rosyth	
Bus Priority Measures	Realise Potential of the Upper Forth	
New Park and Choose Schemes	Forth Hovercraft	
Fife Energy Park	Dunfermline - Alloa Rail Link	
St Ninians Earth Site	Winchburgh Rail Station	
Strategic Road Junction Improvements	Westfield Waste Management	
Galashiels Transport Interchange	Enhanced Digital Connectivity	
Improvements to Key Routes		
Galashiels Waste Facility		
EGIP		
New Slip Linlithgow		

Bus Priorities and Cycle Network Improvements
Whitburn Junction
Winchburgh Junction

Principal Changes

Indicator	Assessment
Employment Change 2000 - 2013	Amber
Projected Growth in Jobs	Green
Employment Land Take Up	Amber
Business Births	Green
Business Deaths	Amber
3 Year Survival Rates	Red
Total Employment	Green
Overall	Amber

What the Indicators Show

- Employment In 2013 was significantly higher than 2000 despite a large drop throughout the financial crisis:
- Job growth in key sectors is expected to outstrip declines in other sectors;
- There has been a large take up of land in Fife, although the take-up of land is not always matched in the number of new jobs;
- There is a large employment land supply in most of the region;
- Employment land supply is significantly lower in East Lothian;
- Business births have risen as the economy grows;
- Business deaths have been stable since 2009; and
- The number of business surviving 3 years has declined since 2008.

Policy 3: Town Centres and Retail

- **4.48** LDPs must identify town and commercial centres defining their role while also supporting and promoting the network of centres included in the SDP. A sequential approach to approving retail and leisure proposals should be adopted to ensure priority is given to maintaining or improving the vitality of the region's town centres.
- **4.49** This policy aims to support or enhance the creation of sustainable, viable and vibrant town centres that are a focus for retail activity. Town centres have suffered from the recession reducing disposable incomes, the internet impacting on footfall and the expansion of out of town retail developments diverting potential footfall and expenditure. To make town centres more attractive, a strong policy is required to adapt centres for the future through making best use of new technology and new opportunities. Economic growth, rising incomes and adapting to the internet will also help improve vitality and viability. In order to assess the progress of achieving the aims of policy 3 SESplan will monitor:
- Vacancy rates in Strategic Centres/Regional Town Centre; and
- New developments failing the sequential test.

Figure 4.17

4.50 Policy 3 of the approved SDP defined Livingston, Kirkcaldy, Glenrothes and Dunfermline as strategic town centres Edinburgh as the Regional Town Strategic centres are Centre. towns that provide goods or services for people beyond their core area having a wider retail catchment. Retailing and other services in Edinburgh city centre are of regional and national significance and it competes with



other major centres such as Glasgow and Newcastle. Venuescore, which assesses overall consumer appeal, assessed Edinburgh 10th in the UK behind Glasgow, which is rated the most attractive centre outside London. The performance of Edinburgh has deteriorated by 5 places since the 2011 valuations on Venuescore. This indicates that without significant investment or change Edinburgh is likely to continue to decline in retail rankings.

4.51 New developments such as the regeneration of the St James Quarter should improve Edinburgh's ranking to make the city more competitive in terms of retaining retail expenditure within the region and attracting expenditure from a wider geography than the SESplan area.

Vacancy Rates

4.52 Vacancy rates give an indication of the vitality of a town centre. Figure 4.18 shows the strategic town centres in SESplan and regional core have had mixed fortunes. Kirkcaldy and Glenrothes have performed particularly poorly. The vacancy rate has almost doubled in Glenrothes and the expansion of the Fife Central Retail Park has had an impact on Kirkcaldy town centre. Livingston's performance has been enhanced through investment in the expansion and redevelopment of town centre locations. Dunfermline expanded its main shopping centre in 2008 and that may have helped improve its performance. Glenrothes and Kirkcaldy have lacked significant investment. Edinburgh has had the lowest vacancy rate; the regional centre has high footfall activity and is easily accessible making it an attractive place for retail. Although vacancy rates are a good indicator on the health of town centres they can mask the quality of environment. Since the collapse of some large high street chains some vacant units have been replaced by low budget stores, charity shops or betting units. The average vacancy rate for SESplan across the strategic centres and regional core rose from 15.2% in 2008 to 15.8% in 2013 but this hides major variations between areas.



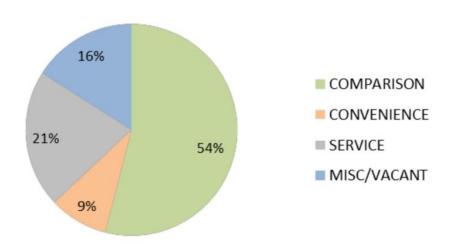
Figure 4.18 Source: GVA Grimley

Floorspace Composition

4.53 The average floor space composition across the regional core and strategic centres is shown in figure 4.19. Comparison retail dominates town centres and takes up over 50% of the available retail space. Compositions can be expected to change as the role of town centres changes to include a wider mixture of uses in response to an expanded town centre first policy. This may have a positive impact on the vacancy rates.

Figure 4.19 Source: GVA Grimley

Floorspace Composition



Developments Failing Town Centre First Principle

4.54 Since 2009, there have been 19 developments failing the town centre first principle in Edinburgh, although some of these are minor applications. Examples of major developments failing the principle are the Gyle Centre Extension and a mixed use development on Ocean Drive and Marine Esplanade. In Midlothian, since approval of the SDP in June 2013, there have been several examples of development failing the principle. Most of these have been minor but two significant developments which fail the principle have been consented near Straiton Retail Park. In Fife Central Retail Park, Next has expanded and Planning Permission in Principle has been granted for a Marks and Spencer's Simply Food store. These developments may redirect footfall from their existing town centre stores. Several supermarkets have also been approved in edge of centre sites in the SESplan area of Fife.

Conclusions

4.55 Additional information on Town Centres and what will change for SDP2 can be found in:

- The SEA; and
- The Economy Technical Note.

4.56 Priorities identified in the SESplan Action Programme relating to Policy 3 on Town Centres and Retailing includes:

Edinburgh Waterfront Regeneration	Business Infrastructure in West Edinburgh
Gogar Rail Interchange	Multimodal Container Facilities at Rosyth
Road Upgrades	Winchburgh Rail Station
Active Travel Package	Promoting Fife as a Key Location for Business and Employment
Edinburgh Airport Enhancements	Leven Rail Link
Craigmillar Regeneration	Forth Hovercraft
Edinburgh Trams	Dunfermline / Alloa Rail Link
Park and Ride Facilities	
SDAs	
Haymarket Station Improvements	
EGIP	
Bus Improvements	
Fife Energy Park	
Business and Employment Growth in West Lothian	
Borders Rail	
Improvements to Key Routes	
Galashiels Waste Facility	
Improved Rail Services	

Principal Changes

Indicator	Assessment
Strategic Centre Vacancy Rate	Red
Developments Failing the Town Centre First Policy	Red
Overall	Red

What the Indicators Show

- There are wide variations in vacancies across the SESplan area and the average vacancy rate has increased slightly; and
- There have been several developments granted which do not comply with the Town Centre First Policy.

Policy 4: Minerals

- **4.57** LDPs are required to safeguard mineral resources where of a scale or quality to be of commercial interest. They should identify areas of search for aggregate minerals and coal, set criteria for assessing proposals, including consideration for the restoration and enhancement.
- **4.58** An adequate and steady supply of minerals is essential to support economic growth. To monitor the progress in achieving the goals of policy 4 of SDP1 we will assess:
- New sites; and
- Restoration of exhausted sites.
- **4.59** The SESplan area contains a rich mineral resource of energy, aggregate, non-aggregate and industrial minerals. However, SESplan is a net importer of minerals because of a shortfall in supply and high level of demand. There is potential in the next plan period for the extraction of coal bed methane particularly in Fife and West Lothian. More information is set out in the Minerals Technical Note.

Figure 4.20 Mineral Sites in SESplan



Table 4.14 New Sites Since 2009

Site	Location	Material
Comrie Colliery	Fife	Coal
Dunion Hill	Scottish Borders	Hard rock
Ingraston Farm	Scottish Borders	Sand and gravel
Rusha Farm	West Lothian	Coal
Swinton	Scottish Borders	Hard Rock

Table 4.15 Restoration of sites Since 2009

Site	Location	Status
Blindwells	East Lothian	Part restoration – further works required re minewater

Site	Location	Status
Longyester	East Lothian	Restored (original section only)
Newbigging	Midlothian	Restored (original section only)
Oxwellmains	East Lothian	Part restored
Shewington	Midlothian	Part restored
Skateraw	East Lothian	Restored
St Ninians	Fife	Part restored

Conclusions

4.60 Additional information on Minerals can be found in:

- The SEA; and
- The Minerals Technical Note.

4.61 There are no links between the SESplan Action Programme and delivery of Policy 4 on Minerals.

Principal Changes

Indicator	Assessment
New Sites Since 2009	Amber
Restored Sites	Green
Overall	Green

What the Indicators Show

- New sites have been found with the extraction of a number of minerals, although there
 is still a shortfall for SESplan in terms of meeting its own needs; and
- Several sites have been restored or begun restoration processes, including previously stalled sites.

Policy 5: Housing Land, Policy 6: Housing Land Flexibility and Policy 7: Maintaining a Five Year Effective Land Supply

4.62 Policies 5, 6 and 7 relating to housing identify a requirement of 107,545 houses to be built between 2009 - 2024, split between 74,835 over the period 2009 - 2019 and 32,710 over the period 2019 - 2024. Supplementary Guidance to provide detailed further information in support of Policy 5 was prepared in November 2014. The guidance provides further direction for LDPs as to how much of the overall housing land requirement should be met in each of the six member authority areas. This was based on an analysis of opportunities and infrastructure and environmental capacities and constraints.

4.63 To monitor the success in delivering these policies SESplan will assess:

- Completions by sub housing market area (HMA);
- 5 Year Housing Land Supply;
- Change in Household Size;
- Household Tenure:
- Dwelling Increase;
- Affordable Housing Completions; and
- House Prices.

Housing Requirement

- **4.64** Figure 4.21 shows the distribution of housing in the SESplan Housing Land Supplementary Guidance from SDP1. Edinburgh has the greatest proportion of the SESplan distribution at 29% but this was below Edinburgh's anticipated need and demand. This meant that other authorities have accommodated additional housing above their need and demand.
- 4.65 SDP1 and the accompanying Supplementary Guidance set out a Housing Land Requirement for 107,560 dwellings to be delivered from 2009 to 2024 (7,171 annually). This was distributed between the six SESplan Member Authorities. Figure 4.22 shows that local authority housing land requirements set by the Supplementary Guidance have not been achieved in the monitoring period from 2009 / 2010 to 2013 / 2014. The total level of development required was never delivered in the peak construction times in the middle of the previous decade. Comparing past completions to anticipated housing land required in the period 2009 2024, Edinburgh was the only authority to regularly exceed the level of the housing land requirement. Levels of development in Edinburgh were above the annual average requirement from 2001 / 2002 2008 / 2009. As the economy recovers, house building in Edinburgh has increased significantly. Levels of development in East Lothian have only been above the requirement twice but in most years is well below the expected requirement. There has consistently been a gap between completions and the requirement

in Fife, Midlothian and the Scottish Borders. Levels of development in West Lothian reached the level of the annualised requirement on a few years, the last being 2005 / 2006. Since then completions have been below half the level of the housing land requirement.

4.66 Figure 4.23 shows that total completions for the SESplan area have never met the annualised 2009 - 2024 Housing Land Requirement set out in the Supplementary Guidance. The closest to the target was in 2007 / 2008 during a peak period of house building in the middle of the last decade. Since that period total completions for the SESplan area have been almost half of that required. This would suggest that Housing Supply Targets for SDP2 could be lowered to factor in resources, capacity within the construction sector and the likely pace and scale of delivery based on completion rates.

Table 4.16 Housing Land Supplementary Guidance

Member Authority	2009 - 2019	2019 - 2024	TOTAL
CEC	22,300	7,210	29,510
ELC	6,250	3,800	10,050
FC	17,140	7,430	24,570
MLC	8,080	4,410	12,490
SBC	9,630	3,280	12,910
WLC	11,420	6,590	18,010
TOTAL	74,820	32,720	107,540

Figure 4.21 Housing Land SG

Housing Land Supplementary Guidance Household Distribution

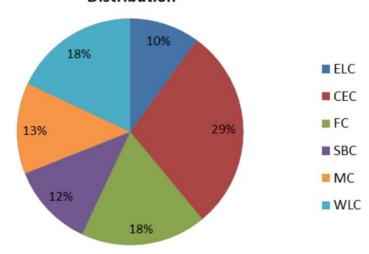


Figure 4.22 Source: Housing Need and Demand Assessment (HNDA)

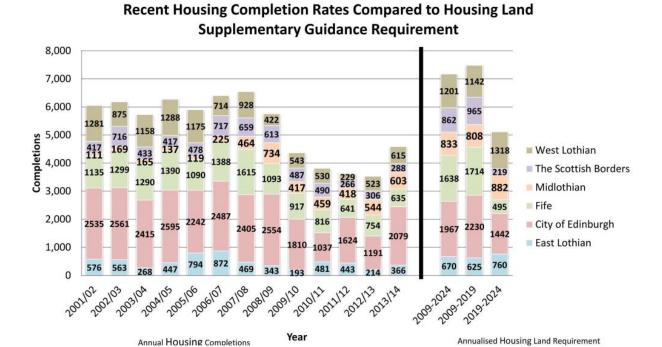
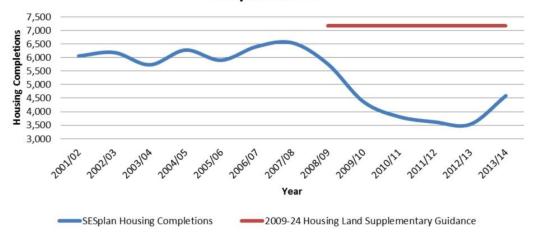


Figure 4.23 Source: HNDA

Recent Housing Completion Rates Compared to Housing Land Supplementary Guidance Requirement



Household Size

4.67 SESplan has a growing and ageing population with a declining household size which will place more demand on housing. By 2037, SESplan is expected to have the second lowest average household size among the Scottish city regions overtaking TAYplan but behind CLYDEplan on this indicator. The decline is the result of a combination of changing behaviours. Changes include people having fewer children and increased life expectancy. The number of people 65+ is expected to grow and they are more likely to live in smaller households either on their own or with a spouse.

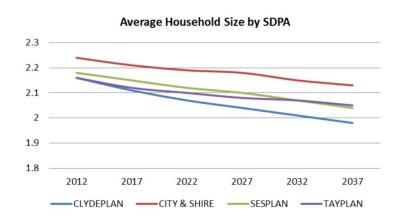


Figure 4.24 Source: NRS

Dwelling Increase

4.68 Figure 4.25 shows the change in the number of dwelling increases over an eight year period in each of the SESplan member authorities. City of Edinburgh has seen the largest increase and Fife has also seen a substantial increase. Midlothian, East Lothian and the Scottish Borders have lower increases. The total increase over the period was 38,982 dwellings which equates to 4,873 dwellings per annum.

Dwelling Increase

■ ELC ■ CEC ■ FC ■ MC ■ SBC ■ WLC

13831

8247

4172

3708

3845

Figure 4.25 Source: NRS

Completions by Sub Housing Market Area

Table 4.17 Source: HNDA

4 Monitoring								
		TOTAL	4,586	3,532	3,611	3,813	4,367	5,759
		WLC WLC3	0	0	2	12	က	32
			304	365	171	281	408	280
		WLC 1	311	158	53	237	132	110
		WLC 1	311	158	53	237	132	110
		SBC 4	10	7	6	8	9	6
		SBC 3	7.7	92	69	131	165	126
		SBC2	20	26	65	8	102	126
		SBC1	151	163	123	260	214	352
		MC2	89	43	92	09	43	7
		MC1	514	501	342	399	374	727
æ		FC2	520 115 514	228	161	385	425	563 727
cet Are		FC1	520	526	480	431	492	41 530
g Mar		EL03	64	28	4	92	10	41
Housin	HNDA	EL02	84	10	∞	26	7	35
y Sub	urce: ŀ	EL01	218	176	384	360	181	267
tions	17 So	CEC EL01 EL02 EL03 FC1		12/13 1,191	1,624	1,037	09/10 1,810	08/09 2,554 267
Completions by Sub Housing Market Area	Table 4.17 Source: HNDA	НМА	13/14 2,079	12/13	11/12	10/11	09/10	60/80

4.69 A map showing the geography of sub housing market areas is available in the Housing Land Technical Note. Completions have declined since the beginning the global downturn / recession in 2008 but as the economy has begun to grow again completions have started rising though they remain below 2008 levels. The completions by sub housing market area show that most development occurred within the City of Edinburgh area or sub housing market areas close to the city. Edinburgh has the highest build rate out of all authorities. Sub market areas further away from Edinburgh are largely self-contained and less likely to receive housing pressure associated with the city. The hNDA Executive Summary includes useful information on population and housing projections.

Effective Housing Land Supply

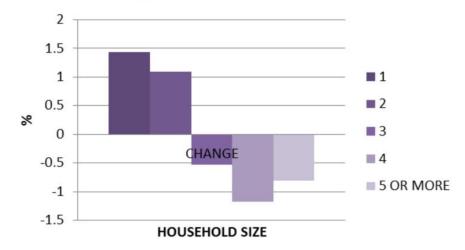
4.70 The approach to the calculation of the five year housing land supply has varied between member authorities. In 2014, the member authorities agreed to work together on a consistent approach to be used by all member authorities. The Scottish Borders and Midlothian are the only authorities to meet the requirements of Policy 7 according to 2012 - 2013 Planning Performance Framework (PPF) submissions. However, the approach to calculating housing land supply has been inconsistent across authorities and therefore comparisons are difficult. Although the PPF figures suggest a shortfall in the land supply, there are underlying issues. Much of the need and demand required is for affordable housing. There is an adequate supply for market housing. More information on housing need and demand split by market and social housing is available in the MIR, Housing Land Technical Note and the Housing Need and Demand Assessment.

Household Size

4.71 The size of households has changed between the 2001 - 2011 censuses indicating continuing long term trends towards smaller households. In the period there was growth in both 1 and 2 person households but declines in all other households. The largest decline was in 4 person households. There was an overall decline in 3, 4 and 5 person households of 2.52% and increase of the same amount in 1 and 2 person households. Growth in smaller households is impacted by a number of factors such as the increasing number of people aged over 65 who are likely to live without children or on their own. The housing needs of this group will also be different. There is likely to be increased demand for sheltered housing and a strain on other facilities and services. More people are choosing to live in small households at any age. Younger people are also delaying having children and are more likely to live without children for longer.

Figure 4.26 Source: Census 2001-11

Change in Household Size 2001-11



Household Tenure

4.72 While housing need and demand continues to increase, the mix of tenures in the current stock has changed. Figure 4.27 shows that private rent was the only share of households to grow, increasing by over 4% on 2001 levels. There are a number of factors influencing household tenure. Although home ownership is still an aspiration for many, affordability is a deterrent, particularly in Edinburgh where house prices are well above the Scottish average. The availability of financing to mortgage homes has decreased significantly since the financial crash in 2008 which has made getting a mortgage harder. Job security has also influenced the number of rented properties to allow for the possibility of changes in circumstances.

Figure 4.27 Source: Census 2001-11

5 4 MORTAGE/OWNED 3 2 1 ■ SOCIAL RENT % 0 CHANGE -1 PRIVATE RENT -2 -3 RENT FREE -4 **TENURE**

Change in Household Tenure 2001-11

House Prices

4.73 House prices were rising sharply between 2003 and 2007 during a boom period in the housing market. This stalled and began to fall in 2008 after the recession began resulting in several years of steady prices. All Local Authorities have followed a similar trend of a boom in prices up to 2007 and then steady prices until 2013. There is a wide variation between the prices of property in different parts of the region. Edinburgh has the highest average selling price and there is high demand for housing. Fife and West Lothian house prices are significantly below the SESplan average. There is a range of almost £100,000 between the average selling price of a home in Edinburgh and one in Fife. Midlothian is closest to the SESplan average. The range between authorities has remained similar through the monitoring period of 2003 to 2013. City of Edinburgh has consistently been one of the top two most expensive places to buy property in Scotland according to ROS. The Edinburgh average house price is almost £50,000 more expensive than the SESplan average. The SESplan average is close to the Scottish average despite large variations between authorities. The Scottish average in the first quarter of 2015 was £162,135 compared to a SESplan average of £167,464.

House Prices

#240,000.00

#220,000.00

#180,000.00

#160,000.00

#120,000.00

#120,000.00

#120,000.00

#120,000.00

#120,000.00

2004/05 2005/06 2006/07 2007/08 2008/09 2009/10 2011/12 2011/12 2012/13 2013/14 SESplan

Figure 4.28 Source: ROS

Conclusions

4.74 Additional information can be found in:

£100,000.00

£80,000.00

- The SEA;
- Housing Land Technical Note;
- Spatial Strategy Technical Note; and
- The Housing Need and Demand Assessment.
- **4.75** Priorities identified in the SESplan Action Programme relating to Policies 5, 6 and 7 on Housing includes:

Gogar Rail Interchange	Education	Redheugh Rail Station
Road Improvements	Forth Hovercraft	
Rail Service Improvements	Levenmouth Railink	
Energy Park Fife	Winchburgh Rail Station	
Galashiels Interchange		

Borders Rail
Park and Ride Schemes
SDAs
Westfield
Galashiels Waste Facility
EGIP
Bus Improvements
Edinburgh Trams
Active Travel Packages
St Ninians Earth Site

Principal Changes

Indicator	Assessment
Dwelling Increase Between 2005-13	Amber
Completions by HMA	Amber
Effective Housing Land Supply	Red
Change in Household Size	Amber
Change in Tenure	Amber
House Prices	Amber
Overall	Amber

What the Indicators Show

- The number of dwellings being built is rising across all authorities between 2005 2013, the biggest increase in dwellings was in Edinburgh;
- Completions were higher in sub housing market areas within close proximity to Edinburgh;
- Only Midlothian and Scottish Borders are currently maintaining a 5 Year Effective Land Supply. Although there are inconsistencies on how data is collected and splitting housing need and demand between social and market housing;
- Household sizes are decreasing as people, on average, have less children and more people live on their own;

- There has been a large increase in the private rent sector. This may, in part, be the result of lack of financing and lower job security; and
- House prices have been steady since 2009 after rapid growth from 2003. There are large variations in house prices across the region. Edinburgh has consistently been in the top 2 most expensive places to own a property in Scotland over the last 10 years.

Policy 8: Transport and Policy 9: Infrastructure

4.76 Policy 8 instructed LDPs to collaborate with Transport Scotland and SEStran to support the development of a sustainable transport network through directing development to locations where sustainable transport modes can be used.

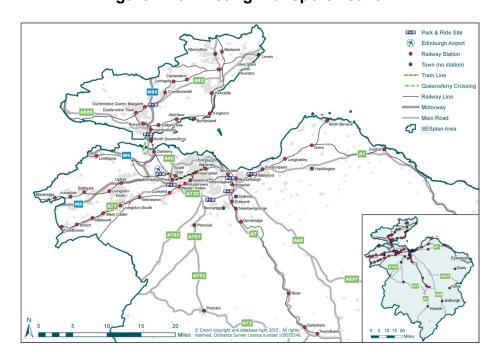


Figure 4.29 Existing Transport Network

- **4.77** Infrastructure including that identified under The Spatial Strategy shown in Figure 2 of the SDP should be taken forward by LDPs by safeguarding land required to accommodate necessary infrastructure to implement the SDP. LDPs should prepare policy guidance to ensure the provision of infrastructure is committed before development proceeds, with a particular focus on strategic infrastructure. This should be funded through developer contributions and alternative funding mechanisms.
- **4.78** The delivery of infrastructure is essential to unlocking development, providing access to opportunities and improving the quality of people's lives. Indicators used to monitor this are:
- Travel to Work Data; and
- Modal Share.
- **4.79** The 2011 census data released so far can tell us how people travel to work and how this has changed since 2001. A key finding is that the number of people travelling to work to, from and within the SESplan area increased by 44,613 or 7.4% between 2001 and 2011 (the increase for Scotland as a whole was 9.4%). Nearly half (48.5%) of these additional journeys are either to, from or entirely within jobs in the City of Edinburgh.

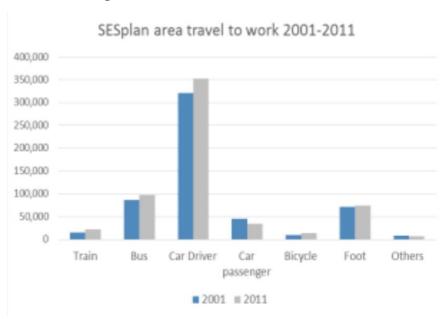


Figure 4.30 Source: Census 2001-11

4.80 60% of this increase is accounted for by people living and working within Edinburgh. However, the overall proportion of SEStran residents travelling to work in Edinburgh remains virtually unchanged at 42%. The biggest percentage increases in journeys to work were to East Lothian (19%), Midlothian (12.9%) and from SESplan authorities to outside the SESplan area (14.3%).

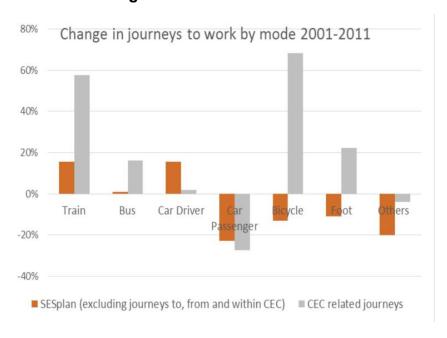
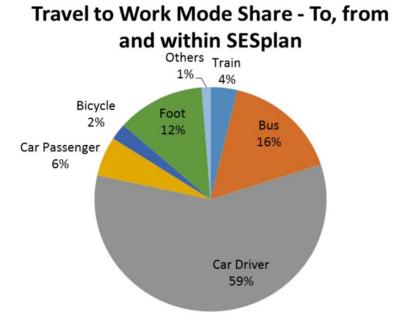


Figure 4.31 Source 2001-11

4.81 Other significant intra SESplan changes include significant increases in journeys from Edinburgh to East Lothian (45.3%) and Midlothian (20.9%) and from East Lothian to Midlothian (25.6%). These could relate to developments at Queen Margaret University and Easter Bush. There has been a reduction in the number of people commuting from East Lothian and Midlothian to other areas for work.

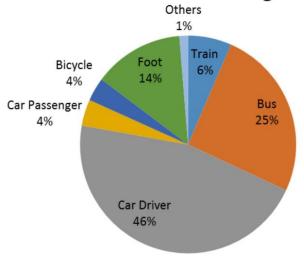
Figure 4.32 Source 2001 - 11



4.82 Figure 4.33 shows that car ownership has increased in all SESplan authorities between 2001 – 2011, with the exception of Edinburgh which saw a decrease. This correlates with mode share figures which shows significant increases in journeys to work in, to and from Edinburgh by walking, cycling and public transport. These positive modal shifts have also been accompanied by a small reduction in journeys by car.

Figure 4.33 Source 2001 - 11

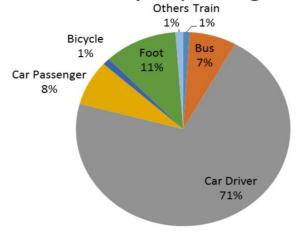
Travel to Work Mode Share - To, from and within Edinburgh



4.83 However, these trends have not been replicated outside the city. In the other SESplan authorities both the number and proportion of journeys made by car to work have increased. Generally those walking and cycling have decreased with only East Lothian showing a small increase in cycling and walking. SDP1 seeks to encourage the use of public transport and increased walking and cycling. Further physical and policy interventions are required if the Scottish Government's target of 10% of all journeys to be made by walking and cycling by 2020 are to be achieved. A particularly concerning change is a major reduction of over 20% throughout the SESplan area in people travelling as car passengers for the journey to work. This results in substantial reductions in car occupancy and therefore less efficient use of road capacity.

Figure 4.34 Source 2001 - 11

Travel to Work Mode Share - To, from and within SESplan (exluding Edinburgh)



4.84 Another key finding from the census travel data is the significant increase in travel to work by rail (50.4%). This has been predominantly in journeys to, from and within Edinburgh which have seen a 57.5% increase in rail journeys. However, this is from a small base, with rail a proportion of all journeys to work increasing from 2.7% to 3.7%. Whilst from a small base, increasing modal shift to rail has significant potential in this region with the opening of Borders Rail, the consolidation of the Airdrie - Bathgate rail link, the ongoing Edinburgh-Glasgow Rail Improvement Programme (EGIP), longer trains and potential new stations at East Linton, Reston and Winchburgh.

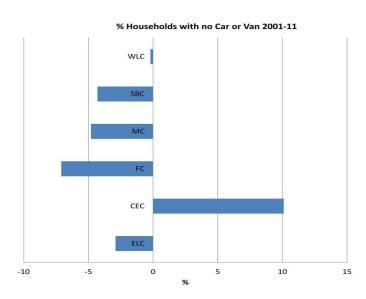


Figure 4.35 Source 2001 - 11

4.85 SDP1 policy 8 supports modal shift towards more sustainable forms of transport but it cannot yet have had an impact due to its recent adoption. Whilst planning cannot dictate which travel modes are chosen it can, by guiding the location, layout, uses and design of development and policies, encourage the use of sustainable modes, where appropriate, and discourage travel by private car.

4.86 Policy 8 calls for account to be taken of cross boundary implications of policies and proposals. Led by Transport Scotland, a joint project involving the SESplan authorities, and SEStran is underway to further understanding of potential cross boundary impacts and what interventions may be required.

Edinburgh Airport

4.87 Edinburgh Airport is Scotland's busiest airport and is a large contributor towards the SESplan economy providing jobs and attracting investment. Passenger numbers have grown significantly since 2000 and continue to grow. The increase is, in part, related to the large increase in destinations and the improved services offered by the airport. The airport expects to continue to grow and is following a master plan to accommodate the expected growth published in 2011. Development around Edinburgh Airport is controlled through the Airport Public Safety Zone and Airport Safeguarding Zone and any development within this area is consulted on with the Civil Aviation Authority. The owner of Edinburgh Airport is also consulted

on relevant applications in this area. Edinburgh airport has freight facilities, there was a significant increase in freight moving through the airport between 2001 and 2006. This reduced in 2007 and 2008 but increased in 2009 and has been steady between 2009 - 2014

Edinburgh Airport Passenger Numbers

12,000,000

8,000,000

4,000,000

2,000,000

0

2000 2001 2002 2003 2004 2005 2006 2007 2008 2009 2010 2011 2012 2013 2014

—PASSENGERS

Figure 4.36 Source: CAA UK Annual Airport Statistics





Conclusions

- **4.88** Additional information can be found in:
- The SESplan SEA; and
- The Spatial Strategy Technical Note.

