

REPORT TO:	East Lothian Integration Joint Board
MEETING DATE:	21 December 2016
BY:	Chief Officer
SUBJECT:	Drugs and Alcohol Funding in East Lothian 2016/17

1 PURPOSE

1.1 This report explains the work being undertaken to deliver a redesign of drug and alcohol services for East Lothian driven by the 23% reduction in funding ADPs received from the Scottish Government for the financial year 2016/17. The government's position was that as additional funding had been provided to NHS Boards any shortfall should be made up by, in MELDAP's case, NHS Lothian.

2 **RECOMMENDATIONS**

- 2.1 The IJB is asked to note the process agreed by the Midlothian and East Lothian Drugs and Alcohol Partnership [MELDAP] Strategic Group to manage the loss of 23% of the available income for Drugs and Alcohol Services in East Lothian.
- 2.2 Members are asked to note the intention to use MELDAP reserves for East Lothian where appropriate to smooth the transition in making the agreed changes for financial year 2017-18.
- 2.3 Members are asked to support the redesign process by directing NHS Lothian to:
 - Make available East Lothian's full share of the drug and alcohol funding available to the IJB
 - Ask MELDAP to propose a redesigned drug and alcohol service for East Lothian within the available financial envelope designed on a community based, recovery based model for agreement
 - Direct NHS Lothian to deliver the agreed model.

3 BACKGROUND

- 3.1 MELDAP's role is to coordinate the design, delivery and commissioning of alcohol and drug services in East Lothian and Midlothian. Its objective is to ensure these services are needs led, high quality and focussed upon the promotion of recovery. Alcohol and Drugs Services are delegated functions to the IJB and MELDAP delivers the strategic planning of these services for the IJB.
- 3.2 The Scottish Government allocates specific funding for Drugs and Alcohol Services through NHS Boards. Historically NHS Lothian has retained a proportion of these funds (top slice) for the delivery of centralised NHS services distributing the remainder to the three Lothian Alcohol and Drugs Partnerships (ADPs).
- 3.3 The responsibility for Alcohol and Drugs is now a delegated function of the IJB. The IJB is now responsible for meeting national outcomes for people with substance misuse difficulties and it is important to ensure the board is satisfied with the application of all resources applied on its behalf in this area.
- 3.4 In December 2015 the Scottish Government announced there would be a reduction of 20% of the funding routed through NHS Boards for delivering substance misuse services. On 4th July 2016 Scottish Government notified the Lothian ADPs including MELDAP, and NHS Lothian, that the level of funding would reduce from £11,468,681 in 2015-6 to £8,887,133 in 2016-7- a reduction of 23%. In relation to 2016/17, as in previous years, the IJB agreed with NHS Lothian that monies would be used from "topslice" to resource Lothian wide services such as the Substance Misuse Directorate. Lothian and Edinburgh Abstinence Programme [LEAP] and the detoxification facility at the Ritson Clinic. The remaining monies were to be spent locally in East Lothian. For local East Lothian this equates to a real reduction of £188,181 per annum. Some of this has been mitigated by "in year" savings made earlier than anticipated, leaving a deficit of £149,528 for 2016/17 to be met from transformational monies.

Planned Action to Achieve Savings

- 3.5 There is a risk that if these efficiencies were not met by April 2017, that MELDAP would be unable ensure a sustainable budget for 2017/18 and beyond. Any significant overspend would also damage the implementation of a Recovery Hub in East Lothian.
- 3.6 The delivery of drug and alcohol services in East Lothian now needs to be redesigned to both fit into the financial envelope available and the principles articulated in the IJB's Strategic Plan. This means local, community based services with an emphasis on recovery. The plan included the use of 'central' resources that may be required.

3.7 At its meeting of April 2016 the MELDAP Strategic Group delegated the detailed work of achieving the required level of savings to an East Lothian Core Group. The group chaired by the Head of Adult and Children Services East Lothian Health and Social Care Partnership with representation from statutory and third sector partners met on a number of occasions. A draft set of options was made to the MELDAP Strategic Group at its meeting of 12 December 2016. The Strategic Group endorsed the proposals in principle. However, the group also agreed to further discussions and communication with all partners that will be affected by the proposed savings. This process will culminate in a reconvened meeting of the MELDAP Strategic Group on 19 January 2017 to consider final savings recommendations to the two IJB's. This will be reported back to the IJB.

4 POLICY IMPLICATIONS

4.1 The reduction in available funding may have an impact on MELDAP's ability to commission to deliver all the priorities in its Delivery Plan 2015-18. Consideration will have to be given to the balance of spend on Lothian wide and local service provision. Through the Lothian wide Substance Misuse Collaborative, there is work being undertaken to consider the future needs of Detox, Rehabilitation and specialist Alcohol Related Brain Damage [ARBD] service delivery. All but the ARBD Service is currently resourced via NHS Lothian Core funding and a "top-slice" of drugs and alcohol monies by NHS Lothian. There is no recurring funding available for the ARBD.

5 INTEGRATED IMPACT ASSESSMENT

5.1 The subject of this report does not have an immediate impact on the wellbeing of the community or have a significant impact on equality, the environment or economy. However, as the savings plan is completed and implemented, it is anticipated that there may be an impact on service delivery. Currently, MELDAP is carrying out an Equalities Impact Assessment to identify actions that may minimise the effects on service delivery.

6 **RESOURCE IMPLICATIONS**

6.1 Financial – For 2016-17 MELDAP will have to manage a £149,528 reduction in the East Lothian budget. Future service development and associated costs will be required to be within existing budgetary constraints and future levels of funding. The remaining transformational budget will be used to implement an integrated Recovery Hub in Musselburgh and develop a geographic response where necessary.

7 BACKGROUND PAPERS

7.1 None.

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