

**REPORT TO:** Audit and Governance Committee

MEETING DATE: 18 June 2019

**BY:** Depute Chief Executive (Resources & People Services)

**SUBJECT:** Controls Assurance Statement 2018/19

#### 1 PURPOSE

1.1 Internal Audit has the responsibility to independently review the internal control systems within East Lothian Council, make an assessment of the control environment and report annually on the overall adequacy and effectiveness of the Council's framework of governance, risk management and control.

#### 2 RECOMMENDATION

2.1 The Committee is asked to note that the Controls Assurance Statement is a formal confirmation of Internal Audit's opinion on the overall adequacy and effectiveness of the Council's framework of governance, risk management and control for the year ended 31 March 2019.

# 3 BACKGROUND

# **Sound Internal Controls**

- 3.1 The Council's senior management has responsibility for establishing a sound system of internal control and for monitoring the continuing effectiveness of these controls. The main objectives of the Council's internal control systems are:
  - Achievement of the Council's strategic objectives.
  - Reliability and integrity of financial and operational information.
  - Effectiveness and efficiency of operations and programmes.
  - Safeguarding of assets.
  - Compliance with laws, regulations, policies, procedures and contracts.
- 3.2 A sound system of internal control reduces, but cannot eliminate, the possibility of poor judgement in decision making, human error, control processes being deliberately circumvented by employees and others, management overriding controls or the occurrence of unforeseen

circumstances. The Council is continually seeking to improve the effectiveness of its system of internal control.

#### The Work of Internal Audit

- 3.3 Internal Audit is an independent appraisal function established by the Council to review its internal control systems. Internal Audit objectively examines, evaluates and reports on the adequacy of internal controls as a contribution to the proper, economic, efficient and effective use of resources.
- 3.4 In 2018/19, the Internal Audit Unit sought to operate in accordance with the Public Sector Internal Audit Standards (PSIAS). All internal audit reports identifying system weaknesses or non-compliance with expected controls were brought to the attention of the Chief Executive, Depute Chief Executives, the Council's External Auditor and the Audit and Governance Committee.
- 3.5 The weaknesses outlined in our audit reports are those that have come to our attention during the course of our normal audit work and are not necessarily all of the weaknesses, which may exist. It is the responsibility of Management to ensure that proper consideration is given to internal audit reports and that appropriate action is taken on audit recommendations.

# **Basis of Opinion**

- 3.6 Our evaluation of the control environment is informed by a number of sources:
  - 1. The policies and procedures of the Council, including:
    - Standing Orders and Financial Regulations;
    - Strategy for the Prevention and Detection of Fraud and Corruption;
    - Information Security Policy;
    - IT Acceptable Use Policy;
    - Code of Conduct:
    - Disciplinary Code;
    - Disciplinary Procedure;
    - Gifts and Hospitality Policy;
    - Whistleblowing Policy.
  - 2. The planning, monitoring, review and reporting arrangements within the Council, including:
    - The Budget Setting Process;
    - Monthly Budget Monitoring Statements;
    - Policy and Performance Review Committee:
    - Performance Management Framework;
    - The work of the Council Management Team.

- 3. The work undertaken by Internal Audit during 2018/19 including planned audits, investigations, follow-up reviews and one-off exercises.
- 3.7 Internal Audit's opinion does not cover the internal control systems of other organisations that are included in East Lothian Council's 2018/19 Statement of Accounts under the Group Accounts section.

#### **Assessment of Controls and Governance**

- 3.8 The Annual Internal Audit Report 2018/19 presented to the Audit and Governance Committee summarises the work of Internal Audit during the year. For all areas reviewed, an Executive Summary and Action Plan is submitted to the Audit and Governance Committee. The Action Plan contains detailed recommendations including Management responses to the recommendations made.
- 3.9 The majority of Internal Audit recommendations made in 2018/19 were categorised as medium risk (i.e. recommendations which will improve the efficiency and effectiveness of the existing controls) with a number of high risk recommendations (i.e. recommendations which are fundamental to the system and upon which Management should take immediate action). A summary of all recommendations made during 2018/19 is outlined below:

Recommendations Priority Level	Number of Recommendations	Recommendations %
High	10	6.5
Medium	145	93
Low	1	0.5
Total	156	100

- 3.10 During 2018/19, areas identified with scope for improvement included the following:
  - Non-compliance with the Council's Corporate Procurement Procedures and a failure to demonstrate best value.
  - The lack of an overarching framework in place for identifying, monitoring and managing potential conflicts of interest.
  - Internal financial controls including reconciliations, monitoring and checking arrangements and the retention of supporting documentation.
  - Delays in invoices being raised following the supply of goods and services by the Council.
  - The controls in place for the prevention and detection of duplicate payments.

3.11 The implementation by Management of agreed actions to address the weaknesses identified should provide assurance that the system of internal control is operating as intended.

# **Opinion**

3.12 It is Internal Audit's opinion, subject to the weaknesses outlined in section 3.10 above, that reasonable assurance can be placed on the overall adequacy and effectiveness of East Lothian Council's framework of governance, risk management and control for the year ended 31 March 2019.

## 4 POLICY IMPLICATIONS

4.1 None

## 5 INTEGRATED IMPACT ASSESSMENT

5.1 The subject of this report does not affect the wellbeing of the community or have a significant impact on equality, the environment or economy.

## 6 RESOURCE IMPLICATIONS

- 6.1 Financial None
- 6.2 Personnel None
- 6.3 Other None

#### 7 BACKGROUND PAPERS

7.1 None

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