4.89 Priorities identified in the SESplan Action Programme relating to Policies 8 and 9 on transport and infrastructure includes:

Queensferry Crossing	Levenmouth Rail Link	Redheugh Rail Link
Rail Enhancements	Westfield Waste Facility	
Edinburgh Trams	Education	
Active Travel Package	Forth Hovercraft	
High Speed Rail	Dunfermline/Alloa Rail Link	
EGIP	Cumulative Cross Border Impact and Mechanisms for Funding Infrastructure	
Bus Improvements		
Pedestrian and Cycling Facilities to Accompany Borders Rail		
St Ninians Earth Site		
Galashiels Transport Interchange		
Haymarket Station		
Gogar Rail Interchange		
Road Improvements		
Rail Enhancements		
Borders Rail Link		
Galashiels Waste Facility		
Waverley Station		
Borders Rail		
Park and Ride Facilities		
SDAs		
Energy park Fife		

Principal Changes

Indicator	Assessment
SESplan Travel to Work	Amber

Indicator	Assessment
Change in Travel to Work CEC/SESplan Split	Amber
Edinburgh Airport Passenger Numbers	Green
Edinburgh Airport Freight	Amber
Overall	Amber

What the Indicators Show

- The number of people travelling to work increased across modes except car passenger and the biggest increase was in travel to work by car;
- Change in journeys by mode as a % showed large rises in people taking the train;
- Within Edinburgh there were large increases in active travel;
- Car or van ownership increased across all authorities except for Edinburgh where there
 was a large drop which could be linked in part to increases in sustainable transport
 options in Edinburgh;
- Edinburgh airport passenger numbers are increasing due to increasing the number of routes offered and increased demand; and
- Freight from the airport is lower than its peak level, but has been steady since 2009.

Policy 10: Sustainable Energy Technologies

- **4.90** Policy 10 directs LDPs to support Longannet and Cockenzie power stations in their role as non-nuclear base load capacity generators and support Leith and Rosyth in connection with offshore wind energy as well as Fife Energy Park in Methil.
- **4.91** Sustainable energy technology is required to comply with ambitious Scottish Government targets that aim to utilise Scotland's potential in renewable energy sources. Within SESplan there is a range of renewable energy generators that are strategically significant including biomass, offshore wind, onshore wind and solar power. There is also growing use of micro generation sources which the SDP supports. Indicators used to monitor the progress of achieving the aims of the SDP include:
- Emissions per Capita;
- Total Emissions; and
- Renewable Electricity Generation.

Cockenzie Power Station

4.92 The Scottish Government's National Planning Framework supports the continued use of Cockenzie for thermal energy generation, carbon capture and storage this has been identified as a National Development. The Scottish Government energy Consents Unit issued planning permission to the station from coal fired to gas fired which requires some related infrastructure development. The East Lothian LDP identified the surrounding area to Cockenzie as an area that could support additional energy related development and possibly a renewable energy hub.

Scottish Government Targets

- **4.93** The supply and consumption of energy has significant implications for the economy and environment. To meet Scottish Government targets we must maximise renewable energy use and reduce overall consumption of energy. Targets include:
- 30% of overall energy demand from renewable sources by 2020;
- 11% of heat demand from renewable source by 2020;
- 100% electricity from renewable source by 2020;
- 500mw community and locally owned renewable energy by 2020; and
- Reduce overall consumption by 12%.

CO₂

4.94 CO2 emissions measure fossil fuels being burned and then emitted into the atmosphere contributing towards pollution and climate change. The emissions measured in figure 4.38 and 4.39 are those that are within the scope of influence of the Local Authority and measure emissions from industry, commercial, domestic and transport sectors. As expected, total emissions are highest in areas with large populations as reflected in Edinburgh and Fife having significantly higher emissions than the other authorities. CO2 emissions per capita are a more useful indicator of where is polluting most per person. Figure 4.39 shows that

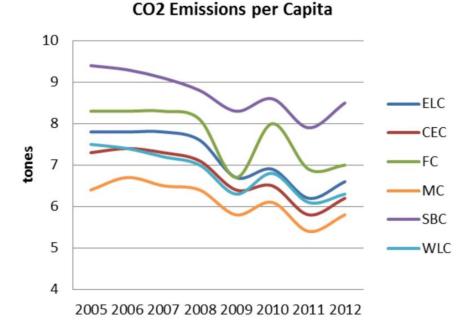
East Lothian has the lowest emissions per capita. Edinburgh's emissions per capita are relatively low because of the high proportion of the population that walk, cycle or use public transport as a main mode of transport and also the high percentage of flats and higher density living. Both total emissions and CO2 emissions per capita have seen a downward trend in all authorities since 2005.

Total CO2 Emissions

10000
9500
9000
8500
8000
7500
2005 2006 2007 2008 2009 2010 2011 2012

Figure 4.38 CO2 Emissions





Electricity Generation

4.95 Renewable electricity generation including hydro, wind, wave, solar, landfill gas and other sources has grown significantly since 2000. In 2012 electricity generation from these sources was almost 4 times higher than 2002 levels. The rate of growth has accelerated since 2010 following publication of the Climate Change Act 2009 strongly supporting growth in renewable energies and setting ambitious targets. Renewable generation by gigawatt-hour (GwH) has followed a similar pattern to generation as a % of total consumption.

Figure 4.40 Renewable Electricity Generation

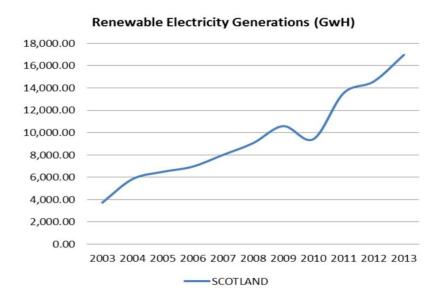
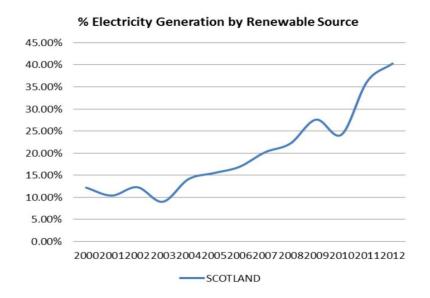


Figure 4.41 % Electricity Generated by Renewable Source



Electricity Consumption

4.96 Total electricity consumption across the six SESplan authorities has fallen by close to 1,000 GwH between 2005 - 2012. The fall in consumption is beneficial in meeting Scottish Government targets such as reducing energy consumption that will help meet targets such as generating 100% of electricity demand from renewable sources by 2020. Influences over electricity consumption include weather conditions, energy efficiency improvements, such as increased levels of insulation, new boilers and more energy efficient appliances; increased prices; the recession; changes in the building stock; and household composition. The recession reduced electricity demand from non-domestic consumers, however figure 4.42 shows that electricity consumption has been falling since before the recession and been steady throughout.

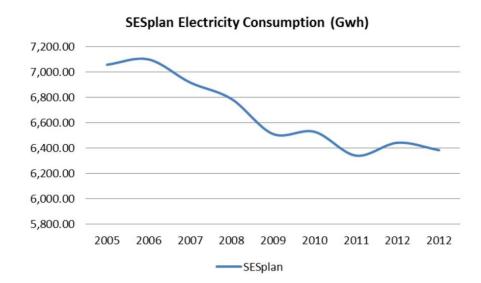


Figure 4.42 Source: DECC

Conclusions

- **4.97** Additional information can be found in:
- The SEA.
- **4.98** Priorities identified in the SESplan Action Programme relating to Policy 10 on transport and infrastructure includes:

Table 4.18

Electricity Grid Reinforcements
Opportunities for Heat Reuse

Principal Changes

Indicator	Assessment
CO2 Emissions per Capita	Green
Total Co2 Emissions	Amber
Total Renewable Electricity Generation	Green
% Electricity Generation by Renewable Source	Green
Electricity Consumption	Green
Overall	Green

What the Indicators Show

- Co2 emissions per capita have been declining slowly since 2005;
- Total emissions in the region have been steady but this reflects the increasing population;
- Renewable electricity generation has increased significantly since 2003; and
- % of electricity generation from renewables has increase significantly since 2000 and this has accelerated even further since 2009.

Policy 11: Delivering the Green Network

- **4.99** Policy 11 of the SDP supports the creation of a strategic Green Network which is incorporated into the Central Scotland Green network (CSGN), Lothians and Fife Green Network and the Scottish Borders Green Network. LDPs should identify opportunities to contribute to and extend these networks while applying the principles included in the SDP.
- **4.100** Green Networks should link together the natural, semi-natural and manmade open space providing an interconnected network with recreational opportunities. The network improves accessibility in urban areas and through the countryside offering enhanced biodiversity and the landscape setting. SESplan's green network is part of the CSGN connecting the region beyond the area's boundaries.
- **4.101** The area has varied opportunities for active travel routes whether they are through the city, town or rural areas, connecting the places for pedestrians and cyclists in a safe environment. There are several benefits associated with the networks including benefits to the economy and health, including mental health. The CSGN vision is for the environment to add value to the economy and enrich people's lives.
- **4.102** Several projects contributing to the Strategic Green Network have recently been delivered or are progressing including:
- John Muir Way A 134 mile route passing through East Lothian, City of Edinburgh, and West Lothian:
- Lynne Burn Green network Improvements in Fife;
- Fife Pilgrim Way linking North Queensferry with St Andrews;
- Reconnecting green and blue networks in Livingston; and
- Active Travel Information Hubs in Edinburgh.

LDP Strategic Green Network Strategies

East Lothian

4.103 East Lothian aims to complement the Green Belt through the Green Network improving connectivity for people and wildlife. Strategic connections will add to the CSGN and contribute to cross boundary connections; strategic opportunities include the Edinburgh City Bypass improving access across the road into the city, Shawfair and the South East SDA. There are 9 identified strategic green network proposals included in the MIR.

City of Edinburgh

4.104 The Edinburgh Green Belt supports many Green Network routes around the city including through Pentland Hills Regional Park, Cammo Estate and and the Union Canal. The Proposed Plan includes guidance on what is expected from new developments to

contribute towards the green network and opportunities to expand the Network – mainly through the identified SDAs. The plan includes 11 proposals to be incorporated into the green network by creating or improving connections to other spaces.

Fife

4.105 Under Policy 12 Natural Heritage and Access of the Proposed Fife Plan, Green Network assets and opportunities for extension are identified in settlement proposals and on the green network map, providing advice on including green network proposals in new development.

Midlothian

4.106 The Council fully supports the development of a green network as part of the CSGN to enhance the environment for people and wildlife including the themes climate change, active travel, biodiversity and place making. The proposed LDP identifies 20 strategic green network connections. Further details are available in the Green Network Technical Note.

Scottish Borders

4.107 Scottish Borders Proposed Plan includes a Strategic Green Network connecting the Central Borders SDA with the Western Borders SDA. Key Green networks are also identified in major towns including Duns, Eyemouth, Hawick, Jedburgh, kelso and Lauder which also complement the delivery of SDAs. 125 miles of disused railway has also been supported as an opportunity for additions to active travel networks.

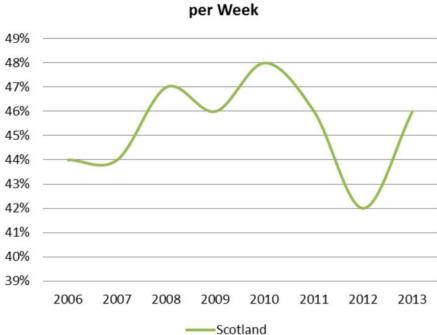
West Lothian

4.108 The expansion of the CSGN is supported and included in the Central Scotland Forest, the West Lothian Open Space Strategy 2005-15 and the Local Authorities Core Paths Plan. Strategic contributions are outlined in the Green Networks Background Paper. New SDAs allow for integration and expansion of existing networks.

Visits Outdoors

4.109 Access to the outdoors and recreational space contributes towards improving people's health and quality of life. In Scotland, almost half the population visit the outdoors at least once per week. The SDP contributes to maintaining access to parks and recreational spaces through protecting these sites and supporting appropriate uses that enhance public participation in using the outdoors. Across Scotland, overall current use is above 2006 levels after recovering from a decline between 2010 and 2012.

Figure 4.43 Source: Scottish Government



% of Adults Making One or More Trips Outdoor

Conclusions

- **4.110** Additional information can be found in:
- The SEA; and
- The Green Network Technical Note.
- **4.111** Priorities identified in the SESplan Action Programme relating to Policies 11 on Green Network include:

Borders Rail	A1 Improvements
Pedestrian and Cycling Facilities to Support Borders Rail	Flood prevention Schemes
CSGN	Strategic SUD Schemes
SDAs	Westfield – Green Business Park
Bus and Cycle Networks	
SDP2 Green Network Strategy	
Implement Forest and Woodland Strategies	

Principal Changes

Indicator	Assessment
Progress	Green
LDP Strategy	Green
Visits Outdoors	Green
Overall	Green

What the Indicators Show

- There have been significant additions to the Green Network. This includes major additions to the CSGN such as the John Muir Way;
- Almost 50% of adults make at least one trip to the outdoors per week, which is a slight increase on 2006 levels but below the 2010 peak; and
- All LDPs include Green Network Strategies in the latest stage in their plan preparation.

Policy 12: Green Belt and Policy 13: Other Countryside Designations

- **4.112** The aim of policy 12 is to protect and maintain the Dunfermline and Edinburgh Green Belt. The purpose of the green belt is to protect the identity and character of these areas by avoiding the coalescence of settlements. Policy 13 of the SDP instructs LDPs to review countryside designations which protect and enhance sites of significant interest of value through cultural or natural heritage. These areas provide opportunities to connect with green networks and bring added value to these sites.
- **4.113** LDPs should define Green Belt boundaries that conform to these purposes whilst defining acceptable types of development such as opportunities to connect with the CSGN. Green Belts have faced significant development pressure in recent years, particularly around Edinburgh, where there has been some release of designated land. LDPs should protect areas of landscape value or other countryside designations there may be scope for development out with these areas. Key indicators for monitoring the effectiveness of this policy are:
- Green Belt development.

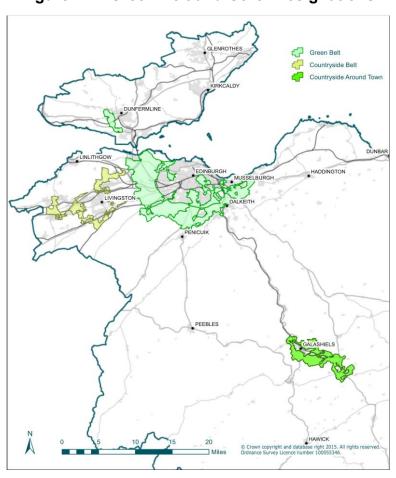


Figure 4.44 Green Belt and Other Designations

Green Belt Development

4.114 Since 2009 there have been 94 housing completions within the Edinburgh Green Belt. Edinburgh Green Belt development is managed through City of Edinburgh, Midlothian and East Lothian. The Dunfermline Green Belt is managed by Fife Council and differs from Edinburgh's in that it is a fairly recent designation and sees little pressure for development. The Green Belt was designated to direct growth to other areas and protects Dunfermline's setting and character.

Table 4.19 Housing Completions in the Green Belt 2008/09-2013/14

Local Authority	Edinburgh Green Belt
City of Edinburgh	94
Midlothian	3
East Lothian	N/A

Conclusion

4.115 Additional Information can be found in:

- The SEA; and
- The Spatial Strategy Technical Note.

4.116 There are no priorities identified in the SESplan Action Programme relating to Policies 12 and 13 on Green Belt and other Countryside Designations.

Principal Changes

Indicator	Assessment
House Completions in the Green Belt	Amber
Overall	Amber

What the Indicators Show

- Housing applications are being approved in Green Belt areas outwith planned Green Belt releases; and
- There have been significantly more completions in Edinburgh when compared to Midlothian.

Policy 14: Waste Management and Disposal

4.117 Policy 14 of the SDP directs LDPs to support recycling and recovery of waste applications in accordance with the zero waste plans. Sites should be safeguarded at Easter Langlee, Millerhill marshalling Yards, Oxwellmains and Westfield as waste treatment sites. LDPs should consider applications for landfill development where the need is supported by Zero Waste Scotland and SEPA Landfill Capacity reports.

4.118 To monitor this policy SESplan will use the following indicators:

- Status of safeguarded sites;
- Recycling rates;
- Landfill capacity; and
- Waste collected.

Safeguarded Sites

4.119 SPP states that plans should safeguard existing waste management installations and ensure that the allocation of land on adjacent sites does not compromise waste handling operations, which may operate partly outside buildings. Sites identified in the SDP have been safeguarded or designated through LDPs to support the Zero Waste Strategy. These new facilities are of a strategic scale and will help the region achieve the aims of the zero waste strategy such as a reduction in waste sent to landfill.

Table 4.20 Status of Safeguarded Sites

<u>Site</u>	Local Authority	<u>Status</u>
Langlee	SBC	Supported in Proposed Plan, soon to be built.
Millerhill	MC	Supported/Safeguarded in Proposed Plan
Oxwellmains	ELC	Safeguarded in MIR
Westfield	WLC	Safeguarded in MIR

Recycling Rates

4.120 SPP paragraph 178 states that plan's should reflect the aims of the Zero Waste Plan and promote the waste hierarchy. The Scottish Government's Zero Waste Plan aims to achieve a rate of 70% recycling by 2025 and to consider waste as a resource. An interim target of 50% recycling rate in 2013 was only achieved by Fife in the SESplan area and 9

authorities over Scotland. The recycling rate has risen significantly since 2004 levels but significant investment in infrastructure is required to support recycling targets. The recycling waste hierarchy is:

- 1. Prevention;
- 2. Reduction;
- Recycle;
- 4. Recover; and
- 5. Dispose.

4.121 Recycling rates by Local Authority are shown in figure 4.45. Edinburgh has a lower recycling rate because of the number of flatted dwellings within the city making recycling more difficult. Other authorities were around a similar level apart from Fife which is significantly more successful on this measure.

Recycling Rates 60 50 **ELC** 40 · CEC **%** 30 ·FC MC 20 -SBC 10 - WLC 0 2009 2010 2011 2006 2008 2007

Figure 4.45 Source: SEPA

Waste Collected and Landfill

4.122 The waste collected or managed on behalf of Local Authorities has declined marginally between 2004 and 2010 but this decline is against a backdrop of growing populations in most of the region which indicates a more significant reduction in waste collected per capita.

Avoiding the creation of waste is the first step in achieving the Zero Waste Scotland objectives. The Scottish Government aims to cut waste sent to landfill to 5%. Fife are currently closest to achieving this target and Edinburgh is furthest behind, following a similar trend to recycling rates, highlighting the relationship between higher recycling rates and lower levels of waste sent to landfill. The landfill capacity in the region as of 2012 was 21,213,398 tonnes. No further landfill sites required to be identified in the plan period but this will be reviewed if the need arises. Additional landfill capacity will be considered when the need is supported by SEPA Landfill Capacity Reports and the Zero Waste Plan. Figure 4.46 shows a downward trend in the amount of waste sent to landfill due to increased recycling rates and a reduction in waste.



Figure 4.46 Source: SEPA

Conclusions

- **4.123** Additional information can be found in:
- The SEA; and
- The Waste Technical Note.
- **4.124** Priorities identified in the SESplan Action Programme relating to Policy 14 on Waste Management and Disposal includes:

Water and Sewerage Improvements

Recycling Facilities

Principal Changes

Indicator	Assessment
Safeguarded Sites Status	Green
Recycling Rates	Green
Overall	Green

What the Indicators Show

 Sites identified for waste facilities through the SDP have been safeguarded and progressed under LDP strategies;

Policy 15: Water and Flooding

- **4.125** LDPs should identify areas of flood risk and priority flood schemes to assist in the aims of reducing overall flood risk in accord with the principles of sustainable development. New developments should avoid high and medium flood risk areas and land that contributes to reducing the overall risk of flooding should be safeguarded. A key aim of water policy should be to prevent deterioration of water bodies as a result of new development and promote enhancement of the water environment.
- **4.126** A Strategic Flood Risk Assessment is being prepared by SESplan identify and cross boundary issues around the region and highlight impacts from new development. Indicators for Policy 15 are:
- Overall status of water bodies;
- Change between 2010 2013;
- LDPs Approach; and
- New Flood Prevention Schemes.

Flooding

4.127 LDPs policies regarding water comply with the aims of the SDP. City of Edinburgh, Fife, Midlothian and Scottish Borders have included policies in their Proposed Plans (West and East Lothian have yet to be published). Key themes across all policies are the safeguarding of the functional flood plain and no support is given to development which will have an adverse effect on flood risk either on site or elsewhere. All policies also give consideration to maintaining or enhancing the water environment and will not support development that will negatively impact on the ecological status of water bodies. Proposals which are lower than a 0.5% probability of flood risk without adverse impact on quality are generally considered to be acceptable and comply with the LDP policies on water.

Planned Flood Infrastructure

- **4.128** Several Flood Prevention Schemes have been confirmed since 2009 by the Scottish Government. Of relevance to SESplan are two schemes confirmed for the Scottish Borders:
- Galashiels, Gala Water, includes works to improve conveyence, raise existing and new flood defence walls / embankments in the Plumtree and Netherdale areas of Galashiels.
- Selkirk, Ettrick Water, to mitigate the effects of flooding to residential community and business properties in the Philiphaugh, Bannerfield and riverside areas of Selkirk from the Ettrick Water.

Water Environment

4.129 River quality has improved greatly in the last 25 years across Scotland and over half of the rivers are now classed as good or high status. Poorer river quality is affected by agriculture, hydropower schemes and urbanisation. Ambitious targets have been set to achieve 96% of rivers or canals at good or high status by 2027. SEPA's River Basin Management Plan 2015 - 2021 will be published this year, further information is available here.

4.130 SESplan has a large coastal area, 97% of Scottish coastal water is classed as high or good quality, and the other 3% is of moderate quality. Human activity has impacted on the status of estuaries being lost or damaged through land claim, building and sea defence walls. Further information on water bodies is available here.

Table 4.21 Source: SEPA

	<u>HIGH</u>	<u>GOOD</u>	MODERATE	<u>POOR</u>	<u>BAD</u>
2013	4	127	96	74	6
2012	5	126	95	68	13
2011	4	127	95	67	13
2010	4	122	101	68	11

Change in Status

4.131 The overall status of water bodies is assessed annually by SEPA. The summary of changes between 2010 - 13 shown in table 4.21 shows that there was an increase in the number classified as poor and less classified as bad. This could be a result of some water bodies moving from the bad category to poor. There was a slight increase in the number of water bodies class as good. Key pressures on the SESplan water environment include nutrient enrichment, morphological alterations, abstraction, iron levels and presence of oils, metals and other modifying substances.

Conclusion

- **4.132** Additional information can be found in:
- The SEA; and
- The Spatial Strategy Technical Note.
- **4.133** Priorities identified in the SESplan Action Programme relating to Policy 15 on Water and Flooding include:

Identify Flood Risk Areas

Principal Changes

Indicator	Assessment
Water Environment	Green
Infrastructure	Green
Overall	Green

What the Indicators Show

- There has been a slight improvements in the quality of the water environment;
- Several flood prevention schemes are progressing; and
- A Strategic Flood Risk Assessment has been prepared to inform the Main Issues Report.

Continual Monitoring 5

5 Continual Monitoring

5.1 In order to gather and analyse long term trends, SESplan will identify key outcomes that the Strategic Development Plan aims to achieve. These outcomes will be split between contextual indicators and plan monitoring indicators. Contextual indicators give an overview of social, environmental and physical characteristics of an area and less likely to be influenced by plan policy. Plan monitoring indicators are influenced by the plan and show the success of the plan. The key outcomes identified below have a series of indicators with information on sources included in the table. This will allow for a consistent method of measuring performance and will assist in preparation of future Monitoring Statements. A spreadsheet recording these indicators will be maintained and updated annually.

Table 5.1 Continual Monitoring Indicators

THEMES	ANNUAL INDICATOR	SOURCE	
The Spatial Strategy	Life Expectancy at Birth	NHS Scotland	
	Deprived Areas	Scottish Index of Multiple Deprivation	
	Progress of SDAs	Local Authorities	
A Place to do	Life Expectancy at Birth	Office for National Statistics	
Business	Deprived Areas	Office for National Statistics	
	Progress of SDAs	Office for National Statistics	
	Median Gross Weekly Earnings	Office for National Statistics	
	GVA per Capita	Office for National Statistics	
	Business Survival rates	Employment Land Audits	
	Business Births	Scottish Labour Market Statistics	
	Business Deaths	Scottish Government	
	Employment Land Take-Up	Scottish Government	
	Employment Rate	Department for Work and Pensions	
	Vacant Land	SEPA	
	Derelict Land	SEPA	
	Job Seeker Allowance Claimants	DECC	
A Place for	Recycling Rates	Local Authorities	
Communities	Total Waste	Local Authorities	

5 Continual Monitoring

THEMES	ANNUAL INDICATOR	SOURCE
	Renewable Electricity Generation	Scottish Housing Register
	Hectares Removed From the Green Belt	Local Authorities
	Housing Completions by Sub Housing Market Area	Local Authorities
	House Prices	Registers for Scotland
	Housing Land Supply	Planning Performance Frameworks
	Dwelling Increase	National Records for Scotland
	Housing Failing the Scottish Quality Standard	Scottish Housing Register
	Carbon Dioxide Emissions per Capita	DECC
A Better	Traffic Volumes	Transport Scotland
Connected Place	Main Mode of Transport	Transport Scotland
	Access to Superfast Broadband	Ofcom
General	Buildings at Risk	Buildings at Risk Register



Interim Environmental Report



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Executive Summary

Executive Summary

- 1 A Strategic Environmental Assessment (SEA) process seeks to inform the strategies and policies of a plan (and assess their alternatives). This to help meet or have less impact on environmental objectives (Chapter 4). Environmental objectives include minimising CO₂ emissions, improving air quality and protecting and enhancing townscapes and landscapes. These objectives are based the key content of plans, programmes and strategies related to sustainable development (Appendix C) and the environmental characteristics and trends in the area (Chapter 3 and Appendix B). An Interim Environmental Report (IER) of this process is required at the Main Issue Report (MIR) stage of plan preparation.
- 2 As the MIR builds on the adopted SDP, this IER builds on the Environmental Report of the adopted SDP (Chapter 2). The report focus on the assessment of the spatial strategy options in the MIR: Concentrated Growth; Distributed Growth; and Growth Corridors. Other issues in the MIR have not been subject to SEA as they relate to pace and effectiveness of delivery of the plan and strategy rather than different policy options which would have different consequences on the environment.
- 3 The IER finds that the Growth Corridors spatial strategy option contained the most positive impacts on some objectives and the least negative impacts on other objectives compared to the the reasonable alternatives. These were:
- Minimising CO₂ emissions;
- Increased housing, job opportunities, services and delivering green network initiatives supporting Population and Human Health aims;
- Lesser impact on flood risk; and
- Lesser impacts on natural heritage townscapes, landscapes and built and cultural heritage.
- 4 Concentrated development was found to have greater positives impacts on air quality and minimising CO₂ emissions but had worse impacts on other SEA objectives. Dispersed Growth was found to magnify some of the negative impacts compared to Growth Corridors. This is why Growth Corridors has been chosen as the preferred spatial strategy option in the Main Issues Report.
- 5 In order to sustainably deliver the preferred strategy, the SDP, LDP and developers will need to integrate the mitigation measures identified in the SEA process (Chapter 6). These seek to enhance the positive impacts and nullify or reduce the negative impacts from the strategy.
- 6 If required, this Environmental Report will be revised to reflect the finalised strategy in the Proposed Plan. This will be accompanied by a Habitats Regulations Appraisal Report which will identify the potential impacts on biodiversity sites with European level protection.

1 Introduction

Name of Responsible Authority	SESplan - Strategic Development Planning Authority for Edinburgh and South East Scotland
Title of Draft Plan, Programme or Strategy	SESplan Strategic Development Plan 2
Period Covered by PPS	2017-2037
Geographic Area Covered	City of Edinburgh Council, East Lothian Council, Fife Council (Mid and West only), Midlothian Council, Scottish Borders Council and West Lothian Council - As set out in Map 1.1.
Contact Point	Graeme Marsden - graeme.marsden@sesplan.gov.uk
	SESplan Planner
	West Lothian Civic Centre
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	West Lothian
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Purpose

1.1 The purpose of the Strategic Environmental Assessment (SEA) is to estimate and analyse the impacts of this Strategic Development Plan (SDP) on the environment of the SESplan area (Map 1.1 'SESplan Coverage'). This Interim Environmental Report assesses the estimated impacts of the spatial strategy options in the Main Issues Report (MIR). It then looks identify what should be the preferred option based on environmental objectives and what measures can be adopted in the SDP and subsequent Local Development Plans (LDPs) to minimise those impacts.

Map 1.1 SESplan Coverage



- **1.2** A proportionate approach towards SEA and the Interim Environmental Report (IER) will be taken for SDP2. It will focus on the significant impacts and take into account the strategic scale of the SDP. Therefore, the SEA will not identify potential impacts at a site specific level as that is not the scale at which the SDP operates and such detail is not available.
- **1.3** SDP1 was adopted in June 2013 and the Housing Land Supplementary Guidance in October 2014. Therefore it is only in the early stages of implementation. It is proposed that a significant proportion of development requirement and policies in SDP2 will be carried forward from previous

plans, SDP1 and LDPs currently being prepared. Whilst there will be an overall impact assessment, in order to understand the impacts of decision making elements of this plan, the assessment will focus on the significant changes and additional strategic development options set out in this MIR.

- 1.4 The IER is being public consulted upon alongside the MIR. This allows all groups and individuals to comment on whether they agree with the assessment of the options. The feedback received will be reviewed alongside a further assessment on any changes to the strategy and policies following the consultation. Details of the SEA process and how it aligns with the SDP preparation process is set out in Table 1.1 'SDP and SEA Preparation Process'. SDP2 has to be submitted to Scottish Ministers for examination by June 2017 to meet the requirement to submit within four years of approval of the previous plan.
- 1.5 This Environmental Report has been produced using the 2013 Scottish Government SEA Guidance. The Report is structured as follows:
- The remainder of Chapter 1 sets out the Screening and Scoping stages undertaken prior to this production of the IER and the key decisions made at those points.
- Chapter 2 sets out the key findings from the SEA of SDP1 and the Housing Land Supplementary Guidance. It looks to compare these with the impacts identify from daughter LDP Environment Reports. The process and findings have been used to inform this SEA methodology.
- Chapter 3 sets out a contextual summary of environmental characteristics and issues for the SESplan Area. It also sets out the key plans, policies and strategies that influence the environmental content and SEA of the SDP. Details are set out in Appendices B & C.
- Chapter 4 sets out the assessment framework being used to assess the Spatial Strategy options in the MIR.
- Chapter 5 sets out the findings of the assessment of the preferred and reasonable alternative option for the Spatial Strategy in the MIR. Detailed assessment matrices for each SESplan member authority area are set out in Appendix D.
- Chapter 6 sets out mitigation measures that should be incorporated into the SDP and daughter LDPs to prevent and mitigate the impacts identified of the preferred strategy.
- Chapter 7 sets out the proposed monitoring framework which will be used to identify the impacts of delivering the SDP.
- Chapter 9 details the next steps in the process.

Table 1.1 SDP and SEA Preparation Process

Timescales	SDP Stage	SEA/HRA Stage
July 2014		Submit Scoping Report to SEA Gateway
August 2014	Ongoing Preparation of Main Issues Report (MIR)	Consultation Authorities consider Scoping Report - respond within 35 days
August 2014 to April 2015		Preparation of SEA Interim Environmental Report (IER)
May 2015	SESplan Joint Committee consider MIR, IER and supporting documents for public consultation	
May & June 2015	Ratification of the Joint Committee decision by all six member authorities. MIR, IER and supporting documents publicly available online during this period	
Summer 2015	Eight week formal public consultation (21 July to 15 September) on the MIR, IER and Supporting Documents	

Timescales	SDP Stage	SEA/HRA Stage
Summer to Winter 2015	Consider responses; continue to develop evidence base; prepare Proposed Plan and Action Programme	Consider responses; assess changes to plan; amend assessment if required.
Spring 2016	SESplan Joint Committee to consider publishing Proposed Plan	SESplan consider updated Environmental Report and HRA
Spring/Summer 2016	Ratification of the Joint Committee decision by all six member authorities. Proposed Plan, Environmental Report and supporting documents publicly available online during this period	
Spring/Summer 2016	Six week period of representation on Proposed Plan	Six week consultation period on updated Environmental Report and HRA
Summer/Autumn 2016	Consider responses and prepare summaries of unresolved responses	
Spring 2017	SESplan Joint Committee Submit Proposed Plan and Action Programme to Scottish Ministers	
Autumn/Winter 2017	Examination of Proposed Plan	
Spring/Summer 2018	Reporters report submitted to Scottish Ministers	
Spring/Summer 2017	Ministers approve SDP with or without modifications or reject	Produce SEA Post Adoption Statement & Scottish Ministers agree finalised HRA
Ongoing	SDP2 Monitoring	SEA Monitoring

Previous Steps

Screening

1.6 Screening determines whether a plan, programme or strategy should be subject to SEA. However, the Environmental Assessment (Scotland) Act 2005 requires that the environmental impacts, and potential mitigation measures, of SDPs are assessed and considered. SEA is mandatory for SDPs. The SEA should inform the decision making process on the content of SDPs.

Scoping

1.7 The first part of the SEA process was a scoping exercise. This set out how the potential environmental impacts of the options and reasonable alternatives for the SDP MIR would be assessed in this Environmental Report. All SEA topics were considered to be in scope for SDP2. The breadth of SDP policy coverage and the large and varied geographic area of the SDP results in the potential for significant impacts for each SEA topic.

Table 1.2 SEA Topics

Air Quality	Biodiversity, Flora & Fauna	Cultural Heritage
Population & Human Health	Landscape & Townscape	Climatic Factors
Material Resources	Soil	Water & Water Quality

- **1.8** The Scoping Report allowed for the Consultation Authorities⁽¹⁾ to assess if the proposed assessment methodology allows for an effective and proportionate evaluation of proposals and alternatives prior to the production of the Interim Environmental Report.
- **1.9** The Consultation Authorities broadly agreed with the approach but suggested some minor modifications to the process. A table of the Consultation Authorities main comments, suggested modifications and the SESplan responses is set out in Appendix A.
- **1.10** SESplan officers twice met with officers from HS, SEPA and SNH following scoping to discuss both the emerging IER and MIR. Their comments have informed this IER.

¹ Scottish Environment Protection Agency (SEPA), Scottish Natural Heritage (SNH) and Historic Scotland (HS)

2 Findings from SDP1

Findings from SDP1

- 2.1 In order to understand the context in which SDP2 is being prepared, it is important to set out the findings of the SEA of SDP1 and the accompanying Housing Land Supplementary Guidance (HLSG). The SEA of SDP1 assessed the proposed strategies by Strategic Development Areas.
- 2.2 Scottish Ministers approved SDP1 in June 2013 subject to modifications, the most significant of these involved changes to the housing section. HLSG was required setting out how much of the housing requirement was to be met by each Member Authority. Prepared and publicly consulted upon during 2013/14, this was then adopted by each member authority in October 2014 and used to inform their emerging plans. The SEA of the HLSG built on the Environmental Report from SDP1 and sought to assess the additional and overall impact of the housing requirements proposed for each Local Authority. SDP1 and the HLSG required a significant level of development, a large proportion of which was committed from previous plans and approved development.
- 2.3 The regional scale of the SDPs meant potential impacts could not be specific for locations in SDP1 and the HLSG. Exact locations of development are not defined or detailed boundaries provided, instead it identifies Strategic Development Areas, which are broad areas of strategic growth. It is the responsibility of the LDP to set out the detail of sites required to meet the targets set out in the HLSG and make up the strategic development areas. Therefore, SEA at a strategic level can only identify broader impacts of the SDP or HLSG.
- **2.4** Full details of the SEAs for SDP1 and the HLSG are in the Environmental Reports and Post Adoption Statements available at http://www.sesplan.gov.uk/strategic-development-plan. Short summaries of of the SEA findings of the chosen SDP1 and SG strategy and mitigation measures by SEA topic are set out in Table 2.1 ' SEA Findings of SDP1 and Supplementary Guidance'.

Table 2.1 SEA Findings of SDP1 and Supplementary Guidance

SEA Topic	Findings	SESplan Mitigation
Air	- Potential negative impacts on air quality in some parts of the region from emissions from increased car journeys.	- SDP strategy focuses in locating development in areas with access to sustainable modes of transport and with scales of development that will support services - Promotion of sustainable transport projects
Biodiversity, Flora & Fauna	- Spatial Strategy for SDP1 and the SG was considered to have a neutral impact	 Land should be allocated away from important biodiversity areas and European Sites Development of green network⁽²⁾ initiatives

² Connected areas of green infrastructure and open space that together form an integrated and multi-functional network

SEA Topic	Findings	SESplan Mitigation
Climatic Factors	- Potential synergistic effects from the combination of increased air pollution and soil sealing could cause increases in greenhouse gas emissions	- Building on opportunities related to natural habitat networks, sustainable water management and settlement patterns to enable climate change mitigation and adaptation
		- Promotion of decarbonisng transport and implementing sustainable transport projects
		- Promotion of sustainable energy resources
		- SDP directs development to brownfield sites first
Cultural Heritage	- Potential impact on cultural heritage assets from development	- SDP Policy 1B requires LDPs to have no significant impacts on identified cultural assets
		- Design-led approach at LDP level to include assessment of development of sites on cultural assets.
Landscape &	- Greenfield development could affect landscapes and settings of towns	- Landscape designations protected in SDP Spatial Strategy
Townscape	- Brownfield development could impact on existing townscapes	- Design led approach at all levels to ensure that impacts are minimised and opportunities for enhancements are maximised
Material Assets	- Negative impacts considered unlikely due to policy positions on minerals and waste	- LDPs required to safeguard mineral resources
		- Sites identified for future zero waste facilities
Population & Human Health	- Positive impacts by locating development in areas supported by existing services	- Promotion of access to green networks and other sustainable access routes
	 Delivery of housing, employment sites and greenspaces for new and existing communities Potential secondary and synergistic effects identified - sea level rises impacting on coastal settlements and air quality and emissions rises impacting on human health 	- Policy positions adopted on transport and energy to reduce the effects.
Soil	- Fuller analysis needed through the LDP process but some loss of agricultural land, soil	- SDP directs development to brownfield sites first

SEA Topic	Findings	SESplan Mitigation
	erosion and soil sealing through greenfield development	
Water	Cumulative impact of soil sealing and climate change leading to potential increased flood risk Possible impacts on water environment status	 LDPs to identify and avoid areas of flood risk Prevent deterioration and promote enhancement of water environment

Local Development Plan Comparison and Analysis

2.5 Following advice from the Consultation Authorities, it was decided to check the correlation of the SEA findings from Environmental Reports of SDP1 and the subsequent emerging LDP Environmental Reports. This would determine if the approach to SEA undertaken in SDP1 was robust and that the framework identified similar assessments as emerging through the LDPs. LDPs SEAs are site specific and can include better detailed information for different sites within the SDA. Table 2.2 is a is a short summary of the assessment at the SDP level and then what the overall findings were from emerging LDPs. Following Table 2.2 are short summaries setting out the approach to SEA for each of the SESPlan Member Authorities.

Table 2.2 Comparison of SDP and LDP Assessments

SDA/Growth Area	SDP SEA: Identified Impacts on SEA Topics	LDP Overall Assessment
KEY	Negative/Neutral Effect Positive Effect	
Central Edinburgh	Landscape and Townscape, Population and Human Health, Soil.	Selection of sites in the SDAs and the development of policies has been strongly influenced by environmental considerations and cumulative effects of the plan have
	Air, Biodiversity, Climatic Factors, Cultural Heritage, Material Assets, Water.	been minimised where possible through mitigation measures. Key considerations for sites were the accessibility to public transport and developments that would
Edinburgh Waterfront	Landscape and Townscape, Population & Human Health, Soil	minimise the impact on the landscape setting of the city. There will be opportunities to improve public transport and support the creation of walking/cycling
	Air, Biodiversity, Climatic Factors, Cultural Heritage, Material Assets, Water	links through mitigation measures such a green networks. Green networks and biodiversity will be enhanced through site linkages because of the close proximity of sites. Site briefs, development principles and masterplanning will be used to implement mitigation measures where possible. There is a risk to cultural heritage around Cammo, Burdiehouse and Brunstane, which will require site briefs. There are five Air Quality Management Areas in Edinburgh and further development
West Edinburgh	Population & Human Health	
	Air, Biodiversity, Climatic Factors, Cultural Heritage, Landscape and Townscape, Material Assets, Soil. Water	

SDA/Growth Area	SDP SEA: Identified Impacts on SEA Topics	LDP Overall Assessment
South East Edinburgh/Midlothian Shawfair	Air, Biodiversity, Climatic Factors, Cultural Heritage, Landscape & Townscape, Material Assets, Soil, Water	may lead to further degradation of these areas and negatively impact other key transport corridors. There is likely to be significant greenfield release to accommodate growth, having a negative impact on soil. Landscape and visual impacts will be carefully considered but unlikely to have a detrimental impact. No new flood risk areas have been allocated under this plan, for existing identified flood risk sites such as the International Business Gateway and the Edinburgh Bioquarter flood management strategies have been identified. Positive cumulative impacts on green networks and open space are anticipated.
East Coast Corridor	Landscape & Townscape, Population & Human Health Air, Biodiversity, Climatic Factors, Cultural Heritage, Material Assets, Soil, Water	The preferred ELC strategy is to have compact growth in the west of the county. This area is more built up and accessible that rural coastal and eastern parts of East Lothian. The strategy would have an overall positive impact on biodiversity and population and health, a negative impact on soil, air, climate change, assets and landscape and a neutral impact on water and heritage. Overall the strategy has a less negative impact than a dispersed strategy through minimising negative impacts through enhancing biodiversity, population and human health through mitigation measures such as enhancing green networks, including active travel routes in new design and planting woodland. Population and human health would benefit from the regeneration of existing area with the inclusion of affordable housing and good accessibility to sustainable transport modes and open space provision included in new design and habitat connectivity. Overall air quality is likely to deteriorate under any scenario as development will increase CO ₂ emissions and increased transport or population. The quality of the water environment of water will be maintained or enhanced and development located away from flood risk areas resulting in a neutral impact on water objectives. Soil will be degraded because of the development of greenfield and prime quality agricultural land although this will be minimised through increasing density of

SDA/Growth Area	SDP SEA: Identified Impacts on SEA Topics	LDP Overall Assessment
		development in appropriate locations and the prioritisation of brownfield sites.
Midlothian/Borders Corridor	Air, Biodiversity, Climatic Factors, Cultural Heritage, Landscape & Townscape, Material Assets, Soil, Water	Development that will result in a negative impact will require measures such as preserving flood plains, including green networks to compensate for green belt loss as well as significant landscaping to mitigate against any deterioration in the landscape or townscape. Effects are similar across the three SDAs in Midlothian (A7/A68/Borders Rail Corridor, A701 Corridor and part of South East Edinburgh). Greenfield land will be required resulting in a loss of prime agricultural land and deterioration in soil functionality. Landscape and townscape will be negatively impacted through the threat of coalescence of some settlements particularly Bonnrigg/Eskbank and Easthouse/Dalkieth. Development in the SDAs is expected to improve accessibility benefiting the population by widening job opportunities and providing sustainable transport modes. Masterplanning of SDAs is considered to minimise the impact on landscape/townscape and cultural heritage.
Fife Forth - Dunfermline & Ore and Upper Leven Valleys	Population & Human Health Air, Biodiversity, Climatic Factors, Cultural Heritage, Landscape & Townscape, Material Assets, Soil, Water	The overall plan would include a number of negative impacts on key SEA themes, however they are addressed and mitigated against. There is likely to be negative impact on water from development of the West Villages, new development will be subject to a Flood Risk Assessment, siting and design will also be given consideration to minimise impacts. There are existing issues regarding air quality in Dunfermline that will deteriorate from increased traffic from developments near that increase demand on Appin Crescent. Landscape and townscape impacts will be addressed through site design, landscaping and layout. Overall the strategy can be delivered through mitigation efforts without a significant impact on the environment.
West Lothian	Landscape & Townscape, Population & Human Health	There is expected to be an improvement in public transport accessibility through development of the West Lothian Core

SDA/Growth Area	SDP SEA: Identified Impacts on SEA Topics	LDP Overall Assessment
	Air, Biodiversity, Climatic Factors, Cultural Heritage, Material Assets, Soil, Water	Development Areas. Masterplanning and using landscape buffers will be used to protect the landscape and townscape with further development of the green network. Whilst, there is a risk of coalescence between Livingston and its surrounding settlements and impacts on wider view, green networks and landscaping will be used as mitigation. Greenfield land will be required for development around Linlithgow because of the lack of brownfield sites in the town. Measures will be required to avoid flood risk and an SFRA has been prepared by West Lothian Council. There will be an opportunity to improve landscape distinctiveness and biodiversity.

City of Edinburgh

2.6 The Edinburgh LDP Environmental Report forms part of the SEA of the Local Development Plan highlighting significant positive or negative effects on the environment resulting from development or policy. All policies and proposals were assessed as part of the SEA. Where proposals have been identified as having negative consequences on the environmental objectives mitigation measures have been identified to reduce negative impact. The LDP highlights the potential for seven proposals (excluding soil) which will have a negative impact on the environmental quality of the area, six of which relate to housing proposals. With the exception of Buileyon Road and Curriehill Road, the proposals are in areas identified as SDAs in SDP1 and comply with what was said in the SDP1 assessment.

Fife

2.7 <u>FIFEplan's Environmental Report</u> assess all the sites promoted as candidate sites. It identifies those that are recommended as the preferred strategy. The Report uses a scoring system to assess negative and positive impacts from development. The assessment identified that preferred sites scored better than those that were not supported. The authority has taken steps to mitigate against negative impacts of development including only using parts of site if the full site will have a detrimental impact to the Environmental Objectives that the sites were assessed against.

East Lothian

2.8 East Lothian's <u>Interim Environmental Report</u> uses ten headings to assess the impact from the strategy and the preferred and alternative sites. The preferred strategy of compact growth would have a positive outcome on biodiversity, population, health, assets, heritage. There would be a negative impact on soil, air, climate and landscape. The biggest issue is likely to be the impact on prime agricultural land from development in the West of East Lothian and the potential release of more green field land.

Midlothian

2.9 The Midlothian SEA uses nine headings and has used colour shading to identify whether development will result in environmental change or have no environmental change associated from development. The Council expects development in the SDAs will largely lead to neutral impacts or

will to seek to achieve the least detrimental environmental effects through provisions in masterplans and planning conditions/agreements. The main positive environmental changes expected are improved public transport links and opportunity to expand the green network.

Scottish Borders

2.10 The Scottish Borders SEA aims to promote sustainable development through the plan making process and assessed sites against nine SEA topic headings. Key challenges in the area are linking green networks that can provide functional routes into Central Scotland and balancing development requirements with environmental protection. There are three SDA areas in the Scottish Borders, the Eastern SDA, Central SDA and Westen SDA. Significant constraints identified in the SDAs include the development of prime quality agricultural land and landscape capacity issues.

West Lothian

2.11 The West Lothian Environmental Report assessed likely significant impacts on implementing the LDP. Where development is likely to have negative consequences mitigation and/or enhancement measures have been recommended to make the plan environmentally responsible and sustainable. For SDP1 all of West Lothian was considered as an SDA. The LDP Environmental Report includes a table of sites separated by each topic heading on their likely impact.

Summary

2.12 This analysis shows that the assessment of SDP1 broadly correlated with that of the subsequent LDPs. There was some minor variation in predicted impacts but these related to where there was a more detailed analysis available at a site specific level. Alongside this feedback, the SEA of SDP2 will use an updated baseline data analysis and the identified SDP1 mitigation measures as a starting point for developing policy positions in SDP2. They will also inform the assessment of the options within the Main Issues Report for SDP2. This work highlights the potential impacts that may be identified through the assessment of the options for the MIR of SDP2.

- 3.1 In order to be able to assess the potential environmental impacts of the plan it is necessary to understand the current environmental status and trends in the region. This section therefore sets out the key environmental characteristics by SEA topic. This has been undertaken using the monitoring framework from SDP1 and updating its baseline data.
- 3.2 The characteristics are set out in the table below. Also set out are what the issues and implications of the environmental status and trends on the SDP. It would be appropriate to read this section alongside the SESplan Monitoring Statement (INSERT HYPERLINK) which sets of key economic and social as well as environmental characteristics and trends.
- 3.3 Detail environmental data and maps of the strategically important environmental designations and constraints are set out in Appendix B Baseline Data.

Table 3.1

SEA Topic	Current Characteristics	Issues & Implications for SDP2
Air	The number of Air Quality Management Areas (AQMAs) has increased from 4 to 8 Edinburgh - 5 East Lothian - 1 Fife - 1 West Lothian - 1 Car ownership levels in the SESplan area have increased between 2001 and 2011 with the exception of Edinburgh where there has been a decrease. Overall traffic levels have dropped slightly since 2009 but this could be linked to recession and might rise again as the economy grows. Positive modal shift towards walking, cycling and public transport commuting has occurred within Edinburgh but not in other SESplan Authorities where journeys are predominantly made by car.	 Need to minimise additional vehicle traffic to improve air quality and reduce the number of AQMAs SDP2 strategy should promote modal shift, sustainable transport and active travel alternatives
Biodiversity, Flora & Fauna	 The SESplan area has a high quality environment that supports a wide range of biodiversity, flora and fauna. Within the SESplan area there are: 7 RAMSAR Sites (7 unfavourable condition) 11 Special Areas of Conservation (7 unfavourable condition) 	 Spatial Strategy must be developed (or refined) to avoid contributing to the deterioration of the condition of natural heritage assets. Particular concern is raised over development impacts on the Firth of Forth Special Protection Area, associated birdlife and supporting habitats.

SEA Topic	Current Characteristics	Issues & Implications for SDP2
	 - 10 Special Protection Areas (5 unfavourable condition) - 198 SSSIs - 5 National Nature Reserves - 13 Local Nature Reserves - 1 Area of Identified Wild Land 	- Options should look to maximise green network opportunities to provide additional benefits and mitigate negative impacts e.g air quality, loss of connectivity for wildlife etc.
	- The SESplan area has an expanding green network through the work of member authorities, the Lothians and Fife Green Network Partnership and other delivery groups. Local Development Plans are setting out green network programmes.	
Climatic Factors	 Per capita CO₂ emissions had dropped in each authority since 2005. However, much of the reduction in each authority occurred from 2008 to 2009 suggesting the recession had a significant impact on emissions. The Scottish Government has set targets of reducing CO₂ emissions by 42% by 2020 and a 80% reduction in greenhouse gas emissions by 2050. 100% of gross annual electricity consumption and 11% of heat demand is to be met by renewable sources by 2020. As of 2015 the former is approaching 50%. 	 The SDP must mitigate against the impact of and minimise climate change, including flooding. Flood mitigation involves protecting and not losing functional flood plain. SDP2 strategy should promote modal shift, sustainable transport and active travel alternatives. SDP2 should require energy efficient measures in new development and support renewable energy development where appropriate.
Cultural Heritage	 The SESplan region has large number and high quality of cultural heritage features: Edinburgh UNESCO World Heritage Site with candidate site at the Forth Bridges. 1,558 Category A listed buildings 1,445 Scheduled Ancient Monuments 123 Historic Gardens and Designed Landscapes 11 Historic Battlefields 	- Development should look to protect and enhance (where appropriate) and not detract from these features that make the region culturally and economically attractive.

SEA Topic	Current Characteristics	Issues & Implications for SDP2
Landscape & Townscape	 SESplan area has a broad mixed landscape. It ranges from coastal landscapes, through urban settlements and onto uplands and moorlands through the Lothians and Scottish Borders. There are 2 regional parks and 10 Country Parks. Two National Scenic Areas and an area of Core Wild Land are located in the Scottish Borders. Local authorities are producing landscape studies which will inform development proposals and LDP policies. There are a large number of conservation areas within SESplan settlements that add to their sense of place. 	 Take cumulative impact of development on landscapes and townscapes into account. Safeguarding and enhancement of landscapes including Green Network initiatives. Identifying a strategic level placemaking led approach. Avoid coalescence of settlements where possible.
Material Assets	 There is a long history of mineral extraction in the SESplan area. Hard rock, coal, sand and gravel are extracted across the region Peat and shale resources are also extracted. Local authorities are focused on reducing the amount of waste that goes to landfill as part of Zero Waste Scotland requirements Large areas of the region are identified as having prime quality agricultural land, particularly surrounding Edinburgh and the majority of East Lothian. Maps of current mineral extraction and major waste processing sites are contained in the appendix. 	 Waste should be utilised as an energy resource. Prevention of sterilisation of minerals assets. The spatial strategy should seek to avoid developing prime quality agricultural land where possible retaining it for local food production. Maintaining or preserving existing assets.
Population and Human Health	- SESplan population is 1.25M (2012). This is projected to increase to 1.57M (18%) by 2037. Within this Edinburgh and East Lothian have the largest population growth forecasts. - Forecasts show an ageing population and increased number of households through decreasing household size. This is mostly through increasing single person elderly and young person households.	- SDP2 should seek to identify the requirements for all aspects of housing need - SDP2 will need to promote healthier lifestyles through placemaking in new and existing development and delivering accessible green networks

SEA Topia	Current Characteristics	Issues & Implications for SDD2
SEA Topic	 Current Characteristics Housing completions are below the level required by SDP1 and are expected to remain so for the immediate future. Affordable housing represents over half of future housing demand but completion levels are a fraction of that due to a lack of funding. SESplan levels of life expectancy are around the national average but lower in some member authorities. 	Issues & Implications for SDP2
Soil	 Planned greenfield development will lead to soil sealing Climate change could cause increase in soil erosion and impact on drainage function Areas of peat and carbon rich soils are mostly located in the Southern Borders but with pockets elsewhere Brownfield development is prioritised in SDP1 and there is a large supply of brownfield land are identified for development. However, it will not meet the full development requirements of SDP1. Development of many brownfield sites has stalled due to funding and other issues. Greenfield land will be required for development of SDP1 and SDP2. 	 Spatial strategy should look to protect soil functionality, carbon rich soils protecting food production, water and carbon storage. Innovative ways need to be found to ensure that stalled brownfield development sites are kickstarted. Brownfield land should remain prioritised for development.
Water	 Climate change will increase the likelihood of flooding becoming more severe and frequent Some undeveloped land performs important drainage functions Development of greenfield sites can lead to loss of drainage and increased risk of flooding. A SESplan wide SFRA has been undertaken which identifies strategic areas of flood risk in the region. Agricultural run-off flows into the Forth and other water courses impacting on water quality. 	 Through a Strategic Flood Risk Assessment the spatial strategy will be informed to avoid areas of flood risk and areas required for drainage Potential mitigation and adaptation measures need to be identified

3 Contextual Summary of Environmental Issues

SEA Topic	Current Characteristics	Issues & Implications for SDP2
	- 2008 SEPA data shows a range of river water quality in the SESplan area. Much of it was shown as poor. Quality levels are higher in the Scottish Borders.	

Relevant Plans, Policies, and Strategies

3.4 The SDP is not produced in isolation. Relevant plans, policies and strategies that inform and influence the SDP have been reviewed to ensure that the strategic and policies are compatible and that their environmental policies are reflected into the SEA process. The full list of all plans, policies and strategies reviewed as part of this process and their implications for the SEA and SDP are set out in Appendix C - Relevant Plans, Policies and Strategies.

- **4.1** The assessment framework is the methodology by which each of the Spatial Strategy options will be assessed to determine the potential environmental impacts. This framework uses objectives and sub objectives that will be tested against the Spatial Strategy options to indicate what potential positive and negative impacts could arise. This will then help identify what the preferred Spatial Strategy option should be for SDP2 from an environmental impact perspective. It should be noted that not mandatory that the option with least/most beneficial environmental effects is the preferred strategy in the SDP MIR due to to other non-environmental policy objectives. Further LDP level SEAs will be required to set out more detailed impacts at a site specific level.
- **4.2** The objectives (set out in Table 4.1 'SEA Objectives') are based on the framework used for the SEA of SDP1 and the subsequent Supplementary Guidance. This allows that analysis, and subsequent LDPs to be built upon. However, the objectives have been modified to take account of the following influences:
- Findings from SDP1:
- Correlation with LDP Environmental Reports;
- Updated environmental characteristics and baseline data (Chapter 3 and Appendix B);
- Updated relevant plans, policies and strategies analysis (Appendix) C; and
- Comments from the Consultation Authorities on the Scoping Report (Appendix A).

Table 4.1 SEA Objectives

SEA Topic	SEA Objective	Sub-objectives
Air	To maintain and improve on current air quality levels	- Minimise emissions
	ieveis	- Provide greater opportunities for access to sustainable forms of transport
		- Minimise the need to travel by private car
Biodiversity	Protect and enhance natural heritage assets	- Protect and enhance international conservation areas
		- Protect and enhance national/local conservation areas
		- Protect woodlands of high nature conservation value
		- Protect and enhance the Green Network
		- Prevent the loss of protected species
Climatic Factors	Minimise CO ₂ emissions and other causes and effects of climate change, such as flooding	- Locate development in areas accessible that could support multi modal and active travel

SEA Topic	SEA Objective	Sub-objectives
		- Promote the potential for renewable energy and heat generation from development
		- Reduce energy consumption
		- Minimise emissions
Cultural heritage	To protect and enhance the built and historic environment so that it continues to provide economic, cultural, social and environmental	- Protect and enhance listed buildings and their settings
	value	- Protect scheduled monuments and their settings
		- Protect and promote world heritage sites and their settings
		- Protect and enhance designed gardens & landscapes and their settings
		- Protect historic battlefields
Landscape &	To protect and enhance the landscape and townscape	- Protect and enhance designated sites
Townscape		- Protect and enhance settlement character and townscape
		- Regenerate degraded sites
		- Ensure design led development
Material assets	To use resources sustainably	- Conserve and sustainably use mineral resources
		- Increase recycling of waste
		- Increase the use of waste as an energy resource
		- Minimise loss of agriculture land
		- Preserve and maintain quality of existing assets
Population	To improve the quality of life and human health	- Increase access to employment
& Human Health	for communities	- Meet all types of housing need
		- Improve access to services

SEA Topic	SEA Objective	Sub-objectives
		- Improve and maintain access to green networks and recreation opportunities
		- Improve and maintain access to footpaths & cycle routes
Soil	To minimise the impact on soil quality and to adhere to contaminated land regulations	- Prioritise development of previously developed land
		- Protect soil quality
		- Protect areas of peatland and minimise loss of carbon rich soils
Water	Minimise flood risk and adverse significant effects on water bodies	- Protect and enhance water quality in line with RBMP objectives
		- Minimise flood risk
		- Increase sustainable drainage opportunities
		- Improve existing water/waste water infrastructure

- **4.3** The SEA objectives will be used in the matrix set out in Table 4.2 'Option Assessment Table' to assess the Spatial Strategy options from the MIR. It will set out a text based, qualitative analysis with potential positive and negative significant impacts for each objective. A traffic light will then indicate what the overall impact of the option will be for each SEA objective. The summary will set out an overall assessment of each option.
- 4.4 The assessment will recommend ways that the strategy option could be modified to change the environmental effects and what mitigation measures can be introduced either in the SDP or subsequent LDPs. These will be specific to that option. There will be mitigations that would apply to every option. A full list of these modifications and mitigations for the preferred option that are to be included in the Proposed Plan SDP and daughter LDPs are set out in Chapter 6. Parallel running of the SEA and MIR preparation process will allow options to be modified as the issues are identified and therefore reduce delay in the process.

Table 4.2 Option Assessment Table

SEA Objective	Option 1	Option 2	Option 3
To maintain and improve on current air quality levels	Overall Positive Impact	Neutral Impact	Overall Negative Impact
Protect and enhance natural heritage assets	Large Overall Positive Impact	Neutral Impact	Large Overall Negative Impact
Minimise CO ₂ emissions and other causes and effects of climate change			
Protect and enhance the built and historic environment			
To protect and enhance the landscape and townscape			
To use resources sustainably			
To improve the quality of life and human health for communities			
To minimise the impact on soil quality and to adhere to contaminated land regulations			
Minimise flood risk and adverse significant effects on water bodies			
Summary			

SEA Objective	Option 1	Option 2	Option 3
Mitigation and Modification Options			

Evolution without SDP2

- **4.5** Before setting out the assessment of the options it is important to understand what the evolution of the environmental situation would be without SDP2. It is considered that the most likely initial impacts are those set out in the assessment of SDP1 and subsequent LDPs as these are now being implemented (see Chapter 2). However, toward the latter end of, and beyond the plan period of 2024, there would be an absence of regional level spatial planning strategy. Whilst there are other policies and strategies that would influence development, the absence of a SDP would result in:
- A lack of strategic policy direction and the loss of development mitigation policies;
- no process for resolving cross boundary issues and coordination of development resulting in piecemeal development. This is likely to have negative effects on all SEA objectives but particularly those whose mitigation requires cross boundary working and co-ordination between planning authorities and other bodies such as climate change, biodiversity and population & human health;
- Lack of co-ordinated development between authorities potentially resulting in development pursuing competing objectives and subsequent environmental impacts

5 Assessment of Preferred Options and Reasonable Alternatives

- 5.1 Chapter 5 sets out the analysis of the three spatial strategy options within the MIR. As the SDP does not set out specific development locations, only an indication of potential impacts can be given. Further LDP level SEAs will be required to set out the exact effects of the growth set out in the SDP.
- Table 5.1 'Assessment of Spatial Strategy Options' sets out the assessment matrix of the spatial strategy options on the overall SESplan area for the totality of development identified across the SESplan Area. Within this it must be remembered that a significant level of development is already committed from previous plans and planning applications (MIR paragraphs 4.8 to 4.13, Housing Land Technical Note and Spatial Strategy Technical Note SESplan Audit INSERT HYPERLINKS). Therefore while the assessment looks at overall impacts, it takes a proportional approach with the comments mainly focusing on the additional impacts that could arise from the additional SDP2 related development. There are approximately 126,000 dwellings already allocated or permitted from SDP1, emerging LDPs and previous plans up to 2037. 835 hectares of available employment land are already allocated.
- 5.3 In order to read between the options and the assessment, a short summary of each spatial strategy option and the potential level of additional development for each area is set out in below. The differences between the strategy options is the level of distribution from Edinburgh to the other SESplan Authorities and the implications of the spatial geographies of that growth pattern. Therefore, the assessment focuses on these differences.
- 5.4 Note that because no exact Housing Supply Targets (HSTs) have yet been identified, this assessment uses the Housing Need and Demand Assessment (HNDA) Steady Economic Recovery housing need and demand estimate (see MIR Issues F and G). This is set out as the preferred starting point towards identifying HSTs as set out in the MIR. The alternative HNDA outputs have been discounted for reasons set out in the MIR Issue F. HNDA estimates of need and demand are not housing supply targets in themselves but an evidence base towards them, based on economic factors and population forecasts and therefore are not subject to SEA.

Spatial Strategy Option Summaries

Concentrated Growth

5.5 This would be an Edinburgh focused strategy with significant green belt releases around the city to accommodate development. Up to 1,500 additional hectares of developable land may be required in Edinburgh to accommodate this strategy⁽³⁾. Due to the large existing housing supplies, only some small scale additional allocations may be required in other parts of the region. This would depend on eventual agreed housing supply targets. The City of Edinburgh Council Area would look to almost meet all of its identified housing need over the plan period to 2037. In terms of housing this option reflects MIR Issue G Option 1A.

Distributed Growth

5.6 Relating to Edinburgh, this would have a similar distribution of housing between the city and other LDP areas as SDP1 and accompanying Housing Land Supplementary Guidance. This would restrict additional development close to the city and therefore require only limited green belt release to the west and south east of the city. Up to 72 additional hectares of developable land may be required in Edinburgh to accommodate this strategy. Strategic and local scale allocations would be

Dependent on land supply (INSERT HYPERLINK TO HOUSING LAND TECHNICAL NOTE), eventual housing supply targets, density of build out and other factors. This assumes a density of 17 dwellings per hectare factoring in that land will also be required for infrastructure, openspace, flood protection, education, left undeveloped etc. This is based on housing site densities in peripheral City of Edinburgh areas. The use of higher densities would reduce the land take required.

directed to many settlements across the region irrespective of their distance from Edinburgh. The level of this would depend on eventual agreed housing supply targets. In terms of housing this option reflects MIR Issue G Option 1C.

Growth Corridors

- 5.7 This option is more focused on the city and its hinterland than Distributed Growth. Green Belt release would be required and would be focused on the west and south-east of the city. Up to 400 additional hectares of developable land may be required in Edinburgh to accommodate this strategy. Additional distribution would be directed to settlements within surrounding areas close to Edinburgh's urban area along public transport corridors from strategic employment locations. The level of this would depend on eventual agreed housing supply targets. In terms of housing this option reflects MIR Issue G Option 1B.
- 5.8 Appendix D contains SESplan Member Authority area specific assessment matrices on the differences between the three Spatial Strategy Options. They focus on the spatial strategy impacts at a local authority level. These assessments, alongside the SESplan Audit (see Spatial Strategy Technical Note and other factors set out in SPP paragraph 115⁽⁴⁾, will inform the setting of housing supply targets.

Table 5.1 Assessment of Spatial Strategy Options

2. Distributed Growth **SEA Objective** 1. Concentrated 3. Growth Corridors Strategic growth in To maintain A concentration of Not all of the locally and improve on development in and arising and distributed expansion areas adjacent current air around Edinburgh would development need could to Edinburgh would have quality levels shorten and reduce the met in locations on scale to support existing number of journeys accessible transport and additional public compared to existing corridors. A high transport services. patterns. These journeys proportion would still Dispersed development are more likely to be made travel by car in journeys would be directed along by public transport and to Edinburgh and public transport corridors active travel as in surrounding areas. and the areas with the Outside of Edinburgh a Edinburgh car ownership best public transport access. However, car rates are lower and fewer higher proportion of use may still be high on journeys to work are made journeys to work are by car that other made by car. Air quality these journeys which authorities. This would would worsen in could exacerbate exiting contribute towards settlements and on Edinburgh AQMAs. minimising additional CO₃ congested routes to and NOx emissions. Edinburgh (inlouding Concentrated development existing AQMAs) because of increased traffic. would support a greater public transport interventions including tram extensions and further bus services. These could be extensions of existing public transport

The housing supply target is a policy view of the number of homes the authority has agreed will be delivered in each housing market area over the periods of the development plan and local housing strategy, taking into account wider economic, social and environmental factors, issues of capacity, resource and deliverability, and other important requirements such as the aims of National Parks. The target should be reasonable, should properly reflect the HNDA estimate of housing demand in the market sector, and should be supported by compelling evidence

SEA Objective	1. Concentrated	2. Distributed Growth	3. Growth Corridors
	corridors or creating new corridors. A proportion of journeys would still be made by car which could exacerbate existing Edinburgh AQMAs or worsen air quality in other areas. Concentrated higher density development could placed significant transport demands over a small areas, that unless successfully mitigated, could lead to a worsening of air quality in that area.		
Protect and enhance natural heritage assets	This option would require large areas of greenfield land release around Edinburgh impacting on biodiversity. Whilst designated sites would be avoided, the level of development required in Edinburgh could impact on supporting habitats and woodland. Meeting full need in Edinburgh could create pressure to use sites less suitable for development. There is only limited capacity within the city, including available brownfield land. Higher development requirements in Edinburgh would lead to less land being available for green network development. Impact across the region would be reduced due to lower development requirements outwith Edinburgh.	This option would see a high proportion of development dispersed across the region putting pressure on supporting habitats, negatively impacting on biodiversity, including woodland. Impact on Edinburgh biodiversity assets would be reduced.	Development would be spread between Edinburgh and other well connected towns, alleviating some of the pressure to develop areas close to designated sites. It is therefore considered that this strategy would have a neutral impact on biodiversity. Green spaces between growth corridors would have enhanced protection and there would be land available for green network development, supporting biodiversity.
Minimise CO ₂ emissions and other causes and effects of climate change	Concentrated development closer to the city would have scale and be delivered at higher densities which would support: a greater level of walking, cycling and	Edinburgh (limited in this option) and some settlements in SESplan could accommodate strategic scale development which would support:	The proportion concentrated closer to and in the city would be delivered at higher densities which would support: a greater level of walking, cycling and

SEA Objective 1. Concentrated 2. Distributed Growth 3. Growth Corridors public transport a greater level of public transport walking, cycling and interventions interventions public transport including tram including tram interventions extensions and extensions and further bus services including tram further bus services minimising emissions; extensions and minimisina decentralised energy, further bus services: emissions; district heating and decentralised decentralised the re-use of heat; energy, district energy, district building forms with heating and the heating and the less external surface re-use of heat: re-use of heat; building forms with building forms with area minimising emissions. less external surface less external surface area minimising area minimising Development pressures in emissions. emissions towns surrounding Edinburgh would be However, if development Development pressures reduced allowing the most was distributed to smaller in towns surrounding appropriate sites to sites amongst a range of Edinburgh would increase. The strategy support public transport to settlements all of these be developed. features could not be should require the most accommodated. Due the appropriate sites to support public transport scale of distributed development need, plus to be developed. the own development needs of those areas, only a proportion could be located in settlements or parts of settlements with high public transport access to Edinburgh. This would lead to increased commuting by car and the accompanying CO₂ emissions. A balance of development Protect and Concentration of Lower development development in Edinburgh requirements would have between Edinburgh and enhance the could negatively impact on less potential impacts on surrounding areas should built and historic the setting of the World Edinburgh heritage not lead to pressure for Heritage Site and assets. Distributing inappropriate sites and environment Edinburgh built heritage. development from a built development to other Impacts on SESplan wide settlements may lead to & historic environment assets (such as historic development pressures perspective. Well battlefields) would be that could affect historic designed development reduced due to less battlefields and their can enhance the historic development pressures settings. Dispersal will assets such as listed buildings. outside Edinburgh. Well lead to more overall sites designed development can being required potentially affecting more historic enhance the historic

settings. Well designed

development can

assets such as listed

buildings.

SEA Objective	1. Concentrated	2. Distributed Growth	3. Growth Corridors
		enhance the historic assets such as listed buildings.	
To protect and enhance the landscape and townscape	High pressure on land could encourage regeneration of brownfield sites within Edinburgh. Careful design guidance should be followed for development within sensitive areas cityscapes to avoid having a detrimental impact. Large areas of greenfield land around Edinburgh would be required potentially having a negative impact on the setting of the city. Well designed and planned new development can enhance townscapes, improve settlement edges and create gateways.	Dispersed development is likely to have a negative effect on the landscape and townscape of towns accommodating some of Edinburgh's development needs as well as their own. This would require additional sites that could have a detrimental impact on these towns, including coalescence. There would be a lower risk of development with a negative impact around Edinburgh. Well designed and planned new development can enhance townscapes, improve settlement edges and create gateways	Development pressure could encourage more greenfield land use affecting the setting of towns. There will be less need to develop sites that have a negative impact on the landscape or townscape. Coalescence impacts will be reduced compared to distributed growth. Well designed and planned new development can enhance townscapes, improve settlement edges and create gateways
To use resources sustainably	Concentrated development would require the loss of large areas of prime agricultural land around Edinburgh. This would negatively effect the sustainable use of mineral resources and increase flood risk in some areas around Edinburgh including existing development. Brownfield development would be prioritised in all options. Minerals and waste objectives are supported equally in each option.	Development here could avoid prime agricultural land around Edinburgh but would place additional pressure on towns accommodating Edinburgh's need to develop large areas of prime agricultural land. Brownfield development would be prioritised in all options. Minerals and waste objectives are supported equally in each option.	Greenfield releases would be required, negatively impacting on prime agricultural land across the wider area. There would be less demand for development on prime agricultural land than under option 1. Brownfield development would be prioritised in all options. Minerals and waste objectives are supported equally in each option.
To improve the quality of life and human health for communities	All solutions equally capable of providing affordable and market housing. Quicker access to employment with shorter journeys leading to greater amounts of leisure and family time. There will be a high level of pressure to	All solutions equally capable of providing affordable and market housing. This option will lead to high levels of additional commuting due to dispersal with resultant less leisure and family time. Whilst a dispersed	All solutions equally capable of providing affordable and market housing. Some dispersal leading to commuting and impacts on leisure time but majority of need being met nearby. The majority of need being dispersed

3. Growth Corridors

Assessment of Preferred Options and Reasonable Alternatives 5

SEA Objective 1. Concentrated

find land in around Edinburgh which could result in the loss greenspaces and open land. Concentrating development in a small area will lead to pressure to identify land for housing instead of green network opportunities with subsequent impacts on quality of life. Concentrated development provides greater support for new and existing services and access to them. Development will create opportunities for new and enhanced walking and cycling routes.

2. Distributed Growth

strategy should allow impacts to be spread and more appropriate sites to be chosen the level of development could result in the loss of open and green spaces and less land for green network development. New development in SESplan settlements would support service provision. Development will create opportunities for new and enhanced walking and cycling routes.

will be located within 60 minute public transport travel time. A balanced development approach should allow for space and access to green networks and reduce pressures on existing green and open spaces in both Edinburgh and other settlements. Edinburgh urban extensions will have scale to provide support for new services and access to them. Development will create opportunities for

new and enhanced walking and cycling

routes.

To minimise the impact on soil quality and to adhere to contaminated land regulations

Insufficient levels of brownfield land in and around Edinburgh to meet the level of development required will lead to soil sealing through significant greenfield development surrounding the city. Other SESplan settlements will be able to prioritise brownfield sites and less greenfield land will be required for development. The options are not considered to impact on peat and carbon rich soils.

Greenfield land in
Edinburgh will largely be
protected. Brownfield
sites will be prioritised but
significant levels of
greenfield development
will need to be identified
in SESplan settlements
resulting in soil sealing.
The options are not
considered to impact on
peat and carbon rich
soils.

Insufficient levels of brownfield land in and around Edinburgh will lead to soil sealing through significant greenfield development surrounding the city. Other settlements will be able to prioritise brownfield land but some greenfield release will also be required. The options are not considered to impact on peat and carbon rich soils.

Minimise flood risk and adverse significant effects on water bodies This strategy would lead to large scale loss of greenfield natural drainage land in a concentrated area with replacement hard surfaces, likely lead to higher flood risk. Efforts should be taken to avoid development that is likely to increase flood risk in the first instance. The higher housing land requirement for Edinburgh would prioritise land for housing pressuring land that

A dispersal of development would place pressure on towns to build on flood risk areas to accommodate additional need. It would be difficult to implement infrastructure requirements due to lower densities under this strategy. Land around Edinburgh would retain its natural drainage function, but less suitable sites could be required

Under this strategy there is a better ability to avoid flood risk areas and retain natural flood defences and new developments could incorporate natural drainage solutions SUD schemes. This would mitigate against the loss of smaller proportions of greenfield land release. The scale of development areas could fund significant flood prevention schemes

SEA Objective	1. Concentrated	2. Distributed Growth	3. Growth Corridors
	operates as functional flood plain. The scale of development areas could fund significant flood prevention schemes.	adjacent to other SESplan settlements.	
Summary	Positive impacts on air quality, human health and minimising CO ₂ emissions and climate change impacts. However a concentrated strategy would lead to pressure to develop less suitable sites around Edinburgh resulting in negative impacts on biodiversity, cultural heritage, soil and flood risk. Not all of these impacts could be mitigated against. There would be a significant loss of agricultural land.	Positive impacts have only been identified for population and human health. Whilst the strategy would have some positive impacts in and around Edinburgh these are more than outweighed by the impacts on other SESplan settlements and the impacts of increased numbers and length of journeys. Notable negative impacts identified on air quality, biodiversity, climate change, historic, environment, landscape, soil and agricultural land. Not all of these impacts could be mitigated against.	Positive impacts have been identified on minimising CO ₂ emissions, population and human health and flood risk and water quality. As this option would also require greenfield development there would be negatives impacts on soil and material resources. The rest of the impacts have been identified as neutral but could be made positive in places through mitigation and enhancement measures.

- 5.9 The above assessment shows that none of the spatial strategy options have an overall positive impact on the environmental objectives. Development can deliver and support beneficial environment improvements. However, development and economic growth causes a net increase in carbon emissions. Through mitigation using public transport measures, option 1 has the potential to minimise impacts on air quality and would have the best possibility of minimising CO₂ emissions at a regional level. However, it is considered the least acceptable because of the concentrated impacts it would have on biodiversity, landscape, townscape, cultural heritage, agricultural land the ability to create successful green networks in and around Edinburgh.
- 5.10 The two remaining options look to distribute a proportional amount of housing growth. Both options will have similar impacts on agricultural land and on the sustainable use of resources. However, option 3 Growth Corridors and its level of distribution is assessed to have less significant negative impacts and positive impacts on the environmental objectives because of a balanced approach to growth. Therefore from an SEA perspective, it is the most appropriate spatial strategy option at the regional scale. However extensive mitigations measures (including those identified above) will be required to reduce the impacts and enhance the benefits of the strategy. These are set out separately in Chapter 6 for easy identification.
- 5.11 The assessment matrices set out what the potential effects of the spatial strategy would be. Whilst cumulative impacts were covered in the overall assessment table, secondary and synergistic are also required to be identified. These are set out in Table 5.2 'Secondary & Synergistic Effects'. Mitigation of these effects will be identified in Chapter 6. Many of these effects are similar as to what was set out in the SDP1 assessment.

Table 5.2 Secondary & Synergistic Effects

Secondary Effects - Effects that are not a direct result of the SDP, but are a secondary result of the original impact

Population and Human Health: Worsening air quality through increased traffic could impact on population health with potential respiratory impacts and other conditions. Worsening air quality could also effect species habitats.

Climatic Factors: Loss of woodland would impact on carbon sequestration and therefore have a minor overall impact on reducing CO₂ emissions

Climatic Factors: Increasing CO₂ emissions will increase the likelihood of river and coastal flooding. Climate change impacts will also affect the condition of biodiversity sites.

Synergistic Effects: Individual impacts that interact to produce a total effect that is different from the individual impacts identified.

Climatic Factors: A combination of air quality worsening and loss of carbon sequestration through soil sealing and woodland loss would increase CO₂ emissions. This would increase the likelihood of climate change effects such as flood risk.

6 Mitigation and Enhancement

6 Mitigation and Enhancement

6.1 Based on the preferred option, the following mitigation and enhancement measures should be incorporated appropriately into SDP policies, LDPs and planning proposals for developments to mitigate the identified impacts and effects where possible. These were identified through the overall assessment in Chapter 5 and the member authority specific assessments set out in Appendix D. These have been categorised by the relevant SEA theme.

Table 6.1 SDP Mitigation Measures

SEA Theme	Potential Mitigation Measures
Air	 Encourage higher densities of development, where appropriate, (5) to support public transport and active travel and a mix of uses to reduce the need to travel SDP transport policy to require new development to incorporate public transport services and active travel SDP transport policy to require Locate development near existing public transport services and provide direct access to interchanges and stops where possible SDP and LDP policies to direct development that generates significant travel demand to centres and areas show to be highly accessible by sustainable modes SDP to set out regional active travel network priorities with direct links between new and existing development and generators of travel Encourage sustainable mixed mode travel by provide direct active travel access to stations with suitable bike storage. Development to incorporate green networks to support active travel Decisions on transport investment should prioritise Sustainable transport and active travel infrastructure
Biodiversity	 LDPs will require development to be located away from local, regional and international designated sites and locations LDPs will direct development to avoid sites which provide supporting off-site habitats for qualifying species of protected sites, particularly within coastal zones SDP and LDP policies will require development to incorporate green networks and SUDS which support increasing biodiversity
Climatic Factors	 Air Theme measures relating to transport and accessibility SDP and LDP policies will look to increase the generation of renewable energy where shown to be appropriate. This will be directed through spatial fraweworks, LDP criteria policies and environmental studies, including landscape. Development to incorporate green networks to support recreational and commuting walking and cycling. SDP to set out regional walking and cycling network. LDPs will require new development should use building forms which increase energy efficiency and incorporate renewable technologies Where possible new development should look to make use of decentralised energy including district heating networks LDPs will identify development opportunities to re-use wasted heat energy As appropriate LDPs will require development to accommodate climate change adaptation measures

Mitigation and Enhancement 6

SEA Theme	Potential Mitigation Measures
Cultural heritage	 Development should use placemaking principles and guidance on design and siting to protect and enhance (where appropriate) historic/cultural assets and their settings. For development allocated in LDPs these will be set out in LDPs and, where appropriate, development briefs.
Landscape & Townscape	 Development should use good placemaking principles and guidance on design and siting to enhance landscapes and townscapes. For development allocated in LDPs these will be set out in LDPs and, where appropriate, development briefs.
Material assets	 SDP and LDP spatial strategies and allocations should, where possible, avoid development being located on prime quality agricultural land Higher densities (where appropriate) and appropriate house types to meet identified need should be used to reduce the level of prime quality agricultural land required for development Increase the provision of energy from waste facilities to increase sustainable resource use LDPs will be required to safeguard mineral resources LDPs will be required to prioritise development on brownfield land over greenfield sites
Population & Human Health	 Development should be required to incorporate green space and link to green networks to support recreation and active travel Development should meet affordable housing requirements. Affordable housing supply targets will be set out in the SDP. LDPs will contain identify land to meet these. Development should incorporate appropriate levels of, and good access to essential services
Soil	 Delivery policy should look to phase development where appropriate to prioritise brownfield development Actions should look at how to unblock stalled development of brownfield sites Development should look to accommodate a high level of greenspace and not rely on hard surfacing
Water	 New development should not look to exacerbate coastal erosion New development should not be located in the 1:200 flood risk area. Redevelopment of areas in the 1:200 flood risk area should comply with the Flood Risk Management (Scotland) Act 2009 and Scottish Planning Policy The Proposed Plan for SDP2 will build on the Strategic Flood Risk Assessment by mapping flood risk of potential areas of development arising from SDP2 requirements SDP and LDP strategy should require land for natural drainage to be left undeveloped SDP and LDP policy will require SUDS schemes should be incorporated into new developments, where deemed appropriate Green field development should include permeable surfaces where possible Development should not impact on the water quality of watercourses

7 Monitoring

7 Monitoring

- 7.1 The potential for any environmental effects of the plan should be monitored to be consistent with the Environmental Assessment (Scotland) Act 2005. For this SDP, the baseline data monitoring set has been updated from SDP1 (Chapter 3 and Appendix B). The SDP is also supported by a Monitoring Statement which sets out progress against delivery SDP1 strategy and its policies. SESplan has worked with the Consultation Authorities and SESplan Member Authorities in updating the environmental baseline data.
- 7.2 Even with a thorough monitoring framework, it is difficult to pin specific environmental impacts as being the result of SDP policies or strategies. This is because the SDP isone of many plans, policies or strategies that act together on the policy areas that the SDP covers, including sustainable economic growth and delivering positive environmental outcomes. Many impacts also arise from other sources than development, such as economic or social changes. For example the economic crash of 2008 had an impact on traffic volumes and CO₂ emissions. This assessment cannot also be exact about predicting impacts as the SDP is implemented though LDPs and then planning applications. Assessments may reveal further or lesser environmental effects at each stage.
- **7.3** We will continue to review the monitoring indicators to develop a framework that focuses on the impacts of the SDP strategy and policies.

Next Steps 8

8 Next Steps

8.1 As required by the Environmental Assessment Act, the Main Issues Report and accompanying Interim Environmental Report will be subject to public consultation. This will last for 8 weeks from 21 July until 15 September 2015 but the documents will be publicly available online from 11 May 2015. The table below sets out the next steps after this.

Table 8.1

Timescales	SDP Stage	SEA/HRA Stage
Summer to Winter 2015	Consider responses; continue to develop evidence base; prepare Proposed Plan and Action Programme	Consider responses; assess changes to plan; amend assessment if required.
Spring 2016	SESplan Joint Committee to consider publishing Proposed Plan	SESplan consider updated Environmental Report and HRA
Spring/Summer 2016	authorities. Proposed Plan, Env	nittee decision by all six member vironmental Report and supporting able online during this period
Spring/Summer 2016	Six week period of representation on Proposed Plan	Six week consultation period on updated Environmental Report and HRA
Autumn/Winter 2016	Consider responses and prepare summaries of unresolved responses	
Winter/Spring 2017	SESplan Joint Committee Submit Proposed Plan and Action Programme to Scottish Ministers	
Summer/Autumn 2017	Examination of Proposed Plan	
Autumn 2017	Reporters report submitted to Scottish Ministers	
Winter 2017	Ministers approve SDP with or without modifications or reject	Produce SEA Post Adoption Statement & Scottish Ministers agree finalised HRA
Ongoing	SDP2 Monitoring	SEA Monitoring

- 8.2 Whilst analysing the consultation responses, we will consider the need to modify the environmental report. Summaries of responses from the Consultation Authorities on the SEA will be included in the Environmental Report accompanying the Proposed Plan.
- 8.3 Any changes to the strategy included in the Proposed Plan will be considered using the SEA Framework. These assessments will be included in an updated Environmental Report that will accompany the Proposed Plan.

9 Appendices

Appendix A - Scoping Report Comments and Responses

Table 9.1 Scoping Report Comments and Responses

Consultation	Comment	SESplan Response
Authority		
Historic Scotland	Scoping Report is clear and concise, providing helpful details on the scope and proposed method of assessment. The assessment for effects for the historic environment should focus upon any new or amended strategic growth areas and their alternatives and key infrastructure commitments, expanding upon the previous work undertaken for the SEA of SDP1 wherever possible.	Noted. Whilst the SDP will focus on overall impact, there will be proportionate focus on new development requirements as a result of this SDP.
Historic Scotland	Review impacts of delivering Strategic Development Areas in LDPs from LDP Environmental Reports.	Will be undertaken (See Chapter 2).
Historic Scotland	Strategic implications should be considered against the historic environment as a whole and where possible against spatially expansive designations (such as Gardens and Designed Landscapes and Historic Battlefields). Finer grain assessment on other heritage assets will occur as part of the Local Development Planning process.	Agreed
Historic Scotland	Cultural heritage sub-objective to include consideration of historic battlefields.	Agreed
Historic Scotland	Cultural heritage sub-objective for World Heritage Sites to be amended to 'protect and promote' (as opposed to enhance).	Agreed
Historic Scotland	Remove reference to enhancement of scheduled ancient monuments to reflect policy position of protection/minimum intervention to secure long term preservation.	Agreed
Historic Scotland	New historic sub objective to ensure that the cultural, social, environmental and economic value of Scotland's historic environment continues to make a strong contribution to the wellbeing of the nation and the people.	Agreed
Historic Scotland	Include Historic Environment Strategy for Scotland in relevant PPS.	Agreed
SEPA	Generally, the scoping report provides clear and detailed information on the proposed scope and level of detail of the assessment and covers most of the aspects that we would wish to see addressed at this stage. Subject to the comments	Noted.

Consultation Authority	Comment	SESplan Response
	below, we are generally content with the scope and level of detail proposed for the ER	
SEPA	Need to build on SDP1 by refining assessment of significant impacts on the environment from development.	Where possible refinement will be sought but SDPs are not site specific and so exact environmental impacts of sites due to the presence of designations cannot be accurately forecasted.
SEPA	The SEA of SDP2 should build on the SEA for the LDPs which have been developed in the framework of SDP and the Supplementary Guidance.	An correlation assessment of impacts forecast by SDP1 and subsequent LDPs has been undertaken. This feedback loop will improve the accuracy of the assessment of preferred options and reasonable alternatives within the MIR.
SEPA	SEA of SDP2 should be informed by a SESplan Strategic Flood Risk Assessment and also content of Local Development Plan Flood Risk Assessments	Agreed. The SESplan SFRA will be prepared to inform the MIR.
SEPA	Assessment summaries must clearly highlight negative or positive impacts from the assessment.	The summary section will be brief and highlight the key impacts identified.
SEPA	Include Scotland's Heat Map in the relevant PPS	Will be included.
SNH	Subject to specific points below, SNH are content with the scope and level of detail proposed for the environmental report.	Noted.
SNH	Take a design led approach beyond the cultural heritage topic as it covers several SEA topic areas	The findings from SDP1 sections sets out that there are design led and placemaking approaches for multiple topic areas and not just cultural heritage.
SNH	Update peat mapping	Latest data to be included although it is noted that SNH peat mapping is yet to be officially agreed.
SNH	Unconventional gas recovery will be relevant to several SEA topic areas.	No policy position has yet been developed. The MIR will contain a hook on the subject. Any policy position developed at the Proposed Plan stage will be assessed by the SEA.

Consultation Authority	Comment	SESplan Response
SNH	Include details on coastal flooding and erosion in the environmental appendix.	Reference will be made to coastal flooding and erosion in the environmental context.
SNH	Change Protect Ancient Woodland sub objective to include woodlands of high nature conservation value; and include a presumption in favour of protecting woodland.	Agreed, However, detailed analysis of woodland impacts may not be possible due to strategic scale of the SDP MIR.
SNH	Make Prevent Species Loss sub objective more specific.	Agreed. Change to prevent loss of protected species. However, detailed analysis of species impacts may not be possible due to strategic scale of the SDP MIR.
SNH	Include Green Belt sub objective under landscape and townscape.	Green Belt is a policy position that does not wholly reflect the quality of landscape and townscape of the area it covers. Adopting such a position could direct development to alternative areas not covered by Green Belt designation where more harm to landscape and townscape could occur than if sited in Green Belt locations. Green Belt will be taken into account in the Spatial Strategy formation but not in the SEA.
SNH	Amend two of the Population and Human Health Objectives to: Improve and maintain access to green networks and recreation opportunities Improve and maintain access to footpaths and cycle routes	Agreed.
SNH	Additional Soil sub objective: Protect areas of peatland and minimise loss of carbon rich soils	Agreed.
SNH	Include reference to improving change between transport modes under Climate Change implication for SDP and SEA from PPS - Strategic Transport Projects Review.	Agreed.
SNH	Include reference to active travel under Human Health implication for SDP and SEA from PPS - SESTRAN Regional Transport Strategy.	Agreed.

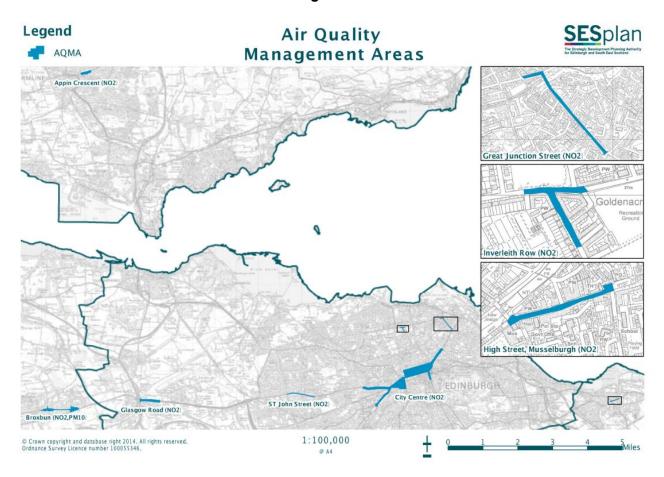
Consultation Authority	Comment	SESplan Response
SNH	Include reference to SNH Better Places for Nature policy statement in Relevant PPS	Agreed.
SNH	Include reference to coastal as well as marine assets under Biodiversity implication for the SDP and SEA from PPS - Planning Scotland's Seas	Agreed.
SNH	PAN 44 is dated.	PAN 44 will be removed from the relevant PPS.
SNH	Include Good Places Better Health in Relevant PPS.	Agreed.
SNH	Include reference to Biodiversity and Landscape implacations for SDP and SEA.	Agreed.

Appendix B - Environmental Baseline Data

AIR

There are eight Air Quality Management Areas (AQMAs) in the SESplan area, including five in Edinburgh and one each in Dunfermline, Musselburgh and Broxburn. During the preparation of SDP1 there were four AQMAs, three in Edinburgh and one in Pathhead, Midlothian. The latter AQMA was revoked after measures improved air quality. Several areas that were considered to be marginal in SDP1 have since deteriorated and are now designated AQMAs.

Figure 9.1



BIODIVERSITY

Conservation Designations

A principal asset of the SESplan region is its high quality natural environment and diverse range of species and habitats which are protected and conserved by a range of designations. The status of designated sites is shown the graph below. Half of the 28 sites in unfavourable conditions. Sites designated as unfavourable are a focus for improvement.

Table 9.2 Unfavourable Sites

Site Type	UNFAVOURABLE	UNFAVOURABLE	UNFAVOURABLE
	DECLINIING	MAINTAINED	RECOVERING
RAMSAR	Din Moss - Hoselaw Loch Gladhouse Reservoir		
SPECIAL AREAS	Whitlaw and Branxholm	River Tweed	Peeswit Moss
OF		Threepwood Moss	Moorfoot Hills
CONSERVATION		Craigengar	Blawhorn Moss
SPECIAL PROTECTED AREAS	Gladhouse Reservoir Din Moss - Hoselaw Loch St Abb's - Head to Fast Castle		Firth of Forth Langholm

9.1

Figure 9.2

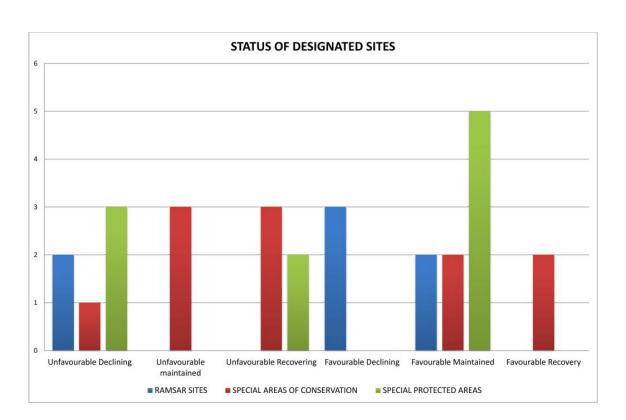
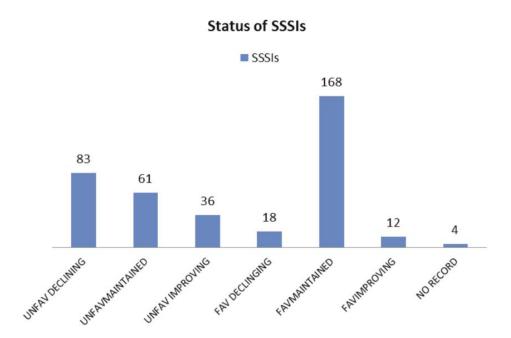


Figure 9.3



SNH conducts site condition monitoring to determine the condition of designated natural features within sites. The monitoring assesses whether the feature is likely to maintain itself under its current management regime in the medium to long term. The condition of sites is unlikely to be influenced by development or the SDP, most change is caused by other changes in the environment.

Figure 9.4

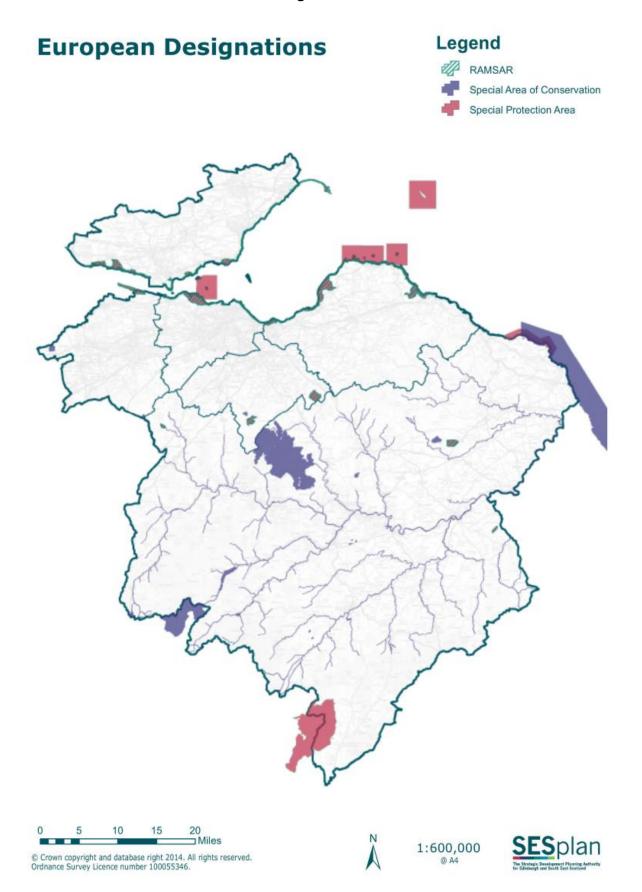
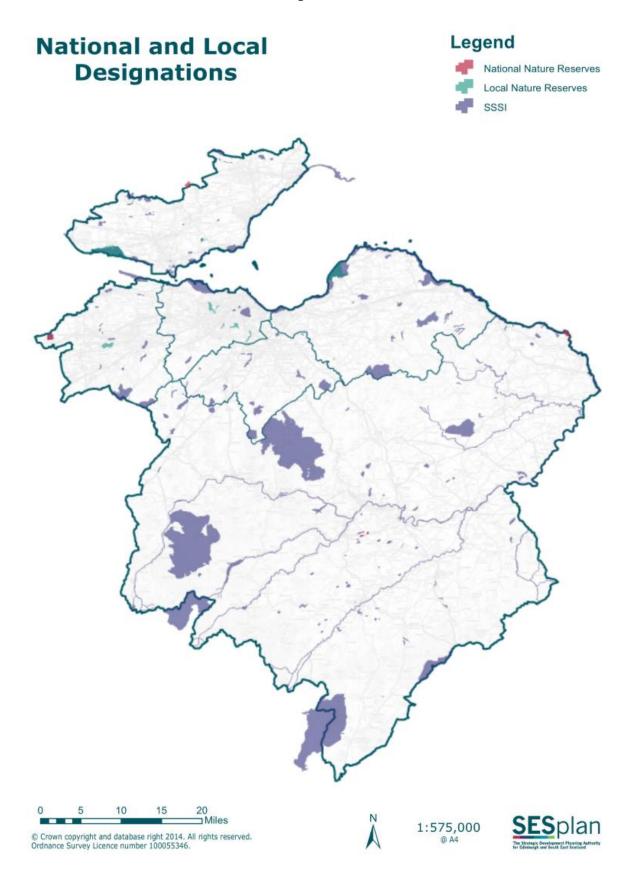


Figure 9.5



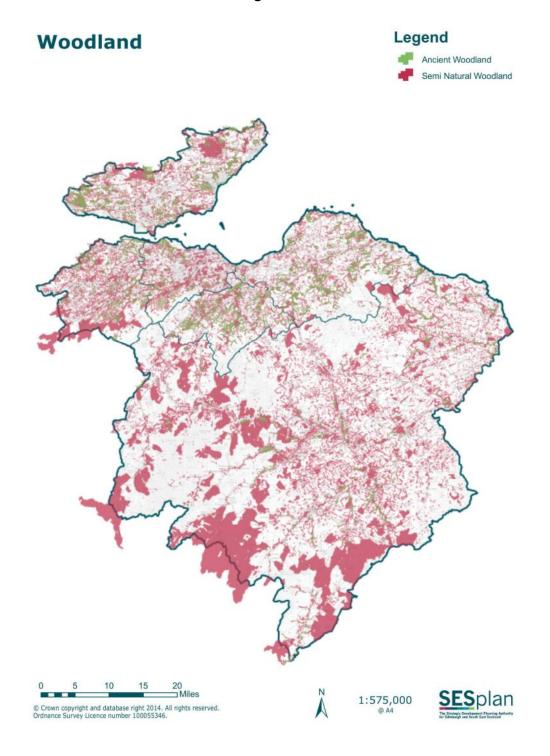
Local Biodiversity Action Plans and Woodland

There are a number of habitats and species that comprise the biodiversity of the area. Some of the priority habitats are within Local Biodiversity Actions Plans (LBAPs). The LBAPs prepared for the six council authorities show important habitats are:

- Woodland and Scrub;
- Grassland and Marsh:
- Tall Herb and Fern;
- Heathland;
- Mires and Peatlands;
- Swamp;
- Open Water;
- Coastland;
- Rock and Spoil; and
- Miscellaneous (cultivated land).

There are large areas semi natural and ancient woodland throughout the region. The Woodland diagram shows some areas of high density semi natural woodland in the Scottish Borders and in Fife north of Kirkcaldy. Ancient woodland is mainly spread throughout the Lothians and Fife, particularly in West Fife. Other than these large concentrations other woodled designations are intermittent and evenly spread throughout SESplan. The Forestry Commission for Scotland produce detailed reports on the condition of ancient, semi-natural and native woodland by local authority area. These are available at www.scotland.forestry.gov.uk/native-woodland-survey-of-scotland.

Figure 9.6



CLIMATIC FACTORS

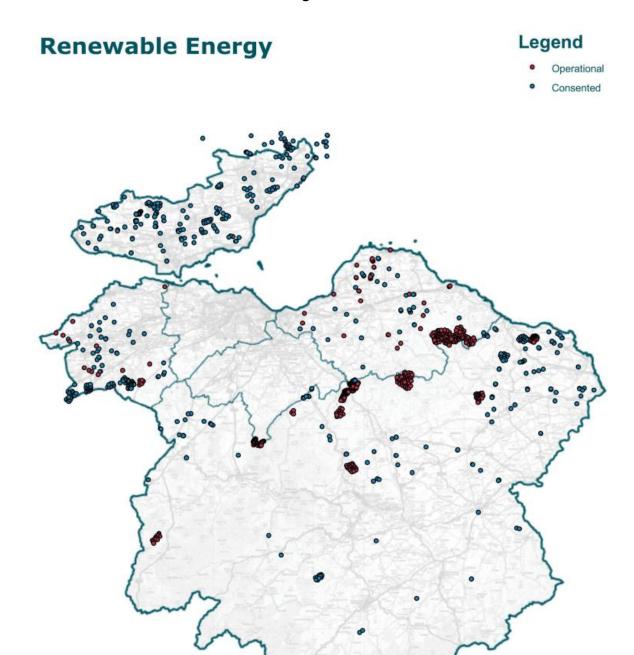
Renewable Energy Capacity

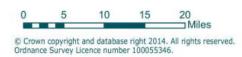
South East Scotland has a key role in the development of renewable energy and meeting Scottish Government target of the equivalent of 100% demand for electricity from renewable sources by 2020. There are several proposed and existing renewable energy developments existing in the region. Table 9.3⁽⁶⁾ shows total electricity generation capacity from renewable source by local authority in 2013. Figure 9.7 shows the operational and consented onshore wind turbines in the region. More detail is available in the Place to do Business chapter in the MIR.

Table 9.3 Renewable Energy Generation Capacity

LOCAL AUTHORITY	GENERATION CAPACITY
East Lothian	48.12
City of Edinburgh	0.6
Fife	91.15
Midlothian	49.43
Scottish Borders	594.13
West Lothian	20.5
SESplan	755.21

Figure 9.7







1:575,000 @ A4



CO, Emissions

Table 9.4 '2012 Per Capita Local CO2 Emission Estimates (tonnes)' shows CO₂ emissions at a Local Authority level in the SESplan area, split by emissions from transport, domestic and industrial & commercial sources. Scottish Borders Council has shown the highest emissions in areas of transport and domestic which reflects the rural character of the area where areas are less accessible with fewer sustainable transport options and there are older and less energy efficient building forms. This contrast with Edinburgh which has the highest density of the Local Authorities and has the lowest emissions for transport per person because of the variety of sustainable transport options available. Fife and East Lothian Councils show higher industrial and commercial emissions which is partially due to coal power stations at Longannet and Cockenzie⁽⁷⁾.

Total emissions for the whole of SESplan were around the same level in 2012 as 2009 but lower than 2005. The economic downturn from 2008 onwards has been considered as a factor in the lowering of emissions along with energy efficiency and low carbon measures.

Table 9.4 2012 Per Capita Local CO2 Emission Estimates (tonnes)

Authority	Industry & Commercial	Domestic	Transport	Total
Edinburgh	2.6	2.5	1.5	6.6
Midlothian	1.8	2.3	1.7	5.8
Fife ⁽⁸⁾	5.7	2.5	1.6	9.8
East Lothian	6.8	2.4	1.9	11.1
West Lothian	2.7	2.3	2.2	7.2
Borders	3.3	2.9	2.3	8.5
Scotland Average	3.3	2.5	1.9	7.7
SESplan Average	3.8	2.5	1.9	7.6

still operating in 2012 when the data is from

For all of Fife

CULTURAL HERITAGE

Built and Historic Environment

Cultural heritage as an SEA objective aims to safeguard and enhance the historic environment through protecting and enhancing listed buildings and their settings. Scheduled monuments and their settings should be protected and the historic environment promoted. There is a wide range of cultural heritage designated sites as set out in figure 9.8 and 9.9. The Old and New Towns of Edinburgh is the only World Heritage Site in the area but the Forth Rail Bridge is currently under consideration as a candidate site. Figures 9.8 and 9.9 also show Historic Battlefields and Gardens & Designated Landscapes as well as the more locally important designations of listed buildings and scheduled ancient monuments. The SEA assessment will focus less on the local level designations and more on general heritage impact and the major designations. The maps show a high proportion of the designations are within Edinburgh, East Lothian and Midlothian. West Lothian has a low number of designations in comparison.

Table 9.5 SESplan Historic Environment

DESIGNATION	NUMBER
Category A Listed Building	1558
Scheduled Ancient Monument	1445
Historic Gardens and Designated Landscapes	123
Historic Battlefields	11
World Heritage Sites	1 (+1 Proposed)

Figure 9.8

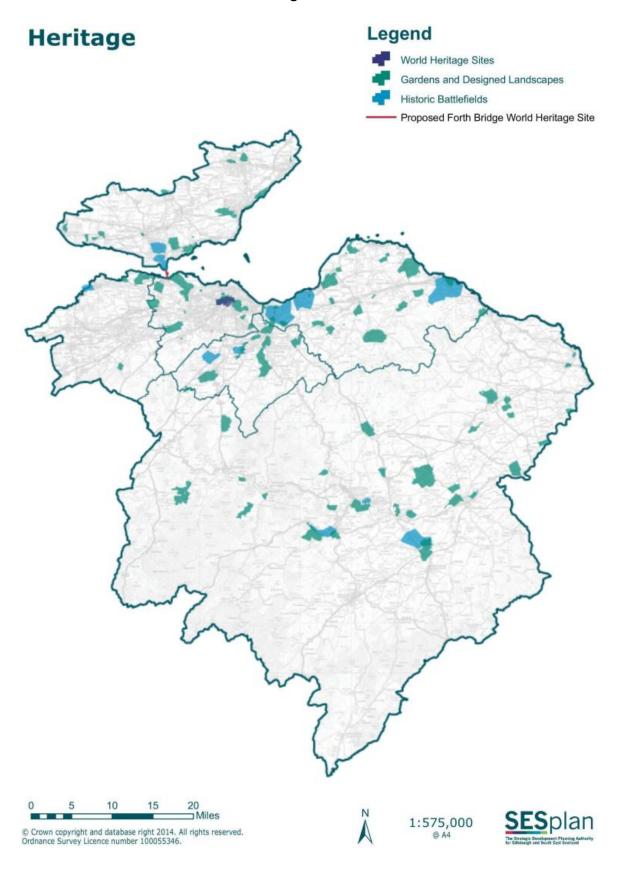
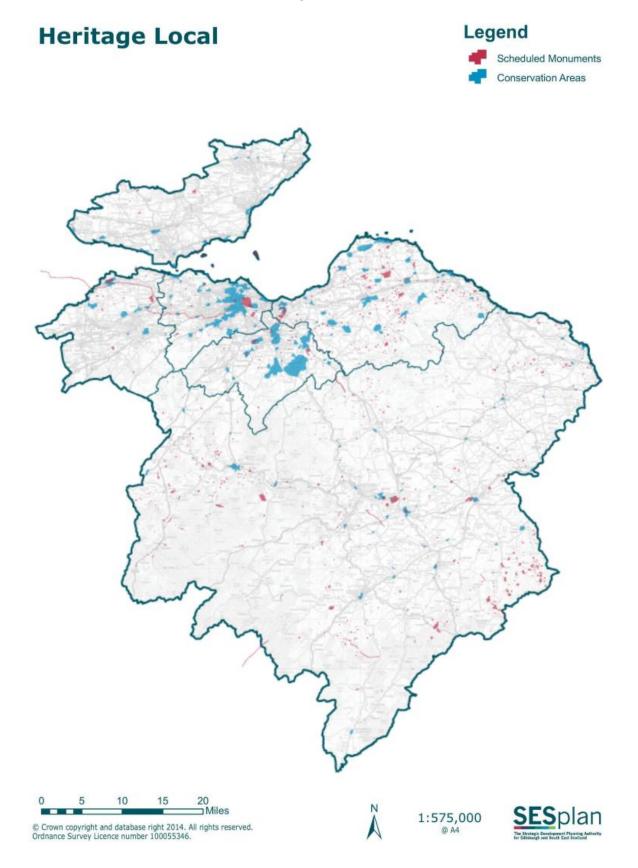


Figure 9.9



POPULATION & HUMAN HEALTH

Health is a significant factor in the quality of life for the people within Scotland. Table 9.6 'Key SESplan Health Indicators' below looks at key indicators related to health in the region. With the exception of Fife, the percentage of people income deprived is below the Scottish average. Income deprivation is linked to poorer communities and is often linked to childhood obesity and a deterioration in mental health.

Table 9.6 Key SESplan Health Indicators

Local Authority		ectancy emale)	Childhood Obesity in P1(%)	Mental Health (%) ⁽⁹⁾	Income Deprived (%)
East Lothian	76.1	80.6	7.1	9.2	11.3
Edinburgh	75.9	80.9	9.1	7.8	11.9
Midlothian	75.5	79.6	10.6	10	12.5
Scottish Borders	76.6	80.7	7.7	9.4	11.4
West Lothian	74.9	78.7	7.7	10	14.4
Fife	75.4	80.6	8.0	9.7	15.1
Scottish Average	74.5	80.6	8.0	9.7	15.1

Population & Housing

The SESplan population is expected to grow from 1.25 million in 2012 to 1.46 million by 2037⁽¹⁰⁾. This rise in population plus the decreasing average household size will required a significant increase in housing completions to accommodate it. The decreasing household size is partially caused by the increasing number of single young people and elderly households.

Information from the Housing Need and Demand Assessment indicates that over half of the housing need to 2038 will be for forms of affordable housing. The graph below shows that overall and social housing completions have fluctuated since the beginning of the SDP1 plan period. Overall completions are still significantly short of the 7,170 completions required annually by SDP1 and the accompanying Housing Land Supplementary Guidance.

⁹ Mental Health refers to patients prescribed drugs for anxiety, depression or psychosis.

¹⁰ from NRS 2012 base projections

Figure 9.10 Annual Housing Completions

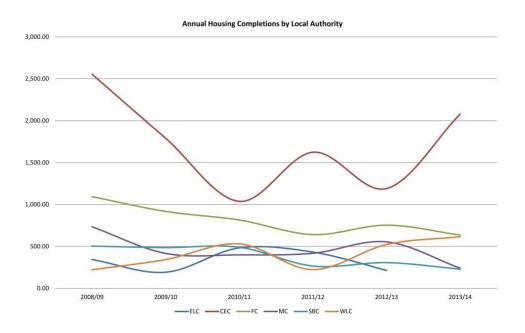


Figure 9.11 Social Housing Completions

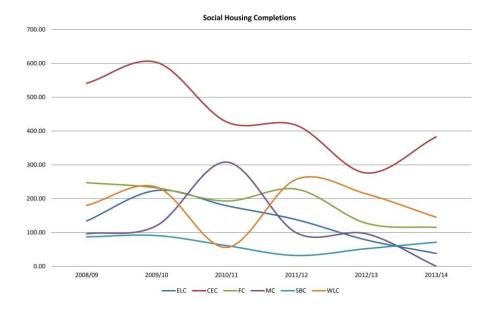
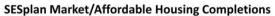
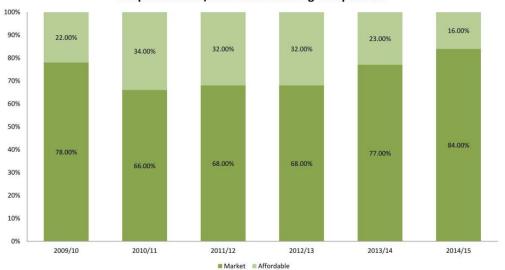


Figure 9.12 Source: Scottish Government





Vacant & Derelict Land

Vacant and derelict land (VDL) presents an opportunity for development and regeneration of previously developed areas, and reduces pressure on greenfield land. With the exceptions of Fife and West Lothian, the SESplan area has lower levels of VDL than the majority of Central Scotland. There are fewer VDL opportunities in East Lothian and Scottish Borders resulting in higher proportions of new housing requiring greenfield sites. A key objective of the Central Scotland Green Network is restoring and greening VDL.

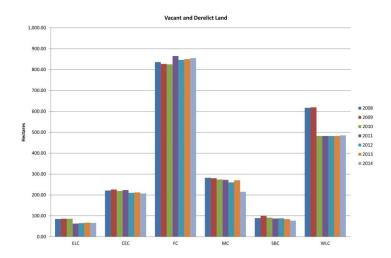
Table 9.7

Vacant Land (HAs)								
	2008	2009	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>Change</u>
ELC	8	9	9	9	8	10	10	+23%
CEC	96	95	96	97	97	100	97	+1%
<u>FC</u>	98	84	84	88	86	100	99	+1%
<u>MC</u>	21	20	15	17	7	17	11	-44%
SBC	14	30	29	29	30	30	28	+108%
WLC	65	65	65	66	66	66	72	+12%
<u>SESplan</u>	302	303	298	306	304	323	317	+5%

Table 9.8

Derelict Land (HAs)								
	2008	2009	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>Change</u>
ELC	77	77	77	54	57	57	56	-28%
CEC	125	131	123	126	113	112	110	-12%
<u>FC</u>	738	743	741	777	760	750	756	+2%
<u>MC</u>	261	260	259	255	253	253	204	-22%
SBC	75	70	62	58	58	54	49	-35%
WLC	552	554	417	416	416	416	413	-25%
<u>SESplan</u>	1828	1835	1679	1686	1657	1642	1588	-13%

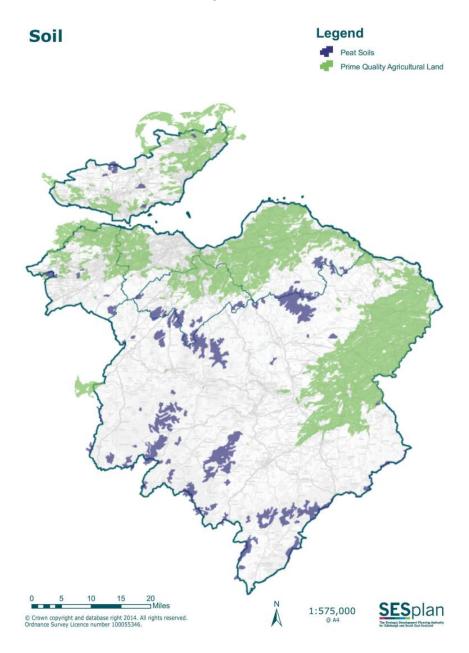
Picture 9.1 Vacant and Derelict Land



Soil

9.2 Soil objectives in the SEA aim to adhere to contaminated land regulations and minimise the impact on soil quality. This can be achieved by prioritising development on previously developed land, protecting soil quality and minimising the loss of agricultural land. Soils in the SESplan area have a varied quality of agricultural capability with better quality soil capable of supporting a wider range of arable crops. Areas of prime agricultural land are located predominantly in East Lothian, West Edinburgh and parts of West Lothian. There are also large areas in the east of the Scottish borders and central Fife as shown in figure 9.14. The poorest quality soils are in upland areas such as the Pentlands and uplands of the Scottish Borders. The majority of peat and carbon rich soils within the region are found in the Scottish Borders.

Figure 9.13



WATER

Water Quality

Watercourses should be protected and enhanced in line with river basin planning objectives, minimising flood risk, increasing sustainable drainage opportunities and improving existing water/waste water infrastructure. Figure 9.15 below shows the ecological quality of water bodies throughout the region. We can see that water quality is significantly higher in the Scottish Borders and quality is worse in industrial areas such as Fife or West Lothian. Most the of the poorer quality is in the north and centre of the region. Over the last few years there has been little change in water quality from previous years. New development does not have significant impacts on water quality. It is predominantly impacted by process, farming and water abstraction.

Details on flooding and flood risk in the region are available in the SESplan wide Strategic Flood Risk Assessment in the Spatial Strategy Technical Note Appendix A.

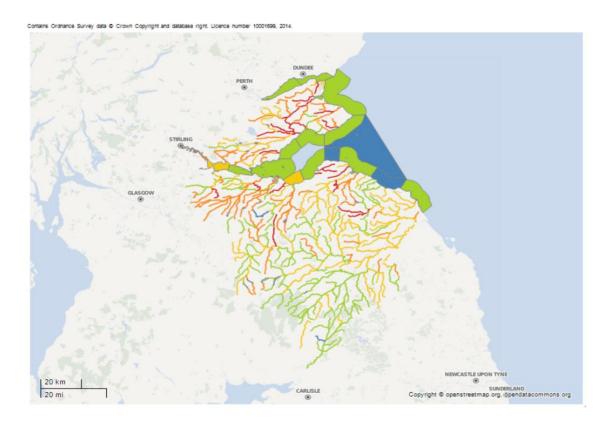
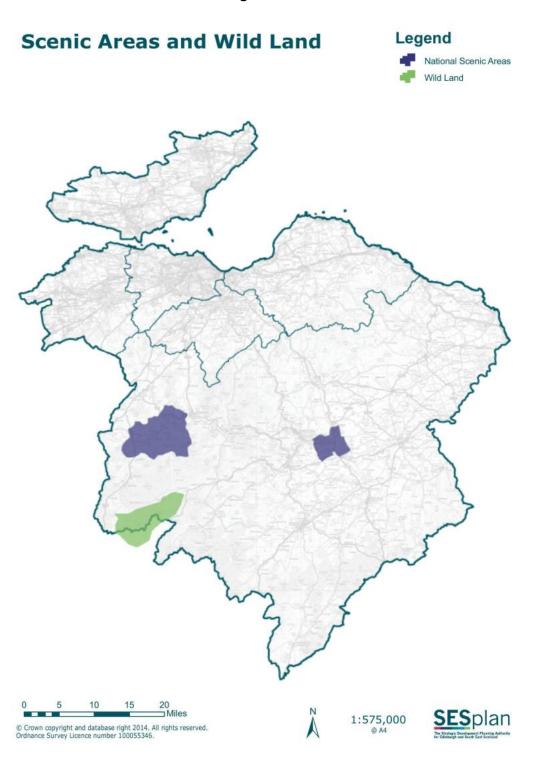


Figure 9.14 River Quality (Source: SEPA)

LANDSCAPE & TOWNSCAPE

Landscape objectives aim to protect and enhance the townscape of settlement landscapes and regenerate degraded sites through design led development. SESplan has a broad mixed landscape varying from the Scottish Borders to City of Edinburgh, a number of areas within the region having been identified as having local or national value. Figure 9.16 below shows there are two national scenic areas within the Scottish Borders, local landscape designations and and one area of wild land identified by SNH.

Figure 9.15

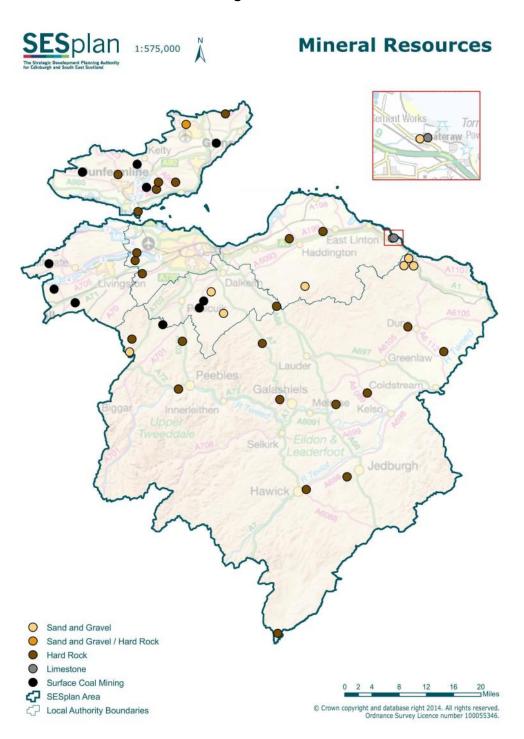


MATERIAL ASSETS

Sustainable Use of Mineral Resources

This objective aims to use resources sustainably by conserving mineral resources, increasing recycling rates, minimising the loss of agricultural land and increase the use of waste as an energy resource. Mineral resources are finite resources and can only be worked where they occur. The use of recycling or alternatives only partially contributes to meeting demand. Securing local supplies is an important contributor towards sustainable development. The diagram below sets out the current locations for minerals extraction.

Figure 9.16



Recycling of Waste

Scotland's Zero Waste Plan and the European Council Landfill Directive establish a framework for reforming the waste management system in Scotland and sets a target for improving the sustainability of waste management until 2020. The figure 9.18 shows recycling rates in the SESplan area from 2004-13. There has been a significant improvement across all authorities. Fife has performed particularly well and Edinburgh has seen a significant improvement but is still below average.

Figure 9.17 Recycling Rates

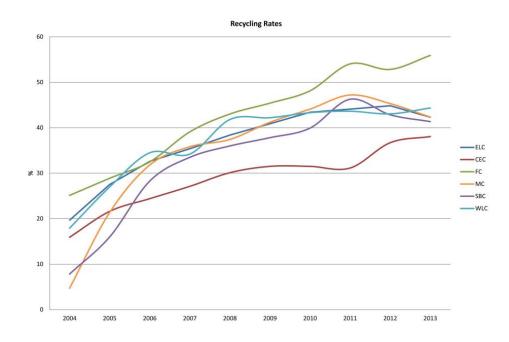


Figure 9.18 Waste Facilities



Appendix C - Review of Relevant Plans, Policies and Strategies

Name of Plan	Environmental Requirements of Plan	Implications for the SDP & SEA
Overarching		
NPF3	Deliver sustainable economic growth with a focus on city regions. Meet carbon reduction and renewable	All: Identifies 8 National Developments that impact on the SESplan area. Requires SESplan to deliver a large
	energy targets through low carbon living and new renewable and efficient energy infrastructure	supply of housing within a constrained infrastructure network.
	Deliver green infrastructure and protect and enhance Scotland's environmental assets	
	Increase digital and transport connectivity	
SPP (2014)	Sets out spatial and policy requirements which should be met and set out in SDPs.	All : underpins the development and implementation of the SDP.
	Includes a presumption in favour of sustainable development.	
Getting the Best from Our Land: A Land Use Strategy for Scotland	Represents the Scottish Government's statement of policy on land use. Contains 3 objective:	Biodiversity, Climatic Factors, Material Assets, Soil, Water, Landscape & Townscape and Population & Human Health:
	Land based businesses working with nature to contribute more to	Consider land use processes and their roles when
	Scotland's prosperity	considering scales and locations for growth and how its
	Responsible stewardship of Scotland's natural resources delivering more	positives could be enhanced and negative impacts mitigated.
	benefits to Scotland's people	
	•Urban and rural communities better connected to the land, with more	
	people enjoying the land and positively influencing land use	
Air		
The Air Quality Strategy for England, Scotland, Wales and	Sets out the air quality strategy for the UK with objectives and targets, referring to the Environment Act 1995 legislation.	Air & Population & Human Health: ensure that development does not exacerbate existing Air Quality

Name of Plan	Environmental Requirements of Plan	Implications for the SDP & SEA
Northern Ireland. Working Together for Clean Air (2007)	It seeks a reduction in the levels of eight harmful pollutants present in the air, which in turn promote: the protection of human health; and the protection of vegetation and ecosystems	Management Areas (AQMA), nor result in designation of further AQMA
Local Air Quality Management Act (Part of the Environmental Act 1995)	Sets out duties requiring local authorities to review and assess air quality in their area from time to time, the reviews forming the cornerstone of the system of local air quality management.	Air: sets out requirements to reduce air pollution which SDP should adhere to. Population & Human Health: looks to maintain and improve air quality for the benefit of human health
Long Term Vision for Active Travel in Scotland 2030	Sets out how infrastructure, planning, integrating transport, maintenance and behavioural change can contribute towards increasing levels of active travel to meet Scottish Government targets.	Air: increase active travel levels particularly through the location, layout and design of development. Population & Human Health: increase active travel levels particularly through the location, layout and design of development.
Edinburgh Air Quality Action Plan (2008- 2010)	Sets out declared Air Quality Management Areas (AQMA) and details the initiatives required to meet targets to improve air quality.	Air: sets out initiatives to reduce air pollution including influence the location of development Population & Human Health: looks to improve air quality for the benefit of human health
Scotland's National Transport Strategy (2006)	 Promote social inclusion by connecting remote and disadvantaged communities and increasing the accessibility of the transport network: Protect our environment and improve health by building and investing in public transport and other types of efficient and sustainable transport which minimise emissions and consumption of resources and energy Improve safety of journeys by reducing accidents and enhancing the personal safety of pedestrians, 	Material Assets: integrate with the aims of the National Transport Strategy. Population & Human Health: Locate development in areas with access to sustainable transport methods

Name of Plan	Environmental Requirements of Plan	Implications for the SDP & SEA
	cyclists, drivers, passengers and staff.	
Strategic Transport Projects Review (STPR) (2008)	 STPR complements the National Transport Review and seeks to: improve journey times and connections – to tackle congestion and the lack of integration and connections in transport which impact on our high level objectives for economic growth, social inclusion, integration and safety reducing emissions – to tackle the issues of climate change, air quality and health improvement which impact on our high level objective for protecting the environment and improving health, and improving quality, accessibility and affordability – to give people a choice of public transport, where availability means better quality transport services and value for money or an alternative to the car 	Material Assets: seek to integrate with the aims of the STPR. Population & Human Heath: support the STPR interventions aimed at reducing congestion, emissions etc and improving human health. As well as to locate development accessible by sustainable transport Climatic Factors and Air: Support the STPR interventions aimed at reducing congestion, emissions etc such as tackling issues of climate change and the availability of forms of public transport (including improving changing between modes) and increasing active travel through green networks to reduce dependency on cars.
SESTRAN Regional Transport Strategy (2008-2023)	The Strategy contains the following objectives related to this process: • to ensure that development is achieved in an environmentally sustainable manner: reducing greenhouse gas emissions and other pollutants and enabling sustainable travel/ reduce car dependency • to promote a healthier and more active SESTRAN area population	Material Assets: seek to integrate with the aims of the transport strategy Climatic Factors and Air Quality: ensure that development is achieved in an environmentally sustainable manner, helping to maintain air quality where possible Population & Human Health: locate development with sustainable access to recreation and active travel opportunities.
PAN 75 Planning for Transport	PAN 75 accompanies SPP and aims to create greater awareness of how linkages between planning and transport can be managed. It highlights the roles of different bodies and professions in the process and points to other sources of information.	Material Assets: locate development in a manner which assists in reducing the need to travel and contributes to sustainable transport nodes.
Biodiversity, Flora an	d Fauna	

Name of Plan	Environmental Requirements of Plan	Implications for the SDP & SEA
Nature Conservation (Scotland) Act (2004)	Introduced a 'duty to further the conservation of biodiversity' for all public bodies, and sets out more specific provisions within this (e.g. for SSSIs). Also states a requirement for the preparation of a Scottish Biodiversity Strategy, to which all public bodies should pay regard.	Biodiversity, flora & fauna: avoid locating development where the region's natural heritage assets may be adversely affected.
Scotland's Biodiversity- It's in Your Hands 2004 & 2020 Challenge for Scotland's Biodiversity 2013	Sets out Scottish aims relating to biodiversity over 25 year period. Seeks to go beyond a previous emphasis on protecting individual sites to achieve conservation at a broader scale. Aims to halt loss and reverse decline of key species, to raise awareness of biodiversity value at a landscape or ecosystem scale, and to promote knowledge, understanding and involvement amongst people.	Biodiversity, flora & fauna: avoid locating development where the region's natural heritage assets may be adversely affected.
Choosing Our Future – Scotland's Sustainable Development Strategy (2005)	Details the Scottish Government's strategy for tackling issues such as climate change, biodiversity, resource use and pollution.	Biodiversity, flora & fauna: avoid locating where the region's natural heritage assets may be adversely affected. Climatic Factors & Air: locate development to minimise the impact on climate change and to build in mitigation and climate change adaptation. Material Assets: aim to minimise resource depletion and encourage the responsible use of natural resources by locating development in sustainable locations
SNH Advice for Planners & Developers - Good Practice Guidance	The conservation of Scotland's plants, animals, landscapes, geology, natural beauty and amenity is important and should be considered in all development plans.	Biodiversity, flora & fauna & Landscape & townscape: avoid locating development where the region's natural heritage assets and designated landscapes may be adversely affected.
Better Places for People and Nature (SNH 2012)	Promotes the role of placemaking and using Scotland's natural heritage to play its full role in developing better places for people to live, work, play and learn in.	Biodiversity, flora & fauna & Landscape & townscape: Use natural heritage to help create better places.

Name of Plan	Environmental Requirements of Plan	Implications for the SDP & SEA
		Population & Human Heath: SDP should look to create better places in improving health and tackling social, economic and environmental disadvantage
The Scottish Forestry Strategy (2006) (and associated SEA)	 Key themes include to: reduce the impact of climate change; get the most from Scotland's increasing and sustainable timber resource; make access to and enjoyment of woodlands easier for all to improve health; protect the environmental quality of our natural resources; and help to maintain, restore and enhance Scotland's biodiversity 	Biodiversity, flora & fauna: avoid locating development where it would adversely affect the region's forest assets Population & Human Heath: locate development where access to biodiversity and green infrastructure benefits is possible by sustainable means
Local Biodiversity Action Plans (LBAPs)	The LBAPs translate national targets for species and habitats into effective local action, stimulates local working partnerships into tackling biodiversity conservation, raises awareness, identify local resources, identify local targets for species and habitats, ensure delivery and monitor progress.	Biodiversity, flora & fauna: avoid adversely affecting key habitats and species as identified therein by locating development where detrimental impacts will be avoided.
Local Environmental Strategies	Safeguard, promote and improve the social, economic, environmental and democratic wellbeing of all the people in the local authority area	Biodiversity, flora & fauna: avoid adversely affecting the biodiversity assets of the region Population & Human Heath: locate development where access to biodiversity and green infrastructure benefits is possible by sustainable means
Local Woodland/ Forestry Strategies	The creation, through forestry and woodland initiatives, of an attractive environment providing biodiversity and green infrastructure benefits and to improve the health and well being of the area.	Biodiversity, flora & fauna: Avoid locating development which may adversely affect the region's forest assets Population & Human Heath: Locate development where access to biodiversity and green infrastructure benefits is possible by sustainable means

Name of Plan	Environmental Requirements of Plan	Implications for the SDP & SEA
Planning Scotland's Seas Scotland's National Marine Plan - Consultation Draft	Sets a strategic plan to cover inshore waters (to 12 nautical miles) and offshore waters (12-200 nautical miles). Marine planning will interact with other planning and consenting regimes. The Scottish marine planning system should promote	Biodiversity, flora & fauna: avoid development of land where marine and coastal based natural heritage assets may be adversely affected.
	development and activities that support sustainable economic growth.	Landscape and Townscape: protect and enhance the distinctiveness of coastal areas.
		Water: avoid development where designated water bodies may be adversely affected. Allocated land should aim to fit with relevant policy aims for water bodies.
Climatic Factors		
Changing Our Ways – Scotland's Climate Change Programme (2006)	Details the Scottish Executive's (now Government's) programme for reducing and adapting to climate change.	Climatic Factors, Air & Material Assets: consider development where the possibility of infrastructure to assist towards low and zero carbon development can be explored.
Climate Change (Scotland) Act 2009	 sets a target for the year 2050, an interim target for the year 2030, and to provide for annual targets, for the reduction of greenhouse gas emissions; to provide about the giving of advice to the Scottish Ministers relating to climate change; to confer power on Ministers to impose climate change duties on public bodies; to make further provision about mitigation of and adaptation to climate change; to make provision about energy efficiency; to make provision about the reduction and recycling of waste 	Climatic Factors, Air & Material Assets: development should include the use of measures to assist towards low and zero carbon development, including the use of resource efficiency and natural processes.
Low Carbon Economic Strategy (2010)	 To secure sustainable economic growth To meet Scotland"s climate change targets Secure the transition to a low carbon economy in Scotland 	Climatic Factors, Air & Material Assets: consider development land where the possibility of infrastructure to assist towards low and zero carbon development can be

Name of Plan	Environmental Requirements of Plan	Implications for the SDP & SEA		
		explored. Consider policy positions that lead to lower CO ₂ emissions.		
Energy Efficiency and Microgeneration: achieving a Low Carbon Future: A Strategy for Scotland (2008)	Strategy sets out the action to take to help Scotland meet carbon savings targets etc outlined in Changing Our Ways – Scotland's Climate Change Programme (2006) through improving energy efficiency and encouraging a greater uptake of microgeneration.	Climatic Factors, Air & Material Assets: consider development where the possibility of infrastructure to assist towards low and zero carbon development can be explored.		
Biomass Action Plan for Scotland (2007)	 The Biomass Action Plan sets out a coordinated programme for the development of the biomass sector in Scotland and aims to: provide a summary of the wide range of existing activities, actions and initiatives; provide a focus for a strategic coordinated approach to developing biomass for energy production across the heat, electricity and transport sectors; identify roles and responsibilities for government, industry and public stakeholders to develop a vibrant bioenergy industry in Scotland; and identify future actions and gaps 	Climatic Factors, Air & Material Assets: consider development where the possibility of infrastructure to assist towards low and zero carbon development can be explored, particularly with regard to biomass.		
Scotland's Climate Change Adaptation Programme - Consultation	Sets out Scottish Minister objectives, proposals & policies for addressing the impacts identified by the UK Climate Change Risk Assessment that have been identified as a priority for Scotland over the next 5 years.	Climatic Factors, Air & Material Assets: consider the spatial strategy and the potential to either avoid impacts which may affect climate change, or combine with climate change adaptation/mitigation measures		
Cultural Heritage (including architectural and archaeological heritage)				
Scottish Historic Environment Policy (SHEP) (July 2011)	SHEP is the overarching policy statement for the historic environment. It provides a framework for more detailed strategic policies and operational policies that inform the day-to-day work of a range of organisations that have a role and interest in managing the historic environment.	Cultural Heritage: minimise impact as little as possible on the historic environment.		

Name of Plan	Environmental Requirements of Plan	Implications for the SDP & SEA
Our Place in Time: The Historic Environment Strategy for Scotland	To ensure that the cultural, social, environmental and economic value of Scotland's historic environment continues to make a strong contribution to the wellbeing of the nation and its people.	Cultural Heritage: through development protect and enhance the historic environment.
PAN 71 Conservation Area Management	This provides further advice on the management of conservation areas. It identifies good practise for managing change, sets out a checklist for appraising conservation areas and provides advice on funding and implementation.	Landscape and Townscape: aim to avoid a negative impact on conservation areas in the SESplan area.
Landscape and Town	scape	
Creating Places A Policy Statement on architecture and place (2013)	Policy statement on architecture and place which looks to consolidate and develop the value of architecture and place in Scotland. The policies contained within the document promote good design and are material considerations in determining applications	Landscape and Townscape: the value of quality places and design should be considered
Designing Places: A Policy Statement for Scotland (2001)	Policy statement on design which sets out the overarching policy on design including the six qualities that make a successful place –distinctive, safe and pleasant, easy to get to and move around, welcoming, adaptable and resource efficient.	Landscape and Townscape: the six qualities of good design that make a successful place should be considered
Pan 52 Planning and Small Towns	Identifying factors which threaten the important legacy of small towns: Providing for regeneration and expansion Enabling lively, active and vibrant town centres within small towns Enabling efficient and effective transport to support economic growth and accessibility Promoting high quality design that promotes townscape quality	Landscape and Townscape: take cognisance of the aims of the document when considering spatial strategy options which may affect small towns
PAN 65 Planning and Open Space (2003)	Provides advice on the role of the planning system in protecting and enhancing existing open spaces and providing high quality new spaces.	Landscape and Townscape and Population and human health: aim to develop land which has the potential to access or incorporate high quality open space

Name of Plan	Environmental Requirements of Plan	Implications for the SDP & SEA
PAN 72: Housing in the Countryside	Advice on design of houses in the countryside with a purpose to create more opportunities for good quality rural housing which respects Scottish landscapes and building tradition.	Landscape and Townscape: seek to create opportunities for good quality rural housing in the SESplan area, if applicable in the determination of allocations.
Local Landscape Character Assessments	The aim of Landscape Character Assessments is to classify landscape within certain areas, to identify the forces for change which may affect their distinctive character, give guidelines for conservation/enhancement of the different types of landscape and to find opportunities for landscape conservation, restoration or enhancement	Landscape and Townscape: seek to support conservation and enhancement of different types of landscape in the SESplan area.
The Special Qualities of the National Scenic Areas	The work provides a complete picture of Scotland's nationally designated landscapes. This is done through an update of the original reasons for the designation and through provision of a methodology to assess special qualities of the National Scenic Areas, two of which are located in the SESplan area	Landscape and Townscape: support conservation and enhancement of the two nationally designated landscapes in the SESplan area and their special qualities.
Second State of Scotland's Greenspace Report	Sets out the amount and types of greenspace for all of urban Scotland. Charts Local Authority progress on open space strategies	Landscape and Townscape and Population and human health: aim to develop land which has the potential to access or incorporate high quality open space
Material Assets		
Rural Development Programme for Scotland, The Strategic Plan, 2007-2013 (2006)	 Promote an environmentally sustainable industry by targeting capital investment to mitigate farm pollution and secure environmental improvement; developing products that reflect the high quality of the natural and cultural heritage; and supporting the production of feedstock for renewable energy production 	Climatic Factors: take cognisance of the need to produce feedstock for renewable energy production and any potential for conflict with development
Zero Waste Plan (2010)	The aims of the Plan are to create a stable framework that will provide confidence for the investment necessary to deliver a zero waste Scotland over the next 10 years. To achieve this Scotland's demand on primary resources by minimising Scotland's demand on	Material Assets: consider measures for sustainable waste management

Name of Plan	Environmental Requirements of Plan	Implications for the SDP & SEA
	primary resources, and maximising the reuse, recycling and recovery of resources instead of treating them as waste.	
Scotland's Heat Map (2014)	Identifies at a national level the locations of industrial and commercial excess heat to encourage efficient heating systems and reduce the carbon intensity of heating.	Material Assets: Consider the location of housing to maximise the efficient use of heat
Population & Human	Heath	
Our National Health: A Plan for Action, A Plan for Change (2000)	Poverty, poor housing, homelessness and the lack of educational and economic opportunity are the root causes of major inequalities in health in Scotland. The core aims are to build a national effort to improve health and to reduce inequalities in health.	Population & Human Heath: consider the location of housing to improve health
Good Places Better Health (2008)	Understanding how the physical environment influences health. Through partnership working seeks to create healthier environments and access to green space.	Population & Human Heath: consider the roles of green networks and placemaking in strategic development.
Health and Wellbeing Plans and Joint Health Improvement Plans	Health and wellbeing are fundamental to quality of life. Improving health and addressing health inequality involves wide-ranging action across not just health and care services but also public services	Population & Human Heath: consider how development can positively affect health in the SESplan area
	including education, employment, housing, community safety and environment.	
Member Authority Core Paths Plans and Access Strategies	Core Paths Plans and Access strategies look to promote themes of: green spaces human health and well being accessibility inclusion biodiversity	Population & Human Heath: contribute towards improving the health and well being of the SESplan area by promoting development which is close to core paths and accessibility to the countryside and green spaces.
Central Scotland Green Network (CSGN)	The Central Scotland Green Network looks to: Increase access to attractive, safe and well maintained greenspace or accessible countryside;	Population & Human Health; Landscape and Townscape; and Biodiversity, Flora and Fauna: consider the potential for development to be accessible to the Central

Name of Plan	Environmental Requirements of Plan	Implications for the SDP & SEA
	 improve the green infrastructure of all our major towns and cities by investing in green and blue space, tree planting and sustainable urban drainage deliver a threefold increase in the area of land used for community growing – allotments, orchards and gardens; deliver a strategic network of high-quality routes for active travel and recreation throughout Central Scotland; ensure that the green network is used by everyone to improve health and well-being through physical activity and contact with nature, volunteering and learning outdoors; and to foster community pride and ownership in the CSGN and to use the green network as a community resource, providing opportunities for education, volunteering, training, skills development and employment in land-based and low-carbon industries. 	Scotland Green Network. Identify strategic green network priorities and cross boundary issues.
Member Authority Community Plans or Single Outcome Agreements (SOAs)	Community Plans and SOAs focus on achieving measurable improvements to the quality of life for all in the local authority area and provide a framework for delivering long term visions for the area. The Community Plan sets the context for continued joint working between the Local Authority Area and the local community and its partner agencies.	Population & Human Heath and Landspace and Townscape: consider any community plan indicators on housing and placemaking when identify development opportunities in the SESplan area
Member Authority Strategic Housing Investment Plan (SHIP)	SHIPs set out how investment in affordable housing will be directed over the next 5 years to achieve the outcomes set out in there associated Local Housing Strategy.	Population & Human Heath: take account of the outcomes set out in each local authority areas Local Housing Strategy.
Strategic Noise Action Plan for the Edinburgh Agglomeration	 The three main objectives are as follows: To determine the noise exposure of the population through noise mapping To make information available on environmental noise to the public 	Population & Human Heath: not add to noise levels and seek to preserve noise quality where it is good.

Name of Plan	Environmental Requirements of Plan	Implications for the SDP & SEA
	To establish Action Plans based on the mapping results, to reduce noise levels where necessary, and to preserve environmental noise quality where it is good	
Soil		
PAN 33 Development of Contaminated Land (2000)	Document provides advice with regards to the development of contaminated land, which any developments will need to adhere to.	Soil: follow guidance on development in areas of contaminated land.
The Contaminated Land (Scotland)Regulations (2005)	Details activities that are prohibited to prevent the contamination of land and watercourses.	Soil: not conflict with these regulations.
Scottish Soil Framework (2009)	The main aim of the Framework is to promote the sustainable management and protection of soils consistent with the economic, social and environmental needs of Scotland. Sub aims include: soil organic matter stock protected soil erosion reduced greenhouse gas emission from soils reduced soil's capacity to adapt to changing climate enhanced soil biodiversity as well as above ground biodiversity protected soils making a positive contribution to sustainable flood management	Soil: promote the sustainable management of soils.
Water		
The Water Environment and Water Services (Scotland) Act 2003	Ensures that all human activity that can have a harmful impact on water is controlled.	Water: follow all appropriate guidance and legislation.
(Designation of Scotland River Basin District) Order 2003		
SEPA (2008) Finalised River Basin Management Plans: Scotland River Basin	- Identifying areas of the water environment for protection and improvement	Water: avoid deterioration of the water environment.

Name of Plan	Environmental Requirements of Plan	Implications for the SDP & SEA
District and Solway Tweed River Basin District	- Identifying where current or historic activities are constraining the quality of the water environment and the biodiversity it supports	
	- Details the actions required to ensure waters of special value (e.g. drinking, biodiversity, shellfish, bathing) are up to standard and maintain the quality where they already meet those standards	
	- Set out actions needed to deliver environmental improvements over the next six years and longer to 2027.	
Flood Risk Management (Scotland) Act 2009	The Scottish Ministers, SEPA and responsible authorities must exercise their flood risk related functions with a view to reducing overall flood risk through: • promotion of sustainable flood risk management, acting with a view to raising public awareness of flood risk, and acting in the way best calculated to contribute to the achievement of sustainable development.	Water: not create flood risks through the development of housing land in inappropriate areas.
PAN 69: Planning and Building Standards Advice on Flooding (2004)	The PAN supports SPP.	Water: not create flood risks through the development of housing land in inappropriate areas.
SEPA Position Statement to support the implementation of Water Environment (controlled activities) (Scotland) Regulations 2005: - Culverting watercourses	Position statement sets out the aims to prevent environmental issues associated with culverting.	Water: take account of the environmental issues associated with culverting and seek to avoid the need to implement any culverting from strategic development.
wateroourses		
Scottish Water, Water Resource Plan (2008)	Set out the strategy to ensure that customers, the length and breadth of Scotland, have a secure supply of clear, fresh, safe drinking water to 2031/32 and beyond. The key environment challenges are: to adapt to pressures on water resources due to climate change and environmental constraints.	Water: not add any additional pressure to Scottish Water resources.

Name of Plan	Environmental Requirements of Plan	Implications for the SDP & SEA
The Marine (Scotland) Act 2010	The Marine (Scotland) Act provides a framework which will help balance competing demands on Scotland's seas. It introduces a duty to protect and enhance the marine environment and includes measures to help boost economic investment and growth in areas such as marine renewables.	Water: take account of the Marine Bill when planning anything that could impact on coastal waters and/or the sea.
Fife Shoreline Management Plan: Second Generation (2011)	Takes into account natural coastal processes, existing development, need for coastal defences, environmental considerations and planning issues. Delivers policies to guide sustainable coastal management over the next 20, 50 and 100 years.	Water: be aware of and take account of the natural heritage interests along the Fife coast.

Appendix D - Individual Authority Assessments

- **9.3** As described in Chapter 5, the section sets out the spatial strategy assessment matrices for the six SESplan Authorities. Unlike the overall assessment, these local authorities assessments only seek to identify additional effects as a result of the additional development requirements that could be expected to arise factoring in the level of housing supply provided from SDP1 and subsequent LDPs. The assessments will inform the work on setting housing supply targets in preparing the Proposed Plan.
- **9.4** Assessments have only been carried out for the options Distributed Growth and Growth Corridors for SESplan Fife, East Lothian, Midlothian, Scottish Borders and West Lothian. This is because the Concentration Growth option would always have no change over the existing strategy as no additional development need would be distributed from Edinburgh to those areas. At a local authority level, existing levels of supply are likely meet any locally arising development need requirements at Local Authority geographies. Therefore no additional development allocations would be required.
- 9.5 Please note that the for both the Distributed Growth and Growth Corridors, levels of housing need would be distributed from Edinburgh. It is assumed that while the strategy would lead to some people taking up local job opportunities, there would also be an increase in commuting back to Edinburgh. Increasing the level of distribution in Distributed Growth would lead to higher eventual housing supply targets and housing land requirements for the non Edinburgh LDP areas. This would lead to less preferable and less sustainable sites having to be identified for development. This assumes that sites would be identified in orders of most beneficial/least impact order on top of meeting local housing need.
- Data and housing need, demand and supply data Housing Land Technical Note (INSERT HYPERLINK). MIR Issue G sets out a series of options for deriving Housing Supply Targets for Edinburgh. Based on current supply data, it is useful to estimate what additional level of supply may be required from 2017 onwards and what potential additional land take this may require. The assessment for City of Edinburgh below is based on assumptions set out in table 9.9. Note that a range of gross housing density assumptions are used. These are based on gross housing site densities in the Emerging Edinburgh LDP⁽¹¹⁾. Gross housing densities do not discount the land area used for non-housing uses on sites such as land for strategic open space, education, flood management and land required left undeveloped. On larger sites this can often be up to 30% to 50% of the site area depending on site conditions and infrastructure requirements. Post MIR this work will be further refined looking at case study best practise sustainable developments. For reference, the current emerging Edinburgh LDP is seeking to allocate land for 8,500 additional homes.

Any estimates used here are not a consideration for influencing future site densities required in Edinburgh or other authorities. They are for informative purposes only

Table 9.9 2017-2029 Potential Additional Edinburgh Housing Land Supply

	Option 1A	Option 1B	Option 1C
Basis for Deriving Edinburgh Housing Requirement 2012-2029 ⁽¹²⁾	59,700	41,800	36,400
Supply 2012-2029 ⁽¹³⁾	36,594	36,594	36,594
Edinburgh Potential New Supply Required 2017-2029	23,106	5,206	N/A
Landtake Estimate 20dph (Hectares)	1,155	260	N/A
Landtake Estimate 25dph (Hectares)	924	208	N/A
Landtake Estimate 30dph (Hectares)	770	174	N/A

9.7 Please note that Table 9.9 sets out estimates only. They are subject to change as Housing Supply Targets are identified in the Purposed Plan and as housing supply changes. This information is not yet available for the non Edinburgh authorities as a basis have not yet been determined for these areas.

City of Edinburgh

SEA Objective	Concentrated Growth	Distributed Growth	Growth Corridors
To maintain and improve on current air quality levels	City of Edinburgh has the highest level of public transport use, walking and cycling to work in the SESplan area. Significant urban extension will support shorter journeys, a mix of uses and public transport provision. In west Edinburgh a number of rail stations and the tram network and extended bus services provide sustainable alternatives to car travel. Large scale development can support branching public transport corridors or creating new corridors. Whilst there will be additional car journeys these should minimise impacts on Edinburgh's 5 AQMAs.	City of Edinburgh has the highest level of public transport use, walking and cycling to work in the SESplan area In west Edinburgh a number of rail stations and the tram network and extended bus services provide sustainable alternatives to car travel. Minimal additional development in Edinburgh but dispersed housing need will lead to increasing commuting by car back into Edinburgh. This would significantly impact on air quality particularly on radial routes out of settlements and into the city.	City of Edinburgh has the highest level of public transport use, walking and cycling to work in the SESplan area. In west Edinburgh a number of rail stations and the tram network and extended bus services provide sustainable alternatives to car travel. Urban extensions in Edinburgh will support public transport provision. Whilst outer Edinburgh development will focus on public transport corridors not all journeys will be made by public transport leading to a potential impact on radial routes. Dispersed housing need will be located to maximise public transport but will lead some by car commuting back into

^{12 (18} Years)

¹³ Taken from Chapters 4 and 5 of the Housing Land Technical Note

SEA Objective	Concentrated Growth	Distributed Growth	Growth Corridors
			Edinburgh impacting on air quality particularly on radial routes into the city.
Protect and enhance natural heritage assets	High levels of development required resulting in visual impact around semi natural woodland, and potential danger to the setting of ancient woodland. If new development were located close the coast could effect the setting of the Forth SPA. Development would supprt green network initiatives.	There would be limited new sites included in the next LDP and existing sites would have been assessed under the Edinburgh Proposed Plan Environmental Report. Development would supprt green network initiatives.	Less pressure on the setting of natural sites, with a better choice of suitable sites around Edinburgh but still some potential impact close to designated sites. Development would support green network initiatives.
Minimise CO ₂ emissions and other causes and effects of climate change	CO ₂ emissions would be minimised (see air description). However, due to development pressures there would be less land available for green network development and flood alleviation. Development should support renewable energy use, the re-use of heat and decentralised energy.	CO ₂ emissions through development in Edinburgh would be reduced. However, they would also increase due to increase private car commuting into the city which would exacerbate the impacts of climate change. Development should support renewable energy use, the re-use of heat and decentralised energy.	CO ₂ emissions would be minimised (see air description). Green wedges would provide land for green network development. Lesser development pressures would leave more land available for flood alleviation. Development should support renewable energy use, the re-use of heat and decentralised energy.
Protect and enhance the built and historic environment	Meeting full need would result in the need maximise the amount and efficiency of developable land which could impact on Edinburgh's built and historic environment. Development would have to be designed to avoid impacts on Gardens and Designed Landscapes in west and southeast Edinburgh.	Lower development demand would mean that development could be accommodated without impacts on Edinburgh's built and historic environment.	Lower development demand would mean that development could be accommodated without impacts on Edinburgh's built and historic environment. Development would have to be designed to avoid impacts on Gardens and Designed Landscapes in west and southeast Edinburgh.
To protect and enhance the landscape and townscape	Urban densification required with potential negative effects on	Pressure to redevelop within the townscape from no large scale greenfield release but protect the landscape setting.	Potential coalescence of communities in wedges. Potential negative impact from redevelopment on townscapes.

SEA Objective	Concentrated Growth	Distributed Growth	Growth Corridors
	landscape setting of current boundaries. Potential coalescence of communities in the greenbelt. Development could enhance the city edge and create gateways.	Development could enhance the city edge and create gateways.	Development could enhance the city edge and create gateways.
To use resources sustainably	Significant impact on prime agricultural land, particularly in west and south east Edinburgh. No impact on minerals assets.	Limited loss of newly allocated prime agricultural land, higher proportion of development within the city's urban area. No impact on minerals assets.	Loss of some prime agricultural land but retains wedges, with a high proportion retained than under the concentrated strategy. No impact on minerals assets.
To improve the quality of life and human health for communities	All solutions equally capable of providing affordable and market housing. Fewer green network opportunities due to development pressures to supply housing land.	All solutions equally capable of providing affordable and market housing. Less development pressure would allow for green network opportunities for access and education to be protected and created on the edge of Edinburgh	All solutions equally capable of providing affordable and market housing. Less development pressure would allow for green network opportunities for access and recreation to be protected created on the edge of Edinburgh.
To minimise the impact on soil quality and to adhere to contaminated land regulations	Significant loss of greenfield land on the edge of Edinburgh around all directions of the city. Brownfield sites would be prioritised.	Some loss of greenfield land around the city but least of the three options. Brownfield sites would be prioritised.	Loss of greenfield land around west and south east Edinburgh. Brownfield sites would be prioritised.
Minimise flood risk and adverse significant effects on water bodies	A significant greenfoeld land requrement would place significant pressure on natural drainage systems around Edinburgh greenbelt and would lead to pressure to develop close to the coastline. This could have a significant negative impact on flood plain capacity in West Edinburgh. SUDS could be accommodated in new development.	New development would be accommodated within the city's urban area with existing flood defences. There would be little additional pressure on flood plain and land for flood storage. SUDS would be accommodated in new development.	Would result in pressure on natural drainage land but there would be scope to accommodate SUD schemes in new development. There could be less pressure to develop on less favourable sites.

East Lothian

SEA Objective	Distributed Growth	Growth Corridors
To maintain and improve on current air quality levels	Where possible development would be located in western East Lothian along the rail and bus corridor to maximise public transport usage. Due to additional dispersed growth, air quality impacts are likely to be worse than Growth Corridors. Additional development may have to be sited further east.	Development would be located along East Lothian rail and bus corridor to maximise public transport usage. Some additional car traffic on radial routes to Edinburgh A1 & Musselburgh will worsen air quality.
Protect and enhance natural heritage assets	Higher development requirements putting pressure to allocate development on sites closer to the coastline which provide habitat support. The main impact would be on supporting habitats for East Lothian's coastal European Designated Sites. Development could support Central Scotland Green Network initiatives and enhance biodiversity.	Lower development requirements would allow a choice of sites with a focus on the growth wedge in western East Lothian. Unlikely to have a negative impact on natural heritage assets. Development could support Central Scotland Green Network initiatives and enhance biodiversity.
Minimise CO ₂ emissions and other causes and effects of climate change	Development could have to be located further east where accessibility to jobs is poorer leading to increased car journeys and accompanying emissions. Development should support renewable energy use, the re-use of heat and decentralised energy.	CO ₂ emissions increase would be minimised through development accessibly located on along bus and rail corridors through East Lothian. Development should support renewable energy use, the re-use of heat and decentralised energy.
Protect and enhance the built and historic environment	Increasing scale of development could lead to more sensitive sites being developed including battlefield inventory sites.	Development in the western East Lothian could lead to development pressure near East Lothian Battlefieds.
To protect and enhance the landscape and townscape	Additional development negatively impacting the townscape and locally designated landscape setting. A higher requirement of development on greenfield land around towns could lead to coalescence particularly Prestonpans/Cockenzie/Tranent, Musselburgh/Edinburgh and Musselburgh/Wallyford. Opportunity for redevelopment of East Lothian's limited vacant and derelict land. Development could enhance settlement edges and create gateways.	Development spread through towns in the West and East avoiding coalescence but potential impact land landscape and townscape setting. Opportunity for redevelopment of East Lothian's limited vacant and derelict land. Development could enhance settlement edges and create gateways.

SEA Objective	Distributed Growth	Growth Corridors
To use resources sustainably	Significant release of prime agricultural land would be required. No impact on minerals assets.	Some development of some prime agricultural land would be required. No impact on minerals assets.
To improve the quality of life and human health for communities	Positive impacts due to the increased provision of housing, associated services and jobs and delivery of green networks initiatives	Positive impacts due to the increased provision of housing, associated services and jobs and delivery of green networks initiatives
To minimise the impact on soil quality and to adhere to contaminated land regulations	Significant loss of greenfield land and subsequent soil sealing. What limited brownfield opportunities East Lothian has would be prioritised.	Loss of greenfield land and subsequent soil sealing. What limited brownfield opportunities East Lothian has would be prioritised.
Minimise flood risk and adverse significant effects on water bodies	Pressure to develop some sites that are less suitable. Areas of flood risk in Musselburgh, East Linton, Haddington south and along the coast. SUDS would be accommodated in new development.	Areas of flood risk in Musselburgh, East Linton, Haddington south and along the coast. Less pressure to develop close to East Lothian coastline. Lower development pressures would place less pressure on land required for flood plain and flood storage. SUDS would be accommodated in new development.

Fife

SEA Objective	Distributed Growth	Growth Corridors
To maintain and improve on current air quality levels	A potion of growth could be accommodate on public transport corridors. However sites further away from public transport corridors will also be required resulting in increased congestion and air quality impacts on routes in Dunfermline and approaches to the Forth Bridge due to increased car commuting to Edinburgh.	The scale of growth could be accommodated on public transport corridors in Dunfermline and West Fife. However, there will be some additional car traffic on local and routes to Edinburgh.
Protect and enhance natural heritage assets	Significant levels of greenfield land required. More development around south Fife would have a potential negative impact on natural woodland around the bridgehead area. Development should be located away from coastal biodiversity assets. Development could support Central Scotland Green Network initiatives and enhance biodiversity.	More development around south Fife would have a potential negative impact on natural woodland around the bridgehead area. Development should be located away from coastal biodiversity assets. Development could support Central Scotland Green Network initiatives and enhance biodiversity.
Minimise CO ₂ emissions and other causes and	Increased CO ₂ emissions due higher cross Forth car commuting. Development should support	CO ₂ emissions increase minimised through development being located on public transport corridors. Some

SEA Objective	Distributed Growth	Growth Corridors
effects of climate change	renewable energy use, the re-use of heat and decentralised energy.	additional emissions from increased car commuting. Development should support renewable energy use, the re-use of heat and decentralised energy.
Protect and enhance the built and historic environment	Through mitigation the scale of development should be able to be accommodated without any significant impacts. Development should be designed to avoid impacting on designed landscapes. Views to/from historic Dunfermline would be protected through green belt policy. Development could impact on the setting of the Forth Rail Bridge.	Through mitigation additional development in Fife should be accommodated without any significant impacts. Development should be designed to avoid impacting on designed landscapes. Views to/from historic Dunfermline would be protected through green belt policy. Development could impact on the setting of the Forth Rail Bridge.
To protect and enhance the landscape and townscape	Higher level of development than Growth Corridors will have to be accommodated around towns impacting on townscape. Some threat of coalescence of towns and villages. Opportunity for redevelopment of vacant and derelict land. Development could enhance settlement edges and create gateways	Some threat of coalescence of towns and villages. Opportunity for redevelopment of vacant and derelict land. Development could enhance settlement edges and create gateways
To use resources sustainably	Less prime equality agricultural land in Fife. Some may be required for additional development. No impact on minerals assets.	Less prime equality agricultural land in Fife. No impact on minerals assets.
To improve the quality of life and human health for communities	Positive impacts due to the increased provision of housing, associated services and jobs and delivery of green networks initiatives	Positive impacts due to the increased provision of housing, associated services and jobs and delivery of green networks initiatives
To minimise the impact on soil quality and to adhere to contaminated land regulations	Whilst Fife does have a higher level of brownfield land there will be a loss of greenfield land and subsequent soil sealing surrounding Dunfermline to accommodate development. The increased housing requirement will lead to a greater level of soil sealing than the Growth Corridors option. Development of brownfield land will be prioritised.	Whilst Fife does have a higher level of brownfield land there will be a loss of greenfield land and subsequent soil sealing surrounding Dunfermline to accommodate development. Development of brownfield land will be prioritised.
Minimise flood risk and adverse significant effects on water bodies	Increased development pressure on greenfield sites could lead to increased pressure on land near flood plain and flood storage areas with a	Development on some greenfield sites could lead to increased pressure on land near flood plain could lead to increased pressure on land near flood plain and flood storage areas with a

SEA Objective	Distributed Growth	Growth Corridors
	loss of natural drainage. SUD systems would be accommodated in new development.	loss of natural drainage. More development but no adverse effect on flood risk. SUD systems would be accommodated in new development.

Midlothian

SEA Objective	Distributed Growth	Growth Corridors	
To maintain and improve on current air quality levels	Some development need could be located in Northern Midlothian and Shawfair which are highly accessible by public transport to Edinburgh and major employment areas. Further development would have to be located further away from corridors resulting in increased congestion and air quality impacts on radial routes to Edinburgh. Development should not exacerbate air quality issues at Pathhead.	transport to Edinburgh and major employment areas. However, there will be some additional car traffic on local and routes to Edinburgh. Development should not exacerbate air quality issues at Pathhead.	
Protect and enhance natural heritage assets	Larger areas of greenfield development would be required potentially leading to habitat loss. There would be Pressure in wedges including Gorebridge and Penicuik. Development would be located away from Midlothian's European Sites. Development could support Central Scotland Green Network initiatives and enhance biodiversity.	Pressure in wedges including Gorebridge and Penicuik. Development would be located away from Midlothian's European Sites. Development could support Central Scotland Green Network initiatives and enhance biodiversity.	
Minimise CO ₂ emissions and other causes and effects of climate change	Increased CO ₂ emissions due increased car commuting to Edinburgh from development in less accessible locations by public transport. Development should support renewable energy use, the re-use of heat and decentralised energy.	CO ₂ emissions increase minimised through development accessibly located. Development should support renewable energy use, the re-use of heat and decentralised energy.	
Protect and enhance the built and historic environment	Additional development in Midlothian could impact on historic battlefields. Further impacts should be mitigated through siting and design.	Additional development in Midlothian could impact on historic battlefields. Further impacts should be mitigated through siting and design.	
To protect and enhance the landscape and townscape	Negative impact from development of north Midlothian towns and potential coalescence. Opportunity for redevelopment of vacant and derelict land. Development could enhance settlement edges and create gateways.	negative impact on townscape. Opportunity for redevelopment of	

SEA Objective	Distributed Growth	Growth Corridors	
To use resources sustainably	New greenfield development will result in the loss of Northern Midlothian prime quality agricultural land No impact on minerals assets.	New greenfield development will result in the loss of Northern Midlothian prime quality agricultural land No impact on minerals assets.	
To improve the quality of life and human health for communities	Positive impacts due to the increased provision of housing, associated services and jobs and delivery of green networks initiatives	d provision of housing, associated	
To minimise the impact on soil quality and to adhere to contaminated land regulations	Brownfield sites will be prioritised but large areas of greenfield land would be required for development leading to soil sealing. Areas of peatland would not be required for development.	Brownfield sites will be prioritised but areas of greenfield land will be required leading to soil sealing. Areas of peatland would not be required for development.	
Minimise flood risk and adverse significant effects on water bodies	Increased development pressure on greenfield sites could lead to increased pressure on land near flood plain and flood storage areas with a loss of natural drainage. Development should be located away from Esk flood risk areas. SUD systems would be accommodated in new development.	More development but no adverse effect on flood risk. Development should be located away from Esk flood risk areas. SUD systems would be accommodated in new development.	

Scottish Borders

SEA Objective	Distributed Growth	Growth Corridors	
To maintain and improve on current air quality levels	Having to accommodate development further away from public transport corridors would lead to increased air quality impacts compared. A portion of development would be located to take advantage on Borders Rail and existing bus routes. However, additional development will lead to additional car use due to rural character.	Additional distribution to the Central and Northern Borders would be minimal resulting in minimal air quality impacts. Development would be located to take advantage on Borders Rail and existing bus routes. However, additional development will lead to additional car use due to rural character.	
Protect and enhance natural heritage assets	Development would have to avoid impacts on the River Tweed SAC. Development could support central borders strategic green network initiatives and enhance biodiversity.	Development would have to avoid impacts on the River Tweed SAC. Development could support central borders strategic green network initiatives and enhance biodiversity	
Minimise CO ₂ emissions and other causes and effects of climate change	Less accessible sites could be required increase the need to travel by private car. Public transport accessibility is lower in the Borders compared to other SESplan authorities. Development should support renewable energy use, the	Lower development levels sustainably located would minimise the increase in CO ₂ emissions. Development should support renewable energy use, the re-use of heat and decentralised energy.	

SEA Objective	Distributed Growth	Growth Corridors	
	re-use of heat and decentralised energy.		
Protect and enhance the built and historic environment	Without successful mitigation an increased amount of additional development could impact on the historic character of the Borders. Development should be designed to avoid impacts on the numerous Borders inventory Gardens and Designed Landscapes.	Likely to be minimal due to limited additional development levels. Development should be designed to avoid impacts on the numerous Borders inventory Gardens and Designed Landscapes.	
To protect and enhance the landscape and townscape	More development required, using more greenfield land but spread around the vast amount of land available. Potential negative effect on townscape from new development that doesn't compliment scale of existing town. Development could enhance settlement edges and create gateways.	t on townscape. Only small amount of	
To use resources sustainably	More greenfield land developed but Scottish Borders contains limited prime quality agricultural land in the higher pressure development areas of central and northern Scottish Borders. No impact on minerals assets.	Greenfield land developed but Scottish Borders contains limited prime quality agricultural land in the higher pressure development areas of central and northern Scottish Borders. No impact on minerals assets.	
To improve the quality of life and human health for communities	Positive impacts due to the increased provision of housing, associated services and jobs and delivery of green networks initiatives.	Positive impacts due to the increased provision of housing, associated services and jobs and delivery of green networks initiatives.	
To minimise the impact on soil quality and to adhere to contaminated land regulations	Limited brownfield opportunities in the Borders will lead to the development of greenfield sites and soil sealing. Areas of peatland are not required for development	Borders will lead to the development of greenfield sites and soil sealing.	
Minimise flood risk and adverse significant effects on water bodies	Further additional a housing could require additional flood defences if less suitable locations are required. Sites could be required near flood risk areas within Earlston, Kelso, Selkirk, Innerleithen, Jedburgh, Galashiels, Hawick, Peebles and Walkerburn should be avoided.	No loss of flood plan or natural drainage land is expected. Sites could be required near flood risk areas within Earlston, Kelso, Selkirk, Innerleithen, Jedburgh, Galashiels, Hawick, Peebles and Walkerburn should be avoided.	

West Lothian

SEA Objective	Distributed Growth	Growth Corridors	
To maintain and improve on current air quality levels	The majority of development will be located in highly accessible settlements in east West Lothian on public transport corridors, including three rail routes. However, sites less accessible by public transport may be required resulting in increased congestion and air quality impacts on radial routes to Edinburgh. Potential worsening of Broxburn AQMA.	Development will be located in highly accessible settlements in east West Lothian on public transport corridors, including three rail routes. Additional car commuting to Edinburgh could worsen air quality. Potential worsening of Broxburn AQMA.	
Protect and enhance natural heritage assets	Significant greenfield release required which may impact supporting habitats. Woodland loss should be prevented. Development could support Central Scotland Green Network initiatives and enhance biodiversity. Development should be located away from designated sites in western West Lothian.	may impact supporting habitats. Woodland loss should be prevented. Development could support Central Scotland Green Network initiatives and enhance biodiversity. Development should be located away from	
Minimise CO ₂ emissions and other causes and effects of climate change	Increased CO ₂ emissions due increased car commuting to Edinburgh. Development should support renewable energy use, the re-use of heat and decentralised energy.	CO ₂ emissions increase minimised through development accessibly located. Development should support renewable energy use, the re-use of heat and decentralised energy.	
Protect and enhance the built and historic environment	Unlikely to have an overall impact on the cultural heritage of West Lothian	· · · · · · · · · · · · · · · · · · ·	
To protect and enhance the landscape and townscape	A higher level of development than impacting on existing townscapes and landscapes and potential coalescence around Livingston and Broxburn/Winchburgh. Additional land may be required in areas of great landscape value around Linlithgow. Opportunity for redevelopment of vacant and derelict land. Development could enhance settlement edges and create gateways.	Additional levels of development but no detrimental impact to landscape or townscape. Additional land may be required in areas of great landscape value around Linlithgow. Opportunity for redevelopment of vacant and derelict land. Development could enhance settlement edges and create gateways.	
To use resources sustainably	Significant pressure to develop on prime agricultural land, particularly around Linlithgow. No impact on minerals assets.	Potential impact on prime agricultural land, particularly around Linlithgow. No impact on minerals assets.	
To improve the quality of life and	Positive impacts due to the increased provision of housing, associated	Positive impacts due to the increased provision of housing, associated	

SEA Objective	Distributed Growth	Growth Corridors
human health for communities	services and jobs and delivery of green networks initiatives.	services and jobs and delivery of green networks initiatives.
To minimise the impact on soil quality and to adhere to contaminated land regulations	Significant supply of brownfield land will be prioritised but accommodating further development will involve greenfield development and subsequent soil sealing in West Lothian. Areas of peatland are not required for development.	Significant supply of brownfield land will be prioritised but accommodating development will involve greenfield development and subsequent soil sealing in West Lothian. Areas of peatland are not required for development.
Minimise flood risk and adverse significant effects on water bodies	Increased development pressure on greenfield sites could lead to increased pressure on land near flood plain and flood storage areas with a loss of natural drainage. SUD systems would be accommodated in new development.	Development on some greenfield sites could lead to increased pressure on land near flood plain and flood storage areas with a loss of natural drainage. SUD systems would be accommodated in new development.





Supplementary Guidance

Housing Land November 2014



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1 Introduction

1 Introduction

1.1 This Supplementary Guidance is prepared under Section 22 of the Planning etc (Scotland) Act 2006 in connection with the Strategic Development Plan (SDP) for South East Scotland as approved by Scotlish Ministers on 27 June 2013. The adopted Supplementary Guidance will form part of the development plan.

Purpose

1.2 The purpose of the Supplementary Guidance is to provide detailed further information in support of SDP Policy 5 (Housing Land). The further information will provide direction for Local Development Plans (LDPs) as to how much of the overall housing land requirement should be met in each of the six member authority areas (City of Edinburgh, East Lothian, Fife, Midlothian, Scottish Borders and West Lothian).

Preparation

- 1.3 The Supplementary Guidance is based on an analysis of opportunities and of the infrastructure and environmental capacities and constraints. A Technical Note has been prepared in support of this Supplementary Guidance. The Technical Note contains the background information and report of survey work undertaken to prepare the Supplementary Guidance itself. A Strategic Environmental Assessment (SEA) has been undertaken for the Supplementary Guidance. This is set out in a separate document.
- **1.4** The Supplementary Guidance, supporting Technical Note and SEA have been prepared in consultation with the six member authorities.

Policy Context 2

2 Policy Context

- 2.1 Under the terms of the Planning etc (Scotland) Act 2006, the six member authorities that make up the SESplan Strategic Development Planning Authority (SDPA) are required to prepare an SDP for South East Scotland. The first SDP, which was approved by Scottish Ministers on 27 June 2013, sets clear parameters for each of the six LDPs covering the period to 2032. The spatial strategy set out in the approved SDP builds on approaches in existing development plans focusing development along preferred corridors optimising connectivity and access to services and jobs. Policy 1A (Spatial Strategy Development Locations) identifies five sub regional areas (Regional Core, East Coast, Fife Forth, Midlothian / Borders, West Lothian). Within these, further development will be focused in 13 Strategic Development Areas (SDAs) acting as the primary locations for growth and investment:
- West Edinburgh;
- South East Edinburgh;
- Edinburgh City Centre;
- Edinburgh Waterfront;
- East Lothian;
- Eastern Borders;
- North Dunfermline;
- Ore / Upper Leven Valley;
- A7 / A68 / Borders Rail Corridor;
- A701 Corridor:
- Central Borders:
- Western Borders; and
- West Lothian.
- 2.2 SDP Policy 5 (Housing Land) identifies that, for the period from 2009 up to 2024, there is a requirement for sufficient housing land to be allocated so as to enable 107,545 houses to be built across the SESplan area, including on land which is currently committed for housing development. Policy 5 also indicates that Supplementary Guidance will be prepared to provide detailed further information as to how much of the requirement should be met in each of the six member authority areas, both in the period 2009 2019 and in the period 2019 2024. The Supplementary Guidance is to be based on an analysis of opportunities and of the infrastructure and environmental capacities and constraints. The approved SDP also notes that, due to environmental constraints and other restrictions within the City's boundaries, a significant proportion of housing need and demand generated in the City of Edinburgh Council area will need to be met in the other five LDP areas. The accompanying Technical Note sets out the survey and analysis work undertaken.
- 2.3 The Supplementary Guidance has been prepared in accordance with other relevant SDP policies including Policy 1B (The Spatial Strategy Development Principles) and Policies 6 and 7 (Housing Land Flexibility and Maintaining a Five Year Housing Land Supply).

3 Housing Land Requirement

- **3.1** The SDP must ensure that the housing needs and demand of the SESplan area can be met. As detailed in the approved SDP and as required by national policy, it is the role of the SDP to provide the framework for the six LDPs within the SESplan area to allocate sufficient land for housing development.
- 3.2 Across the SESplan area, there is a requirement for a total of 155,544 houses to be provided over the period to 2032. This total requirement as identified by the Housing Needs and Demand Assessment (HNDA) (see Table 2, Assessed Housing Requirements by Plan Period contained within the SDP) is to be distributed across the three SDP plan periods 2009 2019 (74,835 houses), 2019 2024 (32,710 houses) and 2024 2032 (47,999 houses). Sufficient land must therefore be identified across the six LDP areas to accommodate the housing land requirement over the period to 2024, a total of 107,545 units.
- 3.3 As set out in the accompanying Technical Note, in order to identify sufficient land to accommodate the housing land requirement a review of the opportunities and of the environmental and infrastructure capacities and constraints has been undertaken. This has included a refresh and review of data and information collated to support the approved SDP and has meant an update of the established land supply based on Housing Land Audit (HLA) 2012 instead of HLA 2010, a review of the output from all brownfield sites in the established supply and the housing market in terms of viability and deliverability and a refresh of the Spatial Strategy Assessment undertaken to support the Proposed Plan. The latter included a review of the entire SESplan area against criteria such as infrastructure capacity, land availability, green belt and transport.
- 3.4 The housing land requirement set out in this Supplementary Guidance must be consistent with the approved SDP and in particular the spatial strategy by prioritising brownfield land and locating additional development within the identified SDAs in the first instance. The policy principles for the location of development as set out in Scottish Planning Policy (SPP) and contributing towards successful place making have informed the requirement by LDP area. The requirement must also balance the principle of seeking to meet need and demand where it arises with the capacity and constraints analysis, as well as market and deliverability considerations.
- 3.5 The distribution of the overall housing land requirement by LDP area builds on, and complements, existing committed development in accordance with the approved Spatial Strategy of the SDP. Capacity for development, that can be accommodated sustainably, has been identified where need arises and demand is found. This has had to take account of the analysis of the opportunities, constraints and capacities. This identified that there is insufficient sustainable capacity within the City of Edinburgh boundaries to meet a significant proportion of the demand for housing that arises there. Therefore, the shortfall has had to be made up in the other five LDP areas. This has either been located in areas closest to Edinburgh (e.g. Midlothian will deliver 4,000 units in the South East Edinburgh SDA) or to build on sustainable development opportunities, such as the opening of the Borders Railway. Full details on how all the factors were considered in the Supplementary Guidance preparation process are set out in the accompanying Technical Note.

3.6 Based on the outcomes of the analysis undertaken and the considerations set out above, the distribution of the housing land requirement of 107,545 units in the periods 2009 - 2019 and 2019 - 2024 is set out in Table 3.1 below. LDPs must identify sufficient sites and locations to accommodate the housing land requirements set out in Table 3.1. Please note that the figures have been rounded to the nearest 10.

Table 3.1 Housing Land Requirement by Local Development Plan Area

Local Development Plan	2009 - 2019	2019 - 2024
City of Edinburgh	22,300	7,210
East Lothian	6,250	3,800
Fife	17,140	7,430
Midlothian	8,080	4,410
Scottish Borders	9,650	3,280
West Lothian	11,420	6,590
SESplan Totals 2009 - 2019 and 2019 - 2024	74,840	32,720
SESplan Total 2009 - 2024		107,560

- 3.7 Most of the new houses required are expected to be built on land which is already committed for development either because it is already allocated for that purpose or because planning permission has been granted. Based on HLA 2012 and including an allowance for constrained and windfall sites to come forward and for demolitions, the total supply across the SESplan area to 2024 is 83,207 units. To meet the total requirement of 107,545 units, it is therefore expected that LDPs will need to identify land to accommodate at least an additional 24,338 units.
- 3.8 The extent to which sites already identified for housing (i.e. the 83,207 units) remain capable of delivering house completions by 2024 must be re-assessed in LDPs (SDP paragraph 23). Any changes in this figure will have implications for the amount of additional housing land needed. Where necessary, alternative housing sites will need to be allocated.
- 3.9 Consistent with SPP and paragraph 113 of the approved SDP, LDPs should give priority to brownfield sites within existing built up areas when allocating new sites for housing development. Where additional land is required, sites should first be sought within the identified SDAs. No significant new brownfield housing opportunities have been identified at this time. Based on an analysis undertaken of opportunities and constraints within SDAs, Table 3.2 indicates the potential contribution that each SDA could make towards meeting the housing requirement. These figures will need to be re-assessed in LDPs to demonstrate that the requirements of SDP paragraph 113 have been met.

- **3.10** The analysis undertaken in preparing the Supplementary Guidance suggests that additional sites will need to be allocated outwith SDAs and that the most appropriate locations for these are in the City of Edinburgh, Fife and the Scottish Borders. An indication of how much land may be needed outwith SDAs and how this could be distributed is also included in Table 3.2. LDPs will include a detailed assessment of the amount of housing land to be allocated outwith SDAs and consideration of potential sites.
- **3.11** New development proposals will complement and not undermine the delivery of existing committed development. In all circumstances, the principles and criteria set out within Policies 1B (Spatial Strategy Development Principles) and 6 (Housing Land Flexibility) must be adhered to and met by each of the six LDPs. Policy 7 (Maintaining a Five Year Housing Land Supply) enables LDPs to allocate sites outwith SDAs, subject to satisfying the policy criteria.

Table 3.2 Additional Allowances Within and Outwith Strategic Development Areas

Strategic Development Area	Additional Allowances
West Edinburgh	2,700
South East Edinburgh	2,950 (2,500 in City of Edinburgh and 450 in Midlothian)
Edinburgh City Centre	0
Edinburgh Waterfront	0
East Lothian	3,560
North Dunfermline	2,630
Ore / Upper Leven Valley	3,220
A7 / A68 / Borders Rail Corridor	1,350
A701 Corridor	750
Eastern Borders	160
Central Borders	290
Western Borders	110
West Lothian	2,130
SESplan Within Strategic Development Areas	19,850
Outwith Strategic Development Areas	Additional Allowances
City of Edinburgh	2,500
Fife	1,950

Strategic Development Area	Additional Allowances	
Scottish Borders	80	
SESplan Outwith Strategic Development Areas	4,530	
SESplan Additional Allowances	24,380	

3.12 Please note all figures within Table 3.2 have been rounded to the nearest 10.

Delivery

- **3.13** Maintaining a supply of effective land for at least 5 years at all times, in accord with approved SDP Policy 6 and Policy 7, should ensure that there is a continuing generous supply of land for house building. SESplan, in conjunction with member authorities, will monitor the supply of housing land on an annual basis in order to assess progress against the overall housing land requirement set out in Table 3.1. This will inform the preparation of LDPs and the second SDP.
- **3.14** A very significant increase in the rate of house completions across the SESplan area will be needed if the requirements set by this Supplementary Guidance are to be met. This is challenging and particularly so in 2009 2019 as it is expected that LDPs will be adopted around 2015, around six years into the first period (2009 2019).
- 3.15 Significant transport and strategic infrastructure improvements are essential to support the delivery of the housing land requirement set out in this Supplementary Guidance. These infrastructure requirements are set out in Figure 2 of the SDP and the accompanying Action Programme. In particular, school extensions and new schools to provide the additional pupil places required to meet development need are seen as essential and must be delivered alongside development. LDPs will provide further details on these requirements and further policy guidance in accord with Policy 9 (Infrastructure) of the approved SDP.
- 3.16 The Supplementary Guidance sets out a housing land requirement to meet need and demand from the South East Scotland region. Delivering that level of housing will be challenging and that will be made even more difficult should funding solutions to enable the provision of essential infrastructure improvements not be identified. A very significant increase in housing completion rates will also be required to deliver the housing needed to meet the need and demand which has been identified. Setting requirements for housing land at levels to meet the HNDA estimates of need and demand for housing units in the South East Scotland region will ensure that the supply of housing land identified in development plans will not be the reason for failing to meet this challenge.

4 Glossary

4 Glossary

Constrained Housing Land Supply	That part of the established housing land supply which may be affected by infrastructure constraints, land contamination or ownership / marketing issues.
Effective Land Supply	The part of the established housing land supply which is free or expected to be free of development constraints in the period under consideration, and will therefore be available for the construction of housing.
Established Land Supply	The total housing land supply - including both unconstrained and constrained sites. The Established Land Supply includes the effective housing land supply.
Supplementary Guidance	Provides further information or detail in respect of policies or proposals set out in the Strategic Development Plan or Local Development Plan. Statutory guidance adopted in connection with a plan, forms part of the development plan.
Windfall	A site which becomes available for development during the plan period which was not anticipated to be available when the plan was being prepared.

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Please contact ITS on 0131 242 8181 and quote reference number 14-1114

ITS can also give information on community language translations. You can get more copies of this document by calling **0131 524 5165.**



ترجه کالت مامر আনশের সঙ্গে **অনুবাদ করব**MOŻEMY PRZETŁUMACZYĆ 很樂意翻譯





SESplan

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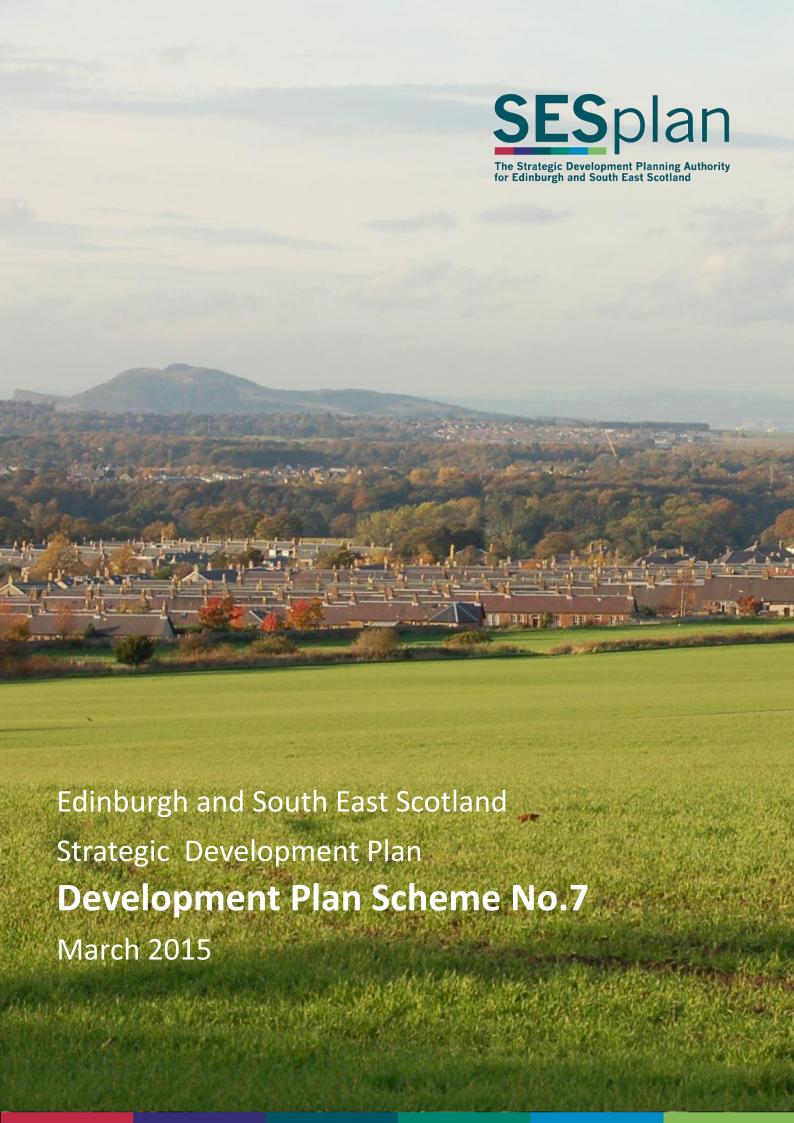












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1 Background

1 Background

The South East Scotland Strategic Development Planning Authority (SDPA) was established in 2008 following the reform of the planning system in Scotland through the Planning etc. Scotland Act 2006. The SDPA comprises six Member Authorities (East Lothian Council, City of Edinburgh Council, part of Fife Council, Midlothian Council, Scottish Borders Council and West Lothian Council) and is working collaboratively with Key Agencies and Stakeholders to produce a deliverable and effective Strategic Development Plan (SDP) for Edinburgh and South East Scotland.

The area covered by the SDPA is illustrated in Figure 1.1.

The SESplan Joint Committee comprises 12 Councillors, two from each of the six Member Authorities. The Joint Committee, which meets at least twice a year has a main purpose to approve progress on the SDP. Committee reports are available from the <u>SESplan website</u> at least 5 working days in advance of the date of the Committee. The Convener for 2014 and 2015 is Council I Perry (City of Edinburgh Council) and Vice Convener is Councillor S Bell (Scottish Borders Council).

Development Plans

The planning system impacts on us all, either directly or indirectly. There is a statutory requirement to prepare development plans, and these are the basis for decision making on planning applications. They contain a strategy for future land use. It is therefore essential that everyone has an opportunity to get involved with Development Plans in their area. The SDP will guide Local Development Plans (LDPs), which must be consistent with the SDP, therefore involvement in the SDP is an important stage in informing LDPs. The main formal consultation is on the Main Issues Report (MIR), this gives the opportunity to discuss issues and options that will shape the Proposed Plan.

Decisions on where and how development will take place in the SESplan area will be influenced by three key statutory documents. These documents facilitate and guide development and are the main consideration in determining planning applications:

- 1. The National Planning Framework for Scotland NPF3 was published in June 2014;
- 2. The Strategic Development Plan SDP1 (2009-2032) was approved with modifications by Scottish Ministers following examination on 27 June 2013 (Supplementary Guidance setting out the housing requirements for each LDP area was formally adopted by all Member Authorities on 28 October 2014); and
- 3. The Local Development Plan (LDP) relevant to local authority area The Strategic Development Plan sets a framework to guide LDPs in the formulation of policy and allocation of land within your area.

Background 1

Figure 1.1 SESplan Area



1 Background

Development Plan Schemes

The DPS sets out our current programme for preparing and reviewing the SDP. We will update the scheme every year to keep you informed about the SDP's progress. The scheme includes:

- A proposed timetable for preparing SDP2;
- A summary of what's involved at the various stages in preparing the plan;
- A participation statement with information on when and how you can get involved and how we will keep you updated;
- Details on how you can make responses or representations on formal consultations.

The DPS will also clearly set out how you can access documents both electronically and in hard copy.

The DPS is required to be updated every year to keep everyone informed about the SDP's progress. If there are significant changes to the SDP timetable or engagement plans in the interim then this could lead to a further update of the DPS.

Recent and Future Progress 2

2 Recent and Future Progress

Recent Progress

The first Strategic Development Plan (SDP1) was approved, with modifications, by Scottish Ministers on 27 June 2013 following a thorough examination process. Following approval of SDP1, the SESplan Joint Committee adopted an updated Action Programme. The Approved Plan, Action Programme and SEA Environmental Report are available to view on the SESplan website, in hard copy at the SESplan offices and in all public libraries within the SESplan area.

In approving SDP1, Scottish Ministers made modifications to Policy 5 (Housing Land) requiring Supplementary Guidance (SG) to be prepared to provide further detailed information for LDPs. The SG provided information on how much of the overall housing land requirement should be met in each of the six member authority areas in the periods 2009-2019 and 2019-2024.

On 10 March 2014 the SESplan Joint Committee approved the SG for submission to Scottish Ministers. The Scottish Ministers directed SESplan to modify the document deleting the sentence "member authorities will base their calculation of the 5 year land supply on the period 2009-2024 taking into consideration housing completions" from paragraph 3.13. On 30 June 2014 the Joint Committee recommended that the SG be adopted with the modification. The SG was formally adopted by all Member Authorities on 28 October 2014.

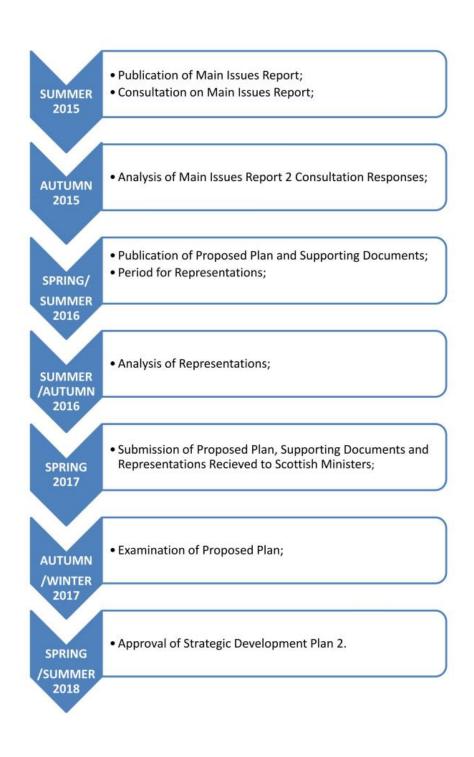
Future Milestones

The various key plan making stages, including consultation periods and documents that are required as part of the preparation process for SDP2 are illustrated in Figure 2.1 with an indicative timescale.

The flow chart does not include a potential modification stage following the Proposed Plan Period of Representations. If this required then the timescale will be amended accordingly and a revised DPS will be published.

2 Recent and Future Progress

Picture 2.1 SDP2 Timeline



3 Engagement and Participation

Participation Statement

Our aims

We will raise awareness of Strategic Development Planning in SESplan while engaging and involving key stakeholders throughout the plan making process.

We will:

- Develop awareness of SESplan through communication and promotion;
- Seek ways to engage with and involve key stakeholders throughout the whole process of producing the SDP;
- Make information available as early as possible;
- Produce information in an easy to use format;
- Ensure that arrangements for participation are as inclusive and open as possible; and
- Offer the opportunity to be involved to as many groups as possible.

SESplan will use a number of tools to reach as wide an audience as possible and within means which are practical and available to us. In particular we will:

- Make extensive use of electronic communication including our website, social media, consultation portal and those of our Local Authority partners, to promote plan awareness and encourage engagement;
- Build upon and develop existing partnerships and working relationships, for example with key agencies and regional economic groups, to facilitate greater input; and
- Develop individual strategies on how best to engage with key stakeholders, recognising the limitations of a one size fits all approach.

Best Practice

SESplan will aim to exceed the minimum requirements as set out in legislation. To facilitate this we will:

- Look to guidance, such as the National Standards for Community Engagement and other resources, when completing and assessing our engagement plans and actions;
- Consult on our engagement plans and monitor their implementation to ensure they are working for everyone involved;

- Ensure consultation material is written in clear, plain English with attractive graphics;
 and
- Communicate throughout the consultation process and provide updates as the plan progresses.

Recent Engagement

- 1. **Spring 2014 Influence the Plan public Early Awareness Raising**. This was the first stage of input in the MIR. The purpose was to generate interest, increase awareness of and get early input into the forthcoming MIR.
- 2. **Summer 2014 Housing Need and Demand Assessment Consultation.** This consultation ran for 8 weeks and included 4 public events.
- 3. **Preparation of Main Issues Report 2**. During the preparation of MIR2 discussions have been held with relevant stakehoholders and key agencies to inform the content of the document.

Upcoming Engagement Plan

Table 3.1 Upcoming Engagement Plan

Part of the Plan	Purpose and Method	Timescale
Main Issues Report 2 Consultation	To seek views on the content, issues and options within the published MIR. This is the key stage to submit responses on the various development options presented. Further details of the MIR consultation are included later in the document.	Summer 2015
Proposed Plan 2 Consultation	This is the formal opportunity to make representations to the SDPA on the Plan.	Summer 2016

Table 3.2 Ongoing Engagement

	Ongoing
Development Plan Scheme	Will be published at least annually on the SESplan website and hard copies are placed in local libraries across the SESplan area. An email notification of the publication will be sent to all those who have a registered interest in SESplan including stakeholders, Key Agencies, Community Councils and Councillors.
SESplan Website and Consultation Portal	The SESplan website is updated regularly with news, publications and information to keep up-to-date. All key documents relating to the SDP are published on our website (www.sesplan.gov.uk). SESplan uses an online consultation portal (http://sesplan-consult.objective.co.uk/portal) to make documents available and to contact all persons and groups with registered with us. This is the easiest and quickest way to access consultation documents.
E-Bulletins	E-Bulletins are sent out on a regular basis to inform all those who have a registered interest with SESplan including previous respondees to our consultations, Community Councils and Councillors. Information contained within the E-Bulletin will include: decisions at Joint Committee, updates on where we are in the process and any other matters of interest.
Joint Working between the four Scottish SDPA's	The four SDPA's meet at least once annually to discuss best practise and continuity between the SDPA's, the last meeting was in December 2014. The SDPA managers meet regularly throughout the year and there is also ongoing contact between the teams on similar work streams such as HNDA preparation.
Social Media	We regularly use Twitter to provide updates on the process and significant planning news. Follow us <u>@SESplan</u> . We also have a <u>Facebook</u> page.
Other	Various methods of engagement as appropriate throughout the plan making process. This may include, but not limited to: press releases, questionnaires, advertisements, mail outs, presentations to different groups and visual displays at designated locations.

Main Issue Report 2

The SESplan Main Issue Report Consultation is proposed to run from 21 July for 8 weeks until 15 September 2015. It is also proposed that an informal pre-consultation will also run from 11 May 2015 to 21 July 2015.

The MIR is the principal opportunity for involving the wider public in shaping the Strategic Development Plan. SESplan will go beyond the minimum statutory requirements engaging with key stakeholders and employing a range of engagement techniques. As well as publishing the MIR, SESplan will use the consultation as an opportunity to promote Strategic Development Planning.

The main aims of the consultation period are to:

- Meaningfully engage with a range of stakeholders;
- Raise awareness of SESplan and Strategic Planning;
- Increase participation beyond SDP1 levels; and
- Increase engagement with 'seldom heard' groups such as young people and working age adults.

Through the engagement programme SESplan will aim to make participation as inclusive and open as possible and provide information through a variety of formats including electronically.

In order to achieve maximum exposure the following methods will be used:

- Include 'branding' or a 'slogan' on consultation material (e.g. TAYplan "Your Place/Your Future/Your Say", Loch Lomond and the Trossachs " Our Live Park");
- Email promotion through the SDP and LDP databases;
- Promotion through press releases and regular social media updates;
- Targeted events and workshops; and
- A summary leaflet and travelling exhibition

Table 3.3 summarises proposed engagement with our key stakeholders and gives indicative time scales for this:

Table 3.3 Engagement with Key Stakeholders

Stakeholder	Action	When
Community Planning Partnerships	E-mail information on the MIR and request that it is included in newsletters.	11/05/15-21/07/15
Planning Teams	Workshop/Presentations on MIR	Pre-engagement
Economic Forums	Ongoing engagement with economic partners, host joint event with housing forums.	11/05/15 - 21/07/15

Stakeholder	Action	When
Community Councils	Workshop/Presentation in each Authority.	21/07/15 - 15/09/15
Young People	Build relationship with universities, school events, Email members of the Youth Parliament	11/05/15 - 15/09/15
Key Agencies and Scottish Government	Key agency events to discuss MIR and Agencies' involvement in preparing document.	Ongoing
Community Groups	Mail out information about MIR to representative groups.	11/05/15 -15/09/15
Development Industry	Attend housing forums, host joint event with economic forums.	11/05/15 - 15/09/15
Public	Invited to Community Council events, notify through mailing list, non-technical summary available, posters.	11/05/15 - 15/09/15
Social Media	Tweet regular updates, website, E-bulletins, Facebook	Ongoing
Elected Members	Engage with elected members	Pre-MIR
MPs/MSPs/MEP	Engage with members	11/05/15 - 15/09/15
Other	Display (e.g. 100 Years of Planning)	21/07/15 - 15/09/15

Copies of the MIR will be available for the public to view at Local Planning Offices and at all Public Libraries within SESplan.

The action in Table 3.3 and the timing of these will be reviewed as the programme progresses. Further updates and information on SESplan's approach to engagement and will be made available through the SESplan website, e-bulletins and social media.

4 How to get Involved

4 How to get Involved

SESplan wish to make it as easy as possible for people to get involved in preparing SDP2 by making access to information and communication with us as straightforward as possible. There will be well publicised opportunities for people to contribute to plan making at all key stages.

The main way to keep up to date is through our website, <u>www.sesplan.gov.uk</u> and our online consultation portal <u>sesplan-consult.objective.co.uk/portal</u> you can register for the portal here: <u>http://sesplan-consult.objective.co.uk/common/register.isp</u>.

On our website you will find:

- All SDP related documents;
- Details of upcoming SESplan Joint Committees and the papers;
- Up to date news and progress on the SDP and other related news stories and press releases;
- Details of upcoming SESplan related events; and
- Links to relevant websites including our consultation portal.

The SESplan Consultation Portal gives you the opportunity to get involved in consultations and tell us what you think. Your views are important to us and we take them into consideration when making decisions about what we do and how we do it.

You can use the portal to:

- Search and view current and past consultations;
- Submit comments online on live consultations; and
- Access the results of past consultations.

As part of our engagement strategy SESplan will also:

- Have a dedicated SESplan phone number (01506 282883) and email address (contactus@sesplan.gov.uk) where you can ask questions about the SDP process and get a personal response;
- Keep a record of everyone who gives us feedback in a database for newsletters and news of up and coming events;
- Will keep you informed of progress through our website, consultation portal, newsletters and other published information on the plan;
- Issue press releases and publicity drives at key stages of the SDP process;
- Produce a conformity report along with the Proposed Plan demonstrating how we have kept to our commitments we made in the Development Plan Scheme;
- Make translations of key documents into the main community languages available on request; and
- Provide information on the role of strategic planning and why it is important that all stakeholders have an opportunity to get involved.

How to get Involved 4

Contact Us

If you want to be involved in the process you can contact us by:

Phoning the core team on: 01506 282883

Email us at: contactus@sesplan.gov.uk

Write to us at:

Civic Centre, Howden South Road, Livingston, EH54 6FF

You can get this document on tape, in Braille, LARGE PRINT and various other formats if you ask us.

Please contact us on 01506 82883.













Equalities and Human Rights Impact Assessment



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	Stage One Human Rights Impact Assessment

Introduction 1

1 Introduction

- **1.1** The purpose of this Equalities and Human Rights Impact Assessment (EqHRIA) is to help to ensure that SESplan does not discriminate and that, where possible, SESplan utilises opportunities to promote equality as well as other human rights and fosters good relations between groups.
- **1.2** The EqHRIA considers the potential consequences of policies and functions on both identified equality target groups and society at large, making sure that as far as possible, any negative impacts are minimised or eliminated and that opportunities for promoting equality and respect for all other human rights are maximised.

Assessment Process

1.3 This document forms the draft EqHRIA and outlines the process that will be undertaken in relation to the Main Issues Report (MIR) consultation. The EqHRIA consists of three stages. Currently the draft EqHRIA represents stage one. Stages two and three will be completed during and after the consultation process.

Table 1.1 The EqHRIA Assessment Process

Stage One: Before publication of MIR (April 2015)	Step 1: Essential information is identified; Step 2: The aims of the MIR are outlined; Step 3: Information gathering takes place; Step 4: Assessment of impacts on equality; Step 5: Compliance assurance testing; Step 6: Monitoring and review; and Step 7: Public reporting of the results.
Stage Two: During the Consultation Period (July – September 2015)	Ensuring a comprehensive and inclusion MIR consultation takes place that is relevant and proportionate to the Plan process.
Stage Three: After the Consultation	Review of the MIR Consultation in light of the EqHRIA and its subsequent impact on the Proposed Plan.

1 Introduction

(September -

December 2015)

Main Issues Report

- **1.4** The MIR is the first stage in the preparation of the next Strategic Development Plan (SDP) for the Edinburgh and South East Scotland Strategic Development Planning Authority, known as SESplan. The MIR is not a draft development plan but a document which sets out the main challenges and policy areas which the SDP will shape in the future.
- **1.5** The MIR is divided into six key sections including a 20 year vision, a spatial strategy for growth, a section on economy, energy and waste, a section on housing, town centres and green networks, a section on transport and other infrastructure and a section on delivery. Each section contains a series of options on how the issues can be dealt with in the succeeding SDP and includes a 'preferred option' which has been selected as it is considered to best deal with the issues in the area.
- **1.6** Further information on the consultation for the MIR can be found in SESplan's Development Plan Scheme and also the SESplan MIR Engagement Strategy available on the SESplan website.

2 Stage One

Step 1 - Identify Essential Information

Name of Function or Policy	SESplan Main Issues Report
Lead Officer for Function or Policy	Ian Angus, SDP Manager
Lead Officer for Full Chorn of Folicy	
Lead Service Involved in the Delivery of this Function or Policy	SESplan, South East Scotland Strategic Development Plan Authority
Lead Service Taking Primary Responsibility for this Impact Assessment	SESplan, South East Scotland Strategic Development Plan Authority
Name of Officer Carrying out Stage One	Lynne McMenemy
Officer Designation	SESplan Planner
Name of Officer Carrying out Stages Two and Three	Lynne McMenemy
Officer Designation	SESplan Planner
Is this Function or Policy New or Reviewed?	New
	Stage One - April 2015
Date of Impact Assessment	Stage Two - September 2015
	Stage Three - Late 2015
Others Involved in the Delivery of this Function or Policy	All six Member Authorities have been involved.
How have others (listed above) been involved in the EqHRIA process?	This draft assessment will be considered and approved by the SESplan Joint Committee and will be published along with the MIR, forming part of a suite of consultation documents. Responses received will be used to finalise the assessment when the Proposed Plan is prepared.

Step 2 - Outline Aims of the Function or Policy

What are the Main Aims of the Function or Policy?	 The main aims of the MIR are to: To look at what has changed since the approved SDP1 in 2013; Consider the strategic changes that are best dealt with at a regional level; Provide options for the scale of growth and for where development should and should not be and ask for views on these and other issues; and Consider where new strategic housing and employment land should be, beyond that already approved in SDP1. 	
Who are the Main Beneficiaries of the Function or Policy?	The citizens of the six Member Authorities and those with an interest in growing the economy of the SESplan region.	
	The Vision of the MIR is: 'By 2037 Edinburgh and South East Scotland will be a growing, low carbon economy with narrowing inequalities in job and education opportunities, health and wellbeing across the 1.5 million people who live in this area. We will achieve this by supporting the development of the region as a Place to do Business, a Place for Communities and a Better Connected Place. We will build on the strengths of all parts of the region and identify opportunities for growth and development while conserving and enhancing the natural and built environment.'	
What are the Intended Outcomes of the Function or Policy?	 Enable growth in the economy by developing key economic sectors, acting as the national hub for development and supporting local and rural development; Set out a strategy to enable delivery of housing requirements to support growth and meet housing need and demand in the most sustainable locations; Integrate land use and sustainable modes of transport, reduce the need to travel and cut carbon emissions by steering new development to the most sustainable locations; Conserve and enhance the natural and built environment; Promote green networks including through increasing woodland planting to increase competitiveness, enhance biodiversity and create more attractive, healthy places to live; 	

 Promote the development of urban brownfield land for appropriate uses; Promote the provision of improved infrastructure to enhance connectivity within the area, between the area and other parts of the UK and elsewhere to support economic growth and meet the needs of communities; and Contribute to the response to climate change through mitigation and adaptation and promote high quality design and development.
This assessment helps SESplan ensure that the MIR does not discriminate and enables the six Member Authorities to promote equalities, as well as other human rights and good relations between groups.
Yes
The Planning etc. (Scotland) Act 2006 places an obligation on Scottish ministers and planning authorities to perform their functions under the Act in a manner which encourages equal opportunities and observe current equal opportunity requirements. This legislation came info force in early 2009.
The Scotland Act 1998 defines equal opportunities as 'the prevention, elimination or regulation of discrimination between persons on grounds of sex or marital status, on racial grounds, or on grounds of disability, age, sexual orientation, language or social origin, or of other personal attributes, including beliefs or opinions, such as religious beliefs or political opinions.'

Step 3 - Gather and Consider Evidence

What evidence will you use to identify any potential positive or negative impacts? Consultation Regular discussion with the Project Board and Operational Group to identify key issues and outcomes; Events held for the key agencies to discuss key issues and outcomes (December and January 2015);

What evidence will	you use to identify any potential positive or negative impacts?
	 Non-statutory 'Influence the Plan' Consultation (April – May 2014); Housing Needs and Demand Assessment consultation (summer 2014);
	Main Issues Report Consultation:
	 Advertisements, press releases, websites and social media will be used to promote SESplan and engagement in the MIR; Posters, leaflets and display boards will be used to stimulate interest and understanding of the MIR and circulated in the SESplan area; Email / mail-outs will be sent to groups and individuals on the SESplan database; A series of events will be ran on the key themes of the MIR; Targeted events and meetings for Community Councils, Community Planning Partnerships and other key stakeholder groups will be arranged; Presentations and workshops will be delivered to groups, including students and school pupils; Other means of communication will be utilised by SESplan, where required in the run up to and during the consultation period. The EqHRIA will be published and made available for comment alongside other consultation documents; Further details of the MIR Consultation are set out in the Engagement Strategy as well as the Participation Statement within the
	Development Plan Scheme. All documents are available to download from the SESplan website.
Research	Housing Needs and Demand Assessment, National Planning Framework, demographic forecasts and projections (National Records of Scotland), Scottish Planning Policy and a range of land use and environmental research.
Officer Knowledge and Experience (including feedback from frontline staff)	Professional expertise of Member Authority officers.
User feedback (including complaints)	Responses received.

What evidence will you use to identify any potential positive or negative impacts?

Other -

Step 4 - Assess Likely Impacts on Equality Strands

Which if any, Equality Target Groups and others could be affected by this Function or Policy

This Assessment is based on the draft vision and spatial strategy of the MIR.

Equality Target Group	Positive Impact (+)	Neutral Impact (0)	Negative Impact (-)
Race (1)		0	
Disability	+		
Gender ⁽²⁾		0	
Lesbian, Gay, Bisexual		0	
Belief		0	
Younger People	+		
Older People	+		
Mental Health Illness	+		
Religious/Faith Groups		0	
Low Income	+		
People Living in Rural Areas	+		
Homelessness	+		
Criminal Justice System		0	
Staff		0	
Others	+		

¹ Includes Gypsies / Travellers

² Includes Transgender

From the Groups you have highlighted above, what positive and negative impacts do you think the Function or Policy might have?

Equality Target Group	Positive	Negative
Disability	Increased accessibility to new developments by non-car modes of transport including buses.	No negative impacts identified
Younger People	Economic growth will increase employment opportunities and provide an increased supply of mixed housing types. Increased accessibility to new developments by non-car modes of transport. Targets to reduce demand for energy from new developments will reduce living costs. Improving quality of place.	No negative impacts identified
Older People	Increased accessibility to new developments by non-car modes of transport including buses. Targets to reduce demand from new developments will reduce living costs and fuel poverty. Improving quality of place and increasing green space.	No negative impacts identified
Mental Health Illness	Improved quality of place, accessibility and green space.	No negative impacts identified
Low Income	Economic growth will increase employment opportunities and increased housing supply will provide a wider mix of house types, size and cost. Targets to reduce demand for energy from new developments will reduce living costs.	No negative impacts identified
People Living in Rural Areas	Increased access to jobs, services and facilities.	No negative impacts identified
Homelessness	Increased supply of affordable housing.	No negative impacts identified
Other	Economic growth will increase employment opportunities and housing mix and choice. Improving quality of place.	No negative impacts identified

Step 5 - Apply the Three Key Assessment Tests for Compliance

2.1 Step 5 draws together all the steps of the EqHRIA tool to ensure that the application of a Council policy is non-discriminating and human rights compliant.

Which human rights or equality rights may be directly or indirectly affected as identified in Steps 3 and 4?	Not Applicable
Legality - Where there is a negative impact is there a legal basis in the relevant domestic law?	Not Applicable
Legitimate Aim - Is the aim of the Policy identified in Steps 1 and 2 a legitimate aim being served in terms of the relevant equality legislation or the Human Rights Act?	Not Applicable
Proportionality - Is the impact of the policy proportionate to the legitimate aim being pursued? Is it the minimum necessary interference to achieve the legitimate aim?	Not Applicable

Step 6 - Monitoring and Review

How will the implementation of the Function or Policy be monitored?	The MIR is not a draft Plan, and does not therefore include any policies or targets that require to be implemented.
How will the results of the monitoring be used to develop the Function or Policy?	The results of all monitoring will inform the Proposed SDP2 as well as the Member Authorities LDPs.
When is the Function or Policy due to be reviewed?	The MIR will be published in June 2015 and representations received will inform the subsequent Proposed SDP2 anticipated for publication in late 2015 / early 2016.

Step 7 - Public Reporting of Results

Summarise the results of the EqHRIA. Include any action which has been taken as a result of the EqHRIA. You must note if you have modified or consulted on the Function or Policy.

A non-statutory consultation exercise ('Influence the Plan') was undertaken in April and May 2014 and provided early engagement with interested parties. This has also helped to identify any potential issues with consultation practise.

Positive Impacts - There will be positive impacts for some of the equality target groups in the following ways.

Summarise the results of the EqHRIA. Include any action which has been taken as a result of the EqHRIA. You must note if you have modified or consulted on the Function or Policy.

<u>Disability</u> - Increased accessibility to new developments by pedestrian routes and non-car modes of transport including and buses.

<u>Younger People</u> - Economic growth will increase employment opportunities. Providing a supply of housing. Increased accessibility to new developments by non-car modes of transport. Targets to reduce demand for energy from new developments will reduce living costs. Improving quality of place.

<u>Older People</u> - Increased accessibility to new developments by non-car modes of transport including buses. Targets to reduce demand from new developments will reduce living costs and fuel poverty. Improving quality of place and increasing green space.

Mental Health Illness - Improved quality of place, accessibility and green space.

<u>Low income</u> - Economic growth will increase employment opportunities and increased housing supply will provide a wider mix of house types, size and cost. Targets to reduce demand for energy from new developments will reduce living costs.

People living in rural areas – Increased access to jobs, services and facilities.

<u>Homelessness</u> – Increased supply of affordable housing.

Other - Economic growth will increase employment opportunities especially in regeneration areas. Improving quality of place.

2.2 This Assessment is published with the MIR for consultation and is available online or on request from the SDP Team. The responses to the assessment will be reported to the SESplan Joint Committee and used to inform the preparation of the Proposed Plan for submission to Scottish Ministers.

Human Rights Impact Assessment 3

3 Human Rights Impact Assessment

- **3.1** Whilst it is not a requirement for SESplan to carry out a Human Rights Impact Assessment, human rights issues have been considered alongside equalities as the objectives of both are complimentary.
- **3.2** Human rights include:
- Right to life;
- Freedom from torture and inhuman or degrading treatment;
- Right to liberty and security;
- Freedom from slavery and forced labour;
- Right to a fair trial;
- No punishment without law;
- Respect for your private and family life, home and correspondence;
- Freedom of thought, belief and religion;
- Freedom of expression;
- Freedom of assembly and association;
- Right to marry and start a family;
- Protection from discrimination in respect of these rights and freedoms;
- Right to peaceful enjoyment of your property;
- Right to education; and
- Right to participate in free elections.
- 3.3 Many of these rights cannot be influenced through the development plan process. The right to the peaceful enjoyment of your property, however, could be influenced through planning policies and proposals. There are no proposals arising from the MIR that are known to require compulsory purchase of property. Any project involving the compulsory purchase of land would need to prove that it would be in the public interest and in such instances anyone that would have land acquired would generally be entitled to compensation. This process would be carried out separate to the development plan process.

3 Human Rights Impact Assessment

3.4 Through the consultation process SESplan will ensure that personal information will be kept securely and not shared without permission, except in certain circumstances. In responding to the period of representations on the Proposed Plan and related documents, this information will be in the public domain. At a minimum signatures, e-mail addresses and phone numbers will be deleted from any information published.

Next Steps 4

4 Next Steps

- **4.1** This initial Stage One assessment was conducted in March and April 2015 in advance of the publication and consultation of the MIR in June / July 2015. Following consultation on the MIR, Stage Two and Three of the EqHRIA can take place; giving details of how the consultation was carried out and a review of consultation practise in light of feedback.
- **4.2** The final EqHRIA will be produced in 2015 / 2016 and will provide detail of the representations received.